# TRAFFIC CONTROL MANUAL FOR STREET OBSTRUCTION AND WORK IN RIGHT-OF-WAY PROJECTS IN THE CITY OF OSHKOSH



The Department of Public Works City of Oshkosh January, 2015

## INTRODUCTION

The purpose of this manual is to provide for the safe and efficient movement of vehicular, bicycle and pedestrian traffic on streets, alleys and sidewalks where obstructions are present or where construction and maintenance work is in progress while protecting workers and equipment. The manual presents guidelines for traffic control in these areas. It also specifies the type of traffic control devices that are approved for use in the City of Oshkosh and specifications for their use.

The specifications set forth in this manual conform as closely as practicable to the Manual on Uniform Traffic Control Devices for Streets and Highways (MUTCD) as published by the Federal Highway Administration and to the Wisconsin Manual of Uniform Traffic Control Devices with some local exceptions and restrictions.

It is not possible to include detailed standards in this manual for application in all possible traffic control situations that may arise. The intent of this manual is to present basic principles for the design, application, installation and maintenance of the various types of traffic control devices required for street obstruction, street construction, maintenance operations, and utility work. The traffic control plan for each situation depends on the type of roadway, duration of obstruction or work, physical constraints, and nearness of the workspace to the road users.

A passageway of not less than 10 feet in the traveled portion of the street must remain open for travel at all times when openings are made into the following City of Oshkosh streets: State and County roads, one-way streets, detour routes, Murdock (Algoma to Hazel), Bowen Street, W. 9th Avenue, Ohio Street, Elmwood Avenue, (Algoma to New York), West South Park, Knapp Street (9th to 20th), Sawyer (Oshkosh to 9th), Witzel, New York (High to Hazel), Washington (Main to Hazel), Algoma, Taft, (Eagle to Koeller), Eagle (5th to Adams), West 5th (Sawyer to Westfield), Hazel (Murdock to Washington), Irving (Elmwood to Hazel), Campbell Road, Harrison, Pearl (Main to Rockwell), Smith (Vinland to Jackson) and Wisconsin. The passageway may be maintained by tunneling, or, if tunneling is not practicable or possible, the contractor must proceed half way across the street and must complete and backfill same before he continues the ditch across the street.

When developing a traffic control plan for your individual project, the following steps are advised:

- have a current traffic control plan (do not rely on plans submitted previously as conditions may have changed)
- apply the concepts of the MUTCD and this manual as closely as practical
- minimize the disruption to traffic whenever possible
- consider possible effect(s) on emergency service providers
- the needs of abutting property owners, residents, and businesses should be assessed and appropriate accommodations made
- Temporary traffic control should be designed on the assumption that drivers will reduce their speeds only if they perceive a clear need to do so

- Frequent or abrupt changes in the traffic pattern should be avoided
- Provision should be made to assure for the safe operation of work within the area designated, so that workers are not required to move into the traffic lanes
- Keep other users of the roadways in mind, including mass transit vehicles, emergency vehicles, bicyclists, and pedestrians
- Traffic control devices that are inconsistent with the intended travel paths may need to be covered or removed during the period of obstruction/construction
- promptly remove or add devices as necessary
- train your personnel
- inspect work zone sites regularly to ensure that all devices are properly placed and maintained
- inspect work zones for changing conditions requiring adjustment to the traffic plan
- routinely schedule inspections during different parts of the day/evening to make certain that the traffic plan is working appropriately under all traffic conditions
- maintain good documentation
- record your observations and any actions taken to correct concerns
- verify that corrective actions taken are having the intended effect

## PROCEDURE FOR OBTAINING LICENSES FOR WORK IN RIGHT-OF-WAY/ OBSTRUCTION/SIDEWALK LAYERS/CURB CUT CONTRACTORS

Prior to obstructing or conducting work in any City street, alley, sidewalk or other right-of-way, all persons, contractors, utilities and other entities must obtain an annual license therefor from the office of the City Clerk, Room 104, 215 Church Avenue, Oshkosh, WI 54903-1130. Licenses are issued upon payment of the appropriate fee and submission of an annual bond and proof of insurance. In addition to the annual license, a separate permit is required for each individual project.

## PROCEDURE FOR OBTAINING WORK IN RIGHT OF WAY PERMITS

Work in the right-of-way permits are required for any excavation or other work in any street, alley, sidewalk or other right-of-way area; sidewalk laying; or curb cut construction. Work in the right-of-way permits may be obtained from the Department of Public Works, Room 301, 215 Church Avenue, Oshkosh, WI 54903-1130. Applications are upon a form supplied by the Department of Public Works and must be accompanied by a drawing illustrating the proposed project and boundaries and a traffic control plan showing how the project site will be protected and signed for the safe movement of pedestrian and vehicular traffic around the project area. Prior to the issuance of a permit, each individual, contractor or other entity must obtain an annual license from the office of the City Clerk.

## PROCEDURE FOR OBTAINING OBSTRUCTION PERMITS

Street / Sidewalk Obstruction permits are required for any obstruction placed in any street, alley, sidewalk or other right-of-way area. An obstruction is defined as any work including the placement of vehicles, equipment, building or other materials on streets, sidewalks or alleys which obstructs or endangers vehicular, bicycle or pedestrian traffic. Obstructions include any object(s) placed in the right-of-way that obstructs the free movement of pedestrian or vehicular traffic, such as scaffolding, building materials, platforms, and construction equipment. Obstruction permits may be obtained from the Office of the City Clerk, Room 104, 215 Church Avenue, Oshkosh, WI 54903-1130. Applications are upon a form supplied by the Office of the City Clerk and must be accompanied by a drawing illustrating the proposed project and boundaries and a traffic control plan showing how the project site will be protected and signed for the safe movement of pedestrian and vehicular traffic around the project area. Prior to the issuance of a permit, each individual, contractor or other entity must obtain an annual license from the office of the City Clerk.

## NOTICE REQUIRED

#### A. General

Except in emergency situations, application must be made at least 3 working days prior to the anticipated beginning date for the proposed project. Applications may be reviewed by the Department of Public Works, Inspection Services Division, Police and Fire Departments for compliance with applicable laws, coordination with other projects and efficient movement of pedestrian and vehicular traffic. If any department/division identifies a concern(s) with the proposed plan, the permit shall not be issued until such concern(s) is appropriately addressed.

Where a detour of traffic is required, additional time must be allowed to notify the media, prepare equipment and properly marked detour routes.

#### B. <u>Emergency Situations</u>

In emergency situations, it may not be possible to provide prior notice of obstruction/work in the right-of-way. In an emergency, notice shall be provided as soon as possible to the Oshkosh Police Department at 236-5700 and Department of Public Works during normal working hours at 236-5065. Once the emergency condition has been contained or remedied, application for the appropriate licenses/permits shall be made as provided above.

### TYPES OF TRAFFIC CONTROL DEVICES

Any organization, public or private, obstructing or performing work within any street right-of-way is responsible to provide and maintain all necessary traffic control devices and traffic control persons or flaggers when necessary to direct traffic around a work area.

Simplified control procedures may be warranted for short duration work, occupying a location for a period of less than one hour. A reduction in the number of devices may be offset by the use of other more dominant devices such as rotating lights or strobe lights on work vehicles.

The following types of traffic control devices are approved for use in work zone traffic control:

Signs Barricades / Channelizing Devices Warning Lights

All traffic control devices used shall conform to the specifications of this manual and the MUTCD.

Traffic control devices shall be placed before the placement of any obstruction or the start of construction within the right-of-way area and shall be properly maintained during the process. If any existing sign, parking meter or other traffic marker interferes with the proposed traffic plan, removal or covering of such marker shall be approved by the Department of Public Works, Police Department and Traffic Division of the Transportation Department. The Transportation Department will be responsible for the removal of signs that interfere with construction, as well as the permanent placement of signs when construction is completed.

When a portion of right-of-way has been closed for maintenance or repair work and construction equipment must be intermittently operated in the lanes left open for vehicular traffic, a flag person must be provided to control traffic. Use of a flag person should be considered whenever traffic flow is restricted to a single lane for traffic proceeding in two directions. Where traffic does not self-regulate effectively, or upon order of the Director of Public Works, his/her designee, or the Captain of Patrol or Patrol Shift Commander of the Oshkosh Police Department, one or more flag persons shall be provided to regulate the flow of traffic.

<u>SIGNS</u>. All signs shall be identified on the traffic control plan. Signs may be guide, warning or regulatory. Guide signs shall be used to show directions, destinations, and distances. Warning signs shall be used to give notice of conditions along the roadway. The use of all regulatory signs, those signs imposing legal restrictions such as stop signs, speed signs, turn prohibitions, parking restrictions, and yield signs, must be approved by the Department of Public Works and Transportation Department prior to use.

