

Reallocating 2020 Housing Rehab funds to Central City. Reallocating 2022 Public Facility mobility improvements to 2023 Public Facility. Reallocating 2022 Neighborhood Initiative funds for property rehab to 2023 Public Facility.

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The Fiscal Year 2023 Annual Action Plan represents the fourth year of the City's Consolidated Plan (Con Plan) for Fiscal Years 2020-2024 as approved by the Oshkosh Common Council and the US Department of Housing and Urban Development (HUD). The Action Plan is the City of Oshkosh's application for HUD entitlement grant funds and identifies the proposed programs and projects to be funded during the City's CDBG Fiscal Year (FY) 2023.

During the 2023 Program Year, the City of Oshkosh will pursue the implementation of projects in the categories:

1. Central City Redevelopment
2. Public Facilities
3. Public Services
4. Program Administration & Planning

Total resources \$1,040,838 are broken down into three categories:

- \$807,095 in 2023 CDBG Entitlement Funds
- \$36,000 in 2023 Program Income (funds recieved from disposition of CDBG acquired properties)
- \$197,743 in Prior Year resources being reallocated

Prior Year resources that are being reallocated are made up of:

- \$97,743.06 in remaining 2020 Housing Rehab funds (IDIS activity 492) being reallocated to 2023 Central City
- \$50,000 of 2022 Public Facilities funds (IDIS activity not yet created) being reallocated to 2023 Public Facilities
- \$50,000 of 2022 Neighborhood Initiatives funds (IDIS activity not yet created) being reallocated to 2023 Public Facilities

A minimum of 70% of funds will be spent on activities that will benefit LMI persons in the next three year period, including program years 2023, 2024 and 2025.

Activities funded with CDBG funds in this Action Plan will meet the national objectives of benefiting LMI persons and/or preventing or eliminating slum or blighting conditions.

It is important to note that the Con Plan sets goals and strategies to be achieved over the FY 2020-2024 period. The six Con Plan Goals represent high priority needs for the City and serve as the basis for FY 2023 programs and activities identified in the Action Plan. The Con Plan goals are listed below in no particular order:

1. Provide safe, decent, affordable housing
2. Provide housing, services and facilities for homeless persons or those at-risk of becoming homeless
3. Provide housing, services and facilities for persons with special needs
4. Improve community facilities, infrastructure, public services and quality of life for residents
5. Create suitable living environment through public facilities or infrastructure improvements
6. Encourage employment and promote economic opportunities

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

For details regarding the objectives and outcomes targeted in the Con Plan and this Annual Plan in relation to each of the six goals listed above, please refer to Sections AP-20 (Annual Goals and Objectives) and AP-35 (Projects).

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City recognizes that the evaluation of past performance is critical to ensuring the City and its subrecipients are implementing activities effectively and that those activities align with the City's overall strategies and goals. The performance of programs and systems are evaluated on a regular basis. For example, the City continues to improve the CDBG subrecipient application process in order to ease the administrative burden on applicants and volunteer community-member boards and reviewers.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

In accordance with the City's *Citizen Participation Plan*, the draft Action Plan is available online at www.ci.oshkosh.wi.us/EconomicDevelopment/ and a copy is available for review at the Community Development Office at Oshkosh City Hall, 215 Church Ave. throughout the thirty day public comment period. Hard copies of the Action Plan are available upon request.

The thirty day comment period began on May 28, 2023 and ended on June 28, 2023.

The FY 2023 Action Plan was presented and discussed at the in-person Plan Commission and Common Council meeting on June 20, 2023 and June 27, 2023, respectively.

City staff consulted with representatives from area agencies participating in the WinnebagoLand Housing Coalition, as well as the Oshkosh/Winnebago County Housing Authority and ADVOCAP. These agencies provide a wide spectrum of services in the community and represent needs of many different segments of the population to ensure future CDBG programming meets the needs of the community.

City staff also consulted with a number of organizations through email correspondance, a summary of those comments are attached.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Not applicable. No comments were recieved. A summary of Consultation comments, referenced in the previous paragraph, are attached.

6. Summary of comments or views not accepted and the reasons for not accepting them

Not applicable. No comments were recieved.

7. Summary

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	OSHKOSH	Community Development Department
HOME Administrator		N/A

Table 1 – Responsible Agencies

Narrative (optional)

The City of Oshkosh has designated its Community Development Department as the lead agency responsible for administration of the Community Development Block Grant (CDBG) program and associated reports. The Department is also the major public agency responsible for administering programs addressed in the Consolidated Plan and this FY 2023 Annual Action Plan, except for Homeless Programs. The Continuum of Care (CoC) for Homeless Programming is the WinnebagoLand Housing Coalition with ADVOCAP as the local non-profit agency taking the leadership role in administration.

The City works with numerous community-based organizations, partners, businesses, other funders, as well as City of Oshkosh departments, to plan, develop, implement and evaluate activities outlined in this plan.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

Consultation on development of this Plan was achieved through interviews, e-mail correspondence and public hearings. Efforts were made to consult agencies that provide a wide range of services so that a clear picture of community needs would be available during development of the Plan. The City of Oshkosh consulted with public and private agencies and organizations that provide assisted housing, health services, and social services (including those focusing on services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and their families, homeless persons), community-based and regionally-based organizations that represent protected class members, and organizations that enforce fair housing laws.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City's Community Development Department acts as the single point of contact to coordinate efforts between public and assisted housing providers, as well as private and governmental health, mental health, and social service agencies. The City works with the following agencies to enhance funding and service allocations to address the housing and community development needs of the area:

- **City of Oshkosh Community Development Department** - oversees the CDBG program.
- **Winnebago County Department of Human Services** - provides care and protection to County residents from infancy to old age, through consumer-focused programs designed to maintain and improve the quality of life for consumers and their families.
- **Oshkosh/Winnebago County Housing Authority** - manage the Public Housing and Section 8 Housing Choice Voucher Programs, create improvements to public housing communities, and develop affordable housing.
- **Social Services Agencies** - provides services to address the needs of low- and moderate-income persons and those with special needs.
- **Housing Providers** - rehabilitates and develops affordable housing for low- and moderate-income families and individuals. Including Habitat for Humanity, Oshkosh Kid’s Foundation, COTS, Northpointe Development Inc.
- **Winnebagoland Housing Coalition / CoC** - oversees the Continuum of Care Network for the City of Oshkosh and Winnebago County.

