

# City of Oshkosh, Wisconsin

# 2024 Annual Comprehensive Financial Report

for the fiscal year ended December 31, 2024

ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2024

Submitted by:
City of Oshkosh Finance Department
Julie Calmes, CPA, Director of Finance
Hailey Palmquist, Assistant Finance Director

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July 28, 2025

Honorable Mayor, Members of the City Council, and the Citizens of Oshkosh:

The Annual Comprehensive Financial Report for the fiscal year ended December 31, 2024, has been prepared to provide readers detailed information concerning the financial condition of the City of Oshkosh. This report was prepared by the City's Department of Finance. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe the information contained herein is accurate in all material respects. In addition, we believe the information is presented in a manner designed to fairly set forth the financial activities of the City and its various funds and account groups; and that all of the disclosures necessary to enable the reader to gain the maximum understanding of the City's financial activities have been included.

#### THE REPORTING ENTITY

The Governmental Accounting Standards Board (GASB) outlines criteria by which financial information must be supplied by the primary government. Criteria include 1) the primary government's finances; 2) organizations for which the primary government is financially responsible; and 3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statement to be misleading or incomplete.

This report includes all of the funds and component units of the City of Oshkosh as defined by the criteria for reporting units.

General Fund	Accounts for the general operation	n of the City of Oshkosh					
Special Revenue Funds	<ul> <li>Senior Services</li> <li>Business Improvement District</li> <li>Recycling</li> <li>Street Lighting</li> <li>Library</li> <li>Police Special</li> <li>Fire Special</li> <li>Community Develop Special</li> <li>Leach Amphitheater</li> <li>Garbage Collection &amp; Disposal</li> <li>Public Works Special</li> <li>Ambulance Services</li> </ul>	<ul> <li>Museum</li> <li>Cemetery</li> <li>Community Development Block Grant</li> <li>Rental Rehab Loan Program</li> <li>Senior Services Revolving Loans</li> <li>Parks Revenue Facilities</li> <li>Pollock Water Park</li> <li>Healthy Neighborhood Initiative</li> <li>Rental Inspections</li> <li>Local Revolving Loan Program</li> <li>Special Events</li> <li>Neighborhood improvement Loan Program</li> </ul>					
Debt Service Fund	This fund accounts for the resources accuand interest on long-term debt	sources accumulated and payments made for the principal					
Capital Projects Funds	<ul><li>Sidewalk Construction</li><li>Street Tree Memorial</li><li>Contract Control</li></ul>	<ul><li>Street Improvement</li><li>Special Assessments</li><li>Equipment</li></ul>					

	<ul> <li>Parks Improvement &amp; Acquisition</li> <li>Mct Rochlin Park Smokestack</li> <li>Grand Opera House</li> <li>TIF # 8 – 44</li> <li>TIF Reserve Fund</li> </ul>	<ul> <li>Park Subdivision Improvement</li> <li>Senior Center Revolving</li> <li>Parking Ramp Improvements</li> <li>Advance Payments Special Assessments</li> <li>Special Assessments Replacement</li> </ul>
Enterprise Funds	<ul> <li>Transit Utility</li> <li>Water Utility</li> <li>Parking Utility</li> <li>Oshkosh Convention Center</li> </ul>	<ul> <li>Sanitary Sewer Utility</li> <li>Stormwater Utility</li> <li>Industrial Park Land</li> <li>Inspection Services</li> </ul>
Internal Service Funds	<ul><li>Health Insurance</li><li>Worker's Compensation</li><li>Field Ops Services</li></ul>	
Custodial/ Permanent Funds	<ul><li>Tax Collection</li><li>Investment/Trust Fund</li></ul>	

The Redevelopment Authority is a component unit of the City, so this report includes a discrete presentation of its financial data. The Redevelopment Authority was created by the City Council in 2003 for the purpose of eliminating and preventing substandard, deteriorated and blighted area and encouraging urban renewal, especially in the central city.

#### **ECONOMIC CONDITIONS**

Oshkosh is the perfect place for businesses to call home. With an impressive portfolio of top employers, Oshkosh has the resources that businesses and entrepreneurs need to reach their goals and find success.

The top ten employers are as follows:

Firm	Type of Business/Product	Estimated Employees
Oshkosh Corporation	Specialized Trucks	7,500
Amcor	Packaging	3,500
4imprint	Advertising specialties	1,600
Oshkosh Area School District	Elementary and secondary education	1,300
UW-Oshkosh	College	1,200
Aurora Medical Center and Group	Health care	1,200
US Bank	Financial Institution	1,150
Winnebago County	Government	1,000
Ascension Health	Health care	675
Clarity Care	Residential care	650

Rooted in manufacturing excellence, Oshkosh is committed to the continued diversification of our manufacturing base in order to ensure and maintain a strong economic climate. Our focus for new growth include:

#### <u>Aviation</u>

Aviation is a big part of our heritage and it's something we'd like to build upon. The Oshkosh region is uniquely positioned to cultivate business in this sector because of our incredible assets: the Experimental Aircraft Association (EAA) world headquarters, the annual AirVenture fly-in, a network of four airports with a wide array of services and facilities, aviation education programming at Fox Valley Technical College

(FVTC), the University of Wisconsin Oshkosh (UW Oshkosh), a strong workforce, an established supply chain and an already existing aviation business cluster.

#### Manufacturing

The Oshkosh-Neenah Metropolitan Statistical Area, (MSA) is home to over 300 manufacturing-related businesses. As a result, as both a growth and maturing industry, Oshkosh is focused on helping our employers through both opportunities and challenges related to workforce development, international trade, supplier connections, innovation and assistance with regulatory issues.

#### Information Technology

Information Technology is such an integral part of business today. Amplify Oshkosh is working to foster awareness and growth of IT in our community. A study completed by Oshkosh community partners called for Oshkosh to continue to provide the necessary resources to existing IT companies and local entrepreneurs that want to grow their businesses in Oshkosh and the New North region. The presence of a strong educational system, including UW-Oshkosh and Fox Valley Technical College, provides a talent base for future employees, as well as core degree programs that will help the IT sector grow. We have a growing network of IT professionals that is being fostered by the growth of these companies and we have the basic infrastructure network in place that has allowed these companies to locate and grow here.



#### MAJOR INITIATIVES

The City of Oshkosh has maintained a Strategic Plan since 2015. A biannual process is conducted to update and refine the two-year strategic plan, ensuring ongoing alignment with the City's evolving goals and priorities. The 2023-2024 Vision Statement for the City was that Oshkosh is "A thriving and sustainable community offering abundant opportunities for work and life."

To reach that vision, the mission of the City was to "provide goods and services in pursuit of a safe and vibrant community."

The Strategic Plan was developed around six strategic goals: support economic development; provide a safe, secure, and healthy community; enhance the effectiveness of our city

government; improve and maintain our infrastructure; enhance our quality-of-life services and assets; and strengthen our neighborhoods.

#### **Economic Development**

The strategic goal is to be recognized as a premier community in Wisconsin by fostering entrepreneurial activity, developing and retaining a diverse mix of employees and employment opportunities, and revitalizing the downtown/central city area and the greater Oshkosh area. To accomplish this goal the City objectives include:

- A) Continue to Support Business Retention and Expansion (BR&E), Attraction and Entrepreneurship
- B) Support Redevelopment Opportunities Throughout the City
- C) Continue to Develop Infrastructure Needed to Support Business and Residential Development
- D) Work with Community Partners to Attract and Develop Our Workforce

#### Safe, Secure, and Healthy Community

The strategic goal is to create public safety officials who are trusted, efficient and effective professionals. To accomplish this goal the City objectives include:

- A) Enhance Community Trust in Public Safety
- B) Provide Well Trained, Effective and Equipped Public Safety Professionals
- C) Enhance Crime Prevention, Community Policing, & Transportation Safety Strategies
- D) Improve the Community's Ability to Withstand & Recover from Disruptive Events
- E) Implement Strategies & Solutions for Community Risk Reduction
- F) Continue to Improve Strategies to Address Mental Health Crises and Substance Abuse in the Community
- G) Improve Transportation Safety within Community

#### Enhance the Effectiveness of City Government

The strategic goal is to maximize organizational efficiency by successfully achieving City initiatives. To accomplish this goal the City objectives include:

- A) Maximize our Financial Position
- B) Recruit, Retain, Engage, and Recognize Employees
- C) Improve our Performance and Outcome Measures Including Benchmarks
- D) Align Employee Performance to Department Plans
- E) Build Trust Through Communication, Education, and Relationship Building

#### Improve and Maintain Infrastructure

The strategic goal is that a safe and effective infrastructure that provides a framework for full scale community enjoyment. To accomplish this goal the City objectives include:

- A) Improve our Streets, Transit, Bicycle and Pedestrian Facilities
- B) Update and Maintain City Technology
- C) Improve our City Facilities
- D) Improve Our Public Utilities
- E) Update and Improve Our City Equipment

#### Enhance Our Quality of Life Services and Assets

The strategic goal is that natural, cultural and recreational assets of the city are recognized as a source of pride for the community. To accomplish this goal the City objectives include:

- A) Provide Improved Park and Senior Center Facilities
- B) Analyze, Plan And Implement Strategies To Maximize Parks Department Operational Efficiencies
- C) Strengthen Museum Exhibitions To More Broadly Represent And Appeal To Educational Entities In The Community
- D) Better Utilize Museum Collections For The Public
- E) Create Awareness Of and Participation For The Museum Through Brand Identity, Marketing, And Expanded Programs
- F) Encourage Giving, Partnerships, and Alternative Funding Sources For Quality Of Life
- G) Continue To Make Progress Toward The Library's Vision Of "A Library In Every Life"

#### Strengthen Our Neighborhoods

The strategic goal is that neighborhoods throughout the community are attractive, well maintained, and desirable places to live that inspire positive social interactions among residents. To accomplish this goal the City objectives include:

- A) Enhance And Promote A Culture Of Neighborhood
- B) Leverage City Resources and Incentives To Encourage Private Investment And Maintenance In Neighborhoods
- C) Implement Development & Redevelopment In Specific Neighborhoods And Surrounding Commercial Corridors
- D) Collaborate With Community Partners To Reduce Housing Instabilities

#### ACCOUNTING SYSTEM AND BUDGETARY CONTROL

The City's accounting records for general government operations are maintained on a modified accrual basis, with the revenues being recorded when available and measurable and expenditures being recorded when the services or goods are received and the liabilities are incurred. Accounting records for the City's utilities and other enterprise funds are maintained on an accrual basis.

In developing and modifying the City's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding:

- 1) The safeguarding of assets against loss from unauthorized use or disposition and
- 2) The reliability of financial records for preparing financial statements and maintaining accountability for assets.

The concept of reasonable assurance recognizes that:

- 1) The cost of a control should not exceed the benefits likely to be derived and
- 2) The evaluation of costs and benefits requires estimates and judgment by management.

All internal control evaluations occur within the above framework. We believe that the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions. Budgetary control is maintained at the department level by the encumbrance of estimated purchase amounts prior to the release of purchase orders to vendors. Purchase orders which result in an overrun of the departmental balances are not released until additional appropriations are made available. Open encumbrances are reported as assignments of fund balance as of December 31, 2024.

#### **GENERAL GOVERNMENT FUNCTIONS**

#### City Council

The City Council is the legislative and policy making body of the City and is composed of seven Council Members, who are elected at large for two-year terms. The Mayor presides over Council meetings. The Deputy Mayor presides at Council meetings in the Mayor's absence. The responsibilities of the City Council include: (i) enacting ordinances, resolutions and orders necessary for the proper governing of the City's affairs; (ii) reviewing and adopting the annual budget; (iii) reviewing and deciding on recommendations from various boards and commissions; (iv) establishing policies and measures to promote the general welfare of the City and safety and health of its citizens; and (v) representing the City at official functions with other governmental agencies and organizations.

#### City Administration

The City Manager, Rebecca Grill, is the Chief Executive Officer for the City of Oshkosh and is responsible for planning, organizing, and directing the activities of the City, with policy direction from the Common Council.

The Finance Department is responsible for the following divisions: Finance, Collections, Accounting, Payroll, Parking, and Water/Sewer/Storm Water Utilities. The department assists the City Manager in preparing the City Budget and is responsible for the administration of budgeted funds. The Finance department is led by Julie Calmes, CPA, who is assisted by the Assistant Director of Finance, Hailey Palmquist, whose day-to-day responsibilities include supervising and participating in all general, utility, and special accounting activities of the City.

#### Principal Governmental Services Performed by the City

Among the services it provides, the City maintains and oversees the capital budget operations of police and fire departments, water and sewerage utilities, parking utility, a public library, a museum, mass transit, planning and zoning, parks and recreation and public works departments. Brief descriptions of these services are set forth below.

POLICE DEPARTMENT – The Police Department, which is governed by a five member Police and Fire Commission comprised of citizens appointed to five-year terms by the Mayor, includes sworn officers and full and part-time civilian employees, community service officers, and school crossing guards. The full-time mission of the Oshkosh Police Department is to promote public safety and to enhance the quality of life in our community through innovative policing and community partnerships.

FIRE DEPARTMENT – The Fire Department provides fire protection to residents within the City and paramedic ambulance service to the City and surrounding communities. The Fire Department, which is governed by a five member Police and Fire Commission comprised of citizens appointed to five-year terms by the Mayor, maintains six fire stations, which house the department's fire, safety and rescue equipment.

PUBLIC LIBRARY – The Oshkosh Public Library is a member of the Winnefox Library System and serves approximately 34,000 cardholders from Oshkosh and surrounding towns through the main library, library website, and deposit collections. Over 600,000 items in the collections are checked out in a year. Over 225,000 visits are made to the library with over 80,000 wireless connections. Pursuant to Ch. 43.54 of the Wisconsin State Statutes, a Library Board of Trustees governs the Library. The mission of the Oshkosh Public Library is, "To help people find knowledge resources; provide free access to information; reserve local history; and create a vibrant community gathering place."

MUSEUM – The Oshkosh Public Museum serves the community through permanent, traveling, and virtual exhibitions, educational services and programs, publications, and research facilities. The Museum is entrusted with the preservation, care, and documentation of 250,000 objects, as well as historic photographs, film, and archival materials. The Museum, Arts and Culture Board provides strategic direction on policies related to the care, maintenance, and acquisition/disposal of the Museum and Museum property.

DEPARTMENT OF PARKS – The Department of Parks develops and maintains the City's parks and public areas including recreational facilities, urban forestry, Riverside Cemetery, Leach Amphitheater, Pollock Community Water Park, Menominee Park Zoo, multi-purpose trail systems, river walk, round-abouts, and senior services.

MASS TRANSIT – The Transit System (GO Transit), consists of 16 buses providing service over nine fixed-routes in the City of Oshkosh. An additional intercity route provides service between Oshkosh and Neenah, WI. The intercity route is provided by a contractor. The transit system also provides paratransit programs for the community through a service contract.. A five-member Transportation Committee and the Oshkosh Common council govern the activities of GO Transit.

PARKING UTILITY – The Parking Utility operates nineteen off-street parking lots that are located in the central business district and in the Oregon Street business area.

PUBLIC WORKS DEPARTMENT – The Public Works Department consists of seven separate divisions as follows:

The Engineering Division is responsible for the design and preparation of drawings and specifications for street construction and maintenance, sidewalks, sanitary sewers, water mains, storm sewers, as well as construction management for these projects.

The Street Division provides for maintenance of public roadways/alleys/parking lots, and storm/sanitary sewers within those streets. Maintenance of storm sewer facilities includes ditching and drainage work.

The Central Garage Division is responsible for repair, maintenance, and service of City vehicles and equipment.

The Sanitation Division provides for collection of solid waste material from residential properties. Disposal of this solid waste is governed by agreements with the Winnebago County Solid Waste Management Board. The Sanitation Division is also responsible for the City's recycling program.

The Water Utility operates a sixteen million gallon per day water filtration plant put into operation in 1999, operating 24 hours a day, to provide potable water production and distribution for general public use, industrial and firefighting purposes. The source of water supply is Lake Winnebago. Three underground reservoirs provide 2,500,000 gallons of water storage. Elevated storage consists of two 750,000-gallon tanks, a 1,250,000-gallon tank and a 1,500,000-gallon tank. The Water Distribution Division is in charge of daily and emergency maintenance of all water mains, hydrants, services, and meters.

The Sewer Utility operates a 20 million gallon per day (MGD) Wastewater Treatment Facility that provides secondary treatment and discharges the treated wastewater to the Fox River.

The Storm Water Utility is responsible for managing storm water runoff generated within the City of Oshkosh. In addition to providing flood reduction benefits, the Storm Water Utility is required to comply with the requirements of the Federal Clean Water Act, administered by the Wisconsin Department of Natural Resources. These requirements include reducing the amount of pollution discharging into Lake Winnebago from the storm water generated within the City of Oshkosh.

DEPARTMENT OF COMMUNITY DEVELOPMENT- The Department of Community Development plays a variety of roles and carries out its responsibilities through four divisions; Assessment Services, Economic Development, Inspection Services, and Planning.

DEPARTMENT OF TRANSPORTATION – The Department of Transportation maintains and installs all signs, pavement markings, lighting systems, fiber optics, and traffic signals for public streets, parks and city buildings.

#### City Employees

The City employs full-time, part-time, seasonal and poll worker employees, of which 17 are officials or administrators, The individual departments are led by 12 department heads who are overseen by the City Manager. Certain groups of employees of the City, including Fire, Police, and Transit are organized into labor unions for purposes of conducting collective bargaining with the City. The police and transit contracts are in effect through 2023. However, the Fire union and the City are continuing to work on the subsequent contract. All eligible full-time and part-time City employees participate in the Wisconsin Retirement System, with limited seasonal staff also eligible and enrolled. Pursuant to State Law, annual contribution rates are set in June each year by an independent consulting actuary and approved by the Employee Trust Funds Board. The rates based on assumptions concerning mortality, disability, interest rates, retirement age, retirement formula factor and the earnings, age, number of people in each category etc. The City's total contribution to the Retirement Fund was approximately \$4,804,500 for the year ended December 31, 2024.

The accompanying financial statements include all significant operations of the City. A summary of this year's revenues and expenditures/expenses are included in the Management's Discussion and Analysis section, which is in the financial section of this audit report.

#### INDEPENDENT AUDIT

The City is required to have an annual audit of its financial statements by independent certified public accountants selected by the City Council. All audit requirements have been complied with and the auditor's opinions have been included in this report. The unmodified opinions expressed by the auditor, on the City's financial statements, is an assertion that there have been no irresolvable restrictions on the scope of the auditors' examination and the auditors have no significant exceptions as to the accounting principles reflected in the financial statements, the consistency of application of accounting principles, and the adequacy of information disclosures in the financial statements.

#### **ACKNOWLEDGMENTS**

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Department of Finance. We would like to express our appreciation to all members of the Department who assisted and contributed to its preparation. We would also thank the members of the City Council for their interest and support in planning and conducting the financial operations of the City of Oshkosh in a responsible and progressive manner.

Respectfully submitted,

CITY OF OSHKOSH

Rebecce n Still

Julie M Cahres

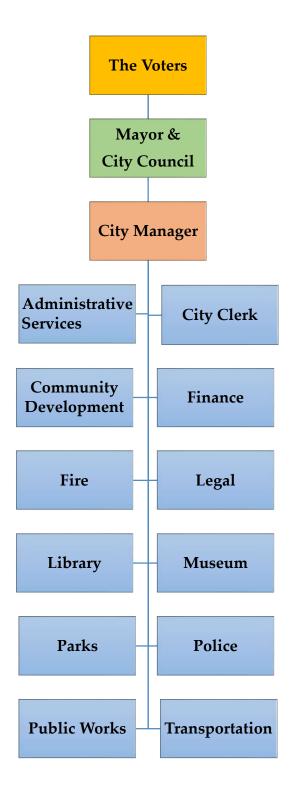
REBECCA GRILL, City Manager

Wasey Palmount

JULIE CALMES, CPA, Director of Finance

HAILEY PALMQUIST, Assistant Director of Finance

# **ORGANIZATIONAL CHART**



#### OSHKOSH, WISCONSIN

The City of Oshkosh was incorporated in 1853 and is the County seat of Winnebago County. It is located on the western shore of Lake Winnebago in the Fox River Valley 173 miles north of the City of Chicago, Illinois, and 275 miles east of the cities of Minneapolis and St. Paul, Minnesota. The corporate limits of the City encompass approximately 24.24 square miles and the population is currently 65,216.



Oshkosh is the perfect place for businesses to call home. With an impressive portfolio of top employers, Oshkosh has the resources that businesses and entrepreneurs need to reach their goals and find success. Oshkosh is home to many successful businesses that are powered by the area's exceptional workforce.

The Oshkosh-Neenah Metropolitan Statistical Area (MSA) has a population of 173,307 according to the U.S. Census reports from 2024. The MSA also has a civilian labor force size of 93,140, according to the U.S. Bureau of Labor Statistics.

The city plays host to hundreds of local, regional, national and international events each year—Oshkosh is, after all, Wisconsin's Event City.

#### GENERAL GOVERNMENT FUNCTIONS

The City's government consists of a City Manager who is employed by the Mayor and Council of 6 members who are elected at large to a two term-year term.

The City provides a full range of municipal services contemplated by Statute or character. This includes police, fire, streets and sanitation, social services, parks, public improvements, library and museum, mass transit, planning and zoning, and general administrative services.

# COUNCIL MEMBERS AND PRINCIPAL OFFICERS <u>COUNCIL MEMBERS</u>

<u>Name</u>	Title/Term Ending
Matt Mugerauer	Mayor (2027)
Joseph Stephenson	Deputy Mayor (2027)
Brad Spanbauer	Council Member (2027)
Carl Buelow	Council Member (2027)
Jacob Floam	Council Member (2026)
Kris Larson	Council Member (2026)
DJ Nichols	Council Member (2026)

#### PRINCIPAL OFFICERS

Name
Rebecca Grill
Gity Manager
Julie Calmes, CPA
Director of Finance

Little Director of Finance

Hailey Palmquist Asst. Director of Finance





#### **Independent Auditors' Report**

To the Common Council City of Oshkosh Oshkosh, Wisconsin

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Oshkosh, Wisconsin, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise City of Oshkosh, Wisconsin's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Oshkosh, Wisconsin, as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of City of Oshkosh, Wisconsin, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Oshkosh, Wisconsin's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

To the Common Council City of Oshkosh, Wisconsin

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of City of Oshkosh, Wisconsin's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about City of Oshkosh, Wisconsin's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of employer's proportionate share of the net pension liability (asset) and employer contributions - Wisconsin Retirement System, schedules of employer's proportionate share of the net OPEB liability and employer contributions – Local Retiree Life insurance Plan, schedule of changes in total OPEB liability and related ratios, and the schedule of budgetary comparison – general fund as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Oshkosh, Wisconsin's basic financial statements. The financial information listed in the table of contents as supplementary information is presented for purposes of additional analysis is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements.

To the Common Council City of Oshkosh, Wisconsin

#### Supplementary Information (Continued)

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Change in Accounting Principle

For the year ended December 31, 2024, the City adopted new accounting guidance, GASB Statement No. 101, Compensated Absences. Our opinions are not modified with respect to this matter.

#### Prior Year Summarized Information

We have previously audited the City's 2023 financial statements, and we expressed unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information in our report dated July 31, 2024. We also expressed an unmodified opinion on the supplementary information in relation to those basic financial statements as a whole. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2023, is consistent, in all material respect, with the audited financial statements from which it has been derived.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 28, 2025 on our consideration of the City of Oshkosh, Wisconsin's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and results of that testing, and not to provide an opinion on the effectiveness of the City of Oshkosh, Wisconsin's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Oshkosh, Wisconsin's internal control over financial reporting and compliance.

KerberRose SC Certified Public Accountants Oshkosh, Wisconsin July 28, 2025

KerberRose SC



Management's Discussion and Analysis

This discussion and analysis of the financial performance of the City of Oshkosh is intended to provide an overview of the City's financial activities for the fiscal year ended December 31, 2024. Readers are encouraged to consider the information presented here in conjunction with the additional information as furnished in the letter of transmittal and the financial statements which begin on page 1.

#### **Financial Highlights**

- The assets and deferred outflows of resources of the governmental activities of the City exceeded its liabilities and deferred inflows of resources by \$204,255,063 (net position) as of December 31, 2024. Of this amount, \$53,733,151 may be used to meet the City's ongoing obligations to citizens and creditors
- During 2024, the City's governmental activities net position increased by \$28,032,668 from 2023, or approximately 15.77%.
- As of December 31, 2024, the City's governmental funds reported combined ending fund balances
  of \$112,718,955, an increase of \$17,958,250. Approximately 54.38% of this total amount,
  \$61,291,911 is available for spending at the City's discretion (assigned and unassigned fund
  balance).
- At the close of 2024, the unassigned fund balance for the general fund was \$22,535,640, or approximately 41.49% of total general fund expenditures. The general fund unassigned balance increased by \$4,712,994 from 2023.
- The City's total general-obligation debt increased by \$2,163,910 (1.71%) during 2024. The key factor in this increase was the issuance of \$17,200,000 of general obligation debt and \$15,036,090 of principal payments of general obligation debt.

#### **Overview of the Basic Financial Statements**

Management's Discussion and Analysis serves as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains required supplemental information and other supplemental information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. The government-wide statements are made up of the statement of net position and the statement of activities.

The statement of net position presents information on all of the City's assets, liabilities, and deferred outflows and inflows of resources, with the difference being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.(e.g., uncollected taxes and earned but unused vacation leave.)

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include: general government, public safety, public works, health and welfare, parks and recreation, transportation, community development, and TIF districts. The business-type activities of the City include mass transit services, water utility, sewer utility, parking utility, Oshkosh redevelopment project, industrial park, stormwater utility and inspection services.

The government-wide financial statements include not only the City itself (known as the primary government), but also a legally separate Redevelopment Authority (component unit) for which the City is

Management's Discussion and Analysis

financially accountable. Financial information for the component unit is reported separately from the financial information presented for the primary government itself.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. This comparison may help readers better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains 73 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, debt service fund, equipment fund, and special assessment improvement funds which are considered to be major funds. Data from the other 69 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for the general fund, certain special revenue funds, and the debt service fund. As part of the required supplementary information, budgetary comparison statements have been provided for the general fund to demonstrate compliance with the budget.

**Proprietary funds**. The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City maintains 8 individual enterprise funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains 5 individual internal service funds. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the transit utility, water utility, sewer utility, and stormwater utility, all of which are considered to be major funds of the City. Data from the other 4 enterprise funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor enterprise funds is provided in the form of combining statements elsewhere in this report. The 5 internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

**Fiduciary funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Management's Discussion and Analysis

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Required Supplementary Information**. The required supplementary information provides information and disclosures related to the City's other post-employment benefits and pension plan, as well as budgetary information for the general fund. The required supplementary information can be found immediately following the footnotes.

**Other information.** The combining statements referred to earlier in connection with nonmajor governmental funds, nonmajor enterprise funds and internal service funds are presented as supplementary information immediately following the required supplementary information.

#### **Government-wide Financial Analysis**

**Net position.** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$501,489,960 and \$454,058,918 at the close of 2024 and 2023, respectively.

City of Oshkosh's Net Position												
December 31, 2024 and 2023												
		Business-ty	Total Primary C			Government						
	2024	2023		2024	2023		2024		2023			
Current and other assets	\$ 198,318,662	\$ 188,591,972	\$	108,046,548	\$ 121,197,395	\$	306,365,210	,	\$ 309,789,367			
Capital assets	213,868,437	199,940,196		437,254,091	411,597,207	\$	651,122,528	9	611,537,403			
Total assets	412,187,099	388,532,168		545,300,639	532,794,602		957,487,738	7	921,326,770			
Deferred outflows of resources	46,611,217	66,625,168		6,901,103	9,880,771		53,512,320		76,505,939			
Long-term liabilities outstanding	146,569,659	153,595,016		243,174,893	252,584,478		389,744,552		406,179,494			
Other liabilities	26,168,015	31,347,393		4,341,406	4,835,597		30,509,421		36,182,990			
Total liabilities	172,737,674	184,942,409		247,516,299	257,420,075		420,253,973	7	442,362,484			
Deferred inflows of resources	81,805,579	94,145,304		7,450,546	7,624,526		89,256,125		101,769,830			
Net position:												
Net investment in capital assets	113,700,586	100,609,781		222,608,218	199,594,366		336,308,804		300,204,147			
Restricted	36,821,326	33,040,924		24,915,150	23,721,241		61,736,476		56,762,165			
Unrestricted	53,733,151	42,418,918		49,711,529	54,315,165		103,444,680		96,734,083			
Total net position	\$ 204,255,063	\$ 176,069,623	\$	297,234,897	\$ 277,630,772	\$	501,489,960	9	453,700,395			

By far the largest portion of the City's net position (67.06%) and (65.92%) for 2024 and 2023, respectively, reflects its investment in capital assets (e.g. land, buildings, machinery and equipment, infrastructure, etc.), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although, the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (12.31%) and (12.50%) for 2024 and 2023, respectively, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$103,444,680) and (\$96,734,083) for 2024 and 2023, respectively, may be used to meet the City's ongoing obligations to citizens and creditors.

Management's Discussion and Analysis

**Change in net position.** Governmental activities increased the City's net position by \$28,032,668 in 2024 and increased by \$3,812,067 in 2023. Business-type activities increased the City's net position by \$19,756,897 in 2024 and by \$18,335,256 in 2023. Total net position of the City increased in 2024 by \$47,789,565 and in 2023 by \$22,280,007. Key elements of this change are as follows:

City of Oshkosh's Change in Net Position For Years Ended December 31, 2024 and 2023														
		Government				Business-type Activities				Total Primary	vernment			
		2024		2023		2024		2023	2024			2023		
Revenues:														
Program Revenues														
Charges for Services	\$	15,771,269	\$	13,738,358	\$	60,373,468	\$	,,	\$	76,144,737	\$	68,795,763		
Operating Grants and Contributions		5,191,913		3,716,565		4,497,871		6,067,361		9,689,784		9,783,926		
Capital Grants and Contributions		14,488,597		1,576,661		139,206		9,485		14,627,803		1,586,146		
General Revenues														
Property and Other Taxes		52,708,284		49,671,659		856,600		809,500		53,564,884		50,481,159		
Grants and Contributions Not										-				
Restricted to Specific Programs		18,206,706		18,368,054		-		-		18,206,706		18,368,054		
Other		9,529,221		6,578,696		4,335,529		4,547,105		13,864,750		11,125,801		
Total Revenues	_	115,895,990	_	93,649,993	_	70,202,674	_	66,490,856	_	186,098,664	_	160,140,849		
Expenses:														
General Government		11,989,110		10,163,970		-		-		11,989,110		10,163,970		
Public Safety		33,178,831		36,115,129		-		-		33,178,831		36,115,129		
Public Works		16,898,339		14,935,074		-		-		16,898,339		14,935,074		
Transportation		928,144		940,189		-		-		928,144		940,189		
Health and Human Services		1,141,474		1,204,953		-		-		1,141,474		1,204,953		
Culture and Recreation		9,263,720		14,464,154		-		-		9,263,720		14,464,154		
Conservation and Development		10,669,512		9,021,225		-		-		10,669,512		9,021,225		
Unclassified		569,562		571,916		-		-		569,562		571,916		
Interest and Fiscal Charges		4,767,230		3,963,916		-		-		- 4,76		4,767,230		3,963,916
Transit Utility		-		-		6,178,331		6,458,182		6,458,182		6,178,331		6,458,182
Water Utility		-		-		14,523,030	13,482,273		,523,030 13,			14,523,030		13,482,273
Sewer Utility		-		-		15,274,244		14,408,847	4,408,847 15,274,24			14,408,847		
Stormwater Utility		-		=		9,402,907		8,633,769		9,402,907		8,633,769		
Non Major Funds		-				3,524,665		3,497,245	3,524,665			3,497,245		
Total Expenses		89,405,922		91,380,526		48,903,177		46,480,316		138,309,099	-	137,860,842		
Transfers		1,542,600		1,542,600		(1,542,600)		(1,542,600)		-		-		
Total Expenses and Transfers		87,863,322		89,837,926		50,445,777		48,022,916		138,309,099		137,860,842		
Change in Net Position		28,032,668	_	3,812,067	_	19,756,897		18,467,940		47,789,565		22,280,007		
Net Position - January 1		176,222,395		172,101,980		277,478,000		259,295,516		453,700,395	4	131,397,496		
Prior Period Adjustments		-	-	22,892		-	_	-	_	_	_	22,892		
Net Position - January 1, Restated		176,222,395		172,124,872		277,478,000		259,295,516		453,700,395	4	131,420,388		
Net Position - December 31	\$	204,255,063		175,936,939	\$	297,234,897		277,763,456	\$	501,489,960		153,700,395		

Revenues are categorized into program revenues and general revenues. In 2024, primary government program revenues experienced a significant increase of 25.3% compared to 2023. When consolidating operating and capital grants along with contributions pertaining to governmental activities, these elements account for 55.5% of the governmental activities program revenues in 2024, thereby forming the bulk of the revenue structure. This marks a notable rise from 2023, where these combined grants and contributions comprised 27.8% of governmental activities program revenues. General revenues remained stable from 2023 to 2024, exhibiting a marginal rise in tax collections and other revenue streams.