Enforcement of reduced speeds within construction zones under City of Oshkosh ordinances will require posting of the reduced, 15 mph speed limit sign. Requests for enforcement should be directed to the Oshkosh Police Department at 236-5700.



All signs used during the hours of darkness shall be reflectorized by means of approved traffic sign sheeting. Signs shall be placed in positions where they will most effectively convey their messages and must be placed in accordance with street geometrics and alignment. Signs shall be placed so that a driver will have adequate time to respond to conditions.

When work is suspended for short periods, all signs that are no longer appropriate must be removed, covered, turned or laid flat so they are not visible to drivers. When work is suspended for long periods or upon the completion of work, all signs shall be removed and any pre-existing signs that have been removed or covered shall be restored.

<u>BARRICADES AND CHANNELIZING DEVICES</u>. Barricades and other channelizing devices are used to warn and alert persons using the right-of-way of conditions obstructing the free flow of traffic, to protect workers, and to guide and direct drivers, bicyclists and pedestrians safely through portions of the right-of-way which may be obstructed. Devices used for channelization should provide for smooth and gradual traffic movement from one lane to another, onto a detour, or to reduce the width of the traveled way. They may also be used to separate traffic from the workspace, pavement drop-offs, pedestrian paths or opposing directions of traffic. Channelizing devices approved for use in the City of Oshkosh are the following:

<u>Traffic cones and/or tubular markers</u> shall be used to channelize traffic, divide opposing traffic lanes, divide traffic lanes when two or more lanes are maintained open in the same direction, and to delineate minor maintenance operations in the street. Cones shall be predominantly orange, fluorescent red-orange or fluorescent yellow-orange, not less than 18 inches in height and shall be made of crashworthy materials. Tubular markers shall be predominantly orange, not less than 18 inches in height, a minimum of 2 inches in width when facing traffic and made of crashworthy materials. Because tubular markers have less visible area than other devices, they should be used only where space restrictions do not allow for the use of more visible marking devices. Whenever used during the hours of darkness, or when more conspicuous guidance is needed, cones and tubular markers shall be a minimum of 28 inches in height and shall be banded with retroreflective materials. Adequate steps should be taken to ensure that cones and tubular markers would not be blown over or displaced by wind or moving traffic.

<u>Barricades</u> are portable or fixed devices having from one to three rails with appropriate markings. Barricades shall be used to control traffic by closing, restricting or delineating all or a portion of the right-of-way. Barricades may be used singly or in groups to mark a specific condition, or they may be used in a series to channelize traffic. The sides of barricades facing traffic shall have retroreflective rail faces. When used during the hours of darkness, barricades shall be equipped with warning lights. Barricades shall be of three types: type I, II or III.

<u>Type I and II barricades</u> shall be used where the hazard is relatively small, to delineate a restricted roadway or for temporary daytime use. Type II barricades may be used to mount informational or directional signage.

<u>Type III barricades</u> shall be used for major construction operations where they must remain in place for extended periods of time to denote complete or partial street closures. Type III barricades shall be constructed with engineer grade or encapsulated lens sheeting on both sides of the horizontal panels.

<u>Plastic drums</u> may also be used for traffic channelization. Drums used for traffic warning or channelization shall be constructed of lightweight, flexible, deformable materials. Steel drums shall not be used. Drums shall be a minimum of 36 inches in height and have at least an 18 inch minimum width regardless of orientation. Drums shall have closed tops that will not allow for the collection of water, road debris or other materials. Drums should not be weighted with sand, water, or any other material to an extent that would make them hazardous to motorists, pedestrians or workers. Drums should also have drainage holes near the bottom of the drum so water and/or ice will not accumulate. No ballast materials should be placed on top of a drum or barricade.

PEDESTRIAN PROTECTION IN CONSTRUCTION AREAS. During approved sidewalk closures, the permittee shall provide and maintain "SIDEWALK CLOSED – USE OTHER SIDE" signs at the nearest crosswalk or intersection. If a walkway is to be maintained through the construction zone, the permittee shall clearly identify the walkway. The walkway must be protected from motor vehicle traffic and be free of pedestrian hazards such as holes, debris and mud. Temporary walkways shall be maintained behind the existing sidewalk, on part of the existing sidewalk or in the adjacent parking lane, where available. Pedestrians should not be led into conflicts with work site vehicles, equipment or operations, nor with moving vehicles moving through or around the site.

<u>USE OF TRAFFIC CONTROL PERSONS OR FLAGGERS</u>. Where Traffic Control or Flag Persons are used:

- 1) The traffic control person shall wear high visibility vests.
- 2) Hand-signaling devices, such as STOP/SLOW paddles, lights, and red flags, shall be used to control road users through temporary traffic control zones. The STOP/SLOW paddle should be the primary and preferred hand-signaling device because the paddle gives road users more positive guidance than other methods of signaling. Use of flags or lights should be limited to emergency situations.
- 3) Traffic control persons shall be located far enough in advance of the work space so that approaching road users will have sufficient distance to stop before entering the work space, and close enough to those being protected so that there is no doubt as to his/her purpose. The traffic control person should stand alone, never allow a group of workers to congregate around the control person.
- 4) The traffic control person should stand either on the shoulder adjacent to the road user being controlled or in the closed lane prior to stopping road users.
- 5) The use of paddles and flags are illustrated in the following examples:



## TRAFFIC CONTROL ZONE – GENERAL

The traffic control zone is the distance between the first advance warning sign and the point beyond the work area where traffic is no longer affected. The traffic control zone is composed of five (5) areas: the advanced warning area; the transition area; buffer area; work area; and termination area.

*The Advanced Warning Area* is the area where road users are informed about the upcoming work zone or incident area.

*The Transition Area.* When redirection of traffic is required, road users must be channelized from the normal traffic path to a new path. The transition area is that area where road users are directed out of their normal path.

*The Buffer Area* is an area of separation between the road users and the workspace or an unsafe area. The Buffer area provides protection for both traffic and workers and may provide some recovery space for an errant vehicle. No work activity, storage of equipment, storage of vehicles or other activity should take place within this buffer area.

*The Work Area* is that portion of the roadway that is closed to road users and set aside for workers, equipment, and material storage.

*The Termination Area* is used to return road users to the normal traffic pattern. The termination area extends from the downstream end of the work area to the END ROAD or UTILITY WC

#### FOR FURTHER INFORMATION:

The MUTCD is available through the website for the U.S. Department of Transportation Federal Highway Administration at http://mutcd.fhwa.dot.gov/

The State of Wisconsin Department of Transportation may be accessed through their website at http://www.dot.state.wi.us/

The University of Madison Transportation Information Center is an excellent source of information and provides a number of workshops dealing with road construction issues. The Center is located at 432 North Lake Street, Madison, WI 53706, phone 800-442-4615 (ask for the Transportation Information Center) or access their website at http://tic.engr.wisc.edu/

### TYPICAL APPLICATION DIAGRAMS

The following pages contain the entire "Work Zone Safety – Guidelines for Construction, Maintenance & Utility Operations" brochure. Typical applications of these devices are illustrated in order to show the proper application of standard protective devices. It is the responsibility of the individual permittee to present a proposed traffic plan for each project and to appropriately mark obstruction / construction / maintenance areas.

The diagrams are not to scale and are not intended to be a substitute for engineering judgement. The typical applications should be altered to fit the conditions of a particular site. The traffic control layout must take into consideration the expected traffic volumes, speed, road alignment, intersections, pedestrians, bicyclists and any other characteristics specific to the particular location. In general, more traffic control will be required when speed or volume of traffic is high, when visibility is poor, or when there are potential conflicts due to the presence of intersections, bicyclists or pedestrians.





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# Introduction

This handbook presents information and guidelines for temporary traffic control, including examples of typical traffic control applications. It applies to construction, maintenance, and utility work zones.

This information is intended to illustrate the principles of proper temporary traffic control, but it does not establish standards or warrants. Part 6 of the MUTCD and the Wisconsin MUTCD Supplement contain the standards for temporary traffic control. These standards are highlighted in yellow in the text of this handbook.

# **Fundamental Principles**

Experience has shown that the following principles will help promote safe and efficient movement for all road users (motorists, bicyclists, and pedestrians, including persons with disabilities) through and around work zones while reasonably protecting workers and equipment.

- Make traffic safety and temporary traffic control an integral and high-priority element of every project from planning through design, construction, and maintenance.
- 2. Inhibit traffic movement as little as possible.
- Provide clear and positive guidance to drivers, bicyclists, and pedestrians as they approach and travel through the temporary traffic control zone.
- 4. Inspect traffic control elements routinely, both day and night, and make modifications when necessary.
- Pay increased attention to roadside safety in the vicinity of temporary traffic control zones.
- 6. Train all persons that select, place, and maintain temporary traffic control devices.
- Establish proper legislative authority to implement and enforce needed traffic regulations, speed zones, parking controls, and incident management.
- 8. Keep the public well informed.
- Make appropriate accommodation for abutting property owners, residents, businesses, emergency services, railroads, commercial vehicles, and transit operations.