Local jurisdictions, agencies, and organizations will be invited to submit proposals/applications for CDBG funds for eligible activities. These groups are welcome to participate in the planning process by attending the public hearings, informational meetings, and through electronic updates. These groups are notified through the City’s Community Development Department network of upcoming meetings

and funding opportunities. Also, the staff of the Community Development Department have proactively been participating in additional community encounter opportunities and forming partnerships to accomplish larger scale housing and community development activities.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of Oshkosh is a member of the WinnebagoLand Housing Coalition, under the Wisconsin Balance of State Continuum of Care (WIBOSCOC). WinnebagoLand Housing Coalition meets quarterly to engage in conversations regarding homeless issues, as well as coordinating the efforts of a variety of agencies serving youth, families, and veterans experiencing homelessness. City of Oshkosh staff attends the local CoC meetings and acts as the City's representative. The City coordinates its activities with the Continuum of Care and supports its applications for funds. The City helps WIBOSCOC to address homelessness by working together to develop a framework to deliver housing and supportive services to the homeless and those at risk of homelessness.

The WinnebagoLand Housing Coalition identifies regional and local homeless issues; coordinates regional planning; identifies regional housing gaps and needs, strategies, and priorities; provides input for Supportive Services for Veteran Families (SVF) and Emergency Solutions Grants (ESG) applications; participates in completion of the CoC application; monitors Homeless Management Information Systems (HMIS) participation and implementation; and coordinates and follows-up on the Point in Time (PIT) count and Annual Homeless Assessment Report (AHAR).

The WinnebagoLand Housing Coalition has representation from multiple interest groups including: CDBG Jurisdictions, Public Housing Authorities, domestic violence service providers, Veterans, youth service providers, Community Action Partnerships, homeless service providers, and faith-based organizations.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Most of WIBOSCOC ESG funding is allocated by the Wisconsin Department of Administration, Division of Housing, Energy, and Community Resources (DEHCR). The CoC develops priorities, target populations, outcome measures, and evaluation processes for ESG through an elected agency such as ADVOCAP, including prioritizing Rapid ReHousing (RRH). The CoC decides on ESG funding ranking and project scoring based on knowledge of projects, capacity of applicants and participation in CoC planning. ADVOCAP, as the Collaborative Applicant and HMIS Lead, has access to the Point in Time and Homeless Management Information System (HMIS) data.

The Winnebagoland CoC and the HMIS work together to assess data quality throughout the CoC. This includes working on Annual Homeless Assessment Report (AHAR) submission, the PIT count, project review/ranking, and working with individual programs while completing their Annual Performance Reports (APRs). There are thirty-seven (37) beds at the Christine Ann Domestic Violence Shelter, fifty (50) rooms at Father Carr's. Lastly, the Day-by-Day Warming Shelter currently has twenty-five (25) beds during the winter months, open only from October 15th through April 15th, however with their new location opening up on May 15th, 2023 Day by Day will be able to provide shelter and services 365 days of the year with a 50-bed capacity.

There are three (3) transitional housing projects within Winnebago County. COTS operates two transitional housing shelters in Oshkosh, one eight (8) bed shelter for women and one ten (10) bed shelter for men.

ADVOCAP also operates one scattered-site transitional housing project funded by the Department of Justice. The DOJ-funded project can provide housing for approximately 35 individuals and ten (10) families per year. ADVOCAP also operates a HUD-funded permanent supportive housing project, with three (3) households within Oshkosh in scattered sites, and Rapid Re-Housing projects, with twelve (12) households in Oshkosh. The number of units occupied are directly affected by the availability of housing units at fair market rent, as there is an increasing number of people who need the homeless programs.

There are zero Runaway or Homeless Youth beds being reported in Oshkosh or Winnebago County. Additional outreach to volunteer and faith-based organizations will occur through the implementation of coordinated entry. The CoC will work with Veterans to improve participation among VA-funded projects.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	WINNEBAGO COUNTY HOUSING AUTHORITY
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Discussed affordable housing needs in the community as well as the needs of the City's low to moderate income residents, and how the city and housing authority could work together collaboratively
2	Agency/Group/Organization	Winnebagoland Housing Coalition
	Agency/Group/Organization Type	Continuum of Care
	What section of the Plan was addressed by Consultation?	Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Public Service Agencies
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Coalition was consulted for affordable housing and public housing needs in the community. City staff attends quarterly Coalition meetings to keep informed on services available and needs of the community
3	Agency/Group/Organization	City of Oshkosh Economic Development
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	economic development strategies and initiatives that are currently in place or may be undertaken
4	Agency/Group/Organization	Greater Oshkosh Economic Development Corporation
	Agency/Group/Organization Type	Business Leaders Non profit economic development group
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	A non-profit corporation that works with the community to provide leadership, direction, coordination, and services to advance economic development in the greater Oshkosh area
5	Agency/Group/Organization	Winnebago County Health Department
	Agency/Group/Organization Type	Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Health Other government - County
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Lead based paint policies and health and safety needs of Oshkosh residents

6	Agency/Group/Organization	ADVOCAP, INC.
	Agency/Group/Organization Type	Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Education Services-Employment Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consultation regarding affordable housing needs; collaborate on various programs/activities to best serve the community
7	Agency/Group/Organization	City of Oshkosh Public Works Department
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	discussion regarding various infrastructure improvements planned during the program year
8	Agency/Group/Organization	Neighborhood Associations
	Agency/Group/Organization Type	Neighborhood Associations Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Neighborhood Initiatives
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	discuss neighborhood programs/activities to create strong and healthy neighborhoods
9	Agency/Group/Organization	Day by Day Warming Shelter
	Agency/Group/Organization Type	Services-homeless Services-Health Services-Education
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	provide shelter and advocacy

10	Agency/Group/Organization	Greater Oshkosh Healthy Neighborhoods
	Agency/Group/Organization Type	Non-profit
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Neighborhood Initiatives
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	expand on the organization's role in developing, expanding and organizing neighborhood planning projects/programs/activities, acquiring slum and blight properties
11	Agency/Group/Organization	HABITAT FOR HUMANITY OF OSHKOSH INC.
	Agency/Group/Organization Type	Non profit
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Habitat's continued role in construction of new affordable housing for LMI households. Continue partnership projects with City and local PHA
12	Agency/Group/Organization	METROPOLITAN MILWAUKEE FAIR HOUSING COUNCIL
	Agency/Group/Organization Type	Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Fair Housing
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	continue to contract with satellite office in Appleton to provide training opportunities for landlords and tenants, as well as investigate potential fair housing complaints in the community

13	Agency/Group/Organization	Oshkosh Public Service Consortium
	Agency/Group/Organization Type	Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs Public Service Agencies
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	collaboration effort between City, local community foundation and United Way to allocate funds to public service agencies