Expenditure analysis reveals a categorical allocation by City function. Public safety constitutes the predominant expenditure category for governmental activities, representing 37.1% of total outlays. However, this category witnessed a reduction of \$2,936,298, or roughly 8%, from the year 2023. Also on the governmental activities side, Public works ranks as the second-largest expenditure function, accounting for 18.9% of total expenditures, while general government functions comprise 13.4% of the expenditure framework. Business-type activities experienced a modest rise in expenses, amounting to just 4.9%.

Management's Discussion and Analysis

#### Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year.

As of December 31, 2024 and 2023, the City's governmental funds reported combined ending fund balances of \$112,718,955 and \$94,760,705, an increase of \$17,958,250 and a decrease of \$-13,400,087 in 2023. Of the total fund balance, \$8,867,500 constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending because it has already been committed as follows:

City of Oshkosh's Governmental Fund Balances								
		2024		2023				
Nonspendable								
Inventories and prepaid items	\$	6,665,114	\$	3,965,909				
Restricted for								
Tax incremental district development	\$	15,560,382	\$	12,464,418				
Debt service		2,361,305		1,551,959				
Special purposes		7,889,783		7,662,340				
Trust agreements		9,699,044		10,497,200				
Total restricted	\$	35,510,514	\$	32,175,917				
Committed to								
Special purposes	\$	9,251,416	\$	9,024,540				
Assigned to								
Subsequent year's budget								
Special purposes	\$	12,300,852	\$	-				
Construction of assets		40,123,559		45,035,992				
Total assigned	\$	52,424,411	\$	45,035,992				

Details of these fund balance categories can be found in Note 8 – Fund Equity.

The general fund is the chief operating fund of the City. At the end of 2024 and 2023, unassigned fund balance of the general fund was \$22,535,640 and \$17,822,646, respectively, while total fund balance reached \$22,961,968 and \$18,132,693 respectively. As a measure of the general fund's liquidity, it is useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 41.49% and 34.68% of total general fund expenditures.

In 2024, the City's general fund balance rose by \$4,829,275, attributed to higher-than-anticipated revenues coupled with prudent spending efforts aimed at reducing expenditures.

The debt service fund has a total fund balance of \$2,361,305 as of December 31, 2024, an increase of \$809,346 from December 31, 2023.

**Proprietary funds.** The City's proprietary funds provide the same type of information found in the City's government-wide financial statements, but in more detail.

Management's Discussion and Analysis

Unrestricted net position of the enterprise funds at the end of 2024 and 2023 amounted to \$49,183,226 and \$53,695,749, respectively. Net position increased \$19,582,554 in 2024 and increased \$18,183,226 in 2023.

Other factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

#### **General Fund Budgetary Highlights**

Generally, the original budget is rarely modified.

During 2024 actual revenues were greater than budgeted revenues by \$2,400,256. Actual expenditures were less than budgeted by \$2,571,143 which left a total budget surplus of \$4,971,399. The largest contributor to the excess revenues was investment earnings while the largest savings in expenditures came from personnel expenses.

During 2023 actual revenues were greater than budgeted revenues by \$2,359,396, primarily in investment earnings. Actual expenditures were less than budgeted by \$1,340,902, which left a total budget unspent of \$3,700,298.

# Capital Asset and Debt Administration

**Capital assets**. The City's investment in capital assets for its governmental and business-type activities as of December 31, 2024 and 2023, amounted to \$651,122,528 and \$610,644,080 (net of accumulated depreciation), respectively. This investment in capital assets includes land, land improvements, buildings, machinery and equipment, vehicles, public domain infrastructure, and construction in progress. The City's capital assets increased by \$40,478,448 or 6.63% for 2024 and increased by \$35,756,755 or 6.22% for 2023.

City of Oshkosh's Capital Assets												
	Governmental Activities				Business-type Activities				Total Primary Government			
		2024		2023		2024 2023			2024		2023	
Land	\$	26,737,371	\$	24,240,413	\$	15,226,133	\$	15,226,133	\$	41,963,504	\$	39,466,546
Construction in progress		787,140		1,058,587		29,184,387		19,118,483		29,971,527		20,177,070
Buildings & systems		62,096,213		58,717,885		327,369,643		313,632,723		389,465,856		372,350,608
Infrastructure		86,707,971		83,780,600		-		-		86,707,971		83,780,600
Machinery and equipment		37,539,742		32,142,711		65,473,928		62,726,545		103,013,670		94,869,256
Total	\$	213,868,437	\$	199,940,196	\$	437,254,091	\$	410,703,884	\$	651,122,528	\$	610,644,080

The governmental activities encompassed street construction totaling \$7,527,755 and \$10,950,763, as well as land purchases of \$2,496,958 and \$801,751. Vehicle acquisitions amounted to \$4,710,393 and \$1,781,229, with approximately 70% of these funds allocated to purchasing emergency vehicles. Additionally, there were building improvements and contents valued at \$5,270,212 and \$13,562,884, respectively.

In 2024, business-type activities did not involve any land purchases or improvements, compared to \$990,365 spent in 2023. Enhancements to water, sewer, and stormwater utilities amounted to \$27,623,597 and \$17,387,752, respectively.

Management's Discussion and Analysis

<u>Long-term Debt</u> At the end of 2024 and 2023, the City had total bonded debt outstanding of \$352,477,580 and \$356,546,278, respectively. Of this amount, \$128,697,152 and \$126,533,242, respectively, comprises debt backed by the full faith and credit of the government. The remainder of the City's debt represents bonds secured solely by specified revenue sources (i.e., revenue bonds).

City of Oshkosh's Outstanding Debt											
	Government	al Activities	Business-ty	pe Activities	Total Primary Government						
	2024	2023	2024	2023	2024	2023					
General obligation debt:	•	•									
Bonds & notes	\$ 123,207,343	\$ 119,340,738	\$ 5,489,809	\$ 7,192,504	\$ 128,697,152	\$ 126,533,242					
Total general obligation debt	123,207,343	119,340,738	5,489,809	7,192,504	128,697,152	126,533,242					
Revenue bonds			223,780,428	230,013,036	223,780,428	230,013,036					
Total	\$ 123,207,343	\$ 119,340,738	\$ 229,270,237	\$ 237,205,540	\$ 352,477,580	\$ 356,546,278					

The City's total debt decreased by \$-4,068,698 (-1.14%) in 2024 and decreased by \$-11,974,375 (-3.25%) in 2023. The City maintains an Aa3 rating from Moody's Investors Service for its general obligation debt as of December 31, 2024. The water utility and sewer utility both maintain an Aa3 rating, while the stormwater utility maintains an A1 rating from Moody's Investors Service for their respective revenue bonds as of December 31, 2024. The City issued \$17,200,000 in general obligation notes in 2024 for the purchase of capital assets. The City also issued \$5,290,000 in water utility revenue bonds and \$3,975,000 in sewer utility revenue bonds for the repair and construction of the City's utility systems. In 2024, the City repaid \$15,036,090 in principal on general obligation debt and \$15,497,608 in principal on revenue bonds.

State statutes limit the amount of general obligation debt the City may issue to 5% of its total equalized valuation. The debt limitation for 2024 and 2023 for the City was \$316,319,835 and \$290,607,900, respectively, which is significantly in excess of the City's \$128,697,152 and \$126,533,242 outstanding general obligation debt.

#### **Economic Factors and Next Year's Budgets and Rates**

The City of Oshkosh is located in northeastern Wisconsin along the western shores of Lake Winnebago. Oshkosh has the resources that business and entrepreneurs need to reach their goals and find success. Oshkosh is home to many successful businesses that are powered by the area's exceptional workforce. The City plays host to hundreds of local, regional, national and international events each year.

The economic condition and outlook of the City has remained fairly stable based on a relatively healthy mix of manufacturing, tourism, service industry and retail activities which support our tax base. Inflationary trends in our region compare favorably to national indices.

The City adopts operating budgets for its governmental funds (General, Special Revenue, Debt Service, and Capital Projects) and enterprise funds (Water, Sewer, and Stormwater Utilities). The 2025 fiscal year combined operating budget includes \$160 million in projected revenues and \$164 million in projected expenditures and transfers.

Funding for the operating budget of the City is provided from many sources, including property taxes, room taxes, grants and aids from the State and County, user fees, permits and licenses, fines, and other miscellaneous revenues. Several revenue sources are more sensitive to economic factors, in particular building permits, room taxes and investment earnings. The 2025 budget was developed to consider then current expectations for such revenue sources compared to 2024 actual results, reflecting the economic outlook at that time coupled with known development projects. Comparatively strong new construction values provided property tax levy flexibility, which is expected to continue for the 2026 budget.

Expenditures for salaries, which represent the single largest operating cost, continue to be moderate given the inflationary economy and active labor relations efforts. An additional factor limiting such costs was the passage of Wisconsin Act 10 in 2011 which mandated employee payment of pension contributions for most employee groups. All eligible city employees contributed towards the pension program. The City's ongoing

Management's Discussion and Analysis

cost control efforts towards management of health care costs resulted in no increase in budgeted health care premium contributions charged to department budgets. The 2025 operating budget does not contain significant major initiatives. Capital budgets maintained an emphasis on enhancing maintenance of City facilities and infrastructure.

## **Contacting the City's Financial Management**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to City of Oshkosh Finance Office, P. O. Box 1130, Oshkosh, Wisconsin 54903-1130.



Statement of Net Position As of December 31, 2024

With Summarized Information from December 31, 2023

								Component Unit	
	Governmental		Business - Type		Tot	_ Redevelopment			
	Activities		Activities		2024	_	2023		Authority
ASSETS Current Assets									
Cash and Investments	\$ 106,696,749	\$	38,448,755	\$	145,145,504	\$	145,451,935	\$	347,157
Taxes Receivable	33,142,766	Ψ	1,343,218	Ψ	34,485,984	Ψ	37,413,559	Ψ	-
Due from Other Governments	-		2,463,408		2,463,408		2,172,631		_
Accounts Receivable	6,690,700		10,219,060		16,909,760		14,235,585		600
Interest Receivable	387,907		-		387,907		11,392		-
Special Assessments	6,039,579		33,404		6,072,983		5,281,113		-
Other Receivables	-		-		-		30,738		-
Loans Receivable	5,631,784		-		5,631,784		5,969,699		-
Lease Receivable	-		93,917		93,917		91,711		-
Deposits with GO HNI	21,857		-		21,857		-		-
Internal Balances	(528,303)	)	528,303		-		-		-
Inventory and Prepaid Items	1,067,317		2,271,367		3,338,684	_	3,154,920		
Total Current Assets	159,150,356		55,401,432		214,551,788	_	213,813,283		347,757
Noncurrent Assets									
Restricted Cash and Investments	39,168,306		47,872,456		87,040,762		91,109,507		-
Asset Held for Resale	-		4,447,936		4,447,936		4,447,936		8,018,709
Lease Receivable	-		324,724		324,724		418,641		-
Capital Assets - Nondepreciable	27,524,511		44,410,520		71,935,031		59,643,616		-
Capital Assets - Depreciable, Net	186,343,926	_	392,843,571		579,187,497		551,893,787		
Total Noncurrent Assets	253,036,743		489,899,207		742,935,950		707,513,487		8,018,709
TOTAL ASSETS	412,187,099		545,300,639		957,487,738		921,326,770		8,366,466
DEFERRED OUTFLOWS OF RESOURCES									
Deferred Outflows of Resources Related to Pension	42,098,379		5,528,583		47,626,962		70.305.671		_
Deferred Outflows of Resources Related to	42,000,010		3,320,300		47,020,302		70,000,071		
Other Post-Employment Benefits	4,512,838		1,333,761		5,846,599		6,126,088		_
Deferred Charge on Refunding	-		38,759		38,759		74,180		-
Total Deferred Outflows of Resources	46,611,217		6,901,103		53,512,320		76,505,939		-
LIABILITIES									
Current Liabilities									
Accounts Payable	13,933,773		1,069,861		15,003,634		13,133,824		16,092
Accrued Liabilities	3,865,473		1,009,881		4,870,461		2,271,845		10,092
Accrued Interest Payable	1,332,946		1,868,898		3,201,844		2,761,670		_
Deposits from Others	1,899,161		20,894		1,920,055		1,941,066		25,000
Current Portion of Compensated Absences	548,253		229,130		777,383		691,079		-
Current Portion of Long-Term Obligations	13,507,644		17,255,636		30,763,280		30,533,698		-
Current Portion of Other Post-Employment Benefits Liability	195,594		59,223		254,817		227,980		-
Unearned Revenues:	,								
Grants	18,786		88,412		107,198		90,589		-
American Rescue Plan Act Funds	4,374,029		-		4,374,029		15,064,937		-
Total Current Liabilities	39,675,659		21,597,042		61,272,701		66,716,688		41,092
Noncurrent Liabilities									
Net Pension Liability	4,720,471		619,917		5,340,388		18,773,078		-
Other Post-Employment Benefits Liability	7,635,704		2,299,881		9,935,585		10,108,970		-
Compensated Absences	4,435,866		916,519		5,352,385		4,805,725		-
Noncurrent Portion of Long-Term Obligations	116,269,974		222,082,940		338,352,914	_	341,958,023		
Total NonCurrent Liabilities	133,062,015		225,919,257		358,981,272	_	375,645,796		
TOTAL LIABILITIES	172,737,674		247,516,299	_	420,253,973	_	442,362,484		41,092
DEFERRED INFLOWS OF RESOURCES									
Taxes Levied for Subsequent Period	50,915,721		2,063,400		52,979,121		55,285,527		-
Lease Receivable	-		418,641		418,641		510,352		-
Deferred Inflows of Resources Related to Pension Deferred Inflows of Resources Related to	25,334,242		3,327,028		28,661,270		39,415,474		-
Other Post-Employment Benefits	5,555,616		1,641,477		7,197,093		6,558,477		_
Total Deferred Inflows of Resources	81,805,579		7,450,546		89,256,125	_	101,769,830	-	-
			, ,,,,				, ,		
NET POSITION									
Net Investment in Capital Assets	113,700,586		222,608,218		336,308,804		300,204,147		-
Restricted	36,821,326		24,915,150		61,736,476		56,762,165		-
Unrestricted	53,733,151		49,711,529	_	103,444,680	_	96,734,083		8,325,374
TOTAL NET POSITION	\$ 204,255,063	<u> </u>	297,234,897	\$	501,489,960	\$	453,700,395	\$	8,325,374

Statement of Activities

For the Year Ended December 31, 2024

With Summarized Information from December 31, 2023

		Program Revenues					
				(	Operating		Capital
		(	Charges for	G	Frants and	(	Grants and
	Expenses		Services	Contributions		Contributions	
GOVERNMENTAL ACTIVITIES							
General Government	\$ 11,989,110	\$	991,983	\$	146,630	\$	2,619,053
Public Safety	33,178,831		5,370,872		1,873,705		3,053,393
Public Works	16,898,339		7,520,217		1,324,518		5,472,585
Transportation	928,144		-		-		-
Health and Human Services	1,141,474		62,976		93,746		-
Culture and Recreation	9,263,720		850,269		1,020,829		2,034,345
Conservation and Development	10,669,512		974,952		732,485		1,309,221
Unclassified	569,562		-		-		-
Interest and Fiscal Charges	4,767,230		-		-		-
<b>Total Governmental Activities</b>	89,405,922		15,771,269		5,191,913		14,488,597
BUSINESS-TYPE ACTIVITIES							
Transit Utility	6,178,331		960,493		4,497,871		-
Water Utility	14,523,030		19,423,019		-		64,691
Sewer Utility	15,274,244		20,435,635		-		34,969
Stormwater Utility	9,402,907		15,300,907		-		39,546
Parking Utility	212,252		138,807		-		-
Oshkosh Redevelopment Project	2,235,226		2,663,928		-		-
Industrial Park	31,673		11,083		-		-
Inspection Services	1,045,514		1,439,596		-		-
Total Business-Type Activities	48,903,177		60,373,468		4,497,871		139,206
TOTAL CITY OF OSHKOSH	\$ 138,309,099	\$	76,144,737	\$	9,689,784	\$	14,627,803
COMPONENT UNIT							
Redevelopment Authority	\$ 91,732	\$		\$	600	\$	148,834

## **GENERAL REVENUES:**

Taxes:

**General Property Taxes** 

Tax Increments

Other Taxes

State and Federal Aids not Restricted to

Specific Functions

Interest and Investment Returns

Miscellaneous

**Total General Revenues** 

#### **TRANSFERS**

#### **CHANGE IN NET POSITION**

#### **NET POSITION - BEGINNING OF YEAR, AS PREVIOUSLY PRESENTED**

**Error Correction** 

Change in Accounting Principle

**NET POSITION - BEGINNING OF YEAR, AS ADJUSTED** 

**NET POSITION - END OF YEAR** 

# Net (Expense) Revenue and Changes in Net Position

Component Unit

Governmental	Business-Type			Redevelopment
Activities	Activities	2024	2023	Authority
\$ (8,231,444)	\$ -	\$ (8,231,444)	\$ (9,111,539)	\$ -
(22,880,861)	Ψ -	(22,880,861)	• • • • • • • • • • • • • • • • • • • •	Ψ -
(2,581,019)	-	(2,581,019)	, , , ,	_
(928,144)	-	(928,144)		_
(984,752)	-	(984,752)	, ,	_
(5,358,277)	-	(5,358,277)		_
(7,652,854)	-	(7,652,854)		_
(569,562)	-	(569,562)	· · · · · · · · · · · · · · · · · · ·	_
(4,767,230)	-	(4,767,230)		-
(53,954,143)		(53,954,143)		-
-	(719,967)	(719,967)	692,847	-
-	4,964,680	4,964,680	4,037,190	-
-	5,196,360	5,196,360	3,728,692	-
-	5,937,546	5,937,546	5,661,106	-
-	(73,445)	(73,445)	, ,	-
-	428,702	428,702	422,884	-
-	(20,590)	(20,590)	· · · · ·	-
	394,082	394,082	269,577	
	16,107,368	16,107,368	14,653,935	
(53,954,143)	16,107,368	(37,846,775)	(57,695,007)	
_	_	_	_	57,702
46,702,973	856,600	47,559,573	45,730,200	-
4,717,352	-	4,717,352	4,103,892	_
1,287,959	-	1,287,959	647,067	-
18,206,706	-	18,206,706	18,368,054	-
7,324,533	4,266,762	11,591,295	9,909,133	_
2,204,688	68,767	2,273,455	1,216,668	20,967
80,444,211	5,192,129	85,636,340	79,975,014	20,967
1,542,600	(1,542,600)	-	_	-
28,032,668	19,756,897	47,789,565	22,280,007	78,669
176,222,395	277,345,316	453,567,711	431,911,595	8,246,705
	132,684	132,684	760,639	-,= .5,. 55
_	102,004	102,004		
176,222,395	277,478,000	453,700,395	<u>(1,251,846)</u> 431,420,388	8,246,705
\$ 204,255,063	\$ 297,234,897	\$ 501,489,960	\$ 453,700,395	\$ 8,325,374

**Balance Sheet** 

## Governmental Funds

#### As of December 31, 2024

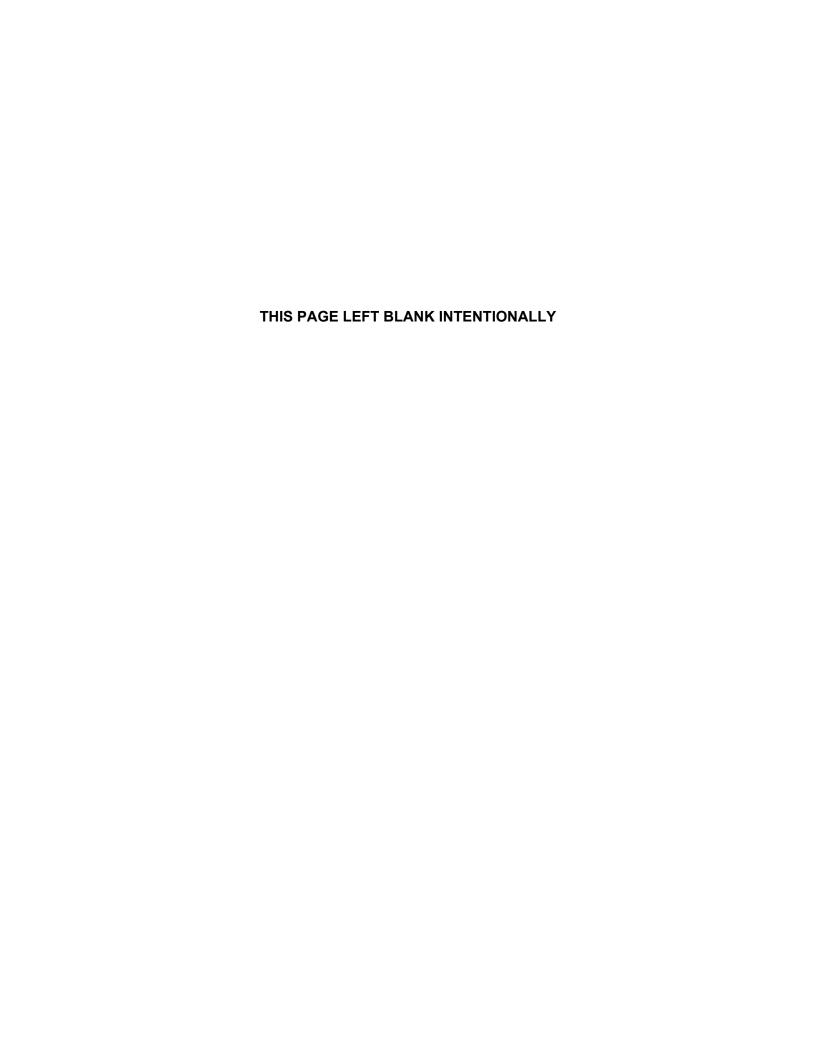
With Summarized Information from December 31, 2023

		General	D	Debt Service		Equipment		
ASSETS								
Cash and Investments	\$	25,996,369	\$	7,039,265	\$	8,235,311		
Receivables:								
Accounts Receivable		5,487,524		-		-		
Property Taxes		13,267,762		8,723,040		498,320		
Special Assessments		-		-		-		
Interest Receivable		357,930		-		-		
Loans Receivable		-		-		-		
Due from Other Governments		-		-		_		
Due from Other Funds		2,195,403		_		5,086,408		
Inventory and Prepaid Items		426,328		_		, , , -		
TOTAL ASSETS	\$	47,731,316	\$	15,762,305	\$	13,820,039		
LIADILITIES								
LIABILITIES Assessment Provided to	Φ	470 500	Φ	4 000	ф	750 607		
Accounts Payable Accrued Liabilities	\$	479,520 3,865,473	\$	1,000	\$	753,687		
Due to Other Funds		3,003,473		-		-		
Deposits from Others		26.007		-		-		
Unearned Revenues:		36,907		-		-		
Grant		2.049						
American Rescue Plan Act Funds		2,948		-		-		
	_	4 204 040		4 000		752.607		
Total Liabilities	_	4,384,848		1,000		753,687		
DEFERRED INFLOWS OF RESOURCES								
Taxes Levied for Subsequent Period		20,384,500		13,400,000		765,500		
Special Assessments		-		-		-		
Total Deferred Inflows of Resources		20,384,500		13,400,000		765,500		
FUND BALANCES								
Nonspendable		426,328		<del>-</del>		-		
Restricted		-		2,361,305		-		
Committed		-		-		-		
Assigned		-		-		12,300,852		
Unassigned (Deficit)	_	22,535,640						
Total Fund Balances	_	22,961,968		2,361,305		12,300,852		
TOTAL LIABILITIES, DEFERRED INFLOWS								
OF RESOURCES AND FUND BALANCES	\$	47,731,316	\$	15,762,305	\$	13,820,039		

٨	Special Assessment	G	Nonmajor overnmental	To	otals	
_	nprovement	_	Funds	2024		2023
\$	20,316,149	\$	77,535,610	\$ 139,122,704	\$	128,915,211
	-		1,033,397	6,520,921		5,141,672
	<del>-</del>		10,653,644	33,142,766		36,833,920
	6,024,405		15,174	6,039,579		5,281,113
	29,092		885	387,907		11,392
	-		5,631,784	5,631,784		5,969,699
	-		21,857	21,857		-
	-		8,167,691	15,449,502		14,727,770
	310		78,002	 504,640		319,608
\$	26,369,956	\$	103,138,044	\$ 206,821,660	\$	197,200,385
\$	140	\$	10,261,350	\$ 11,495,697	\$	9,629,066
•	_	·	, , , <u>-</u>	3,865,473		1,266,857
	_		15,449,502	15,449,502		14,727,770
	1,498,983		363,271	1,899,161		1,920,063
	, ,		,			, ,
	-		15,838	18,786		62,626
	-		4,374,029	4,374,029		15,064,937
	1,499,123		30,463,990	37,102,648		42,671,319
	, ,			 · · ·		, ,
	-		16,365,721	50,915,721		54,428,927
	6,084,336		<u>-</u>	6,084,336		5,339,434
	6,084,336		16,365,721	57,000,057		59,768,361
	310		6,238,476	6,665,114		3,965,909
	-		33,149,209	35,510,514		32,175,917
	-		9,251,416	9,251,416		9,024,540
	18,786,187		21,337,372	52,424,411		45,035,992
			(13,668,140)	 8,867,500		4,558,347
	18,786,497		56,308,333	112,718,955		94,760,705
\$	26,369,956	\$	103,138,044	\$ 206,821,660	\$	197,200,385

Reconciliation of the Balance Sheet Governmental Funds to the Statement of Net Position As of December 31, 2024 With Summarized Information from December 31, 2023

		2024	2023
Total Fund Balances - Governmental Funds		\$ 112,718,955	\$ 94,760,705
Total net position reported for governmental activities in the statement of net position is different from the amount reported above as total governmental funds fund balance because:			
Capital assets used in government activities are not financial resources and therefore are not reported in the fund statements. Amounts reported for governmental activities in the statement of net position:  Governmental Capital Assets Governmental Accumulated Depreciation	\$ 351,737,803 (137,869,366)	213,868,437	199,940,196
Some receivables that are not currently available are reported as deferred inflows of resources in the fund financial statements but are recognized as revenue when earned in the government-wide statements.  Special Assessments		6.084,336	5,339,434
Special Assessments		0,064,330	5,559,454
Net position of the internal service funds are reported in the statement of net position as governmental activities		4,508,428	3,665,042
Some deferred outflows and inflows of resources reflect changes in long-term liabilities and are not reported in the funds.  Deferred Outflows Related to Pension Deferred Outflows Related to Other Post-Employment Benefits Deferred Inflows Related to Pension		42,098,379 4,512,838 (25,334,242)	61,955,399 4,669,769 (34,734,060)
Deferred Inflows Related to Other Post-Employment Benefits		(5,555,616)	(4,982,317)
Net pension liability not payable in the current period therefore not reported in the fund financial statements		(4,720,471)	(16,543,381)
Post-employment benefit liability not payable in the current period therefore not reported in the fund financial statements		(7,831,298)	(7,859,812)
Noncurrent liabilities, including bonds and notes payable, are not due in the current period and therefore not reported in the fund statements. Noncurrent liabilities reported in the statement of net position that are not reported in the funds balance sheet:			
General Debt		(123,207,343)	(119,340,738)
Premium/Discount on Debt Issued		(6,570,275)	(5,813,657)
Accrued Interest on General Obligation Debt Vested Employee Benefits		(1,332,946) (4,984,119)	(364,464) (4,469,721)
Total Net Position - Governmental Activities		\$ 204,255,063	\$176,222,395



Statement of Revenues, Expenditures and Changes in Fund Balances (Deficit)

Governmental Funds

# For the Year Ended December 31, 2024

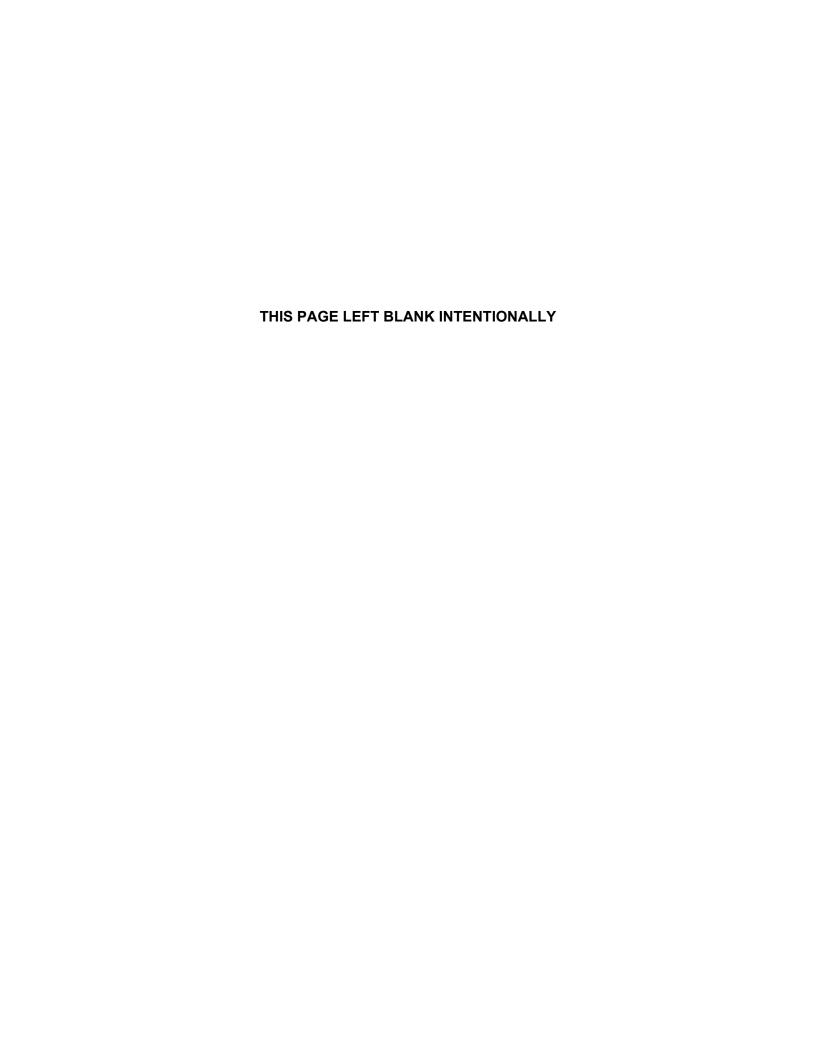
With Summarized Information from December 31, 2023