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# **Traffic Control Devices**

The following traffic control devices are used in work zones:

Signs

- Pavement Markings
- Channelizing Devices
- Warning Lights
- Arrow Boards

Device sizes and quantities shown in this handbook and the MUTCD generally represent minimums. Contract plans or other agency requirements can exceed these minimums and must be followed.

# Signs

Signs used in work zone traffic control are classified as regulatory, guide, or warning. Regulatory signs impose legal restrictions and shall only be used with permission from the authority with jurisdiction over the roadway. Guide signs commonly show destinations, directions, and distances. Warning signs give notice of conditions along the roadway.

Temporary Warning Signs – With few exceptions, temporary warning signs for construction, maintenance, and utility work zones shall be diamond shaped, having a black symbol or message on an orange background. As a general rule, these signs should be located on the right-hand side of the roadway. Normally, the first advance warning sign used is ROAD WORK AHEAD or UTILITY WORK AHEAD. The END ROAD WORK or END UTILITY WORK signs should be used on long-term stationary work lasting more than 7 days.

**Size** – On expressways and freeways advance warning signs shall be 48 inches by 48 inches. On other roadways where speed limits are 45 mph or greater, they should be 48 inches by 48 inches. Where speed limits are 40 mph or less, 36 inch by 36 inch signs may be used.

**Mounting** – Temporary post-mounted signs shall be mounted at a height of at least 7 feet in urban areas and 5 feet in rural areas, measured from the bottom of the sign. Signs mounted on Type III barricades used to close any part of a road or lane should not cover more than 50 percent of the top two rails or 33 percent of the total area of the three rails. For signs mounted on other portable supports or on barricades used solely as a sign support, the bottom of the sign shall be not less than one foot above the traveled way. Sign supports shall be crashworthy.

# Spacing of Advance Warning Signs

|   | S            | ign Spaci    | ng (feet)    | )                      |   |    |   |   |
|---|--------------|--------------|--------------|------------------------|---|----|---|---|
|   | 25-30<br>mph | 35-40<br>mph | 45-55<br>mph | Expressway/<br>Freeway |   |    |   |   |
| Α | 200*         | 350          | 500          | 1,000                  | V |    | v | A |
| В | 200*         | 350          | 500          | 1,500                  | v | 8  | v | В |
| С | 200*         | 350          | 500          | 2,640                  | v | I. | v | C |

Distances shown are approximate. Adjust sign spacing for curves, hills, intersections, driveways, and other obstructions to improve sign visibility. \* Where field conditions warrant, spacing may be as short as 100 feet.



#### FOR BUSINESS, COMMERCIAL AND RESIDENTIAL









#### PORTABLE AND TEMPORARY MOUNTINGS



Illumination and Retroreflectorization – All signs used during hours of darkness shall be made of retroreflective material or illuminated. Street or highway lighting is not regarded as meeting requirements for sign illumination.

**Removal** – When work is suspended for short periods, all signs that are no longer appropriate shall be removed, covered, turned, or laid flat so they are not visible to traffic. **Portable Changeable Message Signs (PCMS)** – These can display a variety of messages, but are typically used to display "real-time" or changing information about closures, delays or other temporary traffic conditions. They should only be used to supplement other signs, and not to substitute for any required signs. If used during lane or ramp closures, place PCMS in advance of locations where stopped traffic is expected and/or prior to exits to alternate routes. PCMS should not display more than two screens or displays, which should be readable twice at the usual roadway speed limit. More than one PCMS should be used if the message exceeds two screens. Avoid using messages that would cause abrupt or inappropriate actions by drivers. PCMS should be delineated with retroreflective channelizing devices.

# **Channelizing Devices**

Channelizing devices are used to warn and alert drivers, bicyclists and pedestrians of conditions in work zones, to separate traffic from the work area, and to guide and direct traffic. Channelizing devices include cones, tubular markers, vertical panels, drums, and barricades.

Cones are used most commonly for short-duration maintenance and utility work. Cones used at night shall be retroreflectorized as shown on page 8. Drums are used most commonly where they will remain in place for a prolonged period. Channelizing devices shall be crashworthy. Ballast shall not be placed on top of channelizing devices.

**Spacing** – Space channelizing devices so it is apparent that the roadway or work area is closed to traffic. There are several rules of thumb that can be used to guide you in the proper spacing of channelizing devices.

- The maximum spacing between devices in a taper should be a distance, in feet, which is approximately equal to the speed limit in mph. For example, if the taper is on a street with a 35 mph speed limit, the devices should be spaced about 35 feet apart.
- Two-way traffic tapers should be made up of at least five (5) channelizing devices.
- The maximum spacing between devices in a buffer or work area should be a distance, in feet, of 2 times the speed limit in mph. For example, if the speed limit is 35 mph, the devices in the buffer and work area should not be more than 70 feet apart.

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- 4. Shorter spacing between devices in the buffer and work area is appropriate under some conditions to enhance the separation between the work area and the open traffic lane(s). Examples are in urban areas, on congested roadways, during work at night, along drop offs or where vehicles are frequently knocking over the devices.
- Additional devices are appropriate to outline the path for turning vehicles near intersections or where existing pavement markings conflict with the temporary travel path.

|                | 35 1  | MPH             | 45 N  | ЛРН             | 55 N  | <b>IPH</b>      | 65 M  | <b>NPH</b>      |
|----------------|-------|-----------------|-------|-----------------|-------|-----------------|-------|-----------------|
| Length<br>(ft) | Taper | Buffer/<br>Work | Taper | Buffer/<br>Work | Taper | Buffer/<br>Work | Taper | Buffer/<br>Work |
| 100            | 5     | 2 - 3           | 5     | 2 - 3           | 5     | 2 – 3           | 5     | 2 – 3           |
| 150            | 6     | 3 – 5           | 5     | 2-4             | 5     | 2 – 3           | 5     | 2 – 3           |
| 200            | 7     | 3 – 6           | 6     | 3 – 5           | 5     | 2 – 4           | 5     | 2 – 4           |
| 250            | 9     | 4 – 8           | 7     | 3 - 6           | 6     | 3 – 5           | 5     | 2 – 4           |
| 300            | 10    | 5 – 9           | 8     | 4 – 7           | 7     | 3-6             | 6     | 3 – 5           |
| 350            | 11    | 5 – 10          | 9     | 4 - 8           | 8     | 4 - 7           | 7     | 3-6             |
| 400            |       | 6 - 12          | 10    | 5-9             | 9     | 4-8             | 8     | 4 - 7           |
| 450            | ~     | 7 – 13          | 11    | 5 – 10          | 10    | 5-9             | 8     | 4 – 7           |
| 500            |       | 8 – 15          | 13    | 6 - 12          | 11    | 5 - 10          | 9     | 4 - 8           |
| 550            |       | 8 - 16          | 14    | 7 – 13          | 11    | 5 – 10          | 10    | 5 – 9           |
| 600            |       | 9 – 18          | 15    | 7 – 14          | 12    | 6 – 11          | 11    | 5 – 10          |
| 650            |       | 10 - 19         | 16    | 8 – 15          | 13    | 6 – 12          | 11    | 5 - 10          |
| 700            |       | 10 - 20         | 17    | 8 - 16          | 14    | 7 – 13          | 12    | 6 - 11          |
| 800            |       | 12 - 23         | 19    | 9 – 18          | 16    | 8 – 15          | 14    | 7 – 13          |
| 900            |       | 13 - 26         |       | 10 - 20         | 18    | 9 - 17          | 15    | 7 - 14          |
| 1000           |       | 15 – 29         |       | 12 – 23         | 20    | 10 - 19         | 17    | 8 - 16          |

## Number of Channelizing Devices Needed

The number of devices in the buffer/work area: lower number is for spacing of 2 times the speed; higher number is for spacing equal to speed.



- 1. Stripes on barricade rails shall slope downward at an angle of 45 degrees toward the direction traffic is to pass.
- Barricade rail stripe widths shall be 6 inches except where rail lengths are less than 36 inches, then 4 inch wide stripes may be used.
- The sides of barricades and vertical panels facing traffic shall have retroreflective rail faces. Drums, cones, and tubular markers shall have retroreflective bands as shown above.