Identify any Agency Types not consulted and provide rationale for not consulting

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Winnebagoland Housing Coalition	Alleviate the impact of homelessness in the community through cooperation and collaboration of social service providers
Oshkosh 2005-2025 Comprehensive Plan; Update 2040	City of Oshkosh	City's general plan is comprised of various elements that provide a comprehensive slate of city-wide policies and furthers the City's smart growth strategy for growth and development.
City of Oshkosh Comp Plan - Housing	City of Oshkosh	Housing Element serves as a policy guide to help the city meet its existing and future housing needs. The Plan has the goal of creating and preserving affordable housing stock within the city.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Oshkosh Analysis of Impediments	City of Oshkosh	Analysis of Impediments to Fair Housing Choice presents a demographic profile of the city, assesses the extent of housing needs among specific income groups and evaluates the availability of a range of housing choices for residents
Oshkosh Housing Authority 5 Year Plan	Oshkosh/Winnebago Housing Authority	The goals of the City and Housing Authority are complementary.
Oshkosh Strategic Plan	City of Oshkosh	The goals are complementary.
City of Oshkosh Housing Study	City of Oshkosh	The recommendations in the housing study are similar to the Strategic Plan. The City of Oshkosh made the following amendments to its Zoning Ordinance to allow for use of the Accessory Dwelling Units (ADU) in residential zoned districts. ADUs increase the opportunities for affordable workforce housing in the City of Oshkosh. Working in the coordination of reducing the minimum lot width, increasing density, reducing parking requirements in multifamily development districts, and eliminating the minimum dwelling size to free up lots that historically haven't been able to be developed for housing.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The City of Oshkosh will publish a public notice with a summary of the proposed Action Plan which includes a list of locations where it may be reviewed. The Action Plan will be available for review at the Community Development Department (215 Church Avenue, Room 201), online at www.ci.oshkosh.wi.us, and hard copies are available upon request. The notice will include information on the public hearing(s) including location, date and time, along with contact information to submit written comments and the comment deadline. Those with specialized needs are directed to contact the Community Development Department at least five (5) days prior to a meeting.

City staff continues to work with the Oshkosh Public Service Consortium and community groups, organizations and agencies to increase citizen participation and improve the FY 2023 CDBG application and evaluation process.

The Community Development Department goes through the citizen participation process and evaluates how that feedback can be incorporated into the City's Annual goals and future plan's goals.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Meeting	Non-targeted/broad community	Plan Commission (PC) will meet on June 20, 2023 to allow the public the opportunity to comment and recommend approval to the Common Council. The Plan will be approved by Common Council, with any comments received at the PC meeting added prior to the City's submission of the Plan.	No comments received	No comments received	N/A

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Meeting	Non-targeted/broad community	Common Council will meet on June 27, 2023 to allow the public the opportunity to comment and approve the submission and implementation of the 2023 Action Plan. The Plan will be approved, with any comments received at the meeting added prior to the City's submission of the Plan.	No comments received	No comments received	N/A

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Email outreach	Non-targeted; email distribution of availability of draft Action Plan for comments	Email distribution list of 30+ members	E-mail comments received expressing needs of individual organizations, also mentioned in the Consultation section of the plan (AP-10).	Comments received are summarized in the attachment.	N/A

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Newspaper Ad	Non-targeted/broad community	A public hearing notice detailing the public hearing schedule and opportunity to comment during the comment period was published in the Oshkosh Northwestern on May 28th and May 30th, 2023.	No comments received	N/A	N/A
5	Internet Outreach	Non-targeted/broad community	City website linked the public hearing notice detailed in item number 4 above.	N/A	N/A	https://www.ci.oshkosh.wi.us/Economic Development/

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of Oshkosh will receive \$807,095 in CDBG entitlement funds for FY 2023 Program Year. The City expects to receive \$36,000 in Program Income from the disposition of properties. And Prior Year resources of \$197,743 will be reallocated during the FY 2023 Annual Action Plan period. The City’s FY 2023 CDBG program year starts on May 1, 2023 and concludes on April 30, 2024.

The following financial resources are identified for the FY 2023 Annual Action Plan and will be used to address the following needs: Community Development; Economic Development Needs; Neighborhood Initiatives; and Administration, Planning, and Management Needs; Other Special Needs. The accomplishments of these projects/activities will be reported in the FY 2023 Consolidated Annual Performance and Evaluation Report (CAPER).

You'll note that Housing Needs was not listed above, those needs are addressed with current open activities in IDIS, reflected in the Expected Amount Available Remainder of Con Plan.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	807,095	36,000	197,743	1,040,838	1,480,621	Based on evaluating previous years program income from disposing of the CDBG funded properties. The City estimates \$36,000 in program income.
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	0	0	0	0	0	

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - federal	Admin and Planning Economic Development Public Services Other	0	0	0	0	0	

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

While the CDBG program does not require leveraging, the program does leverage other resources. The City budgets funds in its Capital Improvement Program for additional programs for housing related activities (i.e. acquisition, housing rehabilitation), public facility improvements, landscaping, curb appeal projects, and acquisition of properties to eliminate slum and blight.

The Oshkosh Area Community Foundation and the Oshkosh United Way partner with the City of Oshkosh in forming the Oshkosh Public Service Consortium. The Consortium seeks applications from public service agencies for programs/activities that meet one of HUD's national objectives and provides a direct benefit to low to moderate income households.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Oshkosh may provide vacant/undeveloped lots to private developers, Habitat for Humanity, ADVOCAP or other non-profit/CHDO agencies for construction of new affordable housing units.

Discussion

Please reference the AP-35 (Projects) Section of the Plan.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	CD-3 Public Services	2020	2024	Non-Housing Community Development	Oshkosh Priority Areas	Community Development Need	CDBG: \$120,000	Public service activities other than Low/Moderate Income Housing Benefit: 1000 Persons Assisted
2	CD-1 Community Facilities and Infrastructure	2020	2024	Non-Housing Community Development	Oshkosh Priority Areas Center City	Community Development Need	CDBG: \$450,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1000 Persons Assisted
3	AM-1 Overall Coordination	2020	2024	Administration, Planning, and Management	Oshkosh Priority Areas	Administration, Planning, and Management Need	CDBG: \$150,000	Other: 2 Other
4	ED-2 Redevelopment	2020	2024	Economic Development	Center City	Housing Need Community Development Need Economic Development Need	CDBG: \$320,838	Other: 10 Other

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	CD-3 Public Services
	Goal Description	Improve and enhance the public and community development services in the City.
2	Goal Name	CD-1 Community Facilities and Infrastructure
	Goal Description	Improve the City's public facilities and infrastructure.
3	Goal Name	AM-1 Overall Coordination
	Goal Description	Provide program management and oversight for the successful administration of CDBG programs.
4	Goal Name	ED-2 Redevelopment
	Goal Description	Acquire and dispose of properties to promote the development and revitalization of vacant residential, commercial, and industrial areas.