		General	ebt Service Fund	Equipment
REVENUES				
Taxes	\$	24,529,310	\$ 13,897,400	\$ 1,205,500
Special Assessments		-	-	-
Intergovernmental		19,322,893	-	-
Licenses and Permits		880,023	-	-
Fines, Forfeitures and Penalties		695,492	-	-
Charges for Services		5,088,863	-	-
Intergovernmental Charges for Services		2,837,707	-	-
Investment Earnings		-	449,397	-
Donations		-	-	-
Miscellaneous		4,108,725	 	
Total Revenues	_	57,463,013	 14,346,797	 1,205,500
EXPENDITURES				
Current:		0.400.054		50.444
General Government		8,109,351	-	50,111
Public Safety		35,074,812	-	2,557
Public Works		4,523,027	-	813,846
Transportation		928,144	-	-
Health and Human Services		-	-	-
Culture and Recreation		3,099,578	-	<u>-</u>
Conservation and Development		2,010,998	-	449,789
Unclassified		569,562	-	-
Debt Service:				
Principal		-	11,008,527	-
Interest and Fiscal Charges		-	3,954,061	-
Capital Outlay			 	 8,218,270
Total Expenditures		54,315,472	 14,962,588	 9,534,573
EXCESS (DEFICIENCY) OF REVENUES				
OVER (UNDER) EXPENDITURES		3,147,541	 (615,791)	 (8,329,073)
OTHER FINANCING SOURCES (USE)				
Proceeds of Long-Term Debt		_	-	4,884,400
Debt Premium		_	1,425,137	_
Sale of Capital Assets		160,909	-	54,000
Transfers In		1,542,600	_	-
Transfers Out		(21,775)	_	_
Total Other Financing Sources (Use)		1,681,734	1,425,137	4,938,400
NET CHANGE IN FUND BALANCES		4,829,275	809,346	(3,390,673)
FUND BALANCES - BEGINNING, AS PREVIOUSLY PRESENTED		18,132,693	1,551,959	15,691,525
Error Correction		- -	-	-
FUND BALANCES - BEGINNING, AS ADJUSTED		18,132,693	1,551,959	15,691,525
FUND BALANCES - ENDING	\$	22,961,968	\$ 2,361,305	\$ 12,300,852

Special Assessment	G	Nonmajor overnmental		tals		
Improvement		Funds		2024		2023
¢.	œ.	12.076.074	ф	EO 700 004	Φ	40 674 650
4 200 263	. \$	13,076,074 194,508	\$	52,708,284	\$	49,671,659 4,353,907
4,209,262		13,750,480		4,403,770 33,073,373		22,930,193
•		76,235		956,258		869,481
·		70,233		695,492		580,432
·		1,791,594		6,880,457		6,137,584
·		1,791,594		2,837,707		3,377,008
		2,972,950		3,422,347		5,062,288
		1,697,759		1,697,759		763,009
·		4,152,007		8,260,732		1,343,949
4 200 260						
4,209,262		37,711,607		114,936,179	_	95,089,510
-		1,522,598		9,682,060		7,521,449
-		3,472,905		38,550,274		33,503,060
214,696		5,208,954		10,760,523		10,506,334
		-		928,144		940,189
		1,164,388		1,164,388		1,107,916
		8,534,884		11,634,462		11,437,326
-		6,078,555		8,539,342		6,607,741
		-		569,562		571,916
1,050,000		1,274,868		13,333,395		14,294,902
214,275		298,931		4,467,267		4,758,064
,		9,512,888		17,731,158		25,689,308
1,478,971		37,068,971		117,360,575		116,938,205
				(0.404.000)		(24 242 222)
2,730,291		642,636		(2,424,396)		(21,848,695)
		12,315,600		17,200,000		6,325,000
		12,010,000		1,425,137		453,969
·		-				
•	•	406 012		214,909 2,028,813		127,039
•		486,213				22,790,059
		(464,438) 12,337,375	_	(486,213) 20,382,646		(21,247,459) 8,448,608
		, , , , , , , , , , , , , , , , , , , ,	_	, , , , , , , , , , , , , , , , , , , ,		, -,
2,730,291		12,980,011		17,958,250		(13,400,087)
16,056,206		43,328,322		94,760,705		107,400,153
-		-		-		760,639
16,056,206		43,328,322		94,760,705		108,160,792
\$ 18,786,497	\$	56,308,333	\$	112,718,955	\$	94,760,705

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances (Deficit) Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2024
With Summarized Information from December 31, 2023

		2024	2023
Net Changes in Fund Balances - Total Governmental Funds		\$ 17,958,250	\$ (13,400,087)
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital Outlay reported in governmental fund statements  Depreciation expense reported in the statement of activities  Amount by which capital outlays are greater than depreciation in the current period.	\$ 28,939,768 (14,986,344)	. 13,953,424	13,503,011
The City disposed of assets resulting in a reduction of capital assets and recapture of prior year depreciation expense reported on the statement of activities as a net loss and has no affect on the governmental funds balance sheet.  The value of capital assets disposed of during the year  The amount of depreciation recapture for the year  Amount by which capital disposals are more than depreciation recapture in the	(7,144,803) 7,119,620		
current period		(25,183)	-
Amounts related to the pension plan that affect the statement of activities but do not affect the fund financial statements.		1,365,708	(3,880,420)
Amounts related to the other post-employment benefit that affect the statement of activities but do not affect the fund financial statements.		(701,716)	(1,019,101)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds.  Special Assessments		744,902	(1,566,556)
Vested employee benefits are reported in the government funds when amounts are paid. The statement of activities reports the value of benefits earned during the year. This year the accrual of these benefits was (more) less than the amount paid.		(514,398)	634,092
Repayment of principal on long-term debt is reported in the governmental funds as an expenditure, but is reported as a reduction in long-term debt in the statement of net position and does not affect the statement of activities. The amount of long-term debt principal payments in the current year is:		13,333,395	14,294,902
Debt incurred in governmental funds is reported as an other financing source, but is reported as an increase in outstanding long-term debt in the statement of net position, and does not affect the statement of activities.			
Long-term Debt Issued Premium on Debt Issued		(17,200,000) (1,425,137)	(6,325,000) (453,969)
Interest payments on outstanding debt are reported in the governmental funds as an expenditure when paid, in the statement of activities interest is reported as it accrues.		(968,482)	222,385
Discounts, loss on advance refundings and premiums on debt issued are recorded and are amortized over the life of the related debt issue in the governmental activties financial statements.		668,519	571,763
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the internal service funds			
is reported with governmental activities.		843,386	1,231,047
Change in Net Position - Governmental Activities		\$ 28,032,668	\$ 3,812,067



Statement of Net Position Proprietary Funds As of December 31, 2024

With Summarized Information from December 31, 2023

	Transit Utility	Water Utility	Sewer Utility	Stormwater Utility
ASSETS				
Current Assets:				
Cash and Investments	\$ 3,384,513	\$ 11,901,578	\$ 10,986,523	\$ 8,878,510
Accounts Receivable	176,168	3,116,971	4,266,417	2,418,424
Special Assessments	-	-	-	-
Property Taxes Levied for Subsequent Year	1,343,218	-	-	-
Other Receivables	-	-	-	-
Lease Receivable	-	93,917	-	-
Due from Other Funds	-	-	-	-
Due from Other Governments	2,463,408	-	-	-
Prepaid Items	250,736	316,310	336,891	101,589
Inventory	146,016	1,003,430	95,398	
Total Current Assets	7,764,059	16,432,206	15,685,229	11,398,523
Noncurrent Assets:				
Restricted Cash	-	14,703,826	18,594,674	14,573,956
Asset Held for Resale	-	-	-	-
Lease Receivable	-	324,724	-	-
Land	367,811	141,277	301,288	9,381,340
Construction Work in Progress	-	7,959,465	8,908,597	12,316,325
Buildings and Improvements	5,769,840	-	-	13,163,381
Infrastructure	517,778	131,359,465	172,139,618	139,578,381
Machinery and Equipment	13,664,686	56,344,189	41,465,806	2,625,126
Accumulated Depreciation	(12,762,858)	(70,629,186)	(77,133,609)	(30,838,072)
Total Noncurrent Assets	7,557,257	140,203,760	164,276,374	160,800,437
TOTAL ASSETS	15,321,316	156,635,966	179,961,603	172,198,960
	10,021,010	100,000,000	170,001,000	172,100,000
DEFERRED OUTFLOWS OF RESOURCES		10.510	22.242	
Deferred Charge on Advance Refunding		10,549	28,210	<del>.</del>
Deferred Outflows of Resources Related to Pension	1,353,039	1,718,473	1,531,564	456,645
Deferred Outflows of Resources Related to				
Other Post-Employment Benefits	423,171	387,094	338,653	77,406
Total Deferred Outflows of Resources	1,776,210	2,116,116	1,898,427	534,051
CURRENT LIABILITIES				
Accounts and Claims Payable	145,437	319,583	265,584	110,842
Accrued Liabilities	-	1,004,988	-	-
Accrued Interest	4,770	770,950	549,038	517,572
Due to Other Funds	-	-	-	-
Deposits from Others	-	2,493	13,401	-
Unearned Revenue	87,572	-	-	-
Current Portion of Other Post-Employment Benefits Liability	19,055	16,544	14,199	4,067
Current Portion Compensated Absences	53,471	85,157	57,377	15,368
Current Portion of Long-Term Obligations	115,000	4,738,950	5,879,763	6,275,000
Total Current Liabilities	425,305	6,938,665	6,779,362	6,922,849
NONCHERENT LIABILITIES				
NONCURRENT LIABILITIES	454 740	400.000	474 700	E4 000
Net Pension Liability	151,716	192,692	171,733	51,203
Noncurrent Portion of Other Post-Employment Benefits Liability	736,586	669,014	586,654	127,593
Noncurrent Compensated Absences	213,885	340,630	229,508	61,474
Noncurrent Portion of Long-Term Obligations	450,000	59,668,761	82,176,750	79,229,543
Total Noncurrent Liabilities	1,552,187	60,871,097	83,164,645	79,469,813
TOTAL LIABILITIES	1,977,492	67,809,762	89,944,007	86,392,662
DEFERRED INFLOWS OF RESOURCES				
Property Taxes Levied for Subsequent Period	2,063,400	-	-	-
Lease Receivable	-	418,641	-	-
Deferred Inflows of Resources Related to Pension	814,241	1,034,154	921,675	274,803
Deferred Inflows of Resources Related to				
Other Post-Employment Benefits	520,725	476,393	416,764	95,320
Total Deferred Inflows of Resources	3,398,366	1,929,188	1,338,439	370,123
NET POSITION				
	6 000 057	60 720 070	67 000 540	66 0E4 02F
Net Investment in Capital Assets	6,992,257	68,738,979	67,998,513	66,954,835
Restricted	387,082	7,234,522	8,687,714	8,471,698
Unrestricted TOTAL NET POSITION	4,342,329 \$ 11,721,668	13,039,631 \$ 89,013,132	13,891,357 \$ 90,577,584	10,543,693 \$ 85,970,226
TOTAL NET FOOTION	\$ 11,721,668	ψ 03,013,132	ψ 50,311,304	\$ 85,970,226

Total Net Position as shown Above

Some amounts reported for business-type activities in the statement of net position are different because certain internal service assets and liabilities are included with business-type activities.

Total Net Position of business-type activities as reported of the statement of net position (see page 4)

					Governmental Activities - Internal					
			tals			Service Funds				
Nonmajor Funds		2024		2023		2024		2023		
\$ 3,297,631	\$	38,448,755	\$	44,384,906	\$	6,742,351	\$	5,736,256		
241,080	Ψ	10,219,060	φ	9,081,867	φ	169,779	Ψ	12,046		
33,404		33,404		9,001,007		103,773		12,040		
-		1,343,218		579,639		_		_		
_		1,010,210		30,738		_		_		
_		93,917		91,711		_		_		
1,430,771		1,430,771		1,341,845		1,735,830		1,668,399		
.,		2,463,408		2,172,631		-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		-,000,000		
20,997		1,026,523		1,096,813		75,000		75,000		
-		1,244,844		1,166,168		487,677		497,331		
5,023,883		56,303,900	_	59,946,318		9,210,637		7,989,032		
0,020,000		00,000,000	_	00,010,010		0,210,007		7,000,002		
-		47,872,456		58,285,708		-		-		
4,447,936		4,447,936		4,447,936		-		-		
-		324,724		418,641		-		-		
5,034,417		15,226,133		15,226,133		-		-		
-		29,184,387		19,118,483		-		-		
8,914,150		27,847,371		27,250,927		-		-		
3,447,323		447,042,565		422,950,547		-		-		
1,725,057		115,824,864		112,889,729		_		-		
(6,507,504)		(197,871,229)		(186,599,251)		_		-		
17,061,379		489,899,207		473,988,853		_				
22,085,262		546,203,107		533,935,171		9,210,637		7,989,032		
	_	040,200,107	_	000,000,171		3,210,007		7,000,002		
-		38,759		74,180		-		-		
468,862		5,528,583		8,350,272		1,678,535		2,456,392		
107,437		1,333,761		1,456,319		402,557		407,630		
576,299		6,901,103		9,880,771		2,081,092		2,864,022		
228,415		1,069,861		1,183,127		2,438,076		2,321,631		
-		1,004,988		1,004,988		· · · · -		-		
26,568		1,868,898	2,397,206		-			-		
1,430,771		1,430,771		1,341,845		1,735,830		1,668,399		
5,000		20,894		21,003		· · ·		-		
840		88,412		27,963		_		-		
5,358		59,223		52,985		17,800		15,926		
17,756		229,130		256,771		· -		, <u> </u>		
246,923		17,255,636		17,200,303		_		-		
1,961,631		23,027,813		23,486,191		4,191,706		4,005,956		
	_			-,, -		, , , , , , , , , , , , , , , , , , , ,		, ,		
52,573		619,917		2,229,697		188,213		655,907		
180,034		2,299,881		2,424,153		681,504		659,550		
71,023		916,519		770,312		-		-		
557,886		222,082,940	_	230,137,023						
861,516	_	225,919,257		235,561,185		869,717		1,315,457		
2,823,147		248,947,070		259,047,376		5,061,423		5,321,413		
, , , ,		-,- ,-	_	,- ,-		.,,		-,- ,		
		0.000.400		050.000						
-		2,063,400		856,600		-		-		
-		418,641		510,352		-		-		
282,155		3,327,028		4,681,414		1,010,120		1,377,127		
400.075		4 044 477		4 570 400		405 507		405 707		
132,275	_	1,641,477	_	1,576,160		495,567		425,767		
414,430	_	7,450,546	_	7,624,526	_	1,505,687		1,802,894		
11,923,634		222,608,218		199,727,050		-		_		
134,134		24,915,150		23,721,241		_		_		
7,366,216		49,183,226		53,695,749		4,724,619		3,728,747		
\$ 19,423,984	\$	296,706,594	\$	277,144,040	\$	4,724,619	\$	3,728,747		
	_				_			· '		
		296,706,594								

528,303 297,234,897

Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds

For the Year Ended December 31, 2024

With Summarized Information from December 31, 2023

	Tra	nsit Utility	v	Vater Utility	_s	ewer Utility
OPERATING REVENUES						
Charges for Services	\$	918,564	\$	19,212,346	\$	20,431,633
Taxes		-		-		-
Fines, Forfeitures and Penalties Other Operating Revenues		- 41,929		- 210,673		4,002
Total Operating Revenues		960,493		19,423,019		20,435,635
Total Operating Revenues		900,493		19,423,019		20,433,033
OPERATING EXPENSES						
Operation and Maintenance		5,364,896		8,647,047		8,479,652
Depreciation		859,028		4,071,255		4,225,355
Taxes		-		195,757		181,144
Claims and Administration		-				
Total Operating Expenses		6,223,924		12,914,059		12,886,151
OPERATING INCOME (LOSS)		(5,263,431)	_	6,508,960		7,549,484
NONOPERATING REVENUES (EXPENSES)						
General Property Taxes		856,600		_		_
Sale of Capital Assets		526		15,474		22,074
Nonoperating Grants		4,497,871		-		-
Investment Earnings (Loss)		173,885		1,066,818		1,440,417
Interest Expense		(42,882)		(1,687,063)		(2,401,818)
Miscellaneous Expense		-		-		(28,923)
Miscellaneous Revenue						-
Total Nonoperating Revenues (Expenses)		5,486,000		(604,771)		(968,250)
INCOME (LOSS) BEFORE						
CONTRIBUTIONS AND TRANSFERS		222,569		5,904,189		6,581,234
TRANSFERS OUT		-		(1,502,835)		(39,765)
CAPITAL CONTRIBUTIONS				64,691	_	34,969
CHANGE IN NET POSITION		222,569		4,466,045		6,576,438
NET POSITION - BEGINNING, AS PREVIOUSLY PRESENTED Error Correction		11,499,099		84,547,087		84,001,146
Change in Accounting Principle		-		-		-
NET POSITION - BEGINNING, AS ADJUSTED		11,499,099		84,547,087		84,001,146
NET POSITION - ENDING	\$	11,721,668	\$	89,013,132	\$	90,577,584

Change in net position as shown above

Some amounts reported for business-type activities in the statement of activities are different because the net revenue (expense) of certain internal service funds are reported with business-type activities.

Change in net position of business-type activities as reported on the statement of activities (see page 5-6)

;	Stormwater				То	tals		Governmental Activities - Inter Service Funds			
	Utility	No	nmajor Funds		2024		2023		2024		2023
\$	15,300,557	\$	1,536,767 2,555,474	\$	57,399,867 2,555,474	\$	52,098,050 2,530,104	\$	18,251,472	\$	18,045,223
	_		41,636		41,636		7,355		_		_
	350		119,537		376,491		421,896		1,636,874		1,502,352
	15,300,907		4,253,414		60,373,468		55,057,405		19,888,346		19,547,575
	3,888,021		3,190,864		29,570,480		26,471,374		5,983,239		6,196,164
	2,733,860		321,253		12,210,751		11,790,303		-		-
	54,909		-		431,810		383,200		-		40.050.050
			2 540 447		40.040.044	_	- 20 044 077	_	12,909,235		12,056,659
_	6,676,790		3,512,117	_	42,213,041	_	38,644,877		18,892,474		18,252,823
	8,624,117		741,297	_	18,160,427	_	16,412,528		995,872		1,294,752
	-		-		856,600		809,500		-		-
	693		25,000		63,767		55,801		-		-
	-		-		4,497,871		6,067,361		-		-
	1,454,954		130,688		4,266,762		4,491,304		-		-
	(2,685,458)		(38,335)		(6,855,556)		(8,166,184)		-		-
	-		-		(28,923)		(3,215)		-		-
			5,000		5,000	_		_			-
	(1,229,811)		122,353	_	2,805,521		3,254,567	_		_	
	7,394,306		863,650		20,965,948		19,667,095		995,872		1,294,752
	_		_		(1,542,600)		(1,542,600)		_		_
	39,546		-		139,206		9,485		-		-
					,		2,122				
	7,433,852		863,650		19,562,554		18,133,980		995,872		1,294,752
	78,536,374		18,427,650		277,011,356		259,295,516		3,728,747		2,433,995
	-		132,684		132,684		-		-		-
						_	(285,456)	_			-
	78,536,374		18,560,334	_	277,144,040	_	259,010,060	_	3,728,747		2,433,995
\$	85,970,226	\$	19,423,984	\$	296,706,594	\$	277,144,040	\$	4,724,619	\$	3,728,747
				\$	19,562,554						

19,562,554

194,343 19,756,897

Statement of Cash Flows Proprietary Funds

#### For the Year Ended December 31, 2024

With Summarized Information from December 31, 2023

	Tr	ransit Utility	_	Water Utility		sewer Utility	-	Stormwater Utility
CASH FLOWS FROM OPERATING ACTIVITIES  Cash Received from Customers	\$	970,908	\$	19,095,878	\$	19,709,808	\$	15,150,925
Cash Paid To Suppliers	φ	(2,067,380)	φ	(4,983,405)	φ	(5,330,952)	φ	(3,355,994)
Cash Paid to Employees For Wages and Benefits		(3,188,210)		(3,666,029)		(3,408,694)		(590,524)
Net Cash Flows From Operating Activities		(4,284,682)	_	10,446,444		10,970,162	_	11,204,407
not out it to the front operating front mos		( , - , ,	_				_	, , , , ,
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES								
General Property Taxes		93,021		-		-		-
Intergovernmental Revenues		4,207,094		-		(00,000)		-
Miscellaneous Expenses  Due To/Due From Other Funds		-		-		(28,923)		-
Transfer from (to) Other Funds		-		(1,502,835)		(39,765)		-
Net Cash Flows From Noncapital Financing Activities	-	4,300,115	_	(1,502,835)	-	(68,688)	_	
			_				_	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		(0-10-)		//		//\		(10.010.000)
Acquisition of Capital Assets		(654,977)		(10,061,073) 45,064		(13,904,957)		(13,919,203)
Capital Assets Salvaged Sale of Capital Assets		526		15,474		22,074		693
Capital Contributions		-		64,691		34,969		39,546
Principal Payments on Long-Term Debt		(115,000)		(4,888,809)		(5,988,799)		(5,970,000)
Proceeds from Long-Term Debt		-		5,290,000		3,975,000		-
Premiums Received on Long-Term Debt		-		407,214		302,445		-
Interest and Fiscal Charges		1,165,739	_	(2,123,499)		(2,821,025)	_	(3,092,555)
Net Cash Flows From Capital and Related Financing Activities		396,288	_	(11,250,938)		(18,380,293)		(22,941,519)
CASH FLOWS FROM INVESTING ACTIVITIES								
Investment Return		173,885	_	1,066,818	_	1,440,417	_	1,454,954
CHANGE IN CASH AND INVESTMENTS		585,606		(1,240,511)		(6,038,402)		(10,282,158)
CASH AND INVESTMENTS - BEGINNING		2,798,907	_	27,845,915	_	35,619,599	_	33,734,624
CASH AND INVESTMENTS - ENDING	\$	3,384,513	\$	26,605,404	\$	29,581,197	\$	23,452,466
RECONCILIATION OF CASH ACCOUNTS								
Cash and Investments	\$	3,384,513	\$	11,901,578	\$	10,986,523	\$	8,878,510
Restricted Cash and Investments		-		14,703,826		18,594,674		14,573,956
Total Reconciliation of Cash Accounts	\$	3,384,513	\$	26,605,404	\$	29,581,197	\$	23,452,466
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES								
Operating Income (Loss)	\$	(5,263,431)	\$	6,508,960	\$	7,549,484	\$	8,624,117
Adjustments to Reconcile Operating Income (Loss) to Net Cash Flows from Operating Activities:								
Depreciation		859.028		4,071,255		4.225.355		2,733,860
Meter Depreciation Charged to Sewer		-		161,755		(161,755)		-
Changes in Assets and Liabilities:				,		, , ,		
Accounts Receivable		10,415		(327,141)		(725,827)		(149,982)
Other Receivables		-		-		-		-
Prepaid Items		19,982		23,760		26,328		5,934
Inventories		(4,712)		(58,898)		(15,066)		- 24 464
Accounts and Claims Payable Unearned Revenue		12,784 60,137		(19,576)		94,676		21,161
Deposits from Others		00,137		(60)		(49)		-
Compensated Absences		47,392		77,208		(15,904)		2,253
Net Pension Asset		-,		- ,		-,,		-,
Deferred Outflows Related to Pension		652,744		896,102		823,387		293,331
Deferred Inflows Related to Pension		(310,261)		(431,656)		(398,581)		(145,656)
Net Pension Liability		(383,870)		(505,454)		(457,088)		(149,056)
OPEB Liability		(43,372)		(5,801)		(17,776)		(40,663)
Deferred Outflows Related to OPEB		46,270		19,459		21,278		23,564
Deferred Inflows Related to OPEB  Net Cash Flows From		12,212	_	36,531		21,700		(14,456)
Operating Activities	\$	(4,284,682)	\$	10,446,444	\$	10,970,162	\$	11,204,407

	Nonmajor		To	tals		G	overnmental A		
	Funds		2024	Lais	2023		2024	, i ui	2023
\$	4,306,090 (2,300,223) (1,126,261) 879,606	\$	59,233,609 (18,037,954) (11,979,718) 29,215,937	\$	53,225,435 (14,679,314) (11,711,083) 26,835,038	\$	19,730,613 (15,051,528) (3,672,990) 1,006,095	\$	19,560,290 (14,627,409) (3,507,248) 1,425,633
	070,000		20,210,007		20,000,000		1,000,000		1,120,000
	-		93,021 4,207,094		750,274 6,025,477		-		-
	5,000		(28,923) 5,000 (1,542,600)		(3,215) - (1,542,600)		- -		- -
_	5,000	_	2,733,592	_	5,229,936		-		-
	(133,128)		(38,673,338) 45,064		(34,176,731)		-		-
	25,000 - (237,695)		63,767 139,206 (17,200,303)		55,801 9,485 (16,589,473)		-		-
	-		9,265,000 709,659		12,585,000 924,049		-		-
	(43,409)		(6,914,749)		(8,419,941)				<u>-</u>
	130,688		4,266,762		4,491,304				
	626,062		(16,349,403)		(9,055,532)		1,006,095		1,425,633
	2,671,569		102,670,614		111,726,146		5,736,256		4,310,623
\$	3,297,631	\$	86,321,211	\$	102,670,614	\$	6,742,351	\$	5,736,256
\$	3,297,631	\$	38,448,755 47,872,456	\$	44,384,906 58,285,708	\$	6,742,351		5,736,256
\$	3,297,631	\$	86,321,211	\$	102,670,614	\$	6,742,351	\$	5,736,256
\$	741,297	\$	18,160,427	\$	16,412,528	\$	995,872	\$	1,294,752
	321,253 -		12,210,751 -		11,790,303				
	55,342 (2,666) (5,714)		(1,137,193) (2,666) 70,290		(1,801,232) (30,738) 95,866		(157,733) - -		12,715 - -
	(222,311) 312		(78,676) (113,266) 60,449		(104,479) (339,370) 25,110		9,654 116,445 -		127,964 (274,228)
	7,617		(109) 118,566 -		95 (13,226) 3,749,481		- - -		-
	156,125 (68,232) (114,312)		2,821,689 (1,354,386) (1,609,780)		(1,017,355) (4,145,721) 2,229,697		777,857 (367,007) (467,694)		(2,456,392) 1,377,127 655,907
	(10,422) 11,987 9,330		(118,034) 122,558 65,317		(815,114) 423,102 376,091		23,828 5,073 69,800		668,342 (402,588) 422,034
\$	879,606	\$	29,215,937	\$	26,835,038	\$	1,006,095	\$	1,425,633

Statement of Fiduciary Net Position
Fiduciary Fund
As of December 31, 2024
With Summarized Information from December 31, 2023

		Custodi	dial Funds		
	<u> </u>	2024		2023	
ASSETS					
Cash and Investments	\$	29,989,395	\$	23,868,022	
Taxes Receivable		42,536,130		65,238,108	
Total Assets	_	72,525,525		89,106,130	
LIABILITIES					
Due to Other Taxing Entities		72,414,539		89,075,446	
Accounts Payable		110,986		30,684	
Total Liabilities	_	72,525,525		89,106,130	
NET POSITION	\$	-	\$		

Statement of Changes in Fiduciary Net Position
Fiduciary Fund
For the Year Ended December 31, 2024
With Summarized Information from December 31, 2023

	Custodial Funds						
		2024		2023			
ADDITIONS  Taxes Collected on Behalf of Other Taxing Entities	\$	50,489,282	\$	49,909,205			
DEDUCTIONS							
Taxes Remitted to Other Taxing Entities		50,489,282		49,909,205			
CHANGE IN NET POSITION		-		-			
NET POSITION - BEGINNING				_			
NET POSITION - ENDING	\$	_	\$	-			

Notes to Financial Statements
December 31, 2024

#### Note 1 - Summary of Significant Accounting Policies

This summary of significant accounting policies of the City of Oshkosh, Wisconsin (City) is presented to assist in understanding the City's financial statements. The financial statements and notes are representations of the City's management who is responsible for the integrity and objectivity of the financial statements. These accounting policies conform to generally accepted accounting principles (GAAP) and have been consistently applied in the preparation of the financial statements. The Governmental Accounting Standards Board (GASB) is the accepted standards setting body for establishing governmental accounting and financial reporting principles.

# **Reporting Entity**

The City is a municipal corporation governed by an elected seven-member council. In accordance with generally accepted accounting principles (GAAP), the financial statements are required to include the City (the primary government) and any separate component units that have a significant operational or financial relationship with the City. The City has identified the following component unit that is required to be included in the basic financial statements in accordance with the standards.

#### **Redevelopment Authority**

The component unit column in the basic financial statements include the financial data of the City's component unit, the Redevelopment Authority of the City of Oshkosh. It is reported in a separate column to emphasize that it is legally separate from the City. The Redevelopment Authority's fiscal year end is December 31. Separate financial statements are not issued for the Redevelopment Authority.

City officials are responsible for appointing the board members of an other organization of the City of Oshkosh, but the City's accountability of this organization does not extend beyond making the appointments. The City is not financially accountable for this organizations as defined by standards in GASB Statement No. 61. Therefore, this organization is not included in the City's reporting entity. The City appoints some or all of the members of the following organization:

Oshkosh Housing Authority

#### **Government-Wide and Fund Financial Statements**

#### Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the City except those that are fiduciary. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, 2) grants and contributions that are restricted to meeting the operational requirements of a particular function, and 3) capital grants and contributions. Taxes and other items not properly included among program revenues are reported instead as general revenues.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the City's enterprise funds and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Notes to Financial Statements
December 31, 2024

#### Note 1 - Summary of Significant Accounting Policies (Continued)

## Government-Wide and Fund Financial Statements (Continued)

#### **Fund Financial Statements**

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds. Governmental funds include general, special revenue, capital projects and debt service funds. Proprietary funds include enterprise funds and internal service funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Fund financial statements of the reporting entity are organized into individual funds each of which are considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures/expenses.

Funds are organized as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets plus deferred outflows of resources, liabilities plus deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or proprietary fund are at least 10 percent of the corresponding total for all funds of that category or type and
- b. The same element that met the 10 percent criterion in (a) is at least 5 percent of the corresponding element total for all governmental and proprietary funds combined.
- c. In addition, any other governmental fund that the City believes is particularly important to financial statement users may be reported as a major fund.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for services. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Governmental Funds**

Governmental funds are identified as either general, debt service, special revenue, capital projects or trust funds based upon the following guidelines:

#### General Fund

The general fund is the primary operating fund of the City and is always classified as a major fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### Special Revenue Funds

Special revenue funds are used to account for the specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes.

Notes to Financial Statements
December 31, 2024

#### Note 1 - Summary of Significant Accounting Policies (Continued)

## Government-Wide and Fund Financial Statements (Continued)

#### **Governmental Funds (Continued)**

# Permanent Funds

Permanent funds are used to account for the specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific donor purposes.

#### **Debt Service Funds**

Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term principal, interest, and related costs.

#### Capital Projects Funds

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

The City reports the following major governmental funds:

#### General Fund

This is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

#### **Debt Service Fund**

This fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds, except debt issued to finance project plan expenditures of the City's tax incremental financing districts.

#### **Equipment Fund**

This fund accounts for equipment purchases of the City by improving and maintaining infrastructure.

#### Special Assessment Improvement Capital Projects Fund

This fund accounts for the cost of capital projects and the special assessments and subsequent assessment collections related to those projects.

#### **Enterprise Funds**

The City reports the following major enterprise funds:

#### **Transit Utility**

This is the City's fund to account for operations of the City bus transit system. Financing is provided through user fees, federal and state grants and general property taxes.

# Water Utility

This is the City's fund to account for the operations of the City-owned water facilities.

Notes to Financial Statements
December 31, 2024

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### **Government-Wide and Fund Financial Statements (Continued)**

#### **Sewer Utility**

This is the City's fund to account for the operations of the City-owned sewage facilities.

#### Storm Water Utility

This is the City's fund to account for the operations of the City-owned storm water services to City residents, business entities and public authorities.

Additionally, the City reports the following fund type:

 Internal service funds account for the financing of goods and services provided by one department to other city departments or to other governments on a cost reimbursement basis. The City has created internal service funds for health insurance, worker's compensation and field operations.

# **Fiduciary Funds**

The City follows the presentation requirements of accounting principles generally accepted in the United States of America as prescribed by the Government Accounting Standards Board and GASB Statement No. 84, *Fiduciary Activities*. This statement revised the criteria on whether the government is controlling the assets of the fiduciary activity and the beneficiaries with whom a fiduciary relationship exists. An activity meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. Four types of fiduciary funds that should be reported, if applicable, include pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and custodial funds.

The City reports the following custodial fund:

#### Tax Collection Fund

This fund accounts for taxes and deposits collected by the City, acting in the capacity of a custodian, for distribution to other governmental units or designated beneficiaries.

#### Measurement Focus And Basis Accounting

The government-wide financial statements, proprietary fund statements and fiduciary fund statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Notes to Financial Statements
December 31, 2024

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### Assets, Liabilities and Net Position or Equity

#### Cash and Investments

Cash and investments are combined. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. For purpose of the statement of cash flows, all cash deposits and highly liquid investments (including restricted assets) with a maturity of three months or less from date of acquisition are considered to be cash.