# Warning Lights

Warning lights may supplement retroreflectorization on warning signs and channelizing devices. They are especially useful in areas prone to fog or inclement weather. Warning lights shall be securely mounted at a minimum mounting height of 30 inches. The principal types and uses of warning lights are:

- Low Intensity Flashing Lights (Type A) May be mounted on barricades or drums to warn of an isolated hazard at night. They may also be mounted on signs. They shall not be used on a series of devices used for delineation.
- High Intensity Flashing Lights (Type B) May be mounted on advance warning signs, or on independent supports to draw attention to extreme hazards both day and night.
- Low Intensity Steady-Burn Lights (Type C) May be used in a series to delineate the edge of the travelway and channelize traffic at night.
- Low Intensity 360° Steady-Burn Lights (Type D) May be used in a series to delineate the edge of the travelway and channelize traffic at night.

# **Pavement Markings**

For long-term stationary projects, follow the guidelines of Part 6 of the MUTCD in placing and removing pavement markings. The colors of temporary pavement markings and delineators shall follow the same standard as permanent markings. When used to enhance the visibility of the roadway edge, white is required along both sides of two-way roadways and the right side of one-way roadways. Yellow is required on the left side of one-way roadways. Centerlines are yellow when separating opposing directions of traffic. Lane lines are white when separating lanes going the same direction.

For projects that are not long-term and where existing pavement marking conflicts with the temporary travel path, additional signing and channelizing devices are appropriate.

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# Arrow Board

An arrow board in the arrow or chevron mode shall only be used for lane closures on multilane roadways. An arrow board shall not be used on a multilane roadway to shift all lanes of traffic at one location. An arrow board shall only be used in the caution mode for shoulder work, blocking the shoulder, roadside work near the shoulder, or when one lane on a two lane, two-way roadway is closed. Arrow boards should not be used without signs or other devices and should be delineated with retroreflective channelizing devices.

| Board<br>Type | Roadway<br>Speed | Min.<br>Size | Min. #<br>Lamps | Min. Legibility<br>Distance |
|---------------|------------------|--------------|-----------------|-----------------------------|
| Α             | 25-30 mph        | 24" x 48"    | 12              | 1/2 mile                    |
| В             | 35-40 mph        | 30" x 60"    | 13              | 3/4 mile                    |
| С             | ≥ 45 mph         | 48" x 96"    | 15              | 1 mile                      |
| D             | *                | *            | 12              | 1/2 mile                    |

Mobile operations on high-speed roads may use 30" x 60" Arrow Boards.

\* Type D arrow shaped boards are intended for use on authorized vehicles. Type D arrow length is 48" and arrowhead width is 24".

| OPERATING<br>MODE   | Element layou   | BOARD DISPLAY<br>ut for Type C Board: right shown, left simila |
|---|---|--|
| At least one of the nex<br>3 modes shall be prov                | and the second se |  |
| Flashing Ar   | row   | Merge Right  |
| Sequential A<br>Not for us<br>WisDOT high                       | e on 📀  | Merge Right  |
| Sequential Che<br>Not for us<br>WisDOT high                     | eon 💦   | Merge Right  |
| The following mode<br>shall be provided:<br>Flashing Double Arr | ow  | Merge Right or Left  |
| At least one of these 2<br>modes shall be provid                | ed:   | or ••••  |
| Flashing Cauti  | or (pret  | ferred)  |
| Alternati<br>Diamond Cauti                                      | -   |  |



# Components of a Traffic Control Zone

The traffic control zone is the distance between the first advance warning sign and the point beyond the work area where traffic is no longer affected. Below is a diagram showing the components of a traffic control zone.



# Taper Length Criteria for Work Zones

The table below lists the five types of tapers and their lengths used in temporary traffic control. The length of each type of taper is based on formulas using the speed of the traffic and the width of the offset (or lane width).

| Type of Taper  | Taper Length                        |  |  |
|--|-------------------------------------|--|--|
| Merging Taper – The number of<br>lanes is reduced on a multilane road                            | L minimum                           |  |  |
| Shifting Taper – A lateral shift, but no reduction in the number of travel lanes                 | <sup>1</sup> /2 L minimum           |  |  |
| Shoulder Taper –<br>The shoulder is closed   | <sup>1</sup> /3 L minimum           |  |  |
| <i>Two-way Traffic Taper</i> – Opposing directions of traffic share one open lane                | 50 feet minimum<br>100 feet maximum |  |  |
| Downstream Taper – The work area<br>ends and traffic resumes normal<br>driving (use is optional) | 50 feet minimum<br>100 feet maximum |  |  |

#### Formulas for L

| Speed Limit       | Formula         |
|-------------------|-----------------|
| 40 MPH or less    | $L = WS^2 / 60$ |
| 45 MPH or greater | L = W x S       |

L = Taper Length in feet

W = Width of offset (lane width or lane shift) in feet

*S* = Posted speed, off-peak 85th percentile speed prior to work starting, or the anticipated operating speed in mph

| Speed |     | Width of o | ffset (ft) |     |
|-------|-----|------------|------------|-----|
| (mph) | 10  | 11         | 12         | 15  |
| 25    | 105 | 115        | 125        | 160 |
| 30    | 150 | 165        | 180        | 225 |
| 35    | 205 | 225        | 245        | 310 |
| 40    | 270 | 295        | 320        | 400 |
| 45    | 450 | 495        | 540        | 675 |
| 50    | 500 | 550        | 600        | 750 |
| 55    | 550 | 605        | 660        | 825 |
| 65    | 650 | 715        | 780        | 975 |

L (feet)

# **Buffer Lengths**

A buffer area is recommended to separate traffic from the work area or oncoming vehicles and provide recovery space for an errant vehicle. The buffer area should not include any work activity nor storage of equipment, vehicles or material.

## Suggested Buffer Lengths

| Speed (mph) | Length (ft) | Speed (mph) | Length (ft) |
|-------------|-------------|-------------|-------------|
| 20          | 115         | 45          | 360         |
| 25          | 155         | 50          | 425         |
| 30          | 200         | 55          | 495         |
| 35          | 250         | 60          | 570         |
| 40          | 305         | 65          | 645         |

A lateral buffer area may also be used. Its width should be based on conditions at the work site.

# Planning the Layout

Exercise judgement when planning temporary traffic control. Consider duration of work, location and road characteristics.

# Duration of Work

As a general rule, the longer the operation will last, the more traffic control devices are needed.

Long-term stationary Work at a location more than 3 days.

Intermediate-term stationary Work at a location more than one daylight period up to 3 days or night time work lasting more than 1 hour.

**Short-term stationary** Daytime work at a location for more than 1 hour in a single daylight period.

Short duration Work at a location up to 1 hour.

Mobile Work that moves intermittently or continuously.

# Location of Work

Generally, the closer the work is to traffic, the more control devices are needed. For example, when a lane is closed on a multi-lane road for a stationary operation, a merging taper using channelizing devices and advance warning signs shall be provided. When paved shoulders having a width of 8 feet or more are closed, at least one advance warning sign and channelizing devices shall be used to close the shoulder.

# **Roadway Characteristics**

The traffic control layout must take into account traffic volumes, speed, roadway alignment, highway-rail grade crossings, intersections, pedestrians, and bicycles. Generally, more traffic control is required where volumes and/or speeds are high, visibility is poor, and conflicts exist due to rail crossings, intersections, pedestrians, and bicycles. If traffic backups are expected during lane closures, place additional signs further in advance to warn drivers of the closures before they encounter stopped traffic.

Low Volume – Several typical diagrams in these guidelines are appropriate only for roads with low volumes. As a general rule, roads with low volumes have an average daily traffic volume (ADT) less than 400 vehicles per day. If the traffic volumes are not known, the following rule of thumb can be used to determine if the road can be treated as low volume.

**Rule of Thumb** – Count the number of vehicles that pass a single reference point over a five (5) minute period. If not more than three vehicles pass the reference point in that period, then the road can be considered low volume.

In addition, give consideration to local nearby facilities, such as schools, manufacturing plants, and other uses that generate special traffic. Also consider whether the work zone is subject to peak hour traffic increases. Peak hours are usually 6-9 a.m. and 3-6 p.m., but will vary in different areas.

**Rail Crossings** – If there is a rail crossing near the work area, coordination with the railroad company should occur before work starts. Lane restrictions, flagging or other operations shall not create conditions where vehicles can be stopped on the railroad tracks. If traffic backups are likely to extend through the crossing, see page 26 and page 36, Note 8.

**Reduced Speeds** – Speed limits should be reduced only in the portion of the temporary traffic control zone where there are geometric or physical restrictions, such as closed or narrowed lanes. Reductions are typically no more than 10 mph. Orange advisory speed plaques shall only be used on the same support as a warning sign and shall not be used unless the authority with jurisdiction over the roadway has determined the recommended advisory speed.

# **Typical Application Diagrams**

The following diagrams are examples of the application of standards, guidance, and options in the MUTCD, the Wisconsin Supplement and accepted practices.