Projects

AP-35 Projects – 91.220(d)

Introduction

During the 2023 Program Year, the City of Oshkosh will pursue the implementation of projects and activities in four major categories:

1. Central City Redevelopment
2. Public Facilities
3. Public Services
4. Program Administration & Planning

The use of CDBG funds in 2023 will focus on activities and programs that:

- Improve, maintain and create housing accessibility to homeownership for income qualified homebuyers
- Revitalize neighborhoods through park and playground improvements, acquisition and elimination of slum and blight properties
- Provide funding to various public service agencies, to be determined, that provide shelter/services to persons that are homeless, affected by domestic abuse, recovering from addiction, need health care services, etc.
- Provide training for landlords or tenants on fair housing regulations
- Provide administration of the overall CDBG program

The project allocations total \$1,040,838 which include Program Income and Prior Year Resources, as referenced in AP-05 Executive Summary and AP-15 Expected Resources.

Projects

#	Project Name
1	Central City Redevelopment
2	Public Facilities
3	Public Services
4	Administration

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

All funding allocations are consistent with priority needs in the City of Oshkosh and align with the 2020-

2024 Consolidated Plan, Citizen Participation Plan, City Strategic Plan, the Oshkosh Housing Study, and various other documents that guide staff during the allocation process. Every effort was made to ensure that the most vulnerable citizens in Oshkosh are the beneficiaries of the Program Year 2023 CDBG funding allocation. Unfortunately, the needs are greater than the funding received.

AP-38 Project Summary
Project Summary Information

1	Project Name	Central City Redevelopment
	Target Area	Center City
	Goals Supported	ED-2 Redevelopment
	Needs Addressed	Housing Need Community Development Need
	Funding	CDBG: \$320,838
	Description	Assist with the redevelopment of the central city.
	Target Date	5/1/2024
	Estimate the number and type of families that will benefit from the proposed activities	The eventual redevelopment will hopefully result in benefitting at least 10 housing units within the Central City.
	Location Description	Central City properties.
	Planned Activities	Activities may include, but are not limited to, acquisition 24 CFR 570.201(a), clearance & demolition 24 CFR 570.201(d) and cleanup of contaminated sites 24 CFR 570.201(d). The following 24 CFR 570.201(c) activities that may be undertaken are water/sewer improvements, street improvements, sidewalks and tree planting. Additionally, interim assistance 24 CFR 570.201(f) and privately owned utilities (24 CFR 570.201(l) may be activities executed under the Central City Redevelopment project.
2	Project Name	Public Facilities
	Target Area	Oshkosh Priority Areas Center City
	Goals Supported	CD-1 Community Facilities and Infrastructure
	Needs Addressed	Other Special Needs Community Development Need
	Funding	CDBG: \$450,000
	Description	Public Facilities 24 CFR 570.201(c): Various public facility improvements carried out by the City, public or private nonprofits and/or other organizations.
	Target Date	5/1/2024

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Citywide.
	Planned Activities	Activities may include, but are not limited to, acquisition, construction, reconstruction, rehabilitation or installation of public facilities and improvements, except as provided in § 570.207(a), carried out by the recipient or other public or private nonprofit entities. Examples of activities that may be funded include park improvements, and acquisition of transitional or supportive housing facilities.
3	Project Name	Public Services
	Target Area	Oshkosh Priority Areas
	Goals Supported	CD-3 Public Services
	Needs Addressed	Homeless Need
	Funding	CDBG: \$120,000
	Description	Public Services 24 CFR 570.201(e): Funds provided to local non-profit agencies that provide needed services to LMI individuals and households.
	Target Date	5/1/2024
	Estimate the number and type of families that will benefit from the proposed activities	1,000 LMI persons.
	Location Description	Citywide.
	Planned Activities	Activities may include, but are not limited to, local nonprofit subrecipients carrying out the following programs: health care assistance, emergency shelter, food pantry, peer support, advocacy and education and emergency assistance.
4	Project Name	Administration
	Target Area	Oshkosh Priority Areas
	Goals Supported	AM-1 Overall Coordination
	Needs Addressed	Administration, Planning, and Management Need
	Funding	CDBG: \$150,000
	Description	Program Administrative Costs 24 CFR 570.206

Target Date	5/1/2024
Estimate the number and type of families that will benefit from the proposed activities	66,816 persons (April 1, 2020 Census)
Location Description	City of Oshkosh, Department of Community Development, 215 Church Avenue, Oshkosh, WI 54903-1130
Planned Activities	Activities may include, but are not limited to, general management, oversight and coordination, public information, Fair Housing activities, indirect costs, submission of applications for federal programs, administrative expenses to facilitate housing, associated training and related costs and preparation of functional plans.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

All programs, projects, and activities to be carried out under the 2023 Annual Action Plan will meet one of the three National objectives of:

- Benefit to low and moderate income (LMI) persons.
- Aid in the prevention or elimination of slums or blight.
- Meet a need having a particular urgency

Funds will be used to assist LMI persons and households on a city-wide basis or in neighborhoods with approved associations, occur in and benefit LMI/LMA census tracts/block groups, or in spot blighted or approved redevelopment areas. See attached for low to moderate income census block groups for the City’s approved neighborhood association map. It should be noted the neighborhood associations map will change as new associations are recognized by the City.

Geographic Distribution

Target Area	Percentage of Funds
Oshkosh Priority Areas	75
Center City	25

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Assistance will be directed primarily to LMI census tracts and block groups and recognized neighborhood associations, as well as properties spot blighted or designated as redevelopment areas by the City, or on a community wide basis to LMI income eligible persons. The majority of the LMI census tracts and block groups are located within the oldest areas of the Central City, which are predominately single and two family residential neighborhoods (though many have experienced inappropriate single family to multiple family conversions), but also include a mix of commercial, industrial and institutional uses.

Residents in these areas have limited financial capacity to address housing and non-housing conditions, as well as neighborhood revitalization efforts. The City's 2023 CDBG Action Plan activities and programs are intended to address these needs.

Discussion

Not applicable.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

City of Oshkosh will utilize unspent prior year CDBG funds to support housing financial assistance and owner-occupied housing rehabilitation programs.