The City categories the fair value measurement of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### **Restricted Cash**

Enterprise Funds - Cash has been set aside to provide for debt service of the water, sewer and stormwater utilities and replacement of certain water and sewer utilities plant equipment.

#### Accounts Receivable

Accounts receivables are recorded at their gross amount with uncollectible amounts being recognized under the direct write-off method. The receivable associated with ambulance billings has been shown net of an allowance of \$901,806.

Delinquent personal property taxes remain the collection responsibility of the City. The City is able to recover a portion of these delinquent personal property taxes from other taxing jurisdictions.

The City has received federal and state grants for rehabilitation and business development loan programs provided to area businesses and homeowners. A loan receivable is recorded when loan funds are disbursed to area businesses or homeowners. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

#### Inventories

Inventories of governmental fund types are offset by a nonspendable fund balance to indicate they do not represent spendable available financial resources.

Inventories of governmental and proprietary fund types are recorded at cost, which approximates market, using the first-in, first-out method of valuation. The cost is recorded as an expenditure/expense at the time individual inventory items are consumed rather than when purchased.

#### Prepaid Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items.

Prepaid items of governmental fund types in the fund financial statements are offset by a nonspendable fund balance to indicate that they do not represent spendable available financial resources.

Notes to Financial Statements
December 31, 2024

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### Assets, Liabilities and Net Position or Equity (Continued)

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition cost at the date of donation.

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized.

Property, plant and equipment of the City is depreciated using the straight-line method over the following estimated useful lives:

. .

	Ye	ears
Assets	Governmental Activities	Business-Type Activities
Buildings and Improvements	30 – 80	25 – 88
Machinery and Equipment	5 – 16	5 – 25
Infrastructure	15 – 20	40 – 75

#### Compensated Absences

The City adopted GASB Statement No. 101 for the year ended December 31, 2024, which requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means.

It is the City's policy to permit employees to accumulate earned but unused vacation, sick leave, and other benefits at various rates depending on classification and length of service. Terminated employees are paid their unused balances based on their current salary rates. All vacation and sick leave is accrued when incurred in the government-wide and proprietary fund financial statements. In the governmental funds, accrued vacation and sick pay are recognized as expenditures when liquidated with expendable available financial resources.

Notes to Financial Statements December 31, 2024

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### Assets, Liabilities and Net Position or Equity (Continued)

#### Deferred Outflows of Resources and Deferred Inflows of Resources

In addition to assets, the balance sheet and/or statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The City has three items that qualify for reporting in this category. Accordingly, deferred outflows of resources related to pension, deferred outflows are resources related to other post-employment benefits and deferred charge on refunding are reported in the statement of net position. In addition to liabilities, the balance sheet and/or statement of net position will sometimes report a separate section for deferred inflows of resources. The separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has five types of deferred inflows of resources, one which arises under both modified accrual and the full accrual basis of accounting, one that only arises under the modified accrual basis of accounting on the governmental funds balance sheet and two that arise under the full accrual basis of accounting.

Taxes levied for the subsequent period have not met the time requirement to be recognized as an acquisition of resources and is therefore reported as deferred inflows of resources on both the governmental funds balance sheet and the governmental activities statement of net position. The governmental funds report unavailable revenues from special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Deferred inflows of resources related to pension, OPEB and leases are reported in the statement of net position.

# **Pensions**

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset)
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions
- Pension Expense

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Other Post-Employment Benefits – Local Retiree Life Insurance Plan (OPEB)

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring following:

- Net OPEB Liability
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Other Post-Employment Benefits
- OPEB Expense (Revenue)

Notes to Financial Statements
December 31, 2024

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### Assets, Liabilities and Net Position or Equity (Continued)

Information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of member contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Other Post-Employment Benefits - Single-Employer Plan (OPEB)

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the City's Other Post-Employment Benefit Plan have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with benefit terms. The Plan has no assets accumulated to pay this liability.

#### **Long-Term Obligations**

In the government-wide financial statements and proprietary fund types fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### Lease Receivables

The government as a lessor recognizes lease receivables and deferred inflows of resources at the commencement of the lease term, with certain exceptions for leases of assets held as investments, certain regulated leases; unless the lease is short term, or ownership is transferred of the underlying asset. As the lessor, the government continues to recognize assets underlying leases to others. The lease receivables are measured at the present value of lease payments expected to be received during the lease term. The deferred inflow of resources should be measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that relate to future periods.

# Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" on the balance sheet.

#### Interfund Transactions

During the course of normal operations, the City has various transactions between funds, including expenditures and transfers of resources to provide services, construct assets and service debt. The governmental funds generally record such transactions as operating transfers if within governmental funds. Transactions between governmental and proprietary funds are usually recorded as revenues and either expenditures or expenses of the respective funds.

#### Unearned Revenue

Revenue received that has not been earned, is recorded as a liability until a period of time or expenditures occur. Once the funds are considered earned, at that point they are recognized as revenue.

Notes to Financial Statements December 31, 2024

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### Assets, Liabilities and Net Position or Equity (Continued)

#### **Equity Classifications**

#### Government-Wide Statements

Equity is classified as net position and displayed in three components:

- Net investment in capital assets Amount of capital assets, net of accumulated depreciation, less outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- Restricted net position Amount of net position that is subject to restrictions that are imposed by 1) external
  groups, such as creditors, contributors or laws or regulations of other governments or 2) law through constitutional
  provisions or enabling legislation.
- Unrestricted net position Net position that is neither classified as restricted nor as net investment in capital
  assets.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed.

#### **Fund Financial Statements**

Fund balance is classified as either 1) nonspendable, 2) restricted, 3) committed, 4) assigned, or 5) unassigned.

Nonspendable fund balance represents amounts that cannot be spent due to form (such as inventories and prepaid amounts), or amounts that must be maintained intact legally or contractually (such as the principal of a permanent fund).

Restricted fund balance represents amounts constrained for a specific purpose by external parties, constitutional provision or enabling legislation.

Committed fund balance represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority. It would require action by the same group to remove or change the constraints placed on the resources. The action to constrain resources must occur prior to year-end; however, the amount can be determined in the subsequent period. The Common Council is the decision-making authority that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance.

Assigned fund balance, in the general fund, represents amounts constrained by the Common Council for a specific intended purpose. The City has not delegated that authority to others. Assigned fund balance in all other governmental funds represents any positive remaining amount after classifying nonspendable, restricted or committed fund balance.

Unassigned fund balance, represents amounts not classified as nonspendable, restricted, committed or assigned. The general fund is the only fund that would report a positive amount in the unassigned fund balance.

The City, unless otherwise required by law or agreements, spends funds in the following order: restricted first, then committed, then assigned, and lastly unassigned.

The City has also adopted a minimum fund balance policy of 16% of subsequent year budgeted expenditures for the general fund. The minimum fund balance is maintained for cash flow and working capital purposes.

Notes to Financial Statements December 31, 2024

#### Note 1 - Summary of Significant Accounting Policies (Continued)

The minimum fund balance amount is calculated as follows:

Fund Balance Policy								
Budgeted 2025 General Fund Expenditures	\$	55,359,021						
Minimum Fund Balance	16%	8,857,443						
Maximum Fund Balance	30%	16,607,706						

The City's unassigned fund balance of \$22,571,640 is above both the minimum and targeted maximum fund balance amount.

#### **Claims and Judgments**

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board (GASB) pronouncements are met. Claims and judgments expected to be liquidated with expendable available financial resources are recorded during the year as expenditures in the governmental funds. If they are not expected to be liquidated with expendable available financial resources, no liability is recognized in the governmental fund financial statements. Claims and judgments in the government-wide financial statements and proprietary funds are recorded as expenses when the related liabilities are incurred. There were no significant claims or judgments at the end of the year.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets, deferred outflows of resources, liabilities and deferred inflows of resources at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results may differ from those estimates.

#### **Prior Year Information**

Comparative amounts for the prior year have been presented in the basic financial statements to provide an understanding of changes in the City's financial position and operations. The comparative amounts are summarized in total and not at the level of detail required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended December 31, 2023, from which the summarized information was derived.

#### Reclassifications

Certain amounts in the prior year financial statements have been reclassified to conform to the presentation in the current year financial statements.

#### Leases

The City follows GASB Statement No. 87 which requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. This statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The City disclosed lease receivables in note 13 of the footnotes.

Notes to Financial Statements December 31, 2024

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### **Subscription-Based Information Technology Agreements**

The City adopted GASB Statement No. 96 for the year ended December 31, 2024, which requires recognition in the financial statements of certain subscription-based information technology agreements (SBITAs). A SBITA is any contract conveying control of the right to use another party's information technology software. This statement requires the City to report a right-to-use subscription asset and corresponding subscription liability for any SBITAs. The City had no material SBITAs that were required to be disclosed.

#### Note 2 - Cash and Investments

The City is required to invest its funds in accordance with Wisconsin Statutes. Allowable investments are as follows:

- Time deposits in any credit union, bank, savings bank or trust company maturing in three year or less.
- Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district
  of the state. Also, bonds issued by a local exposition district, local professional baseball park district, or the
  University of Wisconsin Hospitals and Clinics Authority.
- Bonds or securities issued or guaranteed by the federal government.
- The Wisconsin Local Government Investment Pool.
- Any security maturing in seven year or less and having the highest or second highest rating category of a nationally recognized rating.
- Securities of an open-end management investment company or investment trust subject to various conditions and investment options.
- Repurchase agreements with public depositories, with certain conditions.

The carrying amount of the City's cash and investments totaled \$262,522,818 on December 31, 2024 are as follows:

Petty Cash and Cash on Hand Deposits With Financial Institutions Investments	\$ 17,135 178,868,778 83,636,905
	\$ 262,522,818
Reconciliation to the Financial Statements	
Government-Wide Statement of Net Position:	
Cash and Investments	\$ 145,492,661
Restricted Cash	87,040,762
Fiduciary Funds Statement of Net Position:	
Custodial Funds	 29,989,395
	\$ 262,522,818

Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The City does not have an additional custodial credit policy.

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

Notes to Financial Statements December 31, 2024

#### Note 2 - Cash and Investments (Continued)

At December 31, 2024, the City's deposits had a bank balance of \$179,263,320. The City maintains its cash accounts at several financial institutions. Deposits in each bank are insured by the FDIC up to \$250,000 for the combined amounts of all time and savings accounts (including NOW accounts); up to \$250,000 for the combined amount of all interest and noninterest bearing demand deposit accounts. Deposits in credit unions are insured by the NCUA up to \$250,000 for all accounts.

The following represents a summary of deposits as of December 31, 2024:

Fully Insured Deposits	\$ 88,819,577
Collateralized	74,174,657
Uninsured and Uncollateralized	16,269,086
Total	\$ 179,263,320

The difference between the bank balance and carrying value is due to outstanding checks and/or deposits in transit at December 31, 2024.

Credit Risk – State law limits investments in commercial paper, corporate bonds, and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations. The City's investment policy does not further limit its investment choices.

As of December 31, 2024, the City's credit quality ratings are as follows:

		Exempt From					Not
Investment Type	Amount	Disclosure	AAA	Aa1	Aa2	Aa3	Rated
U.S. Treasury Securities	\$ 25,414,085	\$ -	\$ 25,414,085	\$ -	\$ -	\$ -	\$ -
Federal Home Loan Bank	6,001,384	-	6,001,384	-	-	-	-
Federal Home Loan Mortgage	903,500	-	903,500	-	-	-	-
Federal National Mortgage	27,647	-	27,647	-	-	-	-
Money market mutual funds	1,310,667	-	1,310,667	-	-	-	-
Municipal Bonds	7,688,538	-	856,728	3,770,312	2,749,839	276,837	34,822
Mutual funds	3,453,305	-	-	-	-	-	3,453,305
Negotiable Certificate of Deposits	4,531,250	-	-	-	-	-	4,531,250
Oshkosh Community Foundation	9,781,191	-	-	-	-	-	9,781,191
Corporate stocks / bonds	726,330	-	-	-	-	-	726,330
WI Local Government Investment Pool	28,309,149						28,309,149
	\$ 88,147,046	\$ -	\$ 34,514,011	\$ 3,770,312	\$ 2,749,839	\$ 276,837	\$ 46,836,047

# Concentration of Credit Risk

The City's investment policy states that it will diversify its investments by security type and institution. With the exception of U.S. Treasury securities and authorized pools, no more than 50% of the City's total investment portfolio will be invested in a single type or with a single financial institution. Investments in any one issuer that represent 5% or more of City's total investments are as follows:

			Percent of
		Reported	Total
Issuer	Investment Type	Amount	Investments
Federal Home Loan Bank	Federal Agency Security	\$ 6.001.384	6.81%

Notes to Financial Statements December 31, 2024

#### Note 2 - Cash and Investments (Continued)

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

As of December 31, 2024, the City's investments were as follows:

		Remaining Maturity (in Months)							
			12 Months	13 to 24		25 to 60		ı	More Than
Investment Type	Amount		or Less		Months		Months		60 Months
U.S. Treasury Securities	\$ 25,414,085	\$	8,684,296	\$	4,086,414	\$	8,804,625	\$	3,838,750
Federal Home Loan Bank	6,001,384		1,502,012		4,499,372		-		-
Federal Home Loan Mortgage	903,500		615,435		288,065		-		-
Federal National Mortgage	27,647		-		27,647		-		-
Money market mutual funds	1,310,667		1,310,667		-		-		-
Municipal Bonds	7,688,538		911,477		605,724		6,135,658		35,679
Mutual funds	3,453,305		3,453,305		-		-		-
Negotiable Certificate of Deposits	4,531,250		1,834,669		904,458		1,792,123		-
Oshkosh Community Foundation	9,781,191		9,781,191		-		-		-
Corporate stocks / bonds	726,330		726,330		-		-		-
WI Local Government Investment Pool	28,309,149		28,309,149		-		-		-
	\$ 88,147,046	\$	57,128,531	\$	10,411,680	\$	16,732,406	\$	3,874,429

## Investments with Fair Values Highly Sensitive to Interest Rate Fluctuations

The City's investments include the following investments that are highly sensitive to interest rate fluctuations (to a greater degree than already indicated in the information provided above):

	F	air Value at
Highly Sensitive Investments	Year End	
Federal National Mortgage	\$	27,647
Federal Home Loan Bank		6,001,384
Federal Home Loan Mortgage		903,500
	\$	6,932,531

#### Fair Value

Investments are measured at fair value on a recurring basis. Recurring fair value measurements are those that Governmental Accounting Standards Board (GASB) Statements require in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value.

- Level 1 Valuation for assets are from quoted prices in active markets. These valuations are obtained from readily available pricing sources for market transactions involving identical assets.
- Level 2 Valuation for assets are from less active markets. These valuations are obtained from third
  party pricing services for identical or similar assets.
- Level 3 Measurements that are least observable are estimated from related market data, determined from sources with little or no market activity for comparable contracts, or are positions with longer durations.
   These valuations incorporate certain assumptions and projections in determining fair value assigned to such assets.

Notes to Financial Statements
December 31, 2024

#### Note 2 - Cash and Investments (Continued)

	Fair Value Measurement Using						
	Level 1	Level 2	Level 3				
U.S. Treasury Securities	\$ 25,414,085	\$ -	\$ -				
Federal Home Loan Bank	Ψ 20,+1+,000 -	6,001,384	Ψ -				
Federal Home Loan Mortgage	-	903,500	-				
Federal National Mortgage	-	27,647	-				
Money market mutual funds	1,310,667	-	-				
Municipal Bonds	-	7,688,538	-				
Mutual funds	3,453,305	-	-				
Negotiable Certificate of Deposits	-	4,531,250	-				
Oshkosh Community Foundation	-	-	9,781,191				
Corporate stocks / bonds	-	726,330	-				
Total	\$ 30,178,057	\$ 19,878,649	\$ 9,781,191				

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission but operates under the statutory authority of Wisconsin Chapter 25. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. Investments in the local government investment pool are not insured. Investments in the LGIP are valued at amortized cost. The balance in the local government investment pool at December 31, 2024 was \$28,309,149.

Beneficial interest in assets held by Oshkosh Community Foundation represents amounts held by Oshkosh Community Foundation, Inc. (the "Foundation"). These amounts are legal assets of the Foundation with the restriction that the Foundation makes distributions to the City as needed. The agreement governing the assets includes a variance power allowing the Foundation to modify the restrictions on distributions from the funds.

#### Note 3 - Restricted Assets

Restricted assets on December 31, 2024 totaled \$87,040,762 and consisted of cash and investments held for the following purposes:

Governmental Activities:	
Unspent Bond Proceeds	\$ 39,168,306
Enterprise Funds:	
Water Utility	
Plant Replacement	1,275,226
Bond Reserve - To make up for potential future deficiencies in net revenues	5,302,035
Depreciation Fund - To replace certain assets for water distribution	165,634
Unspent Bond Proceeds	7,960,931
Total	14,703,826
Sewer Utility	 
Bond Reserve - To make up for potential future deficiencies in net revenues	6,879,286
DNR Infrastructure Plant Replacement	1,370,272
Unspent Bond Proceeds	10,345,116
Total	 18,594,674
Stormwater Utility	
Bond Reserve - To make up for potential future deficiencies in net revenues	8,341,059
Unspent Bond Proceeds	6,232,897
Total	14,573,956
Total Restricted Assets	\$ 87,040,762

Notes to Financial Statements December 31, 2024

#### **Note 4 - Property Taxes**

Real estate property taxes are payable in full by January 31 or in four installments on or before January 31, March 31, May 31, and July 31. Real estate taxes not paid by July 31 are submitted to Winnebago County for final collection as part of the August tax settlement.

All delinquent real estate and personal property taxes are subject to interest of 1% per month (fraction of a month counts as a whole month) from February 1 until paid and may be subject to an additional penalty (sec. 74.47, Wis. Stats.). The payment must be received by the treasurer within 5 working days of the due date.

Under 2011 Wisconsin Act 32, a municipality is allowed to increase its levy over the amount it levied in the prior year by the percentage increase in equalized value from net new construction or zero percent. Changes in debt service from one year to the next are generally exempt from this limit.

## Note 5 - Capital Assets

Capital asset activity for the year ended December 31, 2024 was as follows:

	Beginning	Increases		Decreases	Ending		
Governmental Activities				_		_	
Capital Assets not Being Depreciated							
Land	\$ 24,240,413	\$	2,496,958	\$ -	\$	26,737,371	
Construction in Progress	1,058,587		765,056	1,036,503		787,140	
Total Capital Assets Not		•		 			
Being Depreciated	25,299,000		3,262,014	1,036,503		27,524,511	
Capital Assets Being Depreciated							
Buildings and Improvements	86,729,298		5,270,212	-		91,999,510	
Machinery and Equipment	76,473,806		9,297,445	2,525,958		83,245,293	
Infrastructure	141,440,734		12,146,600	4,618,845		148,968,489	
Total Capital Assets Being							
Depreciated	304,643,838		26,714,257	7,144,803		324,213,292	
Accumulated Depreciation							
Buildings and Improvements	(28,011,413)		(1,891,884)	-		(29,903,297)	
Machinery and Equipment	(44,331,095)		(3,900,414)	(2,525,958)		(45,705,551)	
Infrastructure	 (57,660,134)		(9,194,046)	 (4,593,662)		(62,260,518)	
Total Accumulated Depreciation	 (130,002,642)		(14,986,344)	 (7,119,620)		(137,869,366)	
Total Capital Assets Being							
Depreciated, Net of Depreciation	 174,641,196		11,727,913	25,183		186,343,926	
Governmental Activities Capital							
Assets, Net of Accumulated							
Depreciation	\$ 199,940,196	\$	14,989,927	\$ 1,061,686	\$	213,868,437	

# CITY OF OSHKOSH, WISCONSIN Notes to Financial Statements

December 31, 2024

# Note 5 - Capital Assets (Continued)

	Beginning	Increases		Decreases	Ending
Business-Type Activities					
Capital Assets not Being Depreciated					
Land	\$ 15,226,133	\$	-	\$ -	\$ 15,226,133
Construction in Progress	 19,118,483		22,099,128	 12,033,224	 29,184,387
Total Capital Assets Not Being	34,344,616		22,099,128	 12,033,224	44,410,520
Depreciated					
Capital Assets Being Depreciated					
Buildings and Improvements	27,250,927		777,016	180,572	27,847,371
Machinery and Equipment	112,889,729		3,232,379	297,244	115,824,864
Infrastructure	 422,950,547		24,598,039	 506,021	 447,042,565
Subtotal	 563,091,203		28,607,434	983,837	 590,714,800
Less Accumulated Depreciation	 (186,599,251)		(12,210,751)	 (938,773)	 (197,871,229)
Total Capital Assets Being					
Depreciated, Net of Depreciation	 376,491,952		16,396,683	 45,064	 392,843,571
Business-Type Activities Capital Assets, Net of Accumulated					
Depreciation	\$ 410,836,568	\$	38,495,811	\$ 12,078,288	\$ 437,254,091

Depreciation expense was charged to functions of the City as follows:

Governmental Activities: General Government Public Safety Public Works Culture and Recreation Conservation and Development	\$ 549,925 1,028,481 9,516,458 1,959,089 1,932,391
Total Depreciation Expense - Governmental Activities	\$ 14,986,344
Business-Type Activities: Transit	\$ 859,028
Storm Water Utility	2,733,860
Water Utility Depreciation Charged to Accumulated Depreciation Less: Share of Meter Depreciation Water Utility Depreciation Expense	 4,233,010 (161,755) 4,071,255
Sewer Utility Depreciation Charged to Accumulated Depreciation Plus: Share of Meter Depreciation Sewer Utility Depreciation Expense	 4,063,600 161,755 4,225,355
Parking Utility	 125,793
Oshkosh Convention Center	182,192
Inspection Services	 13,268
Total Depreciation Expense - Business-Type Activities	\$ 12,210,751

Notes to Financial Statements December 31, 2024

# Note 6 - Interfund Receivables, Payables and Transfers

Interfund transfers for the year ended December 31, 2024 were as follows:

Fund Transferred To	Fund Transferred From	Amount
General Fund	Water Utility	\$ 1,542,600
Business Improvement District	Special Events	50,000
Museum	Permanent Funds	89,166
Cemetery	Permanent Funds	70,020
Equipment	Special Events	211,099
EMS Fire Grant	General Fund	21,775
EMS Fire Grant	Permanent Funds	19,153
Leach Amphitheater	Permanent Funds	25,000
		\$ 2,028,813

Transfers are used to: 1) move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; 2) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; 3) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service funds as debt service payments become due; and 4) move payment in lieu of taxes from the regulated utilities to the general fund.

The following is a schedule of interfund receivables and payables:

Receivable Fund	Payable Fund	Amount	Purpose			
Governmental Activities:	-					
TIF No. 12	TIF No. 13	\$ 224,024	Year End Cash Flow Timing			
TIF No. 15	TIF No. 26	3,435,115	Year End Cash Flow Timing			
General Fund	TIF No. 25	2,195,403	Year End Cash Flow Timing			
Equipment	Sidewalk Construction	4,965,560	Year End Cash Flow Timing			
Equipment	Grand Opera House	89,337	Year End Cash Flow Timing			
Equipment	Street Tree	31,511	Year End Cash Flow Timing			
Cemetery	Permanent Funds	70,020	Year End Cash Flow Timing			
Cemetery	Pollock Water Park	33,942	Year End Cash Flow Timing			
TIF No. 25	TIF No. 23	1,372,283	Year End Cash Flow Timing			
TIF No. 20	TIF No. 23	2,000,000	Year End Cash Flow Timing			
TIF No. 20	TIF No. 26	344,913	Year End Cash Flow Timing			
TIF No. 20	TIF No. 44	1,000	Year End Cash Flow Timing			
TIF No. 35	TIF No. 27	326,865	Year End Cash Flow Timing			
TIF No. 35	TIF No. 40	3,048	Year End Cash Flow Timing			
TIF No. 35	TIF No. 41	7,573	Year End Cash Flow Timing			
TIF No. 35	TIF No. 42	2,691	Year End Cash Flow Timing			
TIF No. 35	TIF No. 43	65,374	Year End Cash Flow Timing			
Library	Permanent Funds	7,717	Year End Cash Flow Timing			
Leach Amphitheater	Permanent Funds	25,000	Year End Cash Flow Timing			
Health Insurance	Central Garage	1,735,830	Year End Cash Flow Timing			
Museum	Public Works Special	158,126	Year End Cash Flow Timing			
Museum	Permanent Funds	90,000	Year End Cash Flow Timing			
		\$ 17,185,332				
Business-type Activities:						
Inspection Services	Industrial Park Land	\$ 1,430,771	Year End Cash Flow Timing			

# CITY OF OSHKOSH, WISCONSIN Notes to Financial Statements

December 31, 2024

# Note 7 - Long-Term Obligations

The following is a summary of changes in long-term obligations of the City for the year ended December 31, 2024:

		Beginning Balances		Issued		Retired		Ending Balances	I	Due Within One Year
Governmental Activities										
General Obligation Debt										
Bonds and Notes	\$	118,918,547	\$	17,200,000	\$	13,084,313	\$	123,034,234	\$	13,414,684
Notes From Direct Borrowing		422,191		-		249,082		173,109		92,960
Total General Obligation Debt		119,340,738		17,200,000		13,333,395		123,207,343		13,507,644
Debt Premium		5,813,657		1,425,137		668,519		6,570,275		
Compensated Absences		4,469,721		514,398		-		4,984,119		548,253
Subtotal		10,283,378		1,939,535		668,519		11,554,394		548,253
Total Governmental Activity										
Long-Term Liabilities	\$	129,624,116	\$	19,139,535	\$	14,001,914	\$	134,761,737	\$	14,055,897
Business-Type Activities										
General Obligation Debt										
Transit Utility	\$	680.000	\$	_	\$	115.000	\$	565.000	\$	115,000
Water Utility	·	1,360,000	•	_	•	350,000	•	1,010,000	·	220,000
Sewer Utility		2,150,000		_		620,000		1,530,000		490,000
Stormwater Utility		1,960,000		_		380,000		1,580,000		375,000
Parking Utility		25,000		_		-		25,000		· -
Industrial Park		150,000		-		35,000		115,000		35,000
Notes From Direct Borrowing										
Oshkosh Redevelopment		867,504		-		202,695		664,809		211,923
Total General Obligation Debt		7,192,504		-		1,702,695		5,489,809		1,446,923
Revenue Bonds										
Water Utility		57,260,000		5,290,000		4,110,000		58,440,000		4,080,000
Sewer Utility		80,350,000		3,975,000		4,870,000		79,455,000		5,095,000
Stormwater Utility		86,335,000		-		5,590,000		80,745,000		5,900,000
Notes from Direct Borrowing										, ,
Water Utility		2,247,883		-		428,809		1,819,074		438,950
Sewer Utility		3,820,153		-		498,799		3,321,354		294,763
Total Revenue Bonds		230,013,036		9,265,000		15,497,608		223,780,428		15,808,713
Debt Premium										
Water Utility		2,964,134		407,214		232,711		3,138,637		-
Sewer Utility		3,704,540		302,445		256,826		3,750,159		-
Stormwater Utility		3,463,112		<u>-</u>		283,569		3,179,543		-
Total Debt Premium		10,131,786		709,659		773,106		10,068,339		-
Compensated Absences Total Business Activity		1,027,083		118,566				1,145,649		229,130
Long-Term Liabilities	\$	248,364,409	\$	10,093,225	\$	17,973,409	\$	240,484,225	\$	17,484,766

Notes to Financial Statements December 31, 2024

# Note 7 - Long-Term Obligations (Continued)

General obligation debt currently outstanding is detailed as follows:

	Dates of Issuance	Principal Payable	Interest Payable	Interest Rates	Original Indebtedness	Balances 12/31/2024		
Refunding Bonds:	issuance	rayable	Fayable	Nates	indebtedness	12/31/2024		
2012A	06/28/12	12/01/13 - 27	06/01 - 12/01	0.40 - 3.00%	5,595,000	\$ 430,000		
2016C	07/06/16	12/01/17 - 34	06/01 - 12/01	2.25 - 3.00%	9,850,000	6,890,000		
2016H	10/06/16	12/01/17 - 30	06/01 - 12/01	3.00 - 4.00 %	6,890,000	3,385,000		
2021F	11/28/21	12/01/22 - 31	06/01 - 12/01	2.00 - 5.00%	6,320,000	4,535,000		
Corporate Purpose Bonds:								
2013B	12/04/13	12/01/14 -33	06/01 - 12/01	2.00 - 4.00%	9,080,000	4,760,000		
2014B	11/05/14	12/01/15 -33	06/01 - 12/01	2.00 - 3.00%	14,455,000	3,835,000		
2015A	07/15/15	12/01/16 - 34	06/01 - 12/01	2.00 - 4.00%	18,750,000	6,165,000		
2016A	06/14/16	12/01/17 - 35	06/01 - 12/01	2.00 - 4.00%	7,950,000	2,890,000		
2017A	07/06/17	12/01/18 - 36	06/01 - 12/01	3.00 - 4.00%	5,440,000	3,175,000		
2018A	06/28/18	12/01/18 - 37	06/01 - 12/01	3.00 - 3.50%	5,545,000	3,945,000		
2019A	06/27/19	12/01/20 - 38	06/01 - 12/01	2.75 - 4.00%	5,380,000	3,660,000		
2020A	07/01/20	06/01/21 - 40	06/01 - 12/01	2.00 - 3.00%	10,425,000	7,195,000		
2021A	06/30/21	06/01/22 - 41	06/01 - 12/01	2.00 - 3.00%	8,660,000	7,205,000		
2022A	07/07/22	06/01/23 - 42	06/01 - 12/01	4.25 - 5.00%	21,360,000	19,780,000		
2023A	06/20/23	06/01/24 - 43	06/01 - 12/01	4.00 - 5.00%	6,325,000	6,245,000		
Promissory Notes:								
STFL 05	05/31/05	03/15/07 - 25	03/15	5.00%	200,000	15,145		
STFL 16	07/19/16	03/15/17 - 26	03/15	3.00%	711,300	157,964		
2016B	09/14/16	12/01/17 - 25	06/01 - 12/01	2.00 - 4.00%	4,700,000	560,000		
2017B	07/06/17	12/01/18 - 26	06/01 - 12/01	2.00 - 4.00%	5,830,000	1,390,000		
STFL CONV CENTER	08/21/17	03/15/18 - 27	03/15	4.50%	1,500,000	664,809		
2018B	06/28/18	12/01/19 - 27	06/01 - 12/01	3.00 - 4.00%	5,895,000	2,100,000		
2018SBA	11/01/18	11/01/18 - 32	11/01	4.00%	140,000	89,234		
2019B	06/27/19	12/01/19 - 28	06/01 - 12/01	3.00 - 4.00%	15,820,000	7,105,000		
2020B	07/01/20	06/01/21 - 30	06/01 - 12/01	2.00 - 3.00%	7,290,000	4,415,000		
2021B	06/30/21	06/01/22 - 31	06/01 - 12/01	2.00 - 3.00%	5,500,000	3,400,000		
2022B	07/07/22	06/01/23 - 32	06/01 - 12/01	3.00 - 5.00%	9,050,000	7,505,000		
2024A	12/18/24	06/01/25 - 44	06/01 - 12/01	4.00 - 5.00%	17,200,000	17,200,000		
Total Outstanding General O	bligation Debt					\$ 128,697,152		

Notes to Financial Statements December 31, 2024

**Governmental Activities** 

**Notes From Direct Borrowings** 

**Totals** 

49,580,000

18,125,000

\$ 223,780,428

536,276

7,303,329

1,399,119

\$ 58,527,427

# Note 7 - Long-Term Obligations (Continued)

2035 - 2039

2040 - 2044

49,580,000

18,125,000

\$ 218,640,000

7,303,329

1,399,119

\$ 57,991,151

The annual principal and interest maturities are as follows:

**General Obligation Debt** 

		General Obi	ııyaı	IOII DEDL	14		I CCL L	Joirowings		10	lais	
		Principal		Interest		Principal		Interest		Principal		Interest
2025 2026	\$	13,414,684 12,195,072	\$	4,225,353 3,855,832	\$	92,960 80,149	\$	5,496 2,404	\$	13,507,644 12,275,221	\$	4,230,849 3,858,236
2026		12,195,072		3,458,007		60,149		2,404		11,510,475		3,458,007
2027		10,585,894		3,436,007		-		-		10,585,894		3,456,007
2029		9,201,329		2,701,806		_		_		9,201,329		2,701,806
2030 - 2034		36,286,780		9,008,300		_		_		36,286,780		9,008,300
2035 - 2039		17,700,000		4,053,509		_		_		17,700,000		4,053,509
2040 - 2044		12,140,000		959,494		_		_		12,140,000		959,494
	\$	123,034,234	\$	31,333,777	\$	173,109	\$	7,900	\$	123,207,343	\$	31,341,677
						Business Ty						
		General Ob	ligat		N	otes From Di				Tot	als	
	_	Principal	_	Interest	_	Principal		Interest		Principal	_	Interest
2025	\$	1,235,000	\$	139,307	\$	211,923	\$	29,916	\$	1,446,923	\$	169,223
2026	Ψ	1,125,004	Ψ	104,552	Ψ	221,456	Ψ	20,384	Ψ	1,346,460	Ψ	124,936
2027		759,996		68,504		231,430		10,410		991,426		78,914
2028		720,000		46,541		-		-		720,000		46,541
2029		150,000		25,669		-		-		150,000		25,669
2030 - 2034	_	835,000		63,140						835,000		63,140
	\$	4,825,000	\$	447,713	\$	664,809	\$	60,710	\$	5,489,809	\$	508,423
						Business Ty	ре А	ctivities				
		Revenue B	ond			otes From Di				Tot	als	
		Principal		Interest		Principal		Interest	_	Principal		Interest
2025	\$	15,075,000	\$	7,462,534	\$	733,713	\$	121,147	\$	15,808,713	\$	7,583,681
2026	Ψ	15,440,000	Ψ	6,714,637	Ψ	751,832	Ψ	102,804	Ψ	16,191,832	Ψ	6,817,441
2027		15,200,000		6,302,245		770,399		84,007		15,970,399		6,386,252
2028		15,510,000		5,766,936		789,427		59,177		16,299,427		5,826,113
2029		14,764,076		5,760,930		1,722,878		164,256		16,486,954		5,020,113
2029		74,945,924		17,952,619		372,179		4,885		75,318,103		17,957,504
2030 - 2034		14,940,924		17,952,019		312,119		4,000		13,310,103		17,907,004

5,140,428

\$

Notes to Financial Statements December 31, 2024

# Note 7 - Long-Term Obligations (Continued)

Revenue bond debt currently outstanding is detailed as follows:

	Issue	Years of	Principal	Interest	Interest	Original	Balances
	Numbers	Issue	Payable	Payables	Rates	Indebtedness	12/31/2024
Water Utility							
Safe Drinking Revenue Bond	4874-02	2008	05/01/10 - 28	5/1/ & 11/1	2.75%	\$ 1,344,824	\$ 1,819,074
Revenue Bond	2013E	2013	01/01/15 - 33	1/1 & 7/1	2.25 - 3.125%	3,785,000	1,435,000
Revenue Bond	2014E	2014	01/01/16 - 34	1/1 & 7/1	2.00 - 4.125%	3,795,000	1,315,000
Revenue Bond	2015E	2015	01/01/16 - 35	1/1 & 7/1	2.00 - 4.00%	6,660,000	4,235,000
Revenue Bond	2016F	2016	01/01/17 - 36	1/1 & 7/1	3.00 - 4.00%	6,835,000	4,475,000
Safe Drinking Revenue Bond	2016G	2016	01/01/17 - 37	1/1 & 7/1	2.00 - 3.00%	11,690,000	3,595,000
Revenue Bond	2017C	2017	01/01/18 - 38	1/1 & 7/1	2.00 - 4.00%	8,880,000	6,005,000
Revenue Bond	2019D	2019	01/01/20 - 39	1/1 & 7/1	3.00 - 5.00%	8,220,000	5,675,000
Revenue Bond	2020D	2020	01/01/21 - 40	1/1 & 7/1	2.00 - 4.00%	5,525,000	4,690,000
Revenue Bond	2021D	2021	01/01/22 - 41	1/1 & 7/1	2.00 - 3.00%	5,605,000	4,950,000
Refunding Revenue Bond	2021G	2021	01/01/23 - 32	1/1 & 7/1	3.00%	2,755,000	2,270,000
Revenue Bond	2022D	2022	01/01/23 - 42	1/1 & 7/1	3.25 - 5.00%	8,315,000	7,770,000
Revenue Bond	2023C	2023	01/01/24 - 43	1/1 & 7/1	4.00 - 5.00%	6,935,000	6,735,000
Revenue Bond	2024B	2024	07/01/25 - 44	7/1 & 1/1	4.00 - 5.00%	5,290,000	5,290,000
Sewer Utility							
Revenue Bond	2012E	2012	05/01/13 - 32	5/1 & 11/1	2.25 - 3.00%	6,270,000	2,545,000
Revenue Bond	2013D	2013	01/01/14 - 33	5/1 & 11/1	2.00 - 4.125%	4,175,000	1,960,000
Clean Water Revenue Bond	4130-14	2014	05/01/15 - 34	5/1 & 11/1	2.625%	5,706,185	3,321,354
Revenue Bond	2014D	2014	05/01/15 - 34	5/1 & 11/1	2.00 - 4.00%	5,980,000	2,960,000
Revenue Bond	2015D	2015	05/01/16 - 35	5/1 & 11/1	2.00 - 4.00%	6,695,000	3,910,000
Revenue Bond	2016D	2016	05/01/17 - 36	5/1 & 11/1	2.00 - 3.00%	10,045,000	6,050,000
Revenue Bond	2017D	2017	05/01/18 - 37	5/1 & 11/1	3.00 - 5.00%	15,075,000	10,945,000
Revenue Bond	2019E	2019	05/01/20 - 39	5/1 & 11/1	2.00 - 4.00%	13,990,000	9,235,000
Revenue Bond	2020E	2020	05/01/21 - 40	5/1 & 11/1	2.00 - 4.00%	13,930,000	11,885,000
Revenue Bond	2021E	2021	05/01/22 - 41	5/1 & 11/1	2.00 - 4.00%	13,940,000	12,480,000
Revenue Bond	2022E	2022	05/01/23 - 42	5/1 & 11/1	3.25 - 5.00%	14,270,000	13,510,000
Revenue Bond	2024C	2024	05/01/25 - 44	5/1 & 11/1	4.00 - 5.00%	3,975,000	3,975,000
Stormwater Utility							
Revenue Bond	2012D	2012	05/01/13 - 32	5/1 & 11/1	3.00 - 3.12%	6,810,000	3,190,000
Revenue Bond	2013A	2013	01/01/14 - 33	5/1 & 11/1	3.00 - 4.125%	15,220,000	8,225,000
Revenue Bond	2014A	2014	05/01/15 - 34	5/1 & 11/1	2.00 - 4.00%	8,300,000	4,880,000
Revenue Bond	2015C	2015	05/01/16 - 35	5/1 & 11/1	3.00 - 4.00%	13,115,000	7,125,000
Revenue Bond	2016E	2016	05/01/17 - 36	5/1 & 11/1	3.00 - 4.00%	5,175,000	3,420,000
Refunding Revenue Bond	20161	2016	05/01/17 - 30	5/1 & 11/1	2.00 - 4.00%	15,295,000	7,790,000
Revenue Bond	2017E	2017	05/01/18 - 37	5/1 & 11/1	3.00 - 5.00%	9,720,000	7,275,000
Revenue Bond	2018C	2018	05/01/19 - 38	5/1 & 11/1	4.00 - 5.00%	10,060,000	8,010,000
Revenue Bond	2019C	2019	05/01/20 - 39	5/1 & 11/1	3.00 - 5.00%	8,060,000	6,760,000
Revenue Bond	2020C	2020	05/01/21 - 40	5/1 & 11/1	2.00 - 4.00%	4,770,000	4,095,000
Revenue Bond	2021C	2021	05/01/22 - 41	5/1 & 11/1	2.00 - 4.00%	7,160,000	6,415,000
Revenue Bond	2022C	2022	05/01/23 - 42	5/1 & 11/1	4.00 - 5.00%	8,405,000	7,990,000
Revenue Bond	2023B	2023	05/01/24 - 43	5/1 & 11/1	4.00 - 5.00%	5,650,000	5,570,000
						,	

Total Outstanding Revenue Bonds

Notes to Financial Statements
December 31, 2024

#### Note 7 - Long-Term Obligations (Continued)

Interest paid on long-term debt during 2024 was \$11,382,016.

The City's outstanding notes from direct borrowings and direct placements of \$5,978,346 contain a provision that in an event of default, outstanding amounts become immediately due if the City is unable to make a payment.

#### **Legal Margin For Debt**

The 2024 equalized valuation of the City as certified by the Wisconsin Department of Revenue is \$6,326,396,700. The legal debt limit and margin of indebtedness as of December 31, 2024, in accordance with Section 67.03 of the Wisconsin Statutes follows:

Legal Margin For Debt Equalized Valuation of the City Statutory Limitation Percentage		\$ 6,326,396,700 5%
General Obligation Debt Limitation, per Section 67.03 of the Wisconsin Statut Total Outstanding General Obligation Debt Applicable to Debt Limitation	es 128,697,152	316,319,835
Less: Amounts Available for Repayment of General Obligation Debt - Debt Service Fund Net Outstanding General Obligation Debt Applicable to Debt Service Fund	1,028,359	127,668,793
Legal Margin for New Debt		\$ 188,651,042

## **Utility Revenues Pledged**

The Utility has pledged future revenue derived from the Water, Sewer and Stormwater Utilities, net of specified operating expenses, to repay the Clean Water Fund Loans, Safe Drinking Water Loans, and Revenue Bonds. Proceeds from the debt provided financing for the construction or acquisition of capital assets used within the utilities.

The Safe Drinking Water Loans and Revenues Bonds are payable from Water System net revenues and are payable through 2044. The total principal remaining to be paid on the loans is \$60,259,074. Principal and interest paid for the current year and total water system net revenues were \$6,001,599 and \$11,647,033, respectively. The Water System did meet the Safe Drinking Water Loans and Revenue Bonds revenue requirements in 2024.

The Clean Water Fund Loans and Revenue Bonds are payable from Sewer System net revenues and payable through 2044. The total principal remaining to be paid on the loans is \$82,776,354. Principal and interest paid for the current year and total Sewerage System net revenues were \$7,401,220 and \$13,215,256, respectively. The Sewer System did meet the Clean Water Fund Loans and Revenue Bonds revenue requirements in 2024.

The Revenue Bonds are payable from Stormwater System net revenues and payable through 2043. The total principal remaining to be paid on the loans is \$80,745,000. Principal and interest paid for the current year and total Stormwater System net revenues were \$8,609,281 and \$12,812,931, respectively. The Stormwater System did meet the Revenue Bonds revenue requirements in 2024.

Notes to Financial Statements December 31, 2024

# Note 8 - Fund Equity

## **Fund Financial Statements**

At December 31, 2024 the assigned and restricted fund balances are as follows:

Nonspendable Inventory and Prepaid Items		
General Fund	\$	426,328
Special Assessment Improvement Special Revenues		310
Senior Services		5,582
Business Improvement District		6,066
Recycling		10,861
Museum		4,961
Cemetery		857
Police Special		5,713
Fire Special		1,736
Park Revenue Facilities		2,847
Public Works Special		310
Garbage Collection and Disposal		9,973
Pollock Water Park		1,662
Special Events		27,434
Total Inventory and Prepaid Items		504,640
Permanent Funds		6,160,474
Total Nonspendable Fund Balance	\$	6,665,114
Restricted		
Special Revenues		
Senior Services	\$	20,283
Business Improvement District	Ψ	166,113
Community Development		4,532,260
Community Development Loans		2,363,773
Police Special		479,719
Fire Special		327,635
Capital Projects		,
Tax Incremental District Development		15,560,382
Debt Service		2,361,305
		25,811,470
Permanent Funds		9,699,044
Total Restricted Fund Balance	\$	35 510 514
TOTAL LICENTE ALIA DAIALICE	Ψ	35,510,514

Notes to Financial Statements December 31, 2024

# Note 8 - Fund Equity (Continued)

Committed Special Revenue and Capital Projects Funds: Recycling Program Street Lighting Library Museum Cemetery Senior Services Revolving Loans Park Revenue Facilities	\$ 3,204,040 296,859 51,403 1,718,867 395,147 204,582 750,144
Leach Amphitheater	114,335 2,470,269
Healthy Neighborhoods Rental Inspections	45,770
Total Committed Fund Balance	\$ 9,251,416
Assigned	
Equipment	\$ 12,300,852
Special Assessment Improvement	18,786,187
Special Revenue and Capital Projects Funds:	
Special Events	1,027,595
Street Improvement Contract Control	11,341,010 3,783,269
Park Improvement and Acquisition	1,121,353
Park Subdivision Improvement	434,209
Mct Rochlin Park Smokestack	2,000
Senior Center	129,408
Special Assessments Replacement	3,028,649
Parking Ramp Improvements	469,879

\$ 52,424,411

Total Assigned Fund Balance

Notes to Financial Statements December 31, 2024

# Note 8 - Fund Equity (Continued)

## **Government-Wide Financial Statements**

At December 31, 2024 net position was as follows:

	C	Sovernmental	В	usiness-Type	
		Activities		Activities	Total
Net Investment in Capital Assets					
Net Capital Assets	\$	213,868,437	\$	437,254,091	\$ 651,122,528
Less: Related Long-Term Debt		(123,207,343)		(229,155,237)	(352,362,580)
Less: Premium on Capital Debt		(6,570,275)		(10,068,339)	(16,638,614)
Less: Capital Accounts Payable		(9,558,539)		-	(9,558,539)
Add: Deferred Charge on Refunding		-		38,759	38,759
Add: Unspent Bond Proceeds		39,168,306		24,538,944	 63,707,250
Total Net Investment in Capital Assets		113,700,586		222,608,218	336,308,804
Restricted					
Community Development Loans		2,363,773		-	2,363,773
Community Development		4,532,260		-	4,532,260
Business Improvement District		166,113		-	166,113
Permanent Funds		15,859,518		-	15,859,518
Police Special		479,719		-	479,719
Fire Special		327,635		-	327,635
Senior Services		20,283		-	20,283
Debt Service		1,028,359		20,522,380	21,550,739
Plant Replacement		-		2,811,132	2,811,132
Pension Benefits		12,043,666		1,581,638	 13,625,304
Total Restricted		36,821,326		24,915,150	61,736,476
Unrestricted		53,733,151		49,711,529	 103,444,680
Total Government-Wide Activities Net Position	\$	204,255,063	\$	297,234,897	\$ 501,489,960

Notes to Financial Statements
December 31, 2024

#### Note 9 - Individual Fund Balance Disclosures

The following governmental funds have a deficit fund balance as of December 31, 2024:

Governmental Funds: Public Works Special	\$	205,804
Garbage Collection and Disposal	<u>₩</u> \$	121,932
Pollock Water Park	<u></u> \$	127,422
Sidewalk Construction	<u>+</u> \$	4,965,560
Street Tree Memorial	\$	23,511
Grand Opera House	<del></del>	149,984
TIF No. 13 Marion Road/Pearl Avenue	\$	370,523
TIF No. 23 SW Industrial Park Expansion	\$	3,376,880
TIF No. 26 Aviation Business Park	\$	3,780,028
TIF No. 27 North Main Street Industrial Park	\$	494,679
TIF No. 34 Oshkosh Corp Headquarters	\$	10,803
TIF No. 40 Miles Kimball Redevelopment	\$	10,743
TIF No. 41 Smith School Redevelopment	\$	11,195
TIF No. 42 Morgan Crossing	\$	2,701
TIF No. 43 Mill on Main	\$	65,375
TIF No. 44 NW Oshkosh Expansion	\$	1,000
Internal Service Fund: Field Operations	\$	1,769,177

These deficit fund balances will be corrected with subsequent years' revenues.

#### Note 10 - Defined Benefit Pension Plan

#### General Information About the Pension Plan

**Plan Description.** The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

Notes to Financial Statements
December 31, 2024

#### Note 10 - Defined Benefit Pension Plan (Continued)

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

**Vesting.** For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits Provided**. Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

**Post-Retirement Adjustments.** The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2014	4.7%	25.0%
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0
2023	1.6	(21.0)

Notes to Financial Statements
December 31, 2024

#### Note 10 - Defined Benefit Pension Plan (Continued)

**Contributions.** Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$5,148,872 in contributions from the City.

Contribution rates as of December 31, 2024 are:

Employee Category	<b>Employee</b>	Employer
General (including teachers, executives, and elected officials)	6.90%	6.90%
Protective with Social Security	6.90%	14.30%
Protective without Social Security	6.90%	19.10%

# Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2024, the City reported a liability of \$5,340,388 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022, rolled forward to December 31, 2023. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2023, the City's proportion was 0.35918530%, which was an increase of 0.00482275% from its proportion measured as of December 31, 2022.

For the year ended December 31, 2024, the City recognized pension expense of \$3,646,190.

Notes to Financial Statements December 31, 2024

## Note 10 - Defined Benefit Pension Plan (Continued)

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Outflo	erred ows of urces	Deferred Inflows of Resources		
Differences between projected and actual experiences	\$ 21	,532,393	\$	28,519,787	
Changes in assumptions	2	,327,722		-	
Net differences between projected and actual earnings on pension plan investments	18	,610,387		-	
Changes in proportion and differences between employer contributions and proportionate share of contributions		7,588		141,483	
Employer contributions subsequent to the measurement date  Total		,148,872 ,626,962	\$	28,661,270	

The \$5,148,872 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as an adjustment of the net pension liability (asset) in the year ending December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	Net Deferred Outflows		
Year Ending	(Inflows) of		
December 31,	Resources		
2025	\$ 2,813,282		
2026	2,947,565		
2027	11,646,575		
2028	(3,590,602)		
	\$ 13,816,820		

Notes to Financial Statements
December 31, 2024

#### Note 10 - Defined Benefit Pension Plan (Continued)

**Actuarial Assumptions**. The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date: December 31, 2022

Measurement Date of Net Pension Liability (Asset): December 31, 2023

Experience Study: January 1, 2018 – December 31, 2020

Published November 19, 2021

Actuarial Cost Method: Entry Age Normal

Asset Valuation Method: Fair Value
Long-Term Expected Rate of Return: 6.8%

Discount Rate: 6.8%

Salary Increases:

Inflation 3.0%

Seniority/Merit 0.1% - 5.6%

Mortality: 2020 WRS Experience Mortality Table

Post-retirement Adjustments\* 1.7%

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total pension liability for December 31, 2023 is based upon a roll-forward of the liability calculated from the December 31, 2022 actuarial valuation.

Long-term Expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

# Asset Allocation Targets and Expected Returns<sup>1</sup> As of December 31, 2023

		Long-Term Expected	Long-Term Expected
	Asset	Nominal Rate	Real Rate of
Core Fund Asset Class	Allocation %	of Return %	Return % <sup>2</sup>
Public Equity	40%	7.3%	4.5%
Public Fixed Income	27	5.8	3.0
Inflation Sensitive	19	4.4	1.7
Real Estate	8	5.8	3.0
Private Equity/Debt	18	9.6	6.7
Leverage <sup>3</sup>	(12)	3.7	1.0
Total Core Fund	100% *	7.4%	4.6%
Variable Fund Asset Class			
U.S. Equities	70%	6.8%	4.0%
International Equities	30	7.6	4.8
Total Variable Fund	100%	7.3%	4.5%

<sup>&</sup>lt;sup>1</sup>Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations

<sup>\*</sup>No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors.

1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

<sup>&</sup>lt;sup>2</sup>New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%.

<sup>&</sup>lt;sup>3</sup>The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 12% policy leverage is used, subject to an allowable range of up to 20%.

Notes to Financial Statements
December 31, 2024

#### Note 10 - Defined Benefit Pension Plan (Continued)

Single Discount Rate. A single discount rate of 6.8% was used to measure the total pension liability for the current and prior year. The discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 3.77% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2023. In describing this index, Fidelity notes that the municipal curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate.** The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80 percent) or 1-percentage-point higher (7.80 percent) than the current rate:

1%	scount Rate	Discount Ra	te Discount Rate (7.80%)
Di	(5.80%)	(6.80%)	
City's proportionate share of the net pension liability (asset) \$	51,617,435	\$ 5,340,3	

**Pension Plan Fiduciary Net Position.** Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

**Payables to the Pension Plan.** The City is required to remit the monthly required contribution for both the employee and City portions by the last day of the following month. The amount due to WRS as of December 31, 2024, is \$693,634 for December payroll.

## Note 11 - Post-Employment Benefits Other Than Pension Benefits

The City reports OPEB related balances at December 31, 2024 as summarized below:

	 OPEB Liability	erred Outflows Resources	:	erred Inflows Resources
Local Retiree Life Insurance Fund (LRIF) Single-Employer Defined OPEB Plan	\$ 3,621,248 6,569,154	\$ 1,438,684 4,407,915	\$	1,759,017 5,438,076
	\$ 10,190,402	\$ 5,846,599	\$	7,197,093

Notes to Financial Statements December 31, 2024

#### Note 11 - Post-Employment Benefits Other Than Pension Benefits (Continued)

#### 1. Local Retiree Life Insurance Fund Defined Postemployment Benefit Plan

#### General Information About the Other Post-Employment Benefits Plan

**Plan Description.** The LRLIF is a multiple-employer, defined-benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible members.

**OPEB Plan Fiduciary Net Position.** ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements.

Additionally, ETF issued a standalone Retiree Life Insurance Financial Report, which can also be found using the link above.

**Benefits Provided.** The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired members and pre-65 retirees who pay for their coverage.

**Contributions.** The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on member contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the member premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of December 31, 2024 are:

Coverage Type	Employee
50% Post Retirement Coverage	40% of Member Contribution
25% Post Retirement Coverage	20% of Member Contribution

Member contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating members must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The member contribution rates in effect for the year ended December 31, 2023 are as listed below:

# Life Insurance Member Contribution Rates \* For the Year Ended December 31, 2023

Attained Age	Basic/Supplemental
Under 30	\$ 0.05
30-34	0.06
35-39	0.07
40-44	0.08
45-49	0.12
50-54	0.22
55-59	0.39
60-64	0.49
65-69	0.57

<sup>\*</sup> Disabled members under age 70 receive a waiver-of-premium benefit.

Notes to Financial Statements
December 31, 2024

#### Note 11 - Post-Employment Benefits Other Than Pension Benefits (Continued)

During the reporting period, the Plan recognized \$16,432 in contributions from the employer.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At December 31, 2024, the City reported a liability of \$3,621,248 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2022 rolled forward to December 31, 2023. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net OPEB liability was based on the City's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2023, the City's proportion was 0.78711600%, which was an increase of 0.029581000% from its proportion measured as of December 31, 2022.

For the year ended December 31, 2024, the City recognized OPEB expense of \$324,516.

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between projected and actual experiences	\$ -	\$ 320,489
Changes in assumptions	1,132,757	1,425,970
Net differences between projected and actual earnings on plan investments	48,922	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	240,573	12,558
Employer contributions subsequent to the measurement date  Total	16,432 \$ 1,438,684	\$ 1,759,017

The \$16,432 reported as deferred outflows related to OPEB resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as an adjustment of the net OPEB liability in the year ending December 31, 2025.

Notes to Financial Statements
December 31, 2024

#### Note 11 - Post-Employment Benefits Other Than Pension Benefits (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Net Deferred Outflows
Year Ending	(Inflows) of
December 31,	Resources
2025	\$ 15,302
2026	62,653
2027	(76,700)
2028	(204,352)
2029	(193,865)
Thereafter	60,197
	\$ (336,765)

**Actuarial Assumptions**. The total OPEB liability in the January 1, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date: January 1, 2023

Measurement Date of Net OPEB Liability: December 31, 2023

Experience Study: January 1, 2018 - December 31, 2020, Published

November 19, 2021

Actuarial Cost Method: Entry Age Normal

20 Year Tax-Exempt Municipal Bond Yield\*: 3.26%
Long-Term Expected Rate of Return: 4.25%
Discount Rate: 3.32%

Salary Increases:

Wage Inflation 3.00% Seniority/Merit 0.1% - 5.6%

Mortality: 2020 WRS Experience Mortality Table

\*Based on the Bond Buyers GO index.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total OPEB liability for December 31, 2023 is based upon a roll-forward of the liability calculated from the January 1, 2023 actuarial valuation.

Long-term Expected Return on Plan Assets. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A-Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

Notes to Financial Statements December 31, 2024

#### Note 11 - Post-Employment Benefits Other Than Pension Benefits (Continued)

# Local OPEB Life Insurance Asset Allocation Targets and Expected Returns As of December 31, 2023

Long-Term

			Expected Geometric
		Target	Real Rate of
Asset Class	Index	Allocation	Return %
U.S. Intermediate Credit Bonds	Bloomberg U.S. Interm Credit	40%	2.32%
U.S. Mortgages	Bloomberg U.S. MBS	60	2.52
Inflation			2.30
Long-Term Expected Rate of Return			4.25

Single Discount Rate. A single discount rate of 3.32% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 3.76% for the prior year. The change in the discount rate was primarily caused by the decrease in the municipal bond rate from 3.72% as of December 31, 2022 to 3.26% as of December 31, 2023. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate. The following presents the City's proportionate share of the net OPEB liability calculated using the discount rate of 3.32 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.32 percent) or 1-percentage-point higher (4.32 percent) than the current rate:

	1%	Decrease to		1%	Increase to
	Dis	scount Rate (2.32%)	rent Discount ate (3.32%)	Di	scount Rate (4.32%)
City's proportionate share of the					
net OPEB liability	\$	4,865,652	\$ 3,621,248	\$	2,671,366

**Payables to the OPEB Plan.** The City is required to remit the monthly required contribution for both the employee and City portions by the last day of the following month. There was no amount due for the life insurance plan at December 31, 2024.

Notes to Financial Statements December 31, 2024

#### Note 11 - Post-Employment Benefits Other Than Pension Benefits (Continued)

#### 2. Single-Employer Defined Postemployment Benefit Plan

**Plan Description.** The Plan is a single employer defined benefit postemployment health plan. City provides medical coverage (including prescription drugs) and dental coverage for retired employees through the City's self-insure plans. Retirees may continue in the plan by paying 100% of the premium until the retiree is eligible for Medicare.

**Employees Covered by Benefit Terms.** As of the December 31, 2024 actuarial valuation, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	27
Active employees	592
Total Participants	619

**Contributions.** Retired plan members and beneficiaries currently receiving benefits are required to contribute towards the cost of insurance premiums based on the employee group and their retirement date.

**Total OPEB Liability.** City's total OPEB liability was measured as of December 31, 2024 and was determined by an actuarial valuation as of December 31, 2024.

**Actuarial Assumptions.** The total OPEB liability in the December 31, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation 3.00%

Salary Increases:

Inflation 3.00%
Seniority/Merit .4 to 4.8%
Discount Rate: 3.26%

Healthcare Trend Rates: 6.0% for 2021 Decreasing to an Ultimate

Rate of 3.70% After 53 Years

Mortality rates are based on the Wisconsin 2018 Mortality table.

The actuarial assumptions that determined the total OPEB liability as of December 31, 2024 were based on the results of an actuarial experience study for the period 2021-2023 for the Wisconsin Retirement System (WRS).

**Discount Rate.** The discount rate used to measure the total OPEB liability was 3.26%, which is based on the Bond Buyer GO 20-year Municipal Bond Index as of the week of the measurement date. The discount rate used in the January 1, 2018 actuarial valuation was 4.10%. No assets have been accumulated in an irrevocable trust, so the Bond Buyer GO 20-year Municipal Bond Index has been applied to all periods.

Notes to Financial Statements December 31, 2024

#### Note 11 - Post-Employment Benefits Other Than Pension Benefits (Continued)

Changes in the Total OPEB Liability:

	 Total OPEB Liability
	(a)
Balance at 12/31/2023	\$ 7,450,873
Changes for the Year:	
Service Cost	523,479
Interest	291,949
Differences Between Expected and Actual	
Experiences	(1,711,909)
Changes of Assumptions or Other Input	269,578
Benefit Payments	 (254,816)
Net Changes	(881,719)
Balance at 12/31/2024	\$ 6,569,154

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.** The following presents the total OPEB liability of City, as well as what City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.26%) or 1-percentage-point higher (4.26%) than the current rate:

	 1% Decrease (2.26%)		Current Discount Rate (3.26%)		1% Increase (4.26%)	
Total OPEB Liability	\$ 7,131,234	\$	6,569,154	\$	6,047,009	

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following presents the total OPEB liability of City, as well as what City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	-	1% Decrease to (5.2% Decreasing to 2.7%)		Healthcare Cost Trend Rates (6.2% Decreasing to 3.7%)		1% Increase (7.2% Decreasing to 4.7%)	
Total OPEB Liability	\$	5,859,936	\$	6,569,154	\$	7,401,942	

Notes to Financial Statements December 31, 2024

#### Note 11 - Post-Employment Benefits Other Than Pension Benefits (Continued)

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**For the year ended December 31, 2024, City recognized OPEB expense of \$718,035. At December 31, 2024, City reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between projected and actual experiences	\$ 629,982	\$ 3,786,514
Changes in assumptions Total	3,777,933 \$ 4,407,915	1,651,562 \$ 5,438,076

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Net Deferred Outflows
Year Ending	(Inflows) of
December 31,	Resources
2025	\$ (97,393)
2026	(97,393)
2027	(107,484)
2028	(91,764)
2029	(72,550)
Thereafter	(563,577)
	\$ (1,030,161)

**Payable to the OPEB Plan.** At December 31, 2024, City did not report a payable for the outstanding amount of contribution to the OPEB Plan required.

#### Note 12 - Tax Incremental Financing Districts

The City has established separate capital projects funds for the Tax Incremental Financing Districts (TID) created by the City in accordance with Section 66.1105 of the Wisconsin Statutes. At the time the TID's were created, the property tax base within each TID was "frozen" and increment taxes resulting from increases to the property tax base are used to finance TID improvements, including principal and interest on long-term debt issued by the City to finance such improvements. State Statutes allow a tax incremental district to incur eligible project costs up to five years from the maximum termination date.

Notes to Financial Statements December 31, 2024

#### Note 12 - Tax Incremental Financing Districts (Continued)

The intent of the City is to recover the above amounts from future TID surplus funds, if any, prior to termination of the respective TID's. Unless terminated by the City prior thereto, each TID has a statutory termination year as follows:

	Termination
	Date
TID No.12	03/12/25
TID No.13	09/22/25
TID No.14	06/13/27
TID No.15	01/09/28
TID No.16	05/22/28
TID No.17	09/25/28
TID No.18	07/09/29
TID No.19	05/13/26
TID No.20	07/12/32
TID No.21	02/14/33
TID No.23	06/09/29
TID No.24	02/23/37
TID No.25	05/22/39
TID No.26	02/26/33
TID No.27	07/08/34
TID No.28	06/14/43
TID No.29	07/12/43
TID No.30	08/23/43
TID No.31	02/28/45
TID No.32	05/23/44
TID No.33	07/11/44
TID No.34	01/23/39
TID No.35	01/23/46
TID No.36	06/11/46
TID No.37	07/23/46
TID No.38	09/24/46
TID No.39	01/14/48
TID No.40	02/09/49
TID No.41	10/12/50
TID No.42	04/26/44
TID No.43	06/28/44
TID No.44	09/01/39

#### **Tax Abatements**

The City has entered into agreements within some of the Districts that require the City to make annual repayments of property taxes collected within the Districts to the developers, based upon the terms of the agreements. As tax abatements, those developer payments and the related property tax revenues are not reported as revenues or expenditures in the financial statements.

For the year ended December 31, 2024, the City abated property taxes of \$3,008,601 under this program which include the following tax abatement agreements:

• A property tax abatement of \$333,111 to a developer within Tax Incremental District No. 14.