These typical layouts are not a substitute for engineering judgment and need to be adapted to fit the conditions of a particular site.

Contract plans or other agency documents often contain applicable layouts required by the contract.

The diagrams are not to scale, and the number of channelizing devices shown might not be the number needed at the work site. Use the tables on the typical diagrams to determine taper and buffer lengths, and use pages 6–7 for guidance on the spacing and number of devices.

The notes and tables on the diagrams provide important information. *Read them carefully* before using the diagrams.

The diagrams and tables generally indicate minimums. For more information, refer to Part 6 of the MUTCD and the Wisconsin MUTCD supplement. These contain the standards for work zone traffic control.



# Work Beyond the Shoulder



- The warning sign may be omitted where the work area is behind a guard rail, more than 2' behind a curb, 30' or more from the edge of a freeway/expressway, or 15' or more from the edge of any other roadway.
- For short-term, short-duration, or mobile operations, the warning sign may be omitted if a vehicle with activated high intensity light is used. On state trunk highways, the warning sign can be omitted if the duration of work is less than 60 minutes and activated high intensity lights are used.
- The ROAD WORK AHEAD sign may be replaced with other appropriate signs such as SHOULDER WORK, UTILITY WORK AHEAD, SURVEY CREW or Workers.



# Work on Shoulder or Parking Lane



- Encroachment into the traffic lane is allowable, but a 10-foot minimum travel lane width should be maintained. A lane closure should be considered if there is encroachment on roads with speeds greater than 35 mph, or for other conditions where workers, equipment, or the work activity would benefit from the lateral buffer (see pages 22 and 23).
- If there is encroachment into the traffic lane, a ROAD NARROWS sign may be used instead of SHOULDER WORK. For roads with low volume, the SHOULDER WORK or ROAD NARROWS sign can be omitted.
- For short duration work (60 minutes or less), the channelizing devices may be omitted if a vehicle with activated high intensity lights is used. For short duration work with no lane encroachment, the signs may also be omitted.
- Workers, UTILITY WORK AHEAD, SHOULDER WORK AHEAD, or SURVEY CREW signs may be used instead of SHOULDER WORK or ROAD WORK AHEAD.
- When work area is at least 2' from traffic lane on roads with low volume and speeds of 35 mph or less, the sign on opposite side can be omitted.

# Shoulder or Parking Lane Closed on Divided Roadway



#### Notes

- SHOULDER CLOSED signs should be used on limited-access highways where there is no opportunity for disabled vehicles to pull off the traveled way.
- For short-term stationary work, one SHOULDER CLOSED warning sign can be omitted.

| Speed<br>Limit<br>(mph) |      | gn<br>ng (ft)<br>B | Shoulder<br>Taper (ft)<br>10' shoulder | Buffer<br>(ft) |
|-------------------------|------|--------------------|--|----------------|
| 35                      | 350  | 350                | 70                                     | 250            |
| 40                      | 350  | 350                | 90                                     | 305            |
| 45                      | 500  | 500                | 150                                    | 360            |
| 50                      | 1000 | 1500               | 170                                    | 425            |
| 55                      | 1000 | 1500               | 185                                    | 495            |
| 60                      | 1000 | 1500               | 200                                    | 570            |
| 65                      | 1000 | 1500               | 220                                    | 645            |
|                         |      |                    |  |                |

 For short duration work (60 minutes or less), the

channelizing devices can be omitted if a vehicle with activated high intensity lights is used. For short duration work with no lane encroachment, the signs can also be omitted.

- UTILITY WORK AHEAD or Workers signs can be used instead of the warning signs shown.
- 5. If the parking lane is used as a traffic lane follow the lane closure layout. See page 32.



#### Notes

 Additional advance warning signs can be used such as ROAD NARROWS or Reverse Curve/Turn signs. The Reverse Curve/Turn sign is appropriate for larger deviations in the travel path.

| Speed<br>Limit<br>(mph) | Sign<br>Spacing<br>A, B (ft) |    | fting<br>er (ft)<br>10' | Buffer<br>(ft) |
|-------------------------|------------------------------|----|-------------------------|----------------|
| 25                      | 200                          | 30 | 55                      | 155            |
| 30                      | 200                          | 40 | 75                      | 200            |
| 35                      | 350                          | 55 | 105                     | 250            |

- Channelizing devices and high level warning devices may be eliminated on roads with low volumes if a work vehicle with activated high intensity lights is used.
- 3. The Large Arrow sign can be used instead of the Keep Right or Down Arrow sign where space permits.

# Work in Travel Lane (Maintaining Two-Way Traffic, 35 MPH or Less)



## Notes

- travel path, the channelizing devices separating opposing traffic should have a maximum spacing in feet of 1/2 the speed limit in mph.
- 2. The ROAD NARROWS or Reverse Curve/Turn sign is optional on roads with low volume or where the lane shift requires only a minor deviation in the travel path. The Reverse Curve/Turn sign is appropriate for larger deviations in the travel path.
- 3. If the tangent is more than 600 feet, the Reverse Curve/Turn sign should be used instead of the Double Reverse Curve sign.
- 4. If speeds are 30 mph or less, Reverse Turn signs shall be used instead of Reverse Curve.

V

WORK AHEAD



# Lane Closure on a Road with Low Volume (No Flagger, Traffic Self-Regulating, 35 MPH or Less)



- This layout may be used where work areas are short, sight distance is good, and traffic can readily see the roadway beyond.
- 2. Set the buffer area lengths based on space at the site. The total length of the temporary traffic control zone must be short enough that drivers can see approaching traffic beyond the work area.
- Where traffic does not self-regulate effectively, one or two flaggers, a YIELD sign, or STOP signs for each direction near the beginning of the tapers shall be used with appropriate, advanced warning signs. See pages 22 through 26.



- This layout may be used when volume is low, work area short, sight distance good, and traffic can see beyond the work area. It shall not be used on a state-trunk highway or any other roadway officially designated as a "through" highway.
- The YIELD sign shall only be used with permission from the authority having jurisdiction over the roadway.
- Set the buffer area lengths based on space at the site. The total length of the temporary traffic control zone must be short enough that drivers can see approaching traffic beyond the work area.
- 4. Yield Ahead symbol sign may be used.



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- Consider using this layout when ADT is less than 1000, work area is short, sight distance good, and traffic can see beyond the work area. It could be appropriate for ADT above 1000 if limited to off-peak hours.
- STOP signs shall only be used with permission from the authority having jurisdiction over the roadway.
- Determine buffer area length based on space at the site. Total length of the temporary traffic control zone must be short enough that drivers from both directions can see approaching traffic beyond the work area.
- 4. Stop Ahead symbol sign may be used.


- A single flagger may be adequate for roads with low volumes that have short, straight work areas. Where one flagger is used, the flagger should be visible to approaching traffic from both directions.
- Set the buffer area lengths based on space at the site. The total length of the temporary traffic control zone must be short enough that drivers can see approaching traffic beyond the work area.
- The flagger shall use approved flagging procedures according to the MUTCD and as shown on page 56.
- For short duration work (60 minutes or less), the ROAD WORK AHEAD sign may be omitted.









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- Conditions represented are for work which requires closings during daytime hours only.
- 2. This application is intended for a planned temporary closing not to exceed 20 minutes.
- 3. A flagger or uniformed officer shall be used for this application.
- 4. The flagger should stop the first vehicle from the shoulder as shown. After stopping the first vehicle if the view of the flagger is obstructed, then he/she should move toward the centerline to stop additional traffic.
- 5. Flaggers shall use approved flagging procedures according to the MUTCD and as shown on page 56.

### Surveying Along Centerline of Road with Low Volume



2. A flagger should be used when workers cannot watch for traffic. If work

is along the shoulder, the flagger may be omitted.

- 3. For surveying on the centerline of a road with high-volume, one lane shall be closed using layouts shown on page 25.
- 4. A high-level warning device may be used to protect a surveying device, such as a target on a tripod.
- ROAD WORK AHEAD signs may be used in place of SURVEY CREW signs.