The following affordable housing accomplishments are expected to be completed during the FY 2023 CDBG Program Year:

One Year Goals for the Number of Households to be Supported	
Homeless	1,000
Non-Homeless	0
Special-Needs	0
Total	1,000

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	0
Acquisition of Existing Units	7
Total	7

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

The City will fund the following affordable housing activities to achieve the stated one year goals above with FY 2023 CDBG funds:

- Homeless - An estimate based on previous year support through our Public Services Program
- Acquisition - An estimate based on a property in mind with the intention of LMI housing for roughly 7 units

AP-60 Public Housing – 91.220(h)

Introduction

The City of Oshkosh will provide funding to support the Oshkosh/Winnebago County Housing Authority and the local Habitat for Humanity's homebuyers programs with homebuyer financial assistance loans and rehabilitation as needed for repairs/code violations with unspent prior year CDBG funds.

The Oshkosh/Winnebago County Housing Authority currently owns eight public housing properties, in addition to a number of scattered sites:

1. Court Tower - 104 units, 100 Court Street, Oshkosh, WI 54901
2. Raulf Place - 104 units, 530 N Main Street, Oshkosh, WI 54901
3. Marian Manor - 121 units for elderly and disabled residents, 600 Merritt Avenue, Oshkosh, WI 54901
4. Fox View Apartments - 31 units for elderly residents, 330 West Main Street, Omro, WI 54963
5. Riverside Commons - 30 units, 101 North Second Street, Winneconne, WI 54986
6. Cumberland Court Apartments - 72 units, 1030 Cumberland Trail, Oshkosh, WI 54904
7. Waite Rug Apartments - 56 units for elderly, disabled, or veteran residents, 300 East Custer Avenue, Oshkosh, WI 54901

Actions planned during the next year to address the needs to public housing

The City of Oshkosh will collaborate with the Oshkosh/Winnebago County Housing Authority on projects to further affordable housing for low- to moderate-income households and/or disabled households.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Residents of the Oshkosh Housing Authority have an annual meeting with the Executive Director, as well as bi-monthly meetings with property managers and social workers. Additionally, there is a tenant from Raulf Place on the Housing Authority Board. The Housing Authority also sends out newsletters to residents to keep them informed on Housing Authority activities and initiatives. In order to better serve non-English speaking public housing residents, the Housing Authority has translators available for residents. Additionally, the housing authority invites a guest speaker at an annual employee event, and sends out monthly Fair Housing online newsletters to all staff.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable; the Oshkosh Housing Authority and Winnebago County Housing Authority are not designated as troubled.

Discussion

The City of Oshkosh has identified that there is a need for decent, safe and sanitary housing that is affordable and accessible to address the households affected by housing problems, severe housing problems, and housing cost burdens. The largest groups affected by housing problems are the extremely low-income households and senior households. The Oshkosh/Winnebago County Housing Authority is an important part of the City's affordable housing strategy and the primary assisted housing provider of housing for extremely low income, very low income, and lower income residents of the City of Oshkosh.

Discussions with the Oshkosh/Winnebago County Housing Authority included how they can work together collaboratively with the City on a number of projects including a need for additional supportive housing needs in the community, City assistance in home rehabilitation, environmental phase 2 of an existing redevelopment housing project, and needed office space for the Housing Authority.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The Wisconsin Balance of State CoC (WIBOSCOC) serves a total of sixty-nine counties. The 69 counties are organized into twenty-one geographically dispersed local homeless coalitions. The City of Oshkosh is part of the Winnebago CoC. The region is made up of two counties which include: Fond du Lac County and Winnebago County.

According to the WIBOSCOC governance charter, the purpose of the Wisconsin Balance of State CoC is to lead and support the efforts of its members to end homelessness. The CoC works toward ending homelessness by providing leadership to providers of homeless services and ensuring the efficient and effective delivery of housing and supportive services to individuals and families experiencing homelessness or at risk of homelessness. This includes strongly encouraging community-wide commitment to ending homelessness, providing funding for efforts by nonprofit providers, and promoting access to and effective use of mainstream programs by individuals and families experiencing homelessness.

The City continues to collaborate with the Day by Day Warming Shelter and assisted in our 2021 Action Plan in the Shelter's efforts in acquiring property to construct a permanent shelter facility that will offer on-site services, additional resources and additional beds. The new facility is planned to open on May 15, 2023.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Homeless service providers maintain contact with other agencies that may not be active members of the housing coalition to facilitate homeless participants accessing services in a timely manner or to assure appropriate referral of persons by other agencies to the homeless service providers.

Also, ADVOCAP and the Day by Day Warming Shelter provides staff support to conduct point in time surveys of homeless needs, prepare annual needs assessment and prioritization of unmet needs, and write grants for joint homeless activities. The City will continue to participate as a member of the Winnebago Housing Coalition to provide and obtain input from organizations providing the necessary services and assist with funding where possible.

The biggest risk factors of homelessness continued to be: 1) a person or family double-up with another family, 2) being released from a psychiatric facility, 3) being released from a substance abuse treatment facility, or 4) being released from a correctional facility.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Oshkosh will continue to support the Day by Day Warming shelter that serves a small but definite population of persons with limited shelter options in the community. The Day by Day Warming Shelter adds an important level to the continuum of care in this area by providing a safe setting to a vulnerable homeless population. Despite nearly 200 success stories of guests working toward self-sufficiency at the shelter, the need for temporary overnight shelter continues to grow in Oshkosh.

Homelessness and the factors affecting it are increasing and the temporary local warming shelter has to regularly turn people in need away. The City has assisted Day by Day Warming Shelter in its land acquisition for a permanent shelter facility that will offer on-site services and resources and additional beds, opening on May 15 of 2023.

Also, the Redevelopment Authority (RDA) of the City of Oshkosh has leased a single family house to ADVOCAP for short term transitional housing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Using the HUD System Performance Measure Guidance, the HMIS Lead developed a CoC Performance Report with metrics for “Length of Time Homeless” (LOTH) and reviewed this data with the CoC Data Committee which meets quarterly to review CoC Performance and identify needed interventions. The strategies to reduce the length of time of homelessness include: 1) Coordinated Entry through the Vulnerability Index & Service Prioritization Decision Assistance Tool which included LOTH as a prioritization factor; 2) the CoC adopted a protocol that mirrors CPD 14-012, “Notice on Prioritizing Persons Experiencing Chronic Homelessness and Other Vulnerable Homeless Persons in Permanent Supportive Housing and Recordkeeping Requirements for Documenting Chronic Homeless Status”, which directs Permanent Supportive Housing resources to those with the greatest LOTH; 3) the CoC increased its Rapid Rehousing inventory with the goal of housing people within 30 days of becoming homeless; and 4) the Data Committee reviewed aggregate and project level performance data quarterly to identify where LOTH was not decreasing.