Notes to Financial Statements December 31, 2024

#### Note 12 - Tax Incremental Financing Districts (Continued)

- A property tax abatement of \$69,695 to a developer within Tax Incremental District No. 21.
- A property tax abatement of \$650 to a developer within Tax Incremental District No. 25.
- A property tax abatement of \$41,358 to a developer within Tax Incremental District No. 30.
- A property tax abatement of \$553,229 to a developer within Tax Incremental District No. 31.
- A property tax abatement of \$13,864 to a developer within Tax Incremental District No. 32.
- A property tax abatement of \$241,940 to a developer within Tax Incremental District No. 33.
- A property tax abatement of \$1,150,851 to two developers within Tax Incremental District No. 34.
- A property tax abatement of \$310,783 to a developer within Tax Incremental District No. 36.
- A property tax abatement of \$225,828 to three developers within Tax Incremental District No. 37.
- A property tax abatement of \$35,944 to three developers within Tax Incremental District No. 39.
- A property tax abatement of \$21,276 to a developer within Tax Incremental District No. 40.
- A property tax abatement of \$10,072 to a developer within Tax Incremental District No. 41.

#### Note 13 - Leases

#### Lessor

The City has three leases recorded in the water utility on the statement of net position proprietary funds and statement of net position.

The water utility leases tower space on Marion Road for the purpose of transmission and reception of communication signals. This lease has an initial lease term of five years with two additional five-year terms. The initial annual payment was \$27,600 and increases \$4,800 each term. Additionally, for each of the first nine years of the lease there is a additional \$6,000 required payment. The water utility leases tower space Washburn Street for the purpose of transmission and reception of communication signals. This lease has an initial lease term of five years with two additional five-year terms. The initial monthly payment was \$1,900 and increases by \$400 per month at the beginning of the following term. Lastly, the water utility leases tower space on County Road N for the purpose of transmission and reception of communication signals. This lease has an initial lease term of five years with two additional five-year terms. The monthly payments were \$1,900 and increases by \$400 per month at the beginning of the following term. For the year end December 31, 2024, the water utility recognized \$91,711 in lease revenue and \$11,489 in interest revenue related to these agreements. At December 31, 2024, the utility recorded \$418,641 in lease receivables at net present value and deferred inflows of resources for these arrangements.

Notes to Financial Statements December 31, 2024

Note 13 - Leases (Continued)

Water Utility	eginning Balance	Addi	itions	Ending Balance			
Water Tower - Marion Road Water Tower - Washburn Street	\$ 292,564 108.894	\$	-	\$ 31,247 30,232	\$ 261,317 78.662		
Water Tower - County Road N	108,894			 30,232	78,662		
	\$ 510,352	\$	-	\$ 91,711	\$ 418,641		

Remaining amounts to be received associated with these leases at December 31, 2024 are as follows:

December 31,	
2025	\$ 93,917
2026	95,175
2027	60,638
2028	33,249
2029	34,113
2030 - 2032	101,549
Total	\$ 418,641

#### Note 14 - Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; employee health claims; unemployment compensation claims; and environmental damage for which the City purchases commercial insurance. There has been no reduction in insurance coverage from the prior year. Insurance settlements for claims resulting from the risks covered by commercial insurance have not exceeded the insurance coverage in the past year.

#### Note 15 - Health and Dental Self-Insurance Fund

The City maintains a self-insured medical care coverage plan and maintains a self-insured dental plan for its employees since 2022. The City has established the Health Insurance Fund (an internal service fund) to account for the financing of its uninsured risk of loss.

The Employee Benefits Fund has an established reserve of \$5,866,270 at December 31, 2024 and is reported as the net position of the Internal Service Fund. This reserve will be used to finance claims in 2025 and the future self-insurance claims. City employees, retirees and employee dependents are eligible for medical and dental benefits from the health insurance fund. Funding is provided by charges to City departments and employees. Fund expenses consist of payments to a third-party administrator for medical and dental claims, stop loss insurance premiums and admin fees.

Notes to Financial Statements
December 31, 2024

#### Note 15 - Health and Dental Self-Insurance Fund (Continued)

The claims liability of \$1,971,409, reported in the fund at December 31, 2024, is based on the requirements of the Governmental Accounting Standards Board Statement (GASB) No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the fund's health claims liability amount are as follows:

	Beginning-of- Fiscal Year Liability		C	urrent-Year Claims and Changes in Estimates	 Claim Payments	Balance at Fiscal Year- End		
2022 2023 2024	\$	2,498,625 1,741,269	\$	8,188,694 7,550,360 7,790,420	\$ 5,690,069 8,307,716 7,599,441	\$	2,498,625 1,741,269 1,932,248	

Changes in the fund's Dental claims liability amount are as follows:

Beginning-of- Fiscal Year Liability		C	urrent-Year Claims and Changes in Estimates	P	Claim ayments	Balance at Fiscal Year- End		
2022 2023 2024	\$	- 35,674 44,888	\$	472,053 433,212 439,875	\$	436,379 423,998 445,602	\$	35,674 44,888 39,161

#### Note 16 - Commitments and Contingencies

The City received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor for expenditures disallowed under terms of the grants. The City believes such disallowances, if any, would be immaterial.

From time to time the City is involved in legal actions and claims, most of which normally occur in governmental operations. In the opinion of City management, these issues, and any other proceedings known to exist at December 31, 2024, are not likely to have a material adverse impact on the City's financial position.

#### Note 17 - Basis For Utility Existing Rates

#### Water

Current water rates were approved by the Utility commission with an effective date of January 19, 2024.

#### Sewer

Current sewer rates were approved by the Utility commission with an effective date of January 1, 2024.

Notes to Financial Statements December 31, 2024

#### Note 18 - Adjustments of Beginning Fund Balance and Net Position

During the 2024 audit, it was noted that there were correction of errors and a change in accounting principle. It was determined that certain amounts should have been recorded as additional investment accounts that the City maintains custody of. The change in accounting principle is related to the implementation of GASB 101. The following presents the impact of these adjustments of beginning fund balance and net position:

	(	Governmental						
		Activities	Pe	rmanent Fund	M	Museum Fund		
Beginning Fund Balance/ Net Position - January 1, 2023	\$	172,616,079	\$	12,496,806	\$	1,332,675		
Correction of Error		760,639		630,370		130,269		
Change in Accounting Principle		(966,390)		<u>-</u>				
Beginning Fund Balance/ Net Position - January 1, 2023	\$	172,410,328	\$	13,127,176	\$	1,462,944		

During the 2024 audit, it was noted that there was a correction of error and a change in accounting principle. It was determined that there were expenditures that should have been recorded as capital assets. The change in accounting principle is related to the implementation of GASB 101. The following presents the impact of these adjustments of beginning fund balance and net position:

Beginning Net Position - January 1, 2024 Correction of Error Beginning Net Position - January 1, 2024				Rusiness-Type Activities 277,011,356 132,684 277,144,040		Inspection Services Fund 2,380,573 132,684 2,513,257		
Beginning Net Position - January 1, 2023 Change in Accounting Principle Beginning Net Position - January 1, 2023	\$ \$	Activities 259,295,516 (285,456) 259,010,060	\$ \$	Inspection ervices Fund 2,227,522 (25,203) 2,202,319	<u>Wa</u> \$	ter Utility Fund 81,006,814 (86,170) 80,920,644	Sew \$	ver Utility Fund 79,029,523 (78,833) 78,950,690
Beginning Net Position - January 1, 2023 Change in Accounting Principle Beginning Net Position - January 1, 2023	\$ \$	ormwater Utility Fund 71,090,989 (23,385) 71,067,604	\$	Transit Fund 10,152,690 (70,688) 10,082,002	\$ \$	arking Utility Fund 3,214,812 (1,177) 3,213,635		



Schedule of Employer's Proportionate Share of the Net Pension Liability (Asset) Wisconsin Retirement System (WRS)

WRS Fiscal Year End Date (Measurement Date)	City's Proportion of the Net Pension Asset/Liability	City's Proportionate Share of the Net Pension (Asset)/Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Asset/Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2023	0.35918530%	\$ 5,340,388	\$ 44,366,218	12.04%	98.85%
12/31/2022	0.35436255%	18,773,078	42,455,750	44.22%	95.72%
12/31/2021	0.34680947%	(27,953,481)	40,712,360	68.66%	106.02%
12/31/2020	0.34325180%	(21,429,686)	39,367,936	54.43%	105.26%
12/31/2019	0.34044120%	(10,977,387)	37,849,360	29.00%	102.96%
12/31/2018	0.33514980%	11,923,578	37,018,001	32.21%	96.45%
12/31/2017	0.32543566%	(9,662,570)	36,243,909	26.66%	102.93%
12/31/2016	0.31987366%	2,636,523	35,129,816	7.51%	99.12%
12/31/2015	0.31657015%	5,144,203	34,050,370	15.11%	98.20%
12/31/2014	0.31842486%	(7,821,386)	34,551,515	22.64%	102.74%

Wisconsin Retirement System (WRS)

City Year End Date	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2024	\$ 4,804,461	\$ 4,804,461	\$ -	\$ 45,530,648	10.55%
12/31/2023	4,804,128	4,804,128	-	44,366,218	10.83%
12/31/2022	4,265,639	4,265,639	-	42,455,750	10.05%
12/31/2021	4,083,340	4,083,340	-	40,712,361	10.03%
12/31/2020	3,794,808	3,794,808	-	39,367,936	9.64%
12/31/2019	3,553,329	3,553,329	-	37,849,360	9.39%
12/31/2018	3,515,255	3,515,255	-	37,018,001	9.50%
12/31/2017	3,446,908	3,446,908	-	36,243,909	9.51%
12/31/2016	3,073,752	3,073,752	-	35,129,816	8.75%
12/31/2015	3,014,493	3,014,493	-	34,050,370	8.85%

Schedule of Employer's Proportionate Share of the Net OPEB Liability
Other Post-Employment Benefits Other Than Pensions - Local Retiree Life Insurance Fund

WRS Fiscal Year End Date (Measurement Date)	City's Proportion of the Net OPEB Liability	S	City's oportionate hare of the Net OPEB Liability	 City's Covered Payroll	City's Proportionate Share of the Net OPEB Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
12/31/2023	0.78711600%	\$	3,621,248	\$ , ,	8.77%	33.90%
12/31/2022	0.75753500%		2,886,077	40,035,000	7.21%	38.81%
12/31/2021	0.74634600%		4,411,181	38,095,000	11.58%	29.57%
12/31/2020	0.73820000%		4,060,633	38,252,000	10.62%	31.36%
12/31/2019	0.69821100%		2,973,118	36,228,000	8.21%	37.58%
12/31/2018	0.71259100%		1,838,727	37,018,001	4.97%	48.69%
12/31/2017	0.71166700%		2,141,107	36,243,909	5.91%	44.81%

Schedule of Employer Contributions
Other Post-Employment Benefits Other Than Pensions - Local Retiree Life Insurance Fund

City Year End Date	R	ntractually equired ntributions	Rela Cor Re	Contributions in Relation to the Contractually Required Contributions		Relation to the Contractually Required		ibution ciency cess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2024	\$	16,432	\$	16,432	\$	-	\$ 42,150,000	0.04%		
12/31/2023		16,295		16,295		-	41,287,000	0.04%		
12/31/2022		14,116		14,116		-	40,035,000	0.04%		
12/31/2021		13,746		13,746		-	38,095,000	0.04%		
12/31/2020		14,841		14,841		-	38,252,000	0.04%		
12/31/2019		13,774		13,774		-	36,228,000	0.04%		
12/31/2018		13,693		13,693		-	37,018,001	0.04%		

CITY OF OSHKOSH, WISCONSIN
Schedule of Change in Total OPEB Liability and Related Ratios
Last 10 Measurement Years\*

	 2024	 2023	 2022	 2021	 2020	 2019	_	2018
Total OPEB Liability								
Service Cost	\$ 523,479	\$ 690,186	\$ 417,357	\$ 363,894	\$ 306,053	\$ 334,296	\$	301,541
Interest	291,949	174,365	132,679	153,353	217,806	180,345		179,462
Effect of economic/demographic gains or losses	(1,711,909)	-	(3,293,801)	-	1,344,242	-		-
Changes of Assumptions or Other Input	269,578	(1,078,683)	4,887,014	276,841	(1,487,994)	(288, 188)		140,539
Benefit Payments	 (254,816)	 (217,124)	 (203,346)	 (168,477)	(138,207)	(119,000)		(199,000)
Net Change in Total OPEB Liability	(881,719)	(431,256)	1,939,903	625,611	241,900	107,453		422,542
Total OPEB Liability - Beginning	 7,450,873	 7,882,129	 5,942,226	 5,316,615	 5,074,715	 4,967,262		4,544,720
Total OPEB Liability - Ending	\$ 6,569,154	\$ 7,450,873	\$ 7,882,129	\$ 5,942,226	\$ 5,316,615	\$ 5,074,715	\$	4,967,262
Covered-Employee Payroll	\$ 43,713,436	\$ 39,150,924	\$ 39,150,924	\$ 39,150,924	\$ 39,150,924	\$ 38,695,522	\$	37,913,920
City's Total OPEB Liability as a Percentage of Covered-Employee Payroll	15.03%	19.03%	20.13%	15.18%	13.58%	13.11%		13.10%

<sup>\*</sup>Ten years of data will be accumulated beginning with 2018.

Schedule of Budgetary Comparison Budget to Actual General Fund For the Year Ended December 31, 2024

	Bud	lgeted An	nounts		Actual	Fi	riance with nal Budget Positive
	Origina	Final		Amounts	(Negative)		
REVENUES							
Taxes	\$ 24,460		24,460,000	\$	24,529,310	\$	69,310
Intergovernmental	19,200		19,200,900		19,322,893		121,993
Licenses and Permits	817		817,000		880,023		63,023
Fines, Forfeitures and Penalties	703		703,600		695,492		(8,108)
Public Charges for Services	4,541		4,541,800		5,088,863		547,063
Intergovernmental Charges for Services	2,829		2,829,257		2,837,707		8,450
Miscellaneous	2,510		2,510,200		4,108,725		1,598,525
Total Revenues	55,062	757	55,062,757	_	57,463,013		2,400,256
EXPENDITURES Current:							
General Government	8,298	236	8,562,272		8,109,351		452,921
Public Safety	34,119		35,620,775		35,074,812		545,963
Public Works	5,394		5,502,212		4,523,027		979,185
Transportation	1,012		1,047,306		928.144		119,162
Culture and Recreation	3,329		3,460,151		3,099,578		360,573
Conservation and Development	2,109		2,271,545		2,010,998		260,547
Unclassified	2,361		422,355		569,562		(147,207)
Total Expenditures	56,624	319	56,886,615		54,315,472		2,571,143
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES	(1,561	562)	(1,823,858)		3,147,541		4,971,399
OTHER FINANCING SOURCES (USE)							
Sale of Capital Assets	25	000	25,000		160,909		135,909
Transfers In	1,542		1,542,600		1,542,600		100,000
Transfers Out	1,042	000	1,542,000		(21,775)		(21,775)
Total Other Financing Sources (Use)	1,567	<u>-</u> –	1,567,600	_	1,681,734		114,134
Total Other Financing Sources (USE)	1,507		1,307,000	_	1,001,734		114,104
NET CHANGE IN FUND BALANCE	6	038	(256,258)		4,829,275		5,085,533
FUND BALANCE - BEGINNING	18,132	693	18,132,693		18,132,693		
FUND BALANCE - ENDING	\$ 18,138	731 \$	17,876,435	\$	22,961,968	\$	5,085,533

Notes to Required Supplementary Information For the Year Ended December 31, 2024

#### **Defined Benefit Pension Plan**

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions.

Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

#### Post-Employment Benefits Other Than Pension Benefits – Local Retiree Life Insurance Plan

Changes of benefit terms. There were no recent changes in benefit terms.

Changes of assumptions. In addition to the rate changes detailed in the tables above, the State of Wisconsin Employee Trust Fund Board adopted economic and demographic assumption changes based on a three year experience study performed for the Wisconsin Retirement System. These assumptions are used in the actuarial valuations of OPEB liabilities (assets) for the retiree life insurance programs and are summarized below.

The assumption changes that were used to measure the December 31, 2021 total OPEB liabilities, including the following:

- Lowering the price inflation rate from 2.5% to 2.4%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

#### Post-Employment Benefits Other Than Pension Benefits - Single-Employer Plan

Changes of benefit terms. There were no recent changes in benefit terms.

Changes of assumptions.

The Discount rate changed from 3.72% to 3.26%.

Notes to Required Supplementary Information For the Year Ended December 31, 2024

#### **Budgetary Process**

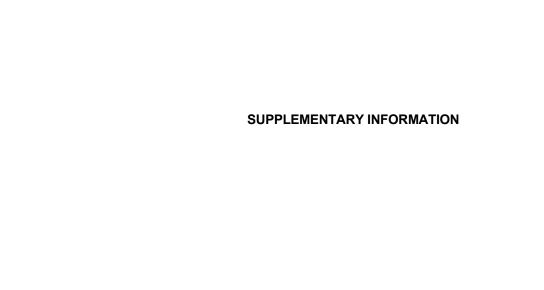
The City follows these procedures in establishing the budgetary data reflected in the budgetary comparison schedule:

- During November, City management submits to the Common Council a proposed operating budget for the calendar
  year commencing the following January 1. The operating budget includes proposed expenditures and the means of
  financing them. After submission to the governing body, public hearings are held to obtain taxpayer comments.
  Following the public hearings, the proposed budget, including authorized additions and deletions, is legally enacted
  by Common Council action.
- Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general fund, certain special revenue funds, debt service funds, and certain capital projects funds. Budget is defined as the originally approved budget plus or minus approved amendments. Budget appropriations not expended during the year are closed to fund balance unless authorized by the governing body to be forwarded into the succeeding year's budget.
- During the year, formal budgetary integration is employed as a management control device for the general fund, certain special revenue funds, debt service funds, and certain capital projects funds.
- Expenditures may not exceed appropriations provided in detailed budget accounts maintained for each department of the City. Amendments to the budget during the year require initial approval by management and are subsequently authorized by the Common Council.

#### **Excess of Actual Expenditures Over Budget**

The following fund had an excess of actual expenditures over budget for the year ended December 31, 2024:

General Fund	_ <u>Ex</u>	Excess penditures
Unclassified	\$	147,207



Combining Balance Sheet Nonmajor Governmental Funds As of December 31, 2024

With Summarized Information from December 31, 2023

		Special		Capital				То	tals	
		Revenue		Projects		Permanent		2024		2023
ASSETS										
Cash and Investments	\$	20,955,250	\$	40,528,105	\$	16,052,255	\$	77,535,610	\$	67,191,581
Receivables:										
Accounts Receivable		597,598		435,799		-		1,033,397		764,556
Taxes		6,650,732		4,002,912		-		10,653,644		10,365,539
Interest		276		609		-		885		1,035
Special Assessments		7,574		7,600		-		15,174		-
Loans		5,026,784		605,000		-		5,631,784		5,969,699
Due from Other Governments		21,857		-		-		21,857		-
Inventory and Prepaid Items		78,002		-		-		78,002		9,561
Due from Other Funds	_	384,805	_	7,782,886	_	-		8,167,691	_	12,427,770
Total Assets	\$	33,722,878	\$	53,362,911	\$	16,052,255	\$	103,138,044	\$	96,729,741
LIABILITIES										
Accounts Payable	\$	1,132,705	\$	9,128,645	\$	-	\$	10,261,350	\$	7,943,511
Due to Other Funds		192,068		15,064,697		192,737		15,449,502		14,727,770
Deposits from Others		-		363,271		-		363,271		351,174
Unearned Revenue:										
Grant		15,838		-		-		15,838		8,000
American Rescue Plan Act Funds		4,374,029			_			4,374,029	_	15,064,937
Total Liabilities	_	5,714,640		24,556,613	_	192,737		30,463,990	_	38,095,392
DEFERRED INFLOWS OF RESOURCES										
Taxes Levied for Subsequent Period	_	10,216,600	_	6,149,121	_	-	_	16,365,721	_	15,306,027
FUND BALANCES										
Nonspendable		78,002		_		6.160.474		6,238,476		3,655,862
Restricted		7,889,783		15,560,382		9,699,044		33,149,209		30,623,958
Committed		9,251,416		-		-		9,251,416		9,024,540
Assigned		1,027,595		20,309,777		_		21,337,372		13,288,261
Unassigned (Deficits)		(455,158)		(13,212,982)				(13,668,140)		(13,264,299)
Total Fund Balances	_	17,791,638	_	22,657,177	_	15,859,518	_	56,308,333	_	43,328,322
Total Fully Dalatices	_	11,131,030	_	22,001,111		10,000,010	_	50,500,555	_	70,020,022
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	æ	22 722 070	¢	E2 262 044	¢	16 050 055	¢	102 120 044	ď	06 700 744
OF RESOURCES AND FUND BALANCES	<u></u>	33,722,878	<u> </u>	53,362,911	\$	16,052,255	\$	103,138,044	\$	96,729,741

	Special Revenue Funds																							
	Seni	or Services		Business provement District		Recycling	Stre	eet Lighting	_	Library		Museum		Cemetery		mbulance Services	De	ommunity velopment ock Grant	Imp	ghborhood provement n Program		Local Revolving an Program	R	Senior Services evolving Loans
ASSETS	•	454 500		000 454		0.045.700		750 004	_	4 070 447		4 0 4 0 5 4 0	_	445.440		570.005		00.504		040 400	_	1 0 1 0 1 0 0		005 404
Cash and Investments	\$	154,530	\$	200,154	\$	3,215,762	\$	756,821	\$	1,273,147	\$	1,846,546	\$	415,142	\$	579,385	\$	89,581	\$	240,189	\$	1,019,162	\$	205,424
Receivables: Accounts Receivable		10,030		3.109		854		2.380		514		743		1,291				555,180						1.692
Taxes		255,832		3,109				2,380 709,951		2,213,309		683,522		227,841		1 000 615		555,180		-		-		1,692
Interest Receivable		255,832		-		-		709,951				683,522		227,841		1,080,615		-		-		276		-
Special Assessments				-		800		-		-		_		-				-				2/6		
Loans		_		_		-		_		_		_		_		_		3.922.638		50.000		1,054,146		_
Due from Other Governments		_		_		_		_		_		_		_		_		-		-		-,001,110		_
Inventory and Prepaid Items		5,582		6,066		10,861		-		_		4.961		857		_		-		_		_		_
Due from Other Funds		-		-		-		-		7,717		248,126		103,962		-		-		-		-		-
Total Assets	\$	425,974	\$	209,329	\$	3,228,277	\$	1,469,152	\$	3,494,687	\$	2,783,898	\$	749,093	\$	1,660,000	\$	4,567,399	\$	290,189	\$	2,073,584	\$	207,116
LIABILITIES																								
Accounts Payable	\$	7,109	\$	37,150	\$	13,376	\$	81,693	\$	43,284	\$	10,070	\$	3,089	\$	-	\$	213,250	\$	-	\$	-	\$	2,534
Due to Other Funds		-		-		-		-		-		-		-		-		-		-		-		-
Deposits from Others		-		-		-		-		-		-		-		-		-		-		-		-
Unearned Revenues																								
Grant		-		-		-		-		-		-		-		-		-		-		-		-
American Rescue Plan Act Funds		<del>-</del>		<del></del>		<del></del>		<del></del>		<del></del>	_	<del></del>	_	<del></del>				<del></del>						<del></del> -
Total Liabilities		7,109	_	37,150	_	13,376	_	81,693	_	43,284	_	10,070	_	3,089	_		_	213,250			_			2,534
DEFERRED INFLOWS OF RESOURCES																								
Taxes Levied for Subsequent Period		393,000						1,090,600		3,400,000	_	1,050,000	_	350,000		1,660,000								
FUND BALANCES (DEFICITS)																								
Nonspendable		5,582		6,066		10,861		-		-		4,961		857		-		-		-		-		-
Restricted		20,283		166,113		-		-		-		-		-		-		4,354,149		290,189		2,073,584		-
Committed		-		-		3,204,040		296,859		51,403		1,718,867		395,147		-		-		-		-		204,582
Assigned		-		-		-		-		-		-		-		-		-		-		-		-
Unassigned (Deficits)								<del>-</del>	_		_	<u>-</u> _	_	<u>-</u> _				<del>-</del>		<del></del>	_			<u>-</u> _
Total Fund Balances (Deficits)		25,865		172,179	_	3,214,901		296,859	_	51,403	_	1,723,828	_	396,004	_	<u> </u>		4,354,149		290,189	_	2,073,584		204,582
TOTAL LIABILITIES, DEFERRED INFLOWS																								
OF RESOURCES AND FUND																								
BALANCES (DEFICITS)	\$	425,974	\$	209,329	\$	3,228,277	\$	1,469,152	\$	3,494,687	\$	2,783,898	\$	749,093	\$	1,660,000	\$	4,567,399	\$	290,189	\$	2,073,584	\$	207,116

											s	pecial Rever	nue Fu	unds										
ASSETS	Polic	ce Special	_Fir	e Special	Community Development Park Revenue Special Facilities		Leach Amphitheater		Public Works Special		Garbage Collection and Disposal		Pollock Water Park		Healthy Neighborhood Initiatives		Rental Inspections		Special Events		Total Nonmajor Special Revenue Funds			
Cash and Investments	\$	485,432	\$	369.632	s	178,111	\$	752,746	\$	101.394	\$		\$	647.327	\$		\$	2,462,601	\$	45,770	\$	5,916,394	\$ 2	0,955,250
Receivables:	φ	400,432	φ	309,032	φ	170,111	φ	132,140	φ	101,394	φ	-	φ	047,327	φ	-	φ	2,402,001	φ	45,770	φ	3,910,394	φ 2	.0,955,250
Accounts Receivable				1.077				1,531		250		605		5.698				12,644						597.598
Taxes				1,077				1,551		14,972		005	4	1,295,437		169,253		12,044						6,650,732
Interest Receivable		-		-		-		-		14,572		-		1,295,457		109,255		-		-		-		276
Special Assessments				-		-		-		-		-		6,774		-		-		-		-		7,574
Loans								_		-				0,774		_				-		_		5,026,784
Due from Other Governments		_		21,857		_		_		_		_		-		_		-		-		-		21,857
Inventory and Prepaid Items		5,713		1,736		-		2,847		-		310		9,973		1,662		-		-		27,434		78,002
Due from Other Funds		5,715		1,730		-		2,047		25,000		310		9,913		1,002		-		-		21,434		384,805
Total Assets	•	491,145	\$	394,302	\$	178,111	\$	757,124	\$		\$	915	\$ 1	1,965,209	\$	170,915	\$	2,475,245	\$	45,770	\$	5,943,828	¢ :	3,722,878
Total Assets	Ψ	431,143	Ψ	334,302	Ψ	170,111	Ψ	737,124	=	141,010	Ψ_	913	Ψ	1,303,203	Ψ	170,313	Ψ	2,473,243	Ψ	45,770	<u> </u>	3,343,020	<u>Ψ</u>	10,722,070
LIABILITIES																								
Accounts Payable	\$	5,713	\$	49,093	\$	-	\$	4,133	\$	4,281	\$	48,283	\$	87,168	\$	2,733	\$	4,976	\$	-	\$	514,770	\$	1,132,705
Due to Other Funds						_		_		· -		158,126				33,942		-		_				192,068
Deposits from Others		-		-		-		-		-		-		-		-		-		-		-		-
Unearned Revenues																								
Grant		-		15,838		-		-		-		-		-		-		-		-		-		15,838
American Rescue Plan Act Funds		-							_					-						-		4,374,029		4,374,029
Total Liabilities		5,713	_	64,931				4,133	_	4,281	_	206,409		87,168		36,675	_	4,976			_	4,888,799		5,714,640
DEFERRED INFLOWS OF RESOURCES																								
Taxes Levied for Subsequent Period									_	23,000			1	1,990,000		260,000							1	0,216,600
FUND BALANCES (DEFICITS)																								
Nonspendable		5,713		1,736		_		2,847		_		310		9,973		1,662		_		_		27,434		78,002
Restricted		479,719		327,635		178,111		2,0		_		-		-		-,002		_		_		27,101		7,889,783
Committed		-		-		-		750,144		114,335		_		_		_		2,470,269		45,770		-		9,251,416
Assigned		_		_		_		-		-		_		_		_		_,,		-		1,027,595		1,027,595
Unassigned (Deficits)		_		_		_		_		_		(205,804)		(121,932)		(127,422)		_		_		-		(455,158)
Total Fund Balances (Deficits)	-	485,432		329,371		178,111		752,991	_	114,335		(205,494)		(111,959)		(125,760)		2,470,269		45,770		1,055,029		7,791,638
7 7 2		.00,102		-20,011		,		. 02,001	_	,500	_	(200, 101)		(,000)	_	(.20,, 00)	_	_, 0,200		.0,		.,000,020		. ,. 0 1,000
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND																								
BALANCES (DEFICITS)	\$	491.145	\$	394,302	\$	178,111	\$	757.124	\$	141.616	\$	915	\$ 1	1,965,209	\$	170.915	\$	2,475,245	\$	45,770	\$	5,943,828	\$ 3	3,722,878
DALANGES (DEFIGITS)	Ψ	401,140	Ψ	334,302	Ψ	170,111	Ψ	131,124	Ψ	141,010	Ψ_	910	Ψ	1,303,208	Ψ	170,913	Ψ_	2,413,243	Ψ	40,770	Ψ	5,545,020	Ψ	0,122,010

					Capital P	rojects Funds				
	Sidewalk Construction	Street Improvement	Street Tree Memorial	Advance Payments Special Assessment	Contract Control	Park Improvement and Acquisition	Park Subdivision Improvement	Mct Rochlin Park Smokestack	Senior Center	Special Assessments Replacement
ASSETS	•		•							
Cash and Investments	\$ -	\$ 11,341,010	\$ -	\$ 137,144	\$ 12,462,880	\$ 1,216,975	\$ 434,209	\$ 2,000	\$ 129,408	\$ 2,913,388
Receivables:			400		040.505	400				445.004
Accounts Receivable	-	-	400	-	310,525	100	-	-	-	115,261
Taxes	-	-	-	-	-	-	-	-	-	-
Interest Receivable	-	-		-	-	-	-	-	-	-
Special Assessments	-	-	7,600	-	-	-	-	-	-	-
Loans	-	-	-	-	-	-	-	-	-	-
Due from Other Governments	-	-	-	-	-	-	-	-	-	-
Inventory and Prepaid Items	-	-	-	-	-	-	-	-	-	-
Due from Other Funds										
Total Assets	\$ -	\$ 11,341,010	\$ 8,000	\$ 137,144	\$ 12,773,405	\$ 1,217,075	\$ 434,209	\$ 2,000	\$ 129,408	\$ 3,028,649
LIABILITIES										
Accounts Payable	\$ -	\$ -	\$ -	\$ -	\$ 8,765,009	\$ 95,722	\$ -	\$ -	\$ -	\$ -
Due to Other Funds	4,965,560	-	31,511	-	-	-	-	-	-	-
Deposits from Others	-	-	-	137,144	225,127	-	-	-	-	_
Unearned Revenues										
Grant	-	-	-	-	-	-	-	-	-	-
American Rescue Plan Act Funds										
Total Liabilities	4,965,560		31,511	137,144	8,990,136	95,722				
DEFERRED INFLOWS OF RESOURCES										
Taxes Levied for Subsequent Period										
FUND BALANCES (DEFICITS)										
Nonspendable	-	-	-	-	-	-	-	-	-	-
Restricted	-	-	-	-	-	-	-	-	-	-
Committed	-	-	-	-	-	-	-	-	-	-
Assigned	-	11,341,010	-	-	3,783,269	1,121,353	434,209	2,000	129,408	3,028,649
Unassigned (Deficits)	(4,965,560)	-	(23,511)	-	-	-	-	-	-	-
Total Fund Balances (Deficits)	(4,965,560)	11,341,010	(23,511)		3,783,269	1,121,353	434,209	2,000	129,408	3,028,649
TOTAL LIABILITIES, DEFERRED INFLOWS										
OF RESOURCES AND FUND										
BALANCES (DEFICITS)	\$ -	\$ 11,341,010	\$ 8,000	\$ 137,144	\$ 12,773,405	\$ 1,217,075	\$ 434,209	\$ 2,000	\$ 129,408	\$ 3,028,649