## **Center Turn Lane Closed** on a Three-Lane, Two-Way Road MORK WORK $\overline{\Lambda}$ T **GAOR** В AHEAD CTORED LANE CENTER $\overline{\Lambda}$ A (1/2 L) Shifting Taper Buffer (optional) (optional) (optional) Buffer Shifting Taper (1/2 L) A CENTER LANE CLOSED AHEAD V В ROAD V WORK AHEAD

| Speed<br>Limit<br>(mph) | Sign<br>Spacing<br>A, B (ft) | Shifting<br>Taper (ft)<br>for 12' lane | Buffer<br>(ft) |
|-------------------------|------------------------------|--|----------------|
| 25                      | 200                          | 65                                     | 155            |
| 30                      | 200                          | 90                                     | 200            |
| 35                      | 350                          | 125                                    | 250            |
| 40                      | 350                          | 160                                    | 305            |
| 45                      | 500                          | 270                                    | 360            |
| 50                      | 500                          | 300                                    | 425            |
| 55                      | 500                          | 330                                    | 495            |
|                         |                              |  |                |

### Note

1. Use turn restrictions or close driveways located in the workzone as appropriate.

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| Limit<br>(mph) | Spacing<br>A, B (ft) | Taper (ft)<br>for 12' lane | Buffer<br>(ft) |
|----------------|----------------------|----------------------------|----------------|
| 25             | 200                  | 65                         | 155            |
| 30             | 200                  | 90                         | 200            |
| 35             | 350                  | 125                        | 250            |
| 40             | 350                  | 160                        | 305            |
| 45             | 500                  | 270                        | 360            |
| 50             | 500                  | 300                        | 425            |
| 55             | 500                  | 330                        | 495            |
|                |                      |                            |                |

- Use turn restrictions or close driveways located in the workzone as appropriate.
- 2. If speeds are 30 mph or less, Reverse Turn signs shall be used instead of Reverse Curve.





- An arrow board is optional based on traffic volume, speed, and visibility. Generally, it is a good practice on roads with speeds of 35 mph or greater. When used, it should be placed near the beginning of the taper or on a vehicle in the work area.
- If an arrow board is not used, a Large Arrow sign or directional indicator barricades in the taper can be used for added guidance.

| Speed<br>Limit<br>(mph) | Sign<br>Spacing<br>A, B, C (ft) | Merging<br>Taper (ft)<br>for 12' lane | Buffer<br>(ft) |
|-------------------------|---------------------------------|---------------------------------------|----------------|
| 25                      | 200                             | 125                                   | 155            |
| 30                      | 200                             | 180                                   | 200            |
| 35                      | 350                             | 245                                   | 250            |
| 40                      | 350                             | 320                                   | 305            |
| 45                      | 500                             | 540                                   | 360            |
| 50                      | 500                             | 600                                   | 425            |
| 55                      | 500                             | 660                                   | 495            |
|                         |                                 |                                       |                |

## Lane Closure on Divided Roadway



#### Notes

- When a side road intersects the roadway within the work zone, additional devices shall be erected to channelize traffic to/from the side road, and a ROAD WORK AHEAD sign shall be placed on each side road approach.
- An arrow board shall be used when a freeway lane is closed. When more than one freeway

| Spe<br>Lim<br>(mp | it Sp | Sign<br>acing<br>B | (ft)<br>C | Merging<br>Taper (ft)<br>for 12' lane | Buffer<br>(ft) |
|-------------------|-------|--------------------|-----------|---------------------------------------|----------------|
| 30                | 200   | 200                | 200       | 180                                   | 200            |
| 35                | 350   | 350                | 350       | 245                                   | 250            |
| 40                | 350   | 350                | 350       | 320                                   | 305            |
| 45                | 500   | 500                | 500       | 540                                   | 360            |
| 50                | 1000  | 1500               | 2640      | 600                                   | 425            |
| 55                | 1000  | 1500               | 2640      | 660                                   | 495            |
| 60                | 1000  | 1500               | 2640      | 720                                   | 570            |
| 65                | 1000  | 1500               | 2640      | 780                                   | 645            |

lane is closed, a separate arrow board shall be used for each lane closed.

- 3. Except for freeways, an arrow board is optional based on traffic volume, speed, and visibility. Generally, it is a good practice where speeds are 35 mph or greater. When used, it should be placed near the beginning of the taper or on a vehicle in the work area.
- If an arrow board is not used, a Large Arrow sign or directional indicator barricades in the taper can be used to provide added guidance.



## Double Lane Closure on Divided Roadway

#### Notes

 When a side road intersects the roadway within the work zone, additional devices shall be erected to channelize traffic to/ from the side road, and a ROAD WORK AHEAD sign shall be placed on each side road approach.

|    | Speed<br>Limit<br>(mph) | Sp<br>A | Sign<br>acing<br>B | (ft)<br>C | Merging<br>Taper (ft)<br>for 12' lane | Buffer<br>(ft) |
|----|-------------------------|---------|--------------------|-----------|---------------------------------------|----------------|
|    | 35                      | 350     | 350                | 350       | 245                                   | 250            |
| al | 40                      | 350     | 350                | 350       | 320                                   | 305            |
|    | 45                      | 500     | 500                | 500       | 540                                   | 360            |
|    | 50                      | 1000    | 1500               | 2640      | 600                                   | 425            |
|    | 55                      | 1000    | 1500               | 2640      | 660                                   | 495            |
|    | 60                      | 1000    | 1500               | 2640      | 720                                   | 570            |
|    | 65                      | 1000    | 1500               | 2640      | 780                                   | 645            |
|    |                         |         |                    |           |                                       |                |

 An arrow board shall be used for each freeway lane closed. The second arrow board should be placed near the beginning of the second merging taper or on a vehicle in the work area.

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## Center Lane Closure on Divided Multi-Lane Roadway

(Speeds of 35 mph or Less)



| Notes                | Speed<br>Limit | Spaci | gn<br>ng (ft) | Merging<br>Taper (ft) | Buffer |
|----------------------|----------------|-------|---------------|-----------------------|--------|
| 1. The merging taper | (mph)          | A     | B             | for 12' lane          | (ft)   |
| shall direct traffic | 25             | 200   | 200           | 125                   | 155    |
| into either the      | 30             | 200   | 200           | 180                   | 200    |
| right or left lane   | 35             | 350   | 350           | 245                   | 250    |
| but not both.        | -              |       |               |                       |        |

Consider turning volumes and bus stop locations to determine the direction for the merging taper.

- 2. An arrow board shall be used when a freeway lane is closed.
- 3. When an arrow board is used, it should be placed in the closed lane near the end of the merging taper or on a vehicle in the work area.
- 4. If an arrow board is not used, a Large Double Arrow sign may be used to provide added guidance.





|   | Speed<br>Limit<br>(mph) | Sign<br>Spacing<br>A, B, C (ft) | Merging<br>Taper (ft)<br>for 12' lane | Shifting<br>Taper (ft)<br>for 12' lane | Buffer<br>(ft) |
|---|-------------------------|---------------------------------|---------------------------------------|--|----------------|
|   | 25                      | 200                             | 125                                   | 65                                     | 155            |
|   | 30                      | 200                             | 180                                   | 90                                     | 200            |
|   | 35                      | 350                             | 245                                   | 125                                    | 250            |
|   | 40                      | 350                             | 320                                   | 160                                    | 305            |
| Î | 45                      | 500                             | 540                                   | 270                                    | 360            |
|   | 50                      | 500                             | 600                                   | 300                                    | 425            |
|   | 55                      | 500                             | 660                                   | 330                                    | 495            |
|   |                         |                                 |                                       |  |                |

Half Road Closure on Multi-Lane Roadway (continued)

- Pavement markings no longer applicable shall be removed or obliterated as soon as practicable. Temporary markings shall be used as necessary. For intermediate term situations when it is not feasible to remove and restore pavement markings, channelizing devices shall be more closely spaced when the pavement markings conflict with the temporary travel path. In such locations a maximum channelizing device spacing in feet of 1/2 the speed limit in mph should be used.
- When a side road intersects the roadway within the work zone, additional devices shall be erected to channelize traffic to/from the side road and a ROAD WORK AHEAD sign shall be placed on each side road approach.
- An arrow board shall be used when a freeway is closed. On other roads an arrow board is optional based on traffic volume, speed, and visibility. Generally, it is a good practice on roads with speeds of 35 mph or greater.
- If an arrow board is not used, a Large Arrow sign or directional indicator barricades in the taper can be used to provide additional guidance.
- Large Arrow signs can be used at the shifts for added visibility.
- If the tangent distance along the buffer and work areas is less than 600 feet then the Double Reverse Curve Sign may be used instead of two Reverse Curve/Turn signs.
- If speeds are 30 mph or less, Reverse Turn signs shall be used instead of Reverse Curve in advance of the shifting tapers.
- 8. If there is a highway-rail grade crossing near the work area and backups from the lane closure are anticipated to extend through the crossing, the temporary traffic control zone should be extended so the taper precedes the crossing. A flagger may be used at the crossing to minimize the chance of vehicles being stopped on the tracks. (See page 26).



Lane Closure in Advance of an Intersection

(Work Area on the Through Road)



- 1. Depending on traffic conditions, consider additional traffic control on the side road approaches, such as flaggers and appropriate signs.
- 2. The flaggers shall use approved flagging procedures according to the MUTCD and as shown on page 56.