Through the use of the VISPDAT, the CoC prioritizes the most vulnerable families. Rapid Rehousing (RRH) programs, along with all project types, are expected to serve families based on their vulnerability score, while utilizing a Housing First approach. The use of RRH has increased throughout the CoC. ESG funds are prioritized for RRH over homeless prevention services. An increase in Supportive Services for

Veteran Families (SSVF) resources are being utilized to rapidly rehouse veteran families.

The CoC also aims to reduce the rate of individuals and families who return to homelessness. The Wisconsin Balance of State CoC looks at reoccurrence rates as part of the project scoring for HUD Competition each year. The WIBOSCOC looks at one and two-year returns. WinnebagoLand CoC's Permanent Supportive Housing project has a 0% return, one Rapid Rehousing project has an 8% return, and another RRH project has an 11% return.

The Center for Veteran's Issues operates the HUD VASH project in Winnebago County. The Center does not fall under direct control of a single governmental entity. It works as an independent provider and servicer dedicated to ending Veteran homelessness in the state of Wisconsin.

The Oshkosh/Winnebago County Housing Authority administers the HUD-VASH program and prioritizes veterans on their waiting list.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City will continue to participate on the WinnebagoLand Housing Coalition to provide and obtain input from organizations providing the necessary services and assist with funding where possible.

While City staff will not lead the effort to create a discharge policy, staff will participate in any efforts to create such a policy.

Discussion

The City of Oshkosh does not receive any private funds to address homeless needs or to prevent homelessness. There are a number of public and private organizations providing these homeless services in the community and the City supports these agencies through funding public service agencies. The City also allocated a portion of American Rescue Plan Act (ARPA) funds to support homelessness initiatives. The Continuum of Care (CoC) in Oshkosh has a direct influence in addressing the needs of the homeless, as well.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

In 2020, the City of Oshkosh prepared an Analysis of Impediments to Fair Housing Choice (AI). The AI identified local jurisdictional and regional collaborative actions the participants will undertake over the next five years to address fair housing choice and housing affordability.

The City of Oshkosh Community Development staff respond to questions from City residents pertaining to the Fair Housing Act and its provisions. City staff are familiar with local Ordinances and Federal laws concerning fair housing that are designed to protect all residents of the community from discrimination.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The Oshkosh public transportation system, provides bus service to LMI households in Census Tracts 1, 2, 4, 5, 7, 8, 11, 12, 14 and 15.

As City streets are resurfaced, they are designed to enable safe access for all users, including pedestrians, cyclists, motorists and transit riders, that helps create a livable community for all citizens.

Also, there are a number of State and local regulations designed to promote the orderly development and maintenance of safe, decent and sanitary housing in the community. To eliminate duplication, the City uses the building codes established by the State for uniform construction standards. Consequently, the City's building codes do not appear to hinder the development or preservation of affordable housing.

Likewise, the locally established Minimum Housing Code does not create a barrier for affordable housing. These standards parallel the National Minimum Housing Code Standards and are minimum requirements established to preserve and promote the public health, safety, comfort, personality and general welfare of the people. Their enforcement is necessary to preserve and encourage the private/public interests in housing and its maintenance.

Legal Action of Wisconsin (LAW) provides legal aid related to affordable housing, serving low-income residents living in the City. LAW staff provides assistance to residents who face eviction, are denied housing, or are forced to live in uninhabitable conditions. Information on foreclosures, consumer issues, and fair housing is also provided to the residents. LAW policies and activities promote the awareness of fair housing requirements. They provide consultation to developers and municipalities to ensure that rental and for-sale units are marketed in accordance with the affirmative marketing rules of the U.S.

Department of Housing and Urban Development. LAW ensures that all housing programs and services provided by the City, its municipalities, and LAW itself, are administered in a way that promotes fair housing on the basis of race, national origin, religion, gender, disability, and familial status.

The City contracts with the Fair Housing Center of Northeastern Wisconsin (FHCNW), a satellite office of the Metropolitan Milwaukee Fair Housing Council (MMFHC), for fair housing services. The FHCNW Outreach & Education Program provides fair housing training for interested parties, fair housing technical assistance for government agencies, development and distribution of fair housing educational materials, and presentations to the general public. The mission of FHCNW is to promote fair housing throughout the State of Wisconsin by combating illegal housing discrimination and by creating and maintaining racially and economically integrated housing patterns.

The City made the following amendments to its Zoning Ordinance to allow for use of the Accessory Dwelling Units (ADU) in residential zoning districts. ADUs are smaller, independent residential dwelling units located on the same lot as a stand-alone (i.e., detached) single-family home. ADUs increase the opportunities for affordable workforce housing in the City. Working in the coordination of reducing the minimum lot width, increasing density, reducing parking requirements in multifamily development districts, and eliminating the minimum dwelling size to free up lots that historically haven't been able to be developed for housing sites

All residential properties are assessed on a citywide basis using market sales data of comparable properties in and around the immediate neighborhood. Citywide assessing ensures an equitable treatment of residential property and provides an incentive to those who maintain and improve their properties.

Discussion:

The City of Oshkosh will continue to monitor and review public policies for discriminatory practices, and/or impacts on housing availability during this program year. In addition to the proclamation, the City has completed the following activities to promote fair housing:

The City continues to contract with Milwaukee Fair Housing Council and has revised the Fair Housing Ordinance to reflect the current structure for investigation and disposition of complaints through a third-party contract (Fair Housing Council) as needed.

The City continues to administer a voluntary Residential Rental Registration and Inspection program. The City-wide program is voluntary and provides for the registration and inspection of residential rental dwelling units in the City to ensure units provide safe, decent, and sanitary living conditions for tenants and to prevent further deterioration of those units.

AP-85 Other Actions – 91.220(k)

Introduction:

City of Oshkosh has developed the following actions to address obstacles to meeting underserved needs, foster and maintain affordable housing, reduce lead-based hazards, reduce the number of poverty-level families, develop institutional structures, and enhance coordination between public, private housing and social service agencies.