					Capital	Projects Funds				
	Grand Opera House	Parking Ramp Improvements	TIF No. 8 S Aviation Industrial	TIF No. 12 Division Street	TIF No. 13 Marion Road/Pearl Avenue	TIF No. 14 Mercy Medical Center	TIF No. 15 Park Plaza/ Commerce Street	TIF No. 16 100 Block Redevelopment	TIF No. 17 City Centre Redevelopment	TIF No. 18 SW Industrial Park Expansion
ASSETS Cash and Investments	s -	\$ 469,271	\$ 24,873	\$ 681,315	\$ -	\$ 887,832	\$ -	\$ 822,400	\$ 712,349	\$ 581,340
	<b>a</b> -	\$ 409,271	\$ 24,073	\$ 001,313	Ф -	φ 001,032	<b>a</b> -	\$ 622,400	\$ 712,349	\$ 301,340
Receivables: Accounts Receivable		1,095								
	-	1,095	-	-	-	-	-	-	-	-
Taxes	110,665	-	-	84,283	178,116	292,825	93,532	83,295	130,861	276,391
Interest Receivable	-	-	-	-	-	-	-	609	-	-
Special Assessments	-	-	-	-	-		-		-	-
Loans	-	-	-	-	-	555,000	-	50,000	-	-
Due from Other Governments	-	-	-	-	-	-	-	-	-	-
Inventory and Prepaid Items	-	-	-	<del>.</del>	-	-	<del>-</del>	-	-	-
Due from Other Funds	<del></del>		<del></del>	224,024	. <del> </del>		3,435,115			
Total Assets	\$ 110,665	\$ 470,366	\$ 24,873	\$ 989,622	\$ 178,116	\$ 1,735,657	\$ 3,528,647	\$ 956,304	\$ 843,210	\$ 857,731
LIABILITIES										
Accounts Payable	\$ 1,312	\$ 487	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due to Other Funds	89,337				224,024					
Deposits from Others	-	-	_	_	1,000	_	_	_	_	_
Unearned Revenues					,					
Grant	-	-	-	-	-	-	-	-	-	-
American Rescue Plan Act Funds	-	-	-	-	-	-	-	-	-	-
Total Liabilities	90,649	487			225,024					
DEFERRED INFLOWS OF RESOURCES										
Taxes Levied for Subsequent Period	170,000	_	_	129,473	273,615	449,826	143,680	127,955	201,023	424,581
Taxos Zorioa ioi Gassoquoni i ciisa	110,000			120,110	270,010	110,020	110,000	127,000	201,020	
FUND BALANCES (DEFICITS)										
Nonspendable	-	-	-	-	-	-	-	-	-	-
Restricted	-	-	24,873	860,149	-	1,285,831	3,384,967	828,349	642,187	433,150
Committed	-	-	· -	· -	-		-		-	· -
Assigned	-	469,879	-	-	-	-	-	-	_	-
Unassigned (Deficits)	(149,984)		_	_	(320,523)	_	_	_	_	_
Total Fund Balances (Deficits)	(149,984)	469,879	24,873	860,149	(320,523)	1,285,831	3,384,967	828,349	642,187	433,150
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES (DEFICITS)	\$ 110,665	\$ 470,366	\$ 24,873	\$ 989,622	\$ 178,116	\$ 1,735,657	\$ 3,528,647	\$ 956,304	\$ 843,210	\$ 857,731

	iects	

	TIF No. 19 NW Industrial Expansion	TIF No. 20 South Shore Redevelopment	TIF No. 21 Fox River Corridor	TIF No. 23 SW Industrial Park Expansion	TIF No. 24 Oshkosh Corp E-Coat	TIF No. 25 City Center Hotel	TIF No. 26 Aviation Business Park	TIF No. 27 North Main Street Industrial Park	TIF No. 28 Beach Building Redevelopment	TIF No. 29 Morgan District
ASSETS										
Cash and Investments	\$ 1,322,601	\$ 137,665	\$ 1,079,692	\$ -	\$ 311,596	\$ 1,017,845	\$ -	\$ -	\$ 113,865	\$ 47,767
Receivables:										
Accounts Receivable	-	-	-	-	-	-	-	-	-	8,418
Taxes	148,121	-	304,607	8,574	100,613	90,678	-	312,992	30,408	10,646
Interest Receivable	-	-	-	-	-	-	-	-	-	-
Special Assessments	-	-	-	-	-	-	-	-	-	-
Loans	-	-	-	-	-	-	-	-	-	-
Due from Other Governments	-	-	-	-	-	-	-	-	-	-
Inventory and Prepaid Items	-	-	-	-	-	-	-	-	-	-
Due from Other Funds		2,345,913				1,372,283				
Total Assets	\$ 1,470,722	\$ 2,483,578	\$ 1,384,299	\$ 8,574	\$ 412,209	\$ 2,480,806	\$ -	\$ 312,992	\$ 144,273	\$ 66,831
LIABILITIES										
Accounts Payable	\$ -	\$ 215,139	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 37,722	\$ -
Due to Other Funds	_	· ·	· -	3,372,283	_	2,195,403	3,780,028	326,865	· .	_
Deposits from Others	-	-	-	-	-	-	-	-	-	-
Unearned Revenues										
Grant	-	-	-	-	-	-	-	-	-	-
American Rescue Plan Act Funds										
Total Liabilities		215,139		3,372,283		2,195,403	3,780,028	326,865	37,722	
DEFERRED INFLOWS OF RESOURCES										
Taxes Levied for Subsequent Period	227,538		467,926	13,171	154,558	139,296		480,806	46,711	16,354
FUND BALANCES (DEFICITS)										
Nonspendable	-	-	-	-	-	-	-	-	-	-
Restricted	1,243,184	2,268,439	916,373	-	257,651	146,107	-	-	59,840	50,477
Committed	-	-	-	_	-	-	-	-	-	-
Assigned	-	-	-	-	-	-	-	-	-	-
Unassigned (Deficits)	-	-	-	(3,376,880)	-	-	(3,780,028)	(494,679)	-	-
Total Fund Balances (Deficits)	1,243,184	2,268,439	916,373	(3,376,880)	257,651	146,107	(3,780,028)	(494,679)	59,840	50,477
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND										
BALANCES (DEFICITS)	\$ 1,470,722	\$ 2,483,578	\$ 1,384,299	\$ 8,574	\$ 412,209	\$ 2,480,806	\$ -	\$ 312,992	\$ 144,273	\$ 66,831
BALANGLO (DEI 10110)	Ψ 1,710,122	Ψ 2,400,070	Ψ 1,504,299	ψ 0,374	Ψ -12,209	Ψ 2,400,000	Ψ -	Ψ 312,332	Ψ 177,213	Ψ 00,001

Capital Projects Funds

	TIF No. Washing Buildir	ton	В	IF No. 31 luckstaff evelopment		TIF No. 32 Granary development		TIF No. 33 Lamico development	Os	TIF No. 34 shkosh Corp eadquarters	0	TIF No. 35 shkosh Ave Corridor		o. 36 Merge		IF No. 37 Aviation Plaza		TIF No. 38 Pioneer levelopment	:	o. 39 Cabrini School evelopment
ASSETS																				
Cash and Investments	\$ 90,	434	\$	185,617	\$	10,905	\$	461,102	\$	307,833	\$	2,193,940	\$	195,683	\$	117,107	\$	16,216	\$	60,088
Receivables:																				
Accounts Receivable		-		-		-		-		-		-		-		-		-		-
Taxes	31,	276		252,449		6,503		133,548		594,290		340,521		244,527		96,837		206		25,022
Interest Receivable		-		-		-		-		-		-		-		-		-		-
Special Assessments		-		-		-		-		-		-		-		-		-		-
Loans		-		-		-		-		-		-		-		-		-		-
Due from Other Governments		-		-		-		-		-		-		-		-		-		-
Inventory and Prepaid Items		-		-		-		-		-		-		-		-		-		-
Due from Other Funds		-		-		-		-		-		405,551		-		-		-		-
Total Assets	\$ 121,	710	\$	438,066	\$	17,408	\$	594,650	\$	902,123	\$	2,940,012	\$	440,210	\$	213,944	\$	16,422	\$	85,110
LIABILITIES																				
Accounts Payable	\$	_	\$	13,254	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_
Due to Other Funds	Ÿ		Ψ	10,204	Ψ		Ψ		Ψ		Ψ		Ψ		Ψ		Ψ		Ψ	
Deposits from Others		-		-		_		_		-				-		_		_		_
Unearned Revenues																				
Grant		_		_		_		_		_		_		-		_		_		_
American Rescue Plan Act Funds		-		-		_		_		_		_		_		_		_		_
Total Liabilities		-		13,254		_												_		
DEFERRED INFLOWS OF RESOURCES																				
Taxes Levied for Subsequent Period	40	045		387,802		9,989		205,151		912,926		523,095		375,633		148,758		317		38,438
Taxes Levied for Subsequent Feriod	40,	043		307,002	_	9,909		203,131		912,920	_	323,093		373,033	_	140,730		311		30,430
FUND BALANCES (DEFICITS)																				
Nonspendable		-		-		-		-		-		-		-		-		-		-
Restricted	73,	665		37,010		7,419		389,499		-		2,416,917		64,577		65,186		16,105		46,672
Committed		-		-		-		-		-		-		-		-		-		-
Assigned		-		-		-		-		-		-		-		-		-		-
Unassigned (Deficits)										(10,803)	_							-		
Total Fund Balances (Deficits)	73,	665_		37,010		7,419		389,499		(10,803)	_	2,416,917		64,577	_	65,186		16,105		46,672
TOTAL LIABILITIES, DEFERRED INFLOWS																				
OF RESOURCES AND FUND																				
BALANCES (DEFICITS)	\$ 121,	710	\$	438,066	\$	17,408	\$	594,650	\$	902,123	\$	2,940,012	\$	440,210	\$	213,944	\$	16,422	\$	85,110

CITY OF OSHKOSH, WISCONSIN

Combining Balance Sheet

Nonmajor Governmental Funds

As of December 31, 2024

With Summarized Information from December 31, 2023

						Ca	pital	Projects Funds							_	Total Nonn	najor	Funds
		No. 40 Miles Kimball levelopment		No. 41 Smith School levelopment		TIF No. 42 organ Crossing	TIF	No. 43 Mill on Main	_	TIF No. 44 NW Oshkosh Expansion		ΓΙF Reserve Fund		tal Nonmajor pital Projects Funds		2024		2023
ASSETS																		
Cash and Investments	\$	-	\$	-	\$	-	\$	-	\$	-	\$	41,755	\$	40,528,105	\$	61,483,355	\$	52,840,279
Receivables:																		
Accounts Receivable		<del>.</del>						-		-		-		435,799		1,033,397		764,556
Taxes		14,351		6,754		20		1		-		-		4,002,912		10,653,644		10,365,539
Interest Receivable		-		-		-		-		-		-		609		885		1,035
Special Assessments		-		-		-		-		-		-		7,600		15,174		
Loans		-		-		-		-		-		-		605,000		5,631,784		5,969,699
Due from Other Governments		-		-		-		-		-		-		-		21,857		
Inventory and Prepaid Items		-		-		-		-		-		-		-		78,002		9,561
Due from Other Funds	_		_		_	-	_	<del></del>	_		_		_	7,782,886	_	8,167,691	_	12,427,770
Total Assets	\$	14,351	\$	6,754	\$	20	\$	1	\$		\$	41,755	\$	53,362,911	\$	87,085,789	\$	82,378,439
LIABILITIES																		
Accounts Pavable	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	9.128.645	\$	10,261,350	\$	7,941,441
Due to Other Funds		3,048		7,573		2,691		65,374		1,000		_		15,064,697		15,256,765		14,522,039
Deposits from Others		-,		- ,		_,-,				-		-		363,271		363,271		351,174
Unearned Revenues																		
Grant		-		-		-		-		-		-		-		15,838		8,000
American Rescue Plan Act Funds						-								-		4,374,029		15,064,937
Total Liabilities		3,048		7,573	_	2,691	_	65,374	_	1,000	_		_	24,556,613		30,271,253		37,887,591
DEFERRED INFLOWS OF RESOURCES																		
Taxes Levied for Subsequent Period		22,046		10,376		30		2		_		_		6,149,121		16,365,721		15,306,027
Takes 25 Tod 16. Cabboquesik Felica		22,010		10,010							_	-	_	0,110,121		10,000,121		10,000,021
FUND BALANCES (DEFICITS)																		
Nonspendable		-		-		-		-		-		-		-		78,002		9,561
Restricted		-		-		-		-		-		41,755		15,560,382		23,450,165		20,126,758
Committed		-		-		-		-		-		-		-		9,251,416		9,024,540
Assigned		-		-		-		-		-		-		20,309,777		21,337,372		13,288,261
Unassigned (Deficits)		(10,743)		(11,195)		(2,701)		(65,375)		(1,000)	_			(13,212,982)		(13,668,140)		(13,264,299)
Total Fund Balances (Deficits)		(10,743)		(11,195)	_	(2,701)	_	(65,375)	_	(1,000)	_	41,755	_	22,657,177		40,448,815		29,184,821
TOTAL LIABILITIES, DEFERRED INFLOWS																		
OF RESOURCES AND FUND																		
	•	44.054	•	6.754	e	00	e		•		•	44 755	•	53,362,911	•	07 005 700	•	82,378,439
BALANCES (DEFICITS)	\$	14,351	\$	6,754	\$	20	\$		\$		\$	41,755	\$	55,562,911	\$	87,085,789	\$	02,310,439

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2024

	Special			Totals			
	Revenue	Capital Projects	Permanent	2024	2023		
REVENUES							
Taxes	\$ 7,540,400	\$ 5,535,674	\$ -	\$ 13,076,074	\$ 11,223,792		
Special Assessments	194,508	-	-	194,508	140,610		
Intergovernmental	13,484,500	265,980	-	13,750,480	5,949,181		
Licenses and Permits	76,235	-	-	76,235	60,291		
Public Charges for Services	1,784,914	6,680	-	1,791,594	1,859,203		
Investment Earnings	1,248,027	635,694	1,089,229	2,972,950	2,344,589		
Donations	748,434	18,460	930,865	1,697,759	763,009		
Miscellaneous	709,823	3,371,438	70,746	4,152,007	834,020		
Total Revenues	25,786,841	9,833,926	2,090,840	37,711,607	23,174,695		
EXPENDITURES							
Current:							
Public Safety	3,472,905	-	-	3,472,905	219,401		
Public Works	5,196,282	12,672	-	5,208,954	5,066,147		
Health and Human Services	1,162,427	1,961	-	1,164,388	1,107,916		
Culture and Recreation	8,318,584	44,816	171,484	8,534,884	8,761,607		
Conservation and Development	5,342,324	736,231	-	6,078,555	4,366,508		
Debt Service							
Principal	-	1,274,868	-	1,274,868	1,912,610		
Interest	-	298,931	-	298,931	245,363		
Capital Outlay	477,245	9,035,643		9,512,888	13,944,727		
Total Expenditures	25,492,365	11,405,122	171,484	37,068,971	35,624,279		
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES	294,476	(1,571,196)	1,919,356	642,636	(12,449,584)		
OTHER FINANCING SOURCES (USE)							
Proceeds of Long-Term Debt	-	12,315,600	-	12,315,600	1,339,287		
Transfers In	486.213	· · · · -	_	486.213	7,730,959		
Transfers Out	(261,099)	_	(203,339)	(464,438)	(226,959)		
Total Other Financing Sources (Use)	225,114	12,315,600	(203,339)	12,337,375	8,843,287		
NET CHANGE IN FUND BALANCES	519,590	10,744,404	1,716,017	12,980,011	(3,606,297)		
FUND BALANCES - BEGINNING, AS PREVIOUSLY PRESENTED	17,272,048	11,912,773	14,143,501	43,328,322	46,173,980		
Error Correction					760,639		
FUND BALANCES - BEGINNING, AS ADJUSTED	17,272,048	11,912,773	14,143,501	43,328,322	46,934,619		
FUND BALANCES - ENDING	\$ 17,791,638	\$ 22,657,177	\$ 15,859,518	\$ 56,308,333	\$ 43,328,322		

CITY OF OSHKOSH, WISCONSIN
Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)

Nonmajor Governmental Funds

For the Year Ended December 31, 2024
With Summarized Information From December 31, 2023

## Special Revenue Funds

	Senior Services	Business Improvement District	Recycling	Street Lighting	Library	Museum	Cemetery	Ambulance Services	Community Development Block Grant	Neighborhood Improvement Loan Program	Local Revolving Loan Program	Senior Services Revolving Loans
REVENUES								_				
Taxes	\$ 393,000	\$ -	\$ -	\$ 1,060,300	\$ 2,876,500	\$ 1,029,100	\$ 328,500	\$ -	\$ -	\$ -	\$ -	\$ -
Special Assessments	-	140,610	-	-	-	-	-	-	-	-	-	-
Intergovernmental	93,746	-	237,193	-	797,246	5,000	-	-	1,309,221	-	-	-
Licenses and Permits	-	-	-	-	-	-	-	-	-	-	-	-
Charges for Services	28	-	897,683	-	209,268	30,038	62,946	-	-	-	-	-
Investment Earnings (Loss)	10,692	10,021	169,773	39,558	82,668	145,656	22,512	-	6,395	11,291	44,529	9,271
Donations	89,122	-	-	-	-	120,599	32,928	-	-	-	-	9,167
Miscellaneous	85,669	83,695	1,070	2,380		30,938	1,270		160,029		10,551	54,613
Total Revenues	672,257	234,326	1,305,719	1,102,238	3,965,682	1,361,331	448,156		1,475,645	11,291	55,080	73,051
EXPENDITURES												
Current:												
General Government												
Public Safety												
Public Works			1,020,118	1,028,599								
Health and Human Services	681.073		1,020,110	1,020,000			446.392					34,962
Culture and Recreation	001,070				4,142,934	1,271,701	440,002					04,302
Conservation and Development	_	227,471	_	_	4, 142,304	1,271,701	_	_	1,465,158	_	213,142	
Debt Service	•	221,411							1,400,100		213,142	
Principal												
Interest	•	-									•	
Capital Outlay	-		-			1,527					•	6,730
	681.073	227.471	1.020.118	1.028.599			446.392		1.465.158			
Total Expenditures	681,073	227,471	1,020,118	1,028,599	4,142,934	1,273,228	446,392		1,465,158		213,142	41,692
EXCESS (DEFICIENCY) OF REVENUES												
OVER (UNDER) EXPENDITURES	(8,816)	6,855	285,601	73,639	(177,252)	88,103	1,764		10,487	11,291	(158,062)	31,359
OTHER FINANCING SOURCES (USE)												
Proceeds of Long-Term Debt	-	-	-	-	-	-	-	-	-	-	-	-
Transfers In	-	50,000	-	-	-	89,166	70,020	-	-	-	211,099	-
Transfers Out	-		-					-	-	-		
Total Other Financing Sources (Use)		50,000				89,166	70,020				211,099	
NET CHANGE IN FUND BALANCES	(8,816)	56,855	285,601	73,639	(177,252)	177,269	71,784	-	10,487	11,291	53,037	31,359
FUND BALANCES (DEFICITS) - BEGINNING, AS PREVIOUSLY REPORTED	34,681	115,324	2,929,300	223,220	228,655	1,546,559	324,220	-	4,343,662	278,898	2,020,547	173,223
Error Correction FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED	34,681	115,324	2,929,300	223,220	228,655	1,546,559	324,220		4,343,662	278,898	2,020,547	173,223
FUND BALANCES (DEFICITS) - ENDING	\$ 25,865	\$ 172,179	\$ 3,214,901	\$ 296,859	\$ 51,403	\$ 1,723,828	\$ 396,004	s -	\$ 4,354,149	\$ 290,189	\$ 2,073,584	\$ 204,582
	<del>+</del> 20,000	Ţ 172,170	Ţ 1,E11,001	200,000	<del>-</del> 01,100	Ţ :,720,020	- 000,001	<u>*</u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>

CITY OF OSHKOSH, WISCONSIN

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)

Nonmajor Governmental Funds

For the Year Ended December 31, 2024 With Summarized Information From December 31, 2023

## Special Revenue Funds

	Police Special	Fire Special	Community Development Special	Park Revenue Facilities	Leach Amphitheater	Public Works Special	Garbage Collection and Disposal	Pollock Water Park	Healthy Neighborhood Initiatives	Rental Inspections	Special Events	Total Nonmajor Special Revenue Funds
REVENUES Taxes	s -	\$ -	s -	•	\$ 23.000	\$ -	\$ 1.730.000	\$ 100,000	s -	s .	s -	\$ 7,540,400
Special Assessments	<b>5</b> -	· -	<b>5</b> -	<b>5</b> -	\$ 23,000	53,898	\$ 1,730,000	\$ 100,000	• -	• -	\$ -	194,508
Intergovernmental	179,705	164,155	7,327			33,090					10,690,907	13,484,500
Licenses and Permits	175,765	104,100	7,027	-		76,235				-	10,030,307	76,235
Charges for Services		5,035	_	234,630	39,120		64,752	241,414	_	_	_	1,784,914
Investment Earnings (Loss)	23,050	22,401	8,213	32,912	5,303	(3,402)	40,671	· -	125,908	3,453	437,152	1,248,027
Donations	80,241			74,527	11,737	-		330,113	-			748,434
Miscellaneous	43,548	2,500	-	15,291	4,492	-	-	46,449	167,328	-	-	709,823
Total Revenues	326,544	194,091	15,540	357,360	83,652	126,731	1,835,423	717,976	293,236	3,453	11,128,059	25,786,841
EXPENDITURES												
Current:												
General Government										-	1,522,598	1,522,598
Public Safety	114,161	305,351	-	-	-	-	-	-	-	-	3,053,393	3,472,905
Public Works		-	-	-		290,893	1,901,587	-	-	-	955,085	5,196,282
Health and Human Services			-	-	-	-	-	-	-	-	-	1,162,427
Culture and Recreation	-	-	-	291,232	91,119	-	-	487,253	-	-	2,034,345	8,318,584
Conservation and Development	-	-	-	-	-	-	-	-	522,065	-	2,914,488	5,342,324
Debt Service												
Principal	-	-	-	-	-	-	-	-	-	-	-	-
Interest			-	-	-	-	-		-	-	-	
Capital Outlay	25,000	8,905	<u>-</u>	<del></del>		<del></del>		435,083				477,245
Total Expenditures	139,161	314,256		291,232	91,119	290,893	1,901,587	922,336	522,065		10,479,909	25,492,365
EXCESS (DEFICIENCY) OF REVENUES												
OVER (UNDER) EXPENDITURES	187,383	(120,165)	15,540	66,128	(7,467)	(164,162)	(66,164)	(204,360)	(228,829)	3,453	648,150	294,476
OTHER FINANCING SOURCES (USE)												
Proceeds of Long-Term Debt	-	-	-	-	-	-	-	-	-	-	-	-
Transfers In	-	40,928	-	-	25,000	-	-	-	-	-	-	486,213
Transfers Out											(261,099)	(261,099)
Total Other Financing Sources (Use)	-	40,928			25,000						(261,099)	225,114
NET CHANGE IN FUND BALANCES	187,383	(79,237)	15,540	66,128	17,533	(164,162)	(66,164)	(204,360)	(228,829)	3,453	387,051	519,590
FUND BALANCES (DEFICITS) - BEGINNING, AS PREVIOUSLY REPORTED Error Correction	298,049	408,608	162,571	686,863	96,802	(41,332)	(45,795)	78,600	2,699,098	42,317	667,978	17,272,048
FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED	298,049	408,608	162,571	686,863	96,802	(41,332)	(45,795)	78,600	2,699,098	42,317	667,978	17,272,048
FUND BALANCES (DEFICITS) - ENDING	\$ 485,432	\$ 329,371	\$ 178,111	\$ 752,991	\$ 114,335	\$ (205,494)	\$ (111,959)	\$ (125,760)	\$ 2,470,269	\$ 45,770	\$ 1,055,029	\$ 17,791,638

CITY OF OSHKOSH, WISCONSIN

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)

Nonmajor Governmental Funds

For the Year Ended December 31, 2024 With Summarized Information From December 31, 2023

					Capital Pro	ject Funds				
	Sidewalk Construction	Street Improvement	Street Tree Memorial	Advance Payments Special Assessment	Contract Control	Park Improvement and Acquisition	Park Subdivision Improvement	Mct Rochlin Park Smokestack	Senior Center	Special Assessments Replacement
REVENUES										
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 778,649
Special Assessments	-	-	-	-	-	-	-		-	-
Intergovernmental			-		-		-			
Licenses and Permits			-		-		-			
Charges for Services						6,680				
Investment Earnings (Loss)						-			6,130	
Donations			18,457						2	
Miscellaneous			-		789,822	216,638	23,170			2,250,000
Total Revenues			18,457		789,822	223,318	23,170		6,132	3,028,649
Total Novinado			10,101		700,022		20,110		0,102	0,020,010
EXPENDITURES										
Current:										
General Government										
Public Safety	-	-		-		-		-		-
Public Vorks	-	-		-		-		-	•	-
			-		-	-	-	-	-	
Health and Human Services	-	-	-	-	-		-	-	1,961	-
Culture and Recreation	-	-		-	-	2,718	-	-	-	-
Conservation and Development	-	-	231,111	-	-	-		-		-
Debt Service										
Principal	-	-	-	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-	-	-	-
Capital Outlay	1,917,433	5,577,699				1,055,981				
Total Expenditures	1,917,433	5,577,699	231,111			1,058,699			1,961	
EXCESS (DEFICIENCY) OF REVENUES										
OVER (UNDER) EXPENDITURES	(1,917,433)	(5,577,699)	(212,654)		789,822	(835,381)	23,170		4,171	3,028,649
OTHER FINANCING SOURCES (USE)										
Proceeds of Long-Term Debt	300,000	8,565,600	-	-	-	3,450,000	-	-	-	-
Transfers In	-	-	-	-	-	-	-	-	-	-
Transfers Out										
Total Other Financing Sources (Use)	300,000	8,565,600				3,450,000			-	
							·-	-		
NET CHANGE IN FUND BALANCES	(1,617,433)	2,987,901	(212,654)	-	789,822	2,614,619	23,170	-	4,171	3,028,649
FUND BALANCES (DEFICITS) - BEGINNING, AS PREVIOUSLY REPORTED Error Correction	(3,348,127)	8,353,109	189,143	-	2,993,447	(1,493,266)	411,039	2,000	125,237	-
FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED	(3,348,127)	8,353,109	189,143		2,993,447	(1,493,266)	411,039	2,000	125,237	
FUND BALANCES (DEFICITS) - ENDING	\$ (4,965,560)	\$ 11,341,010	\$ (23,511)	s -	\$ 3,783,269	\$ 1,121,353	\$ 434,209	\$ 2,000	\$ 129,408	\$ 3,028,649
	+ (1,000,000)	,0,010	- (20,011)		<del>- 0,100,200</del>	- 1,121,000	- 101,200	<u> </u>	- 120,100	5,020,040

CITY OF OSHKOSH, WISCONSIN
Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)

Nonmajor Governmental Funds

For the Year Ended December 31, 2024

					Capital Pr	oject Funds				
	Grand Opera House	Parking Ramp Improvements	TIF No. 8 S Aviation Industrial	TIF No. 12 Division Street	TIF No. 13 Marion Road/Pearl Avenue	TIF No. 14 Mercy Medical Center	TIF No. 15 Park Plaza/ Commerce Street	TIF No. 16 100 Block Redevelopment	TIF No. 17 City Centre Redevelopment	TIF No. 18 SW Industrial Park Expansion
REVENUES		_	_							
Taxes	\$ 36,900	\$ -	\$ -	\$ 153,637	\$ 348,390	\$ 269,971	\$ 218,768	\$ 152,264	\$ 322,441	\$ 526,143
Special Assessments	-	-	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	1,953	10,112	112	47,573	564	52,522	54,240
Licenses and Permits	-	-	-	-	-	-	-	-	-	-
Charges for Services	-	-	-	-	-	-	-			-
Investment Earnings (Loss)	(7,437)	25,646	1,344	46,638	(12,300)	50,221	162,850	36,241	40,584	20,255
Donations	1	-	-	-	-	-	-	-	-	-
Miscellaneous		50,119								
Total Revenues	29,464	75,765	1,344	202,228	346,202	320,304	429,191	189,069	415,547	600,638
EXPENDITURES										
Current:										
General Government				_		_	_			
Public Safety				_		_	_			
Public Works		12,672								
Health and Human Services		12,012		_		_				
Culture and Recreation	42,098									
Conservation and Development	12,000	_		149,827	260	73,734	129,870	150	150	150
Debt Service	-	_	_	140,021	200	10,104	123,010	150	150	100
Principal			5,000		75,000				300,000	40,000
Interest	-	_	435	_	4,275	_	_	-	46,950	1,200
Capital Outlay	6,500	139,522	433	-	4,275	-	-		40,550	1,200
	48,598	152,194	5,435	149,827	79,535	73,734	129,870	150	347,100	41,350
Total Expenditures	48,598	152,194	5,435	149,827	79,535	/3,/34	129,870	150	347,100	41,350
EXCESS (DEFICIENCY) OF REVENUES										
OVER (UNDER) EXPENDITURES	(19,134)	(76,429)	(4,091)	52,401	266,667	246,570	299,321	188,919	68,447	559,288
OTHER FINANCING SOURCES (USE) Proceeds of Long-Term Debt										
Transfers In	•			-		-	-			
Transfers Out	•			-		-	-			
Total Other Financing Sources (Use)									<u>-</u>	
Total Other Financing Sources (USE)		·	· — -	· — -		· — -			·	
NET CHANGE IN FUND BALANCES	(19,134)	(76,429)	(4,091)	52,401	266,667	246,570	299,321	188,919	68,447	559,288
FUND BALANCES (DEFICITS) - BEGINNING, AS PREVIOUSLY REPORTED Error Correction	(130,850)	546,308	28,964	807,748	(587,190)	1,039,261	3,085,646	639,430	573,740	(126,138)
FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED	(130,850)	546,308	28,964	807,748	(587,190)	1,039,261	3,085,646	639,430	573,740	(126,138)
FUND BALANCES (DEFICITS) - ENDING	\$ (149,984)	\$ 469,879	\$ 24,873	\$ 860,149	\$ (320,523)	\$ 1,285,831	\$ 3,384,967	\$ 828,349	\$ 642,187	\$ 433,150

CITY OF OSHKOSH, WISCONSIN

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)

Nonmajor Governmental Funds

For the Year Ended December 31, 2024

					Capital Pro	ects Funds				
	TIF No. 19 NW Industrial Expansion	TIF No. 20 South Shore Redevelopment	TIF No. 21 Fox River Corridor	TIF No. 23 SW Industrial Park Expansion	TIF No. 24 Oshkosh Corp E- Coat	TIF No. 25 City Center Hotel	TIF No. 26 Aviation Business Park	TIF No. 27 North Main Street Industrial Park	TIF No. 28 Beach Building Redevelopment	TIF No. 29 Morgan District
REVENUES		_					_			
Taxes	\$ 266,483	\$ -	\$ 454,200	\$ 23,401	\$ 231,473	\$ 282,525	\$ -	\$ 381,910	\$ 58,358	\$ 17,867
Special Assessments				-					-	-
Intergovernmental	25,259	1,049	485	-	8,693	7,674	-	55,744	-	-
Licenses and Permits	-		-	-	-	-	-	-	-	-
Charges for Services	-	-	-	-	-	-	-	-	-	-
Investment Earnings (Loss)	57,737	132,601	47,436	(145,701)	11,427	114,745	(176,954)	(24,890)	4,412	2,315
Donations	-			-	-	-	-	-	-	-
Miscellaneous										
Total Revenues	349,479	133,650	502,121	(122,300)	251,593	404,944	(176,954)	412,764	62,770	20,182
EXPENDITURES										
Current:										
General Government		_	_		_	_	_	_		
Public Safety										
Public Works	-	-	-	-	_	-	_	_	-	-
Health and Human Services	•	•	•		-					
Culture and Recreation	•	•	•		-					
Conservation and Development	9.724	205	5.299	150	150	150	150	150	37.872	180
Debt Service	9,724	205	5,299	150	150	150	150	150	31,012	100
		040.000	400.000	FOF FFO						
Principal	-	240,000	100,000	505,556 52,832		120,750	-	-	-	-
Interest	-	47,597	20,950	52,832	-	120,750	-	-		•
Capital Outlay		338,508				<del></del>				
Total Expenditures	9,724	626,310	126,249	558,538	150_	120,900	150	150	37,872	180
EXCESS (DEFICIENCY) OF REVENUES										
OVER (UNDER) EXPENDITURES	339,755	(492.660)	375,872	(680,838)	251,443	284.044	(177, 104)	412.614	24.898	20,002
,										
OTHER FINANCING SOURCES (USE)										
Proceeds of Long-Term Debt										-
Transfers In										
Transfers Out	_									
Total Other Financing Sources (Use)										
NET CHANGE IN FUND BALANCES	339,755	(492,660)	375,872	(680,838)	251,443	284,044	(177,104)	412,614	24,898	20,002
FUND BALANCES (DEFICITS) - BEGINNING, AS PREVIOUSLY REPORTED Error Correction	903,429	2,761,099	540,501	(2,696,042)	6,208	(137,937)	(3,602,924)	(907,293)	34,942	30,475
FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED	903,429	2,761,099	540,501	(2,696,042)	6,208	(137,937)	(3,602,924)	(907,293)	34,942	30,475
FUND BALANCES (DEFICITS) - ENDING	\$ 1,243,184	\$ 2,268,439	\$ 916,373	\$ (3,376,880)	\$ 257,651	\$ 146,107	\$ (3,780,028)	\$ (494,679)	\$ 59,840	\$ 50,477