## Lane Closure in Advance of an Intersection

(Work Area on the Side Road)



- 1. Depending on traffic conditions, consider additional traffic control, such as flaggers and appropriate signs.
- 2. The middle flagger has the best view of traffic from all directions and would normally be *lead flagger* and coordinate the other flaggers.
  - 3. The flaggers shall use approved flagging procedures according to the MUTCD and as shown on page 56.



- 1. Depending on traffic conditions, consider additional traffic control, such as flaggers and appropriate signs.
- 2. The flaggers shall use approved flagging procedures according to the MUTCD and as shown on page 56.

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- 1. Depending on traffic conditions, consider additional traffic control, such as flaggers and appropriate signs.
- The middle flagger would normally be *lead flagger* and would coordinate the other flaggers.
- 3. The flaggers shall use approved flagging procedures according to the MUTCD and as shown on page 56.



 This layout is only appropriate for roads with speeds of 35 mph or less. For higher speeds, see page 31 for advance signing and taper layout.

| Speed<br>Limit | Limit Spaci |     | Merging<br>Taper (ft) |
|----------------|-------------|-----|-----------------------|
| (mph)          | A           | В   | for 12' lane          |
| 25             | 200         | 200 | 125                   |
| 30             | 200         | 200 | 180                   |
| 35             | 350         | 350 | 245                   |

- Normal procedure is to close any lane that is not carried through the intersection on the near side of the intersection. However, if this results in the closure of a lane having significant turning movements, then that lane may be converted to a turn bay, and/or the lane may be restricted to turns only, as shown.
- 3. A Large Arrow sign or Arrow Board could be used instead of the Keep Right or Down Arrow sign where space permits.

Closure in the Center of an Intersection



#### Notes

- Consider additional advance warning signs such as ROAD NARROWS or Reverse Curve/ Turn. The Reverse Curve/ Turn sign is appropriate for larger deviations in the travel path.
- Left turns may be prohibited as required by traffic conditions. Unless the streets are wide, it may be physically

| Speed<br>Limit<br>(mph) | Sign<br>Spacing<br>A, B (ft) | Tape | n <b>ift</b><br>er (ft)<br>10' shift |
|-------------------------|------------------------------|------|--------------------------------------|
| 25                      | 200                          | 30   | 55                                   |
| 30                      | 200                          | 40   | 75                                   |
| 35                      | 350                          | 55   | 105                                  |
| 40                      | 350                          | 70   | 135                                  |
| 45                      | 500                          | 115  | 225                                  |
| 50                      | 500                          | 125  | 250                                  |
| 55                      | 500                          | 140  | 275                                  |
|                         |                              |      |                                      |

impossible to turn left, especially for large vehicles.

 For short duration work (60 minutes or less), the channelizing devices may be eliminated if a vehicle with activated high intensity lights is positioned in the work space.



### Street Closure with Detour



#### Notes

 This layout should be used for streets and roads without posted route numbers. See figure 6H-8 and 6H-9 of the MUTCD Part 6 for closing and detouring a numbered highway.

| Speed<br>Limit<br>(mph) | Sign<br>Spacing<br>A, B (ft) |
|-------------------------|------------------------------|
| 25-30                   | 200                          |
| 35-40                   | 350                          |
| 45-50                   | 500                          |

- When a side road intersects the roadway within the work zone, place Type III barricades and ROAD CLOSED signs at the intersections, and provide advance signing of the closure on the side road
  - provide advance signing of the closure on the side road approaches.
- A street name sign may be mounted with the DETOUR sign and should be used if a local road is detoured onto a state highway. If used, the street nameplate goes above the DETOUR sign.
- A DETOUR sign with an advance turn arrow may be used in advance of a turn and should be used on multilane streets.
- 5. DETOUR signs may be located on the far side of intersections.

## **Mobile Operations**

Mobile operations are work activities that move along the road either intermittently or continuously. Safety for mobile operations should not be compromised by using fewer devices simply because the operation will frequently change its location.

Mobile devices can be used. For example, appropriately colored or marked vehicles with activated high intensity lights, perhaps augmented with signs or arrow boards, may be used in place of stationary signs and channelizing devices.

For mobile operations to be successful, the advance warning area should move with the work area or be repositioned periodically to be near the mobile work area.

Flaggers may be used. They shall use approved flagging procedures according to the MUTCD and as shown on page 56.

When volumes and/or speeds are high, a shadow vehicle, equipped with an arrow board or sign, should follow the work vehicle. In addition, vehicles may be equipped with truck-mounted attenuators and/or portable, changeable message signs. If traffic volumes are high, consideration should be given to doing the work during off-peak hours.

Intermittent Mobile Operations – These mobile operations often involve frequent short stops for activities such as litter cleanup, pothole patching, or utility operations and are similar to short-duration operations. Warning signs, activated high intensity lights, and/or channelizing devices should be used and moved periodically.

**Continuously Moving Mobile Operations** – These mobile operations include work activities in which workers and equipment move along the road without stopping, (e.g. pavement striping, mowing, street sweeping, or herbicide spraying), usually at slow speeds.

With operations that move slowly (less than 3 mph), mobile or stationary signs that are periodically repositioned in the advance warning area may be used. For mobile operations that move at speeds greater than 20 mph, vehicles shall have appropriate activated high intensity lights, signs, and/or special lighting.

For some continuously moving operations where volumes are low and visibility is good, a single work vehicle with appropriate warning devices on the vehicle may suffice.



# Mobile Operation on the Shoulder



- If the operation requires encroachment on the travelway, use a mobile or stationary lane closure, unless a 10-foot minimum lane width is maintained and the volume is less than 1500 ADT.
- For operations that move less than 3 mph or where multiple work locations in a limited distance make it practical to place stationary signs, the distance from the advance warning sign to the work area should not exceed 5 miles.
- The ROADWORK NEXT X MILES sign or a supplemental plaque (NEXT X MILES) may be used for work zones more than 2 miles long.
- 4. A shadow vehicle equipped with a SHOULDER WORK sign, optional Truck Mounted Attenuator and Arrow Board (in Caution mode) may be used, depending on availability and type of operation. Its use is recommended on high-volume roads, or roads with poor sight distance. If used, it is located behind the work vehicle to provide advance warning. If the shadow vehicle with sign is used, the stationary sign can be omitted.
- Warning signs may be omitted if the work vehicle displays activated high intensity lights.
- Other acceptable advance warning signs include UTILITY WORK AHEAD, SHOULDER WORK, MOWING, Workers, and ROAD MACHINERY AHEAD.
- The table below gives recommended roll-ahead distances between a vehicle with a truck-mounted attenuator (TMA) and the work area for both stationary and mobile operations. The roll-ahead distance for the vehicle could vary depending upon the recommendations of the TMA manufacturer.

| ces for TMAs |
|--------------|
| nary Mobile  |
| ) ft 150 ft  |
| ) ft 200 ft  |
| ) ft 275 ft  |
|              |



## Mobile Operation on a Two-Lane Road



### Mobile Operation on a Two-Lane Road (continued)

- The work and shadow vehicles should pull over periodically to allow traffic to pass. If this cannot be done frequently, a do not pass sign may be placed on the rear of the vehicle blocking the lane.
- 2. Shadow vehicles are used to warn traffic of the operation ahead. The distance between the work and shadow vehicles may vary according to terrain, paint drying time, and other factors. Whenever adequate stopping sight distance exists to the rear, the shadow vehicle should maintain the minimum distance and proceed at the same speed as the work vehicle. The shadow vehicle should slow down in advance of vertical or horizontal curves that restrict sight distance.
- Additional shadow vehicles to warn and reduce the speed of oncoming or opposing traffic may be used. Police patrol cars may be used for this purpose.
- Shadow and work vehicles shall display activated high intensity lights. Shadow vehicles should also display two high-intensity flashing lights mounted on the rear, adjacent to the sign.
- Vehicle-mounted signs shall be mounted so as to not be obstructed by equipment or supplies and to provide an unobstructed view of vehicle lights or arrow board. Sign legends shall be covered or turned from view when work is not in progress.
- The shadow vehicle may not be needed for roadways with volume less than 1500 ADT, especially if sight distance is good. For higher volume conditions the shadow vehicle should be used.
- 7. Stationary advance warning signs similar to that on the shadow vehicle can be used to provide additional advance warning. These signs might include: SLOW MOVING TRAFFIC, ROAD WORK AHEAD, PAINT CREW AHEAD, SURVEY CREW AHEAD etc. Consider using these signs where speed and/or volumes are high, where sight distance is limited, or if a shadow vehicle is not used. If stationary signs are not used, use a ROAD WORK AHEAD sign on the shadow vehicle.
- If stationary signs are used and the work zone is more than 2 miles long, the ROAD WORK NEXT X MILES sign or a supplemental plaque should be used.