Actions planned to address obstacles to meeting underserved needs

The primary obstacle to meeting the underserved needs in the City is the limited financial resources available to address the priorities identified in the Five-Year Consolidated Plan and the lack of affordable housing in the City. Under the FY 2023 CDBG Program the City will take the following actions:

- Continue to leverage its financial resources and apply for additional public and private funds
- Continue to provide financial assistance for housing initiatives
- Continue to provide funding for public service activities
- Continue to do provide public facility improvements

Actions planned to foster and maintain affordable housing

The City will fund the following affordable housing activities with FY 2023 CDBG funds:

- Central City Redevelopment
- Housing Initiatives (supported with unspent prior year funds)
- Public Services

Actions planned to reduce lead-based paint hazards

The City will continue to comply with Title 24 Part 35: Lead-Based Paint Poisoning Prevention in Certain Residential Structures (Current Rule) for its Housing Rehabilitation Program. In order to meet the requirements of the lead-based paint regulations, the City will take the following actions regarding housing rehabilitation:

- Applicants for rehabilitation funding receive the required lead-based paint information and understand their responsibilities.
- Staff properly determines whether proposed projects are exempt from some or all lead-based paint requirements.
- The level of Federal rehabilitation assistance is properly calculated and the applicable lead-based paint requirements determined.
- Properly qualified personnel perform risk management, paint testing, lead hazard reduction,

and clearance services when required.

- Required lead hazard reduction work and protective measures are incorporated into project rehabilitation specifications.
- Risk assessment, paint testing, lead hazard reduction, and clearance work are performed in accordance with the applicable standards established in 24 CFR Part 35, Subpart R.
- Required notices regarding lead-based paint evaluation, presumption, and hazard reduction are provided to occupants and documented.
- Program documents establish the rental property owner's responsibility to perform and document ongoing lead-based paint maintenance activities, when applicable.

Actions planned to reduce the number of poverty-level families

The City's goal is to reduce the extent of poverty by actions the City can control and through work with other agencies and organizations.

Actions planned to develop institutional structure

The City's Community Development Staff will coordinate activities among the public and private agencies and organizations in the City. This coordination will ensure that the goals outlined in the FY 2020-2024 Five-Year Consolidated Plan will be effectively addressed by more than one agency. The staff of the Economic Development Division will facilitate and coordinate the linkage between these public and private partnerships and develop new partnership opportunities in the City. This coordination and collaboration between agencies is important to ensure that the needs of the residents of the City of Oshkosh are being addressed.

Actions planned to enhance coordination between public and private housing and social service agencies

The City is committed to continuing its participation and coordination with social service agencies, housing agencies, community and economic development agencies, City, county, federal, and state agencies, as well as with the private and non-profit sectors, to serve the needs of target income individuals and families in the City. The City accepts funding requests for CDBG funds annually. The Economic Development Division staff provides help and technical assistance as needed to assist these public agencies that receive CDBG funding.

Discussion:

None

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The City of Oshkosh expects to receive \$807,095 in CDBG entitlement funds for FY 2023 Program Year, \$197,743 in Prior Year resources being reallocated, and the City expects to receive \$36,000 in Program Income from disposing of CDBG acquired properties funds during the FY 2023 Annual Action Plan period.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	66.68%

**HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

n/a

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

n/a

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

n/a

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

n/a

5. If applicable to a planned HOME TBRA activity, a description of the preference for persons with special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)).

6. If applicable to a planned HOME TBRA activity, a description of how the preference for a specific category of individuals with disabilities (e.g. persons with HIV/AIDS or chronic mental illness) will narrow the gap in benefits and the preference is needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2)(ii) and 91.220(l)(2)(vii)).

7. If applicable, a description of any preference or limitation for rental housing projects. (See 24 CFR 92.253(d)(3) and CFR 91.220(l)(2)(vii)). Note: Preferences cannot be administered in a manner that limits the opportunities of persons on any basis prohibited by the laws listed under 24 CFR 5.105(a).

n/a

Attachments

Grantee Unique Appendices

NAMI-Oshkosh Alliance for the Mentally Ill Response 2023

1. When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens? What barriers is your organization facing when trying to help community members and meet the goals of your organization?

We need more mental health care delivered quickly.

2. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?

There is no good mental health care available quickly. For example, the Winnebago County Walk-In Mental Health Clinic lets you see a receptionist. There is nothing offered except a long wait for an appointment. When a person called Oshkosh Police and requested a Crisis Intervention Team office, the dispatcher said, "He doesn't come in until this afternoon." We have many trained CIT officers and we have the Crisis Team, but the staff members who direct officers, apparently, are not properly trained. When calling OPD for an officer to stop by during a NAMI support group because of an anticipated problem, we were told, "If it becomes an emergency, call 911" So despite efforts to be proactive instead of reactive, we were shut down. What is the number one issue you see when assisting community members?

3. What is the number one issue you see when assisting community members?
4. We need more mental health care delivered quickly.
5. Does your organization plan to submit an application for CDBG funds for the upcoming program year? If so, have you identified a program that could be assisted with CDBG funds?

Yes, I would like to see us apply, but do not have enough information. We could use funds to train more group facilitators to offer more classes and support groups. We could use funds to place a bench with a charging station for people needing to charge phones and electronic monitoring devices. This would help individuals who are homeless stay in touch with needed services.

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OMB Control No: 2506-0117 (exp. 09/30/2021)

6. Does Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals?

Often homeless people are suffering from a mental illness and many times have the dual diagnosis of an addiction and a mental health concern. Funds to conduct a dual diagnosis support group would be well utilized.

Our building is undergoing substantial structural repairs. To provide mental health support, education, and advocacy, we need a safe, sound building. We could use funds for those repairs.

Oshkosh Residents Program Response 2023

When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens?

From the farmers market's perspective, the greatest need is to enable lower income families and individuals to improve their diets and support generational good nutritional habits.

What barriers is your organization facing when trying to help community members and meet the goals of your organization?

1. Awareness of the market's two SNAP incentive programs that offer either a \$10 (Bonus 10 program) or a \$20 (Match 20 program / Oshkosh residents only) match when using their SNAP/EBT benefits at the market.
2. Ability to benefit from the SNAP incentive programs our research has shown is limited to individuals and families that know how to cook and have the availability of a proper kitchen in which to cook locally grown food. Reaching the "non cooking" population is a challenge throughout the country and requires a cultural change that is very difficult to facilitate.

Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?

We have not identified any at this time.

What is the number one issue you see when assisting community members?

Many of our SNAP/EBT customer's comment that they are struggling to feed their families "the good stuff" that is healthy foods on their very limited budgets.

Does your organization plan to submit an application for CDBG funds for the upcoming program year? If so, have you identified a program that could be assisted with CDBG funds?

The Oshkosh Saturday Farmers Market will be submitting an application for CDBG funds to support our Match-20 program for Oshkosh residents. In previous years this program has had a major impact on the purchasing behavior of SNAP/EBT customers at the market. Oshkosh residents utilizing the program have increased their benefit use at the market and often have used the program to budget their SNAP food benefits.

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OMB Control No: 2506-0117 (exp. 09/30/2021)

Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals.

The city's various departments have been very supportive of the market which has enabled us to become one of the top farmers markets in the state and nationally recognized.

Rebuilding Together Fox Valley Response 2023

1. When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens? What barriers is your organization facing when trying to help community members and meet the goals of your organization?

Our greatest need is assistance in sharing our free services with older adults. Our largest barrier is access to funding.

2. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?

There are many older homes that need extensive repairs, as well as lead paint. The funding we receive allows us to do a fraction of what is necessary to fully address the needs of the homeowners and help preserve access to affordable housing.

3. What is the number one issue you see when assisting community members?

A reluctance to ask for assistance

4. Does your organization plan to submit an application for CDBG funds for the upcoming program year? If so, have you identified a program that could be assisted with CDBG funds?

Yes, we plan to apply for funding for our Safe and Healthy Housing program.

Winnebago County Human Services Response 2023

1. When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens?

Stable and affordable housing is one of the greatest needs.

2. What barriers is your organization facing when trying to help community members and meet the goals of your organization?

There can be a stigma associated with interacting with a governmental agency to seek help.

3. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?

Easier access to mental health services, more accessible transportation, second shift day care and food security.

4. What is the number one issue you see when assisting community members?

For people who need assistance of any sort, whether it is in home or facility based, there is a tremendous lack of caregivers.

5. Does your organization plan to submit an application for CDBG funds for the upcoming program year? If so, have you identified a program that could be assisted with CDBG funds?

no

6. Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals.

I would love to see us partner with other community entities to offer transitional housing.

ADVOCAP – Food and Nutrition Program 2023

1. When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens?
2. What barriers is your organization facing when trying to help community members and meet the goals of your organization?

Financial limitations. ADVOCAP is able to secure grants that are focused on meeting a lot of needs we find, but sometimes the grant restricts who we are able to help so severely that we aren't able to serve as many people as we would like. We see this specifically in our homeless prevention and senior nutrition funding.

We need financial assistance that gives us the flexibility to help those who are falling through the cracks or to provide items that aren't covered under other funding sources, like weekend meals, protein shakes, hygiene products and fresh fruit for our homebound elderly population. We see needs increasing and costs of services increasing, but we remain flat funded. This forces us to make cuts to services or reduce the number of people we can assist.

According to ADVOCAP's 2022 Community Needs Assessment survey respondents in Winnebago County experienced challenges in the areas of physical health, employment and income, mental health and food and nutrition. The assessment results can be found at www.advocap.org.

In addition to those challenge areas, the 15 childcare providers who responded to our survey indicated that they have no openings and extensive waiting lists. Several indicated if they were fully staffed additional children could be served.

3. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?

According to ADVOCAP's 2022 Community Needs Assessment survey respondents in Winnebago County experienced challenges in the areas of physical health, employment and income, mental health and food and nutrition. The assessment results can be found at www.advocap.org.

In addition to those challenge areas, the 15 childcare providers who responded to our survey indicated that they have no openings and extensive waiting lists. Several indicated if they were fully staffed additional children could be served.

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4. What is the number one issue you see when assisting community members?

Our needs survey results reflect the overall issues we are seeing nationwide. Our families are in a state of crisis. Although most of the respondents are working, they are unable to pay their bills. Community services, like those that ADVOCAP provides, are the only thing keeping people afloat right now.

5. Does your organization plan to submit an application for CDBG funds for the upcoming program year? If so, have you identified a program that could be assisted with CDBG funds?

Yes. ADVOCAP would like to apply for funds to assist with delivering healthy meals to the older adults in Oshkosh, allowing them to remain living independently in their homes. Older adults need more support than just financial assistance to avoid homelessness or having to move to an assisted living facility. In addition to the meal, all participants receive a home visit to determine eligibility, explain how the program works and identify other resources the individual may need to maintain a healthy lifestyle. This initial visit gives ADVOCAP staff a chance to make a connection with the person and build trust. Building trust allows us to learn more about their needs and guide them to the resources that will be most helpful. ADVOCAP's meal delivery program also provides a daily safety check. Delivery drivers need a verbal contact before they will leave the meal. If the driver is unable to make contact, we have protocols in place to ensure the participant is safe. This program is an essential part of the reason older adults in Oshkosh are able to continue to live independently.

6. Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals.

- Look for a way to work with area landlords to incentivize them in some way to work with families in need and accept rental assistance programs. (including Section 8 Vouchers). Rent cannot be more than Fair Market Rent, which includes utilities. Rent control is not going to be the answer, but can we think of a way to incentivize landlord and property management companies to accept vulnerable households that don't meet their strict acceptance guidelines?
- If there are funds for housing development, providing housing with services on site that would help people who live with mental health and AODA issues. We find that homeless people who are the hardest to house often have these underlining issues. Housing that provides safe living conditions, where harm reduction and services would help get people off the street and keep them off the streets.

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OMB Control No: 2506-0117 (exp. 09/30/2021)

- Provide funding for additional resource centers so that homeless persons have a place to go when they leave the warming shelter. Even the new facility will not be a 24-hour facility. People need a place to go to connect to resources. The hours of operation would need to match the times that people need to leave the shelter. The public library and local businesses should not have to shoulder being the place to go during the day. (but thank goodness they are currently part of the solution).

Oshkosh Fire Department 2023

1. When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens?
2. What barriers is your organization facing when trying to help community members and meet the goals of your organization?

One area of focus for the Oshkosh Fire Department is around fire prevention. We find a significant number of housing units that do not have working smoke detectors in them. There is also a gap that exists for detectors that are designed to alert special populations like the hearing impaired. Additionally, many of these units also do not have carbon monoxide detectors. Lastly, many of the fires we respond to are secondary to unattended cooking. Providing extinguishers that can be affixed under the stove hood would help reduce these fires. The two largest barriers that we typically face with our risk reduction efforts are lack of funds and capacity of personnel to implement the solutions.

3. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?

We have, we would like to partner with the Oshkosh Area Community Pantry to distribute the under the hood extinguishers to their clients who are also at high risk of having these fires occur. Unfortunately, we have not been able to secure funding for this endeavor.

4. What is the number one issue you see when assisting community members?

The overwhelming needs of the community and the lack of resources available to meet them.

5. Does your organization plan to submit an application for CDBG funds for the upcoming program year? If so, have you identified a program that could be assisted with CDBG funds?

Yes, for the aforementioned extinguisher initiative.

6. Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals.

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OMB Control No: 2506-0117 (exp. 09/30/2021)