## Mobile Operation on a Two-Lane Road Using Flaggers

(Traveling at less than 3 mph)



### Mobile Operation on a Two-Lane Road Using Flaggers (Traveling at less than 3 mph) (continued)

- 1. Do not exceed 2 miles for the total length of the temporary traffic control zone.
- Where feasible, use well defined end points (e.g. major driveways, intersections, city limits, etc.) to establish the limits of the work zone.
- Flagger warning signs should be repositioned periodically as the operation moves.
- Suggested shadow vehicle configuration includes activated high intensity lights and a truck mounted attenuator.
- If there is a sideroad intersection within the work area, provide ROAD WORK AHEAD signs and consider additional traffic control, such as flaggers and other appropriate signs on the sideroad approaches.
- 6. Flaggers shall use approved flagging procedures according to the MUTCD and as shown on page 56.



## Mobile Operation on a Multi-Lane Road



### Mobile Operation on a Multi-Lane Road (continued)

- Vehicles used for these operations should be made highly visible with appropriate equipment, such as activated high intensity lights, flags, signs, or arrow boards.
- 2. Shadow vehicle #1 should be equipped with an arrow board and truck mounted attenuator.
- 3. Shadow vehicle #2 should be equipped with an arrow board and may be equipped with a truck mounted attenuator. An appropriate lane closure sign should be placed on shadow vehicle #2 so as not to obscure the arrow board.
- 4. On high-speed roadways, a third shadow vehicle (not shown) may be used with shadow vehicle #1 in the closed lane, shadow vehicle #2 straddling the edge line, and shadow vehicle #3 on the shoulder.
- 5. When adequate shoulder width is not available, the rear shadow vehicle may drive partially in the lane.
- Shadow vehicles should travel at a varying distance from the work operation so as to provide adequate sight distance for traffic approaching from the rear.
- Spacing between vehicles should be minimized to deter traffic from driving in between the convoy of vehicles.
- Stationary advance warning signs can be used to provide additional advance warning. These signs might include: SLOW MOVING TRAFFIC AHEAD, ROAD WORK AHEAD, PAINT CREW AHEAD, etc. Consider using these signs and/or a changeable message sign where speeds and volumes are high, where sight distance is limited, or if shadow vehicle #2 is not used.
- If stationary signs are used and the work zone is more than 2 miles long, a ROAD WORK NEXT X MILES sign or supplemental plaque should be used.
- 10. Work should normally be done during off-peak hours.

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## **Pedestrian and Bicyclist Safety**

It is important to provide continuous access for pedestrians, bicyclists, and to bus stops. If pedestrian or bicycle travel paths are closed or disrupted by construction, maintenance, or utility operations, traffic control is needed. This includes using signs, channelizing devices, etc. to direct pedestrians and bicyclists through or around the work site, or to alternate routes. Major considerations in planning for pedestrian and bicyclist safety are:

- Do not lead pedestrians or bicyclists into conflicts with work site vehicles, equipment, or operations, nor traffic moving through or around the work site. Obstructions should be clearly marked, especially at night.
- Do not block or relocate pedestrian or bicycle routes for non-construction activities such as parking for vehicles and equipment.
- Provide pedestrians with a safe, convenient and clearly delineated travel path that replicates as nearly as practical the most desirable characteristics of existing sidewalks or footpaths. Signals and devices mounted lower than 7 feet should not project more than 4 inches into pedestrian facilities.
- Where sidewalks are closed or relocated, provisions shall be made for disabled pedestrians. When it is determined a facility should be accessible to pedestrians with visual disabilities, continuously detectable edging should be provided for pedestrians using long canes for guidance. Examples include interconnected barrier, curb, lumber, or fencing with a continuous bottom rail. If channelizing devices are used there cannot be gaps between the bases. Audible devices should be considered to provide communication of closings and crosswalk changes to pedestrians with visual disabilities. Audible devices might not be needed if detectable channelization makes an alternate route of travel evident to persons with visual disabilities.
- Advance notification of sidewalk closures shall be provided to the maintaining agency.

Sidewalk Closure (Pedestrian Detour)



- 1. Additional advance warning may be necessary.
- Only the traffic control devices related to pedestrians are shown. Other devices may be needed to control traffic on the streets such as lane closure signs, ROAD NARROWS or LANE NARROWS signs.
- 3. For nighttime closures, Type A flashing warning lights may be used on barricades supporting signs and closing walkways.
- 4. Audible devices should be considered to alert pedestrians with visual disabilities of closings and crosswalk changes.





- 1. Additional advance warning may be necessary.
- Only the traffic control devices related to pedestrians are shown. Other devices such as lane closure signs, ROAD NARROWS or LANE NARROWS signs may be needed to control traffic on the streets.
- For nighttime closures, Type A flashing warning lights may be used on barricades supporting signs and closing walkways. Type C or Type D steady-burn lights may be used on channelizing devices separating the temporary walkway from vehicular traffic.
- Where high speeds are likely, a barrier should separate the temporary walkway from vehicular traffic. Refer to Section 6D.01of Part 6 of the MUTCD for information on barriers.
- Signs may be placed along a temporary walkway to guide pedestrians; for example, Keep Right or Keep Left signs.

# **Flagging Procedures**



### Properly trained flaggers

- give clear messages to drivers as shown
- allow time and distance for drivers to react
- never stand in moving traffic lane
- coordinate with other flaggers

### Properly equipped flaggers use

- approved sign paddles
- approved safety vest, shirt or coat
- brightly colored hat for better visibility
- retroreflective night equipment

### Proper flagging stations have

- good approach sight distance
- high visibility to traffic
- illumination at night

### Proper advance warning

- always use warning signs
- allow reaction distance from signs
- remove signs when not flagging

Flags should only be used in emergency situations. Flags used for signaling shall be a minimum of 24" x 24", red in color and mounted on a staff about 3' long.



**Worker Safety** 

The safety of workers in a work site is just as important as the safety of the public traveling through the work zone. The best protection for both is good work zone traffic control.

All workers should be trained in how to work next to traffic in a way that minimizes their vulnerability. In addition, workers with specific traffic control responsibilities should be trained in traffic control techniques, device usage, and placement.

Workers close to traffic or construction equipment should wear bright, highly visible apparel meeting the requirements of ANSI 107-2004 standard for reflectivity and background material. Flaggers shall wear safety apparel meeting the requirements of ANSI 107-2004 Class 2 or 3. For nighttime work, apparel meeting ANSI 107-2004 Class 3 (including high-visibility pants) should be considered for flaggers.

These garments shall be either fluorescent orange-red or fluorescent yellow-green. The retroreflective material shall be orange, yellow, white, silver, or yellow-green, or a fluorescent version of these colors, and shall be visible at a minimum distance of 1000 feet. The safety apparel shall be designed to clearly identify the wearer as a person (i.e. retroflective material on the front, back, and both sides of the garment). Other specific agency requirements for garments can also apply, such as OSHA requirements for private sector employees and WisDOT Safety Directives for WisDOT employees.

A competent person designated by the employer should assess hazards at the work site and determine whether protective measures should be implemented. Planning the internal work activity area to minimize backing maneuvers of work vehicles should be considered to minimize the risk to workers on foot.

### Supervisor's Checklist

- 1. Follow Part 6 and the Wisconsin Supplement of the Manual on Uniform Traffic Control Devices.
- 2. Have a traffic control plan before going to the work site.
- Ask yourself, "What is the driver's view of the work site at night, during peak hours, etc."
- Investigate crashes/incidents to identify if changes are needed in the traffic control plan.

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# Liability

### Steps to Minimize Liability

- have a current traffic control plan
- apply the concepts of the MUTCD (Manual on Uniform Traffic Control Devices)
- minimize traffic disruptions
- promptly remove or add devices as necessary
- train all personnel
- inspect work zone sites regularly for conformance and changing conditions
- maintain good documentation

### Elements of a Good Inspection Program

- routinely conduct inspections at different times of day/evening
- identify hazards and take corrective action
- record observations and actions taken
- verify corrective actions
- update documentation

#### Minimum Documentation

- who was on the site and when
- where was the work taking place
- when were traffic control devices inspected, by whom
- record any irregularities, action taken and follow up inspection
- gather additional information in the event of a crash

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The Wisconsin team that produced this edition included representatives of the construction, maintenance, and traffic sections of WisDOT; the Federal Highway Administration, Wisconsin Division; TIC workzone training instructors; and the University of Wisconsin-Madison Transportation Information Center.





### Information and Training

For information, copies of this pocket guide, and training opportunities in work zone traffic control, flagging, or other street and highway design, operation and maintenance topics, contact the Wisconsin Transportation Information Center, a project of the University of Wisconsin-Madison Department of Engineering Professional Development, funded as a Local Transportation Assistance Program by the Federal Highway Administration, Wisconsin Department of Transportation, and UW-Extension.

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