CITY OF OSHKOSH, WISCONSIN
Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)

Nonmajor Governmental Funds

For the Year Ended December 31, 2024 With Summarized Information From December 31, 2023

## Capital Projects Funds

Second   S	REVENUES	TIF No. 30 Washington Building	TIF No. 31 Buckstaff Redevelopment	TIF No. 32 Granary Redevelopment	TIF No. 33 Lamico Redevelopment	TIF No. 34 Oshkosh Corp Headquarters	TIF No. 35 Oshkosh Ave Corridor	TIF No. 36 Merge Redevelopment	TIF No. 37 Aviation Plaza	TIF No. 38 Pioneer Redevelopment	TIF No. 39 Cabrini School Redevelopment
Second Assessments		. 40.050	6 07.074	. 4544	00.745	0.40	6 704.005	0.4.004	05.445		4 000
License and Permis		\$ 10,350	\$ 67,271	\$ 1,544	\$ 80,715	\$ 242	\$ 764,865	\$ 34,604	\$ 25,145	\$ 14,777	\$ 4,002
Charges for Services	•	-					-	-	-	-	
Charges for Services			-	•			-	-	-	-	
Principal (Days)   Principal (			-	•			-	-	-	-	-
Process of Control C		4 0 4 2	20 720	700	26.042	44.006	111 002	14 202	11 250	940	2.452
Ministry		4,943	20,730	700	20,913	41,920	111,093	14,393	11,230	040	
Total Revenues			-	•			-	-	-	-	
Currest					407.000	40.400	070.750	40.007		45.047	
Content   Cont	Total Revenues	21,299	96,009		107,628	42,168	876,758	48,997	36,403	15,617	7,455
Companie	EXPENDITURES										
Public Safety Public Works	Current:										
Public Works	General Government						-				
Health and Human Services Culture and Revicesition Curicure and Revicesition Curicure and Revicesition Curicure and Revicesition Conservation and Development 150 93,989 150 150 150 150 150 150 150 150 150 150	Public Safety	-				-	-	-	-	-	-
Culture and Recreation   Culture and Development   Substitution	Public Works	-				-	-	-	-	-	-
Conservation and Development   150   93,969   150	Health and Human Services										
Principal   9,312   1   1   1   1   1   1   1   1   1	Culture and Recreation	-				-	-	-	-	-	-
Principal Interest         9,312         1         1         2         1         2         1         2         1         2         3         2         1         2         1         2         1         2         2         1         2         1         2         1         2         1         2         1         2         1         2         1         2         1         2         1         2         1         2         1         2         1         2         1         2	Conservation and Development	150	93,969	150	150	150	150	150	150	150	150
Interest	Debt Service										
Capital Outlay	Principal	-	9,312			-	-	-		-	-
Total Expenditures	Interest	-	3,942			-	-	-	-	-	-
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES  21,149 (11,214) 2,182 107,478 42,018 876,608 48,847 36,253 15,467 7,305  OTHER FINANCING SOURCES (USE) Proceeds of Long-Term Debt 7 ransfers In 7 ransfers Out 7 ransfers Out 7 ransfers Out 7 c 101 Other Financing Sources (Use)  NET CHANGE IN FUND BALANCES DEFICITS) - BEGINNING, AS PREVIOUSLY REPORTED 52,516 48,224 5,237 282,021 (52,821) 1,540,309 15,730 28,933 638 39,367 FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED	Capital Outlay										
OVER (UNDER) EXPENDITURES         21,149         (11,214)         2,182         107,478         42,018         876,608         48,847         36,233         15,467         7,305           COTHER FINANCING SOURCES (USE)           Proceeds of Long-Term Debt         5         5         5         6         5         6         5         6         6         6         6         6         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         7         7         7         7         7         7         7         7         7         7         7         7         7         7         7         7         7         7         8         7         8         7         8         7         8         7         8         7         8         8         7         8         8         8	Total Expenditures	150	107,223	150	150	150	150	150	150	150	150
OVER (UNDER) EXPENDITURES         21,149         (11,214)         2,182         107,478         42,018         876,608         48,847         36,233         15,467         7,305           COTHER FINANCING SOURCES (USE)           Proceeds of Long-Term Debt         5         5         5         6         5         6         5         6         6         6         6         6         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         7         7         7         7         7         7         7         7         7         7         7         7         7         7         7         7         7         7         8         7         8         7         8         7         8         7         8         7         8         8         7         8         8         8	EXCESS (DEFICIENCY) OF PEVENIJES										
OTHER FINANCING SOURCES (USE)  Proceeds of Long-Term Debt		21 1/10	(11 214)	2 182	107.478	42.018	876 608	48 847	36 253	15.467	7 305
Proceeds of Long-Term Debt Transfers In Transfers Out Transfers Out Transfers Out Transfers Out Total Other Financing Sources (Use)  NET CHANGE IN FUND BALANCES  PUND BALANCES (DEFICITS) - BEGINNING, AS PREVIOUSLY REPORTED Error Correction FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED  52,516 52,516 52,516 54,224 5237 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,023 528,023 528,021 528,023 52	OVER (ONDER) EXI ENDITORED	21,143	(11,217)	2,102	101,410	72,010	010,000	40,047		10,407	1,000
Proceeds of Long-Term Debt Transfers In Transfers Out Transfers Out Transfers Out Transfers Out Total Other Financing Sources (Use)  NET CHANGE IN FUND BALANCES  PUND BALANCES (DEFICITS) - BEGINNING, AS PREVIOUSLY REPORTED Error Correction FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED  52,516 52,516 52,516 54,224 5237 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,021 528,023 528,023 528,021 528,023 52	OTHER FINANCING SOURCES (USE)										
Transfers In Transfers Out Transfer							_				
Transfers Out Total Other Financing Sources (Use)         1 <th< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></th<>											
Total Other Financing Sources (Use)         -											
NET CHANGE IN FUND BALANCES         21,149         (11,214)         2,182         107,478         42,018         876,608         48,847         36,253         15,467         7,305           FUND BALANCES (DEFICITS) - BEGINNING, AS PREVIOUSLY REPORTED Error Correction         52,516         48,224         5,237         282,021         (52,821)         1,540,309         15,730         28,933         638         39,367           FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED         52,516         48,224         5,237         282,021         (52,821)         1,540,309         15,730         28,933         638         39,367											
FUND BALANCES (DEFICITS) - BEGINNING, AS PREVIOUSLY REPORTED         52,516         48,224         5,237         282,021         (52,821)         1,540,309         15,730         28,933         638         39,367           FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED         52,516         48,224         5,237         282,021         (52,821)         1,540,309         15,730         28,933         638         39,367											
Error Correction         5         5         5         5         5         5         5         5         5         5         5         5         5         5         5         5         5         5         3         6         3	NET CHANGE IN FUND BALANCES	21,149	(11,214)	2,182	107,478	42,018	876,608	48,847	36,253	15,467	7,305
FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED         52,516         48,224         5,237         282,021         (52,821)         1,540,309         15,730         28,933         638         39,367		52,516	48,224	5,237	282,021	(52,821)	1,540,309	15,730	28,933	638	39,367
FUND BALANCES (DEFICITS) - ENDING \$ 73,665 \$ 37,010 \$ 7,419 \$ 389,499 \$ (10,803) \$ 2,416,917 \$ 64,577 \$ 65,186 \$ 16,105 \$ 46,672		52,516	48,224	5,237	282,021	(52,821)	1,540,309	15,730	28,933	638	39,367
	FUND BALANCES (DEFICITS) - ENDING	\$ 73,665	\$ 37,010	\$ 7,419	\$ 389,499	\$ (10,803)	\$ 2,416,917	\$ 64,577	\$ 65,186	\$ 16,105	\$ 46,672

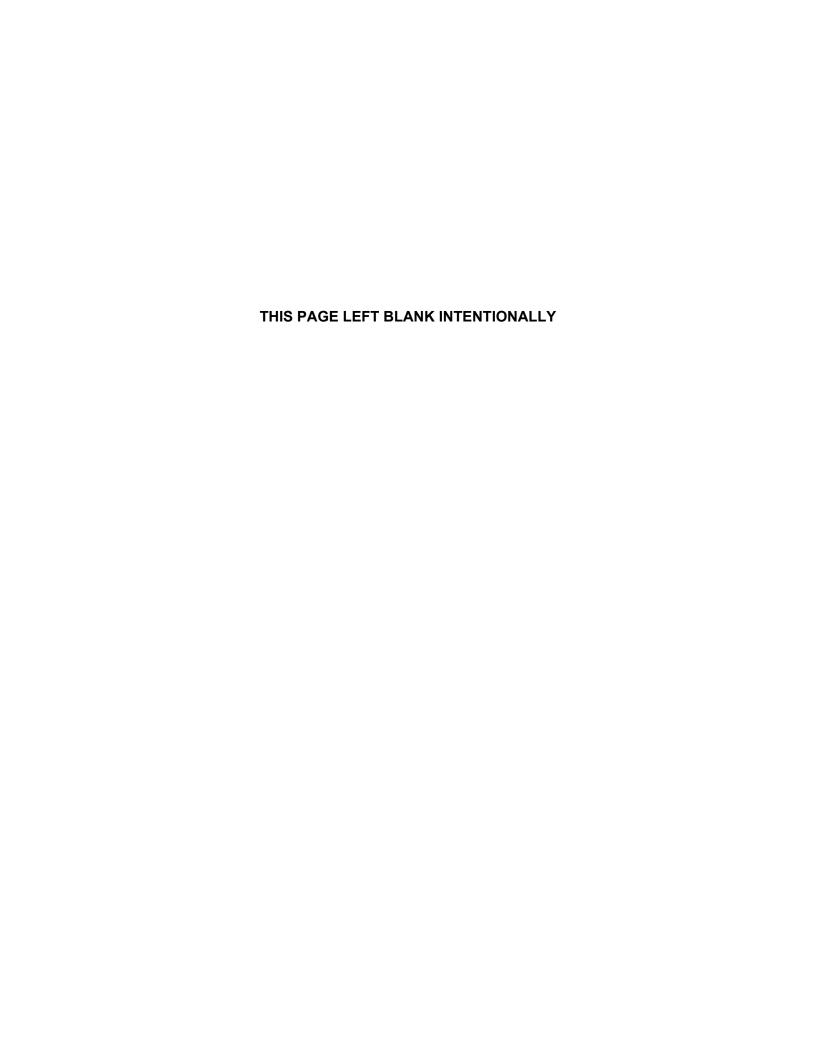
CITY OF OSHKOSH, WISCONSIN

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)

Nonmajor Governmental Funds

For the Year Ended December 31, 2024

			Capit	tal Projects Funds				Total None	major Funds
	TIF No. 40 Miles Kimball Redevelopment	TIF No. 41 Smith School Redevelopment	TIF No. 42 Morgan Crossing	TIF No. 43 Mill on Main	TIF No. 44 NW Oshkosh Expansion	TIF Reserve	Total Nonmajor Capital Projects Funds	2024	2023
REVENUES					•				
Taxes	\$ 2,336	\$ 2	\$ 424	\$ 11	\$ -	\$ -	\$ 5,535,674	\$ 13,076,074	\$ 11,223,792
Special Assessments		-	-	-	-	-	-	194,508	140,610
Intergovernmental Licenses and Permits		-	-	-	-	-	265,980	13,750,480 76,235	5,949,181
		-	-	-	-	-			60,291
Charges for Services Investment Earnings (Loss)	288	(118)	-	(2,987)	-	66	6,680 635,694	1,791,594 1,883,721	1,859,203 1,064,846
Donations	288	(118)	-	(2,987)	-		18,460	766,894	1,064,846
		-	-	-	-	44.000			
Miscellaneous		(116)	424	(0.070)		41,689 41,755	3,371,438	4,081,261	812,279
Total Revenues	2,624	(116)	424	(2,976)	<u>-</u>	41,/55	9,833,926	35,620,767	21,775,677
EXPENDITURES									
Current:									
General Government								1,522,598	
Public Safety								3,472,905	219,401
Public Works							12,672	5,208,954	5,066,147
Health and Human Services							1,961	1,164,388	1,107,916
Culture and Recreation							44,816	8,363,400	8,601,014
Conservation and Development	150	150	150	180	1,000		736,231	6,078,555	4,366,508
Debt Service					.,			-,	,,,
Principal							1,274,868	1,274,868	1,912,610
Interest							298,931	298,931	245,363
Capital Outlay							9,035,643	9,512,888	13,944,727
Total Expenditures	150	150	150	180	1,000		11,405,122	36,897,487	35,463,686
EXCESS (DEFICIENCY) OF REVENUES									
OVER (UNDER) EXPENDITURES	2,474_	(266)	274_	(3,156)	(1,000)	41,755	(1,571,196)	(1,276,720)	(13,688,009)
OTHER FINANCING SOURCES (USE)									
Proceeds of Long-Term Debt							12,315,600	12,315,600	1,339,287
Transfers In	•	•	-		-	-	12,313,000	486,213	7,730,959
Transfers Out	•	•	-		-	-		(261,099)	(4,859)
Total Other Financing Sources (Use)	<u>_</u>		-				12,315,600	12,540,714	9,065,387
Total Other Financing Cources (CSE)							12,010,000	12,040,714	3,003,001
NET CHANGE IN FUND BALANCES	2,474	(266)	274	(3,156)	(1,000)	41,755	10,744,404	11,263,994	(4,622,622)
FUND BALANCES (DEFICITS) - BEGINNING, AS PREVIOUSLY REPORTED Error Correction	(13,217)	(10,929)	(2,975)	(62,219)	:	:	11,912,773	29,184,821	33,677,174 130,269
FUND BALANCES (DEFICITS) - BEGINNING, AS ADJUSTED	(13,217)	(10,929)	(2,975)	(62,219)			11,912,773	29,184,821	33,807,443
FUND BALANCES (DEFICITS) - ENDING	\$ (10,743)	\$ (11,195)	\$ (2,701)	\$ (65,375)	\$ (1,000)	\$ 41,755	\$ 22,657,177	\$ 40,448,815	\$ 29,184,821



CITY OF OSHKOSH, WISCONSIN Combining Statement of Net Position Nonmajor Enterprise Funds As of December 31, 2024

	Parking Utility	Oshkosh Convention Center	Industrial Park Land
ASSETS	- r unking othicy		Lund
Current Assets:			
Cash and Investments	\$ 140,467	\$ 1,594,863	\$ -
Accounts Receivable	-	230,904	· -
Special Assessments	_	-	-
Other Receivables	-	-	-
Due from Other Funds	-	-	-
Prepaid Items	13,850	310	-
Total Current Assets	154,317	1,826,077	
Noncurrent Assets:			
Assets Held for Resale			4,447,936
Land	1,817,234	3,217,183	4,447,330
Buildings and Improvements	1,017,204	8,914,150	_
Infrastructure	3,447,323	0,914,130	_
Machinery and Equipment	10,291	1,582,082	-
Accumulated Depreciation	(2,411,005)		-
Total Noncurrent Assets	2,863,843	(4,083,231) 9,630,184	4,447,936
TOTAL ASSETS	3,018,160	11,456,261	4,447,936
DEFERRED OUTFLOWS OF RESOURCES			
Deferred Outflows of Resources Related to Pension	16,332	-	-
Deferred Outflows of Resources Related to			
Other Post-Employment Benefits	3,465	11,651	-
Total Deferred Outflows of Resources	19,797	11,651	
OUDDENT LIADUITIES			
CURRENT LIABILITIES	045	004.004	0.000
Accounts Payable	615	224,381	2,000
Accrued Interest	158	23,852	2,558
Due to Other Funds	-	-	1,430,771
Deposits from Others	-	5,000	-
Unearned Revenue	-	- 070	-
Current Portion of Other Post-Employment Benefits Liability	244	676	-
Current Portion of Compensated Absences	306	044.000	25.000
Current Portion of Long-Term Obligations	4.000	211,923	35,000
Total Current Liabilities	1,323	465,832	1,470,329
NONCURRENT LIABILITIES			
Net Pension Liability	1,831	-	-
Noncurrent Portion of Other Post-Employment Benefits Liability	4,921	16,687	-
Noncurrent Portion of Compensated Absences	1,223	-	-
Noncurrent Portion of Long-Term Obligations	25,000	452,886	80,000
Total Noncurrent Liabilities	32,975	469,573	80,000
TOTAL LIABILITIES	34,298	935,405	1,550,329
DEFERRED INFLOWS OF RESOURCES			
Deferred Inflows of Resources Related to Pension	9,828	_	_
Deferred Inflows of Resources Related to	0,020		
Other Post-Employment Benefits	4,275	14,374	-
Total Deferred Inflows of Resources	14,103	14,374	
NET POSITION			
Net Investment in Capital Assets	2,838,843	8,965,375	_
Restricted	4,673	0,903,373	-
Unrestricted	146,040	1,552,758	2,897,607
TOTAL NET POSITION	\$ 2,989,556	\$ 10,518,133	\$ 2,897,607
. C Zirer i Goriigii	2,000,000	7 10,010,100	2,501,001

		Totals								
	nspection Services		2024		2023					
\$	1,562,301 10,176	\$	3,297,631 241,080	\$	2,671,569 296,422					
	33,404		33,404		-					
	<u>-</u>		<b>-</b>		30,738					
	1,430,771		1,430,771		1,341,845					
	6,837 3,043,489	_	20,997 5,023,883		15,283 4,355,857					
_	3,043,469		3,023,003		4,333,637					
			4.447.000		4.447.000					
	-		4,447,936		4,447,936					
	-		5,034,417 8,914,150		5,034,417 8,784,902					
	-		3,447,323		3,447,323					
	132,684		1,725,057		1,721,177					
	(13,268)		(6,507,504)		(6,186,251)					
	119,416		17,061,379		17,249,504					
	3,162,905		22,085,262		21,605,361					
	452,530		468,862		624,987					
	92,321		107,437		119,424					
	544,851		576,299		744,411					
	1,419		228,415		450,726					
	-		26,568		31,642					
	-		1,430,771		1,341,845					
	840		5,000 840		5,000 528					
	4,438		5,358		4,794					
	17,450		17,756		16,232					
	, -		246,923		237,695					
	24,147		1,961,631		2,088,462					
	50,742		52,573		166,885					
	158,426		180,034		191,020					
	69,800		71,023		64,930					
	-		557,886		804,809					
	278,968		861,516		1,227,644					
	303,115		2,823,147		3,316,106					
	272,327		282,155		350,387					
	113,626		132,275		122,945					
	385,953		414,430		473,332					
	119,416		11,923,634		11,909,064					
	129,461		134,134		107,715					
\$	2,769,811 3,018,688	\$	7,366,216 19,423,984	\$	6,543,555 18,560,334					
Ψ	3,010,000	Ψ	10,420,304	Ψ	10,000,004					

Combining Statement of Revenues, Expenses and Changes in Net Position
Nonmajor Enterprise Funds
For the Year Ended December 31, 2024
With Summarized Information from December 31, 2023

	Par	king Utility		Oshkosh Convention Center	Ind	lustrial Park Land
OPERATING REVENUES	•	07.474	•		•	
Charges for Services	\$	97,171	\$	-	\$	-
Room Tax		-		2,555,474		-
Fines, Forfeitures and Penalties		41,636		-		-
Other Operating Revenues		-		108,454		11,083
Total Operating Revenues		138,807		2,663,928		11,083
OPERATING EXPENSES						
Operation and Maintenance		85,511		2,024,877		27,276
Depreciation		125,793		182,192		_
Total Operating Expenses		211,304		2,207,069		27,276
OPERATING INCOME (LOSS)		(72,497)		456,859		(16,193)
NONOPERATING REVENUES (EXPENSES)						
Gain on Disposal of Capital Assets		_		_		25,000
Investment Earnings (Loss)		5,057		58,862		(65,534)
Interest Expense		(2,065)		(31,873)		(4,397)
Miscellaneous		(=,000)		-		5,000
Total Nonoperating Revenues (Expenses)		2,992		26,989		(39,931)
CHANGE IN NET POSITION		(69,505)		483,848		(56,124)
NET POSITION - BEGINNING, AS PREVIOUSLY REPORTED		3,059,061		10,034,285		2,953,731
Error Correction		-		-		-
Change in Accounting Principle						
NET POSITION - BEGINNING, AS ADJUSTED		3,059,061		10,034,285		2,953,731
NET POSITION - ENDING	\$	2,989,556	\$	10,518,133	\$	2,897,607

			To	tals	
I	nspection Services		2024		2023
\$	1,439,596	\$	1,536,767	\$	1,365,093
•	-	•	2,555,474	*	2,530,104
	_		41,636		7,355
	_		119,537		128,793
	1,439,596		4,253,414		4,031,345
	<u> </u>				
	1,053,200		3,190,864		3,167,594
	13,268		321,253		320,462
	1,066,468		3,512,117		3,488,056
	373,128		741,297		543,289
	-		25,000		500
	132,303		130,688		85,354
	-		(38,335)		(57,929)
			5,000		
	132,303		122,353		27,925
	505,431		863,650		571,214
	2,380,573		18,427,650		18,015,500
	132,684		132,684		-
	<u> </u>		<u> </u>		(26,380)
	2,513,257		18,560,334		17,989,120
\$	3,018,688	\$	19,423,984	\$	18,560,334

Combining Statement of Cash Flows
Nonmajor Enterprise Funds

For the Year Ended December 31, 2024

	_ Pari	king Utility	 Oshkosh Convention Center	Indu	ustrial Park Land
CASH FLOWS FROM OPERATING ACTIVITIES					
Cash Received from Customers	\$	138,807	\$ 2,716,617	\$	11,083
Cash Paid To Suppliers		(32,022)	(2,149,517)		(27,276)
Cash Paid to Employees For Wages and Benefits		(53,289)	(97,499)		-
Net Cash Flows From Operating Activities		53,496	469,601		(16,193)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES Due to/from Other Funds		<u> </u>	<u> </u>		93,926
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			(100,100)		
Acquisition of Capital Assets		-	(133,128)		-
Sale of Capital Assets		-	(202 605)		25,000
Principal Payments on Long-Term Debt		(2.06F)	(202,695)		(35,000)
Interest and Fiscal Charges  Net Cash Flows From Capital and		(2,065)	 (39,145)		(2,199)
Related Financing Activities		(2,065)	(374,968)		(12,199)
Related Findheling Activities		(2,000)	 (074,000)		(12,100)
CASH FLOWS FROM INVESTING ACTIVITIES Investment Earnings (Loss)		5,057	 58,862		(65,534)
CHANGE IN CASH AND INVESTMENTS		56,488	153,495		-
CASH AND INVESTMENTS - BEGINNING		83,979	1,441,368		
CASH AND INVESTMENTS - ENDING	\$	140,467	\$ 1,594,863	\$	
RECONCILIATION OF CASH ACCOUNTS Cash and Investments	\$	140,467	\$ 1,594,863	\$	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES					
Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss)	\$	(72,497)	\$ 456,859	\$	(16,193)
to Net Cash Flows from Operating Activities:  Depreciation		125,793	182,192		-
Changes in Assets and Liabilities: Accounts Receivable		<u>-</u>	52,689		-
Other Receivables		-	-		-
Prepaid Items		1,433	(310)		-
Accounts Payable		134	(222,991)		-
Unearned Revenue		-	-		-
Compensated Absences		(1,039)	-		-
Net Pension Asset		-	-		-
Net Pension Liability		(6,213)	-		-
Deferred Outflows Related to Pension		13,793	-		-
Deferred Inflows Related to Pension		(7,061)	(0.005)		-
OPEB Liability		(1,957)	(2,395)		-
Deferred Outflows Related to OPEB		1,188	1,259		-
Deferred Inflows Related to OPEB		(78)	 2,298		
Net Cash Flows From Operating Activities	\$	53,496	\$ 469,601	\$	(16,193)

			To	tals	
I	nspection Services		2024		2023
_	1 420 592	_	4 306 000	_	
\$	1,439,583	\$	4,306,090	\$	3,963,748
	(91,408) (975,473)		(2,300,223) (1,126,261)		(2,204,889) (984,958)
	372,702		879,606		773,901
	012,102		0.0,000		170,001
	(88,926)		5,000		_
	-		(133,128)		(520,790)
	-		25,000		500
	-		(237,695)		(229,069)
_			(43,409)		(55,123)
	<u>-</u>		(389,232)		(804,482)
	132,303		130,688		85,354
	416,079		626,062		54,773
	1,146,222		2,671,569		2,616,796
\$	1,562,301	\$	3,297,631	\$	2,671,569
\$	1,562,301	\$	3,297,631	\$	2,671,569
\$	373,128	\$	741,297	\$	543,289
	13,268		321,253		320,462
	2,653		55,342		(36,859)
	(2,666)		(2,666)		(30,738)
	(6,837)		(5,714)		1,433
	546		(222,311)		(111,452)
	312		312		210
	8,656		7,617		6,950
	- (108,099)		- (114,312)		311,507 166,885
	142,332		156,125		(15,768)
	(61,171)		(68,232)		(382,972)
	(6,070)		(10,422)		(52,462)
	9,540		11,987		30,246
	7,110		9,330		23,170
\$	372,702	\$	879,606	\$	773,901

Combining Statement of Net Position (Deficit)
Internal Service Funds
As of December 31, 2024

	Health	,	Worker's		Field	To	tals	
	Insurance	Co	mpensation		Operations	2024		2023
ASSETS								
Current Assets:								
Cash and Investments	\$ 6,068,161	\$	674,190	\$	-	\$ 6,742,351	\$	5,736,256
Accounts Receivable	159,651		-		10,128	169,779		12,046
Due from Other Funds	1,735,830		-		-	1,735,830		1,668,399
Prepaid Items	-		75,000		-	75,000		75,000
Inventories	 -		-	_	487,677	 487,677		497,331
Total Current Assets	 7,963,642		749,190	_	497,805	 9,210,637		7,989,032
DEFERRED OUTFLOWS OF RESOURCES								
Deferred Outflows of Resources Related to Pension Deferred Outflows of Resources Related	-		108,508		1,570,027	1,678,535		2,456,392
to Other Post-Employment Benefits	-		17,408		385,149	402,557		407,630
Total Deferred Outflows of Resources	-		125,916		1,955,176	2,081,092		2,864,022
CURRENT LIABILITIES								
Accounts and Claims Payable	2,097,372		107,642		233,062	2,438,076		2,321,631
Due to Other Funds			· -		1,735,830	1,735,830		1,668,399
Current Other Post-Employment Benefits Liability	-		212		17,588	17,800		15,926
Total Current Liabilities	2,097,372		107,854		1,986,480	4,191,706		4,005,956
NONCURRENT LIABILITIES								
Net Pension Liability	-		12,167		176,046	188,213		655,907
Other Post-Employment Benefits Liability	-		40,947		640,557	681,504		659,550
Total Noncurrent Liabilities	-		53,114	_	816,603	869,717		1,315,457
TOTAL LIABILITIES	 2,097,372		160,968		2,803,083	5,061,423		5,321,413
DEFERRED INFLOWS OF RESOURCES  Deferred Inflows of Resources Related to Pension Deferred Inflows of Resources Related	-		65,299		944,821	1,010,120		1,377,127
to Other Post-Employment Benefits	-		21,313		474,254	495,567		425,767
Total Deferred Inflows of Resources	-		86,612		1,419,075	1,505,687		1,802,894
NET POSITION Unrestricted (Deficit)	\$ 5,866,270	\$	627,526	\$	(1,769,177)	\$ 4,724,619	\$	3,728,747

Combining Statement of Revenues, Expenses and Changes in Net Position (Deficit) Internal Service Funds

## For the Year Ended December 31, 2024

	Health	Worker's	Field	To	otal
	Insurance	Compensation	Operations	2024	2023
OPERATING REVENUES					
Charges for Services	\$ 11,571,485	\$ 985,200	\$ 5,694,787	\$ 18,251,472	\$ 18,045,223
Other Operating Revenues	1,636,874			1,636,874	1,502,352
Total Operating Revenues	13,208,359	985,200	5,694,787	19,888,346	19,547,575
OPERATING EXPENSES					
Operation and Maintenance	-	-	5,983,239	5,983,239	6,196,164
Claims and Administration	11,909,048	1,000,187		12,909,235	12,056,659
Total Operating Expenses	11,909,048	1,000,187	5,983,239	18,892,474	18,252,823
CHANGE IN NET POSITION	1,299,311	(14,987)	(288,452)	995,872	1,294,752
NET POSITION (DEFICIT) - BEGINNING	4,566,959	642,513	(1,480,725)	3,728,747	2,433,995
NET POSITION (DEFICIT) - ENDING	\$ 5,866,270	\$ 627,526	\$ (1,769,177)	\$ 4,724,619	\$ 3,728,747

Combining Statement of Cash Flows Internal Service Funds

For the Year Ended December 31, 2024

								To	tals	
			1	Worker's						
	Hea	Ith Insurance	Co	mpensation	Fie	ld Operations		2024		2023
CASH FLOWS FROM OPERATING ACTIVITIES										
Cash Received from City	\$	13,048,708	\$	985,200	\$	5,696,705	\$	19,730,613	\$	19,560,290
Paid to Suppliers for Goods and Services		(12,057,268)		(799,070)		(2,195,190)		(15,051,528)		(14,627,409)
Cash Paid to Employees For Wages and Benefits		-		(104,044)		(3,568,946)		(3,672,990)		(3,507,248)
Net Cash Flows From Operating Activities		991,440		82,086		(67,431)		1,006,095		1,425,633
CASH FLOWS FROM NON-CAPITAL										
FINANCING ACTIVITIES										
Due to/from Other Fund		(67,431)				67,431				
CHANGE IN CASH AND INVESTMENTS		924,009		82,086		-		1,006,095		1,425,633
CASH AND INVESTMENTS - BEGINNING		5,144,152		592,104		_		5,736,256		4,310,623
CASH AND INVESTMENTS - ENDING	\$	6,068,161	\$	674,190	\$		\$	6,742,351	\$	5,736,256
RECONCILIATION OF CASH ACCOUNTS										
Cash and Investments	\$	6,068,161	\$	674,190	\$		\$	6,742,351	\$	5,736,256
RECONCILIATION OF OPERATING INCOME (LOSS)										
TO NET CASH FLOWS FROM OPERATING ACTIVITIES										
Operating Income (Loss)	\$	1,299,311	\$	(14,987)	\$	(288,452)	\$	995,872	\$	1,294,752
Adjustments to Reconcile Operating Income (Loss)										
to Net Cash Flows from Operating Activities:										
Changes in Assets and Liabilities:										
Accounts Receivable		(159,651)		-		1,918		(157,733)		12,715
Inventories		-		-		9,654		9,654		127,964
Deferred Outflows Related to Pension		-		(61,091)		838,948		777,857		(2,456,392)
Deferred Outflows Related to OPEB		- (4.40.000)		(10,369)		15,442		5,073		(402,588)
Accounts and Claims Payable		(148,220)		89,449		175,216		116,445		(274,228)
Net Pension Liability		-		(494)		(467,200)		(467,694)		655,907
OPEB Liability		-		28,101		(4,273)		23,828		668,342
Deferred Inflows Related to Pension		-		38,716		(405,723)		(367,007)		1,377,127
Deferred Inflows Related to OPEB				12,761		57,039		69,800		422,034
Net Cash Flows From	ď	001 440	φ	92.006	φ	(67.424)	ф	1,006,095	φ	1 405 600
Operating Activities	Φ	991,440	\$	82,086	\$	(67,431)	\$	1,000,095	Φ	1,425,633

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Debt Service
For the Year Ended December 31, 2024

		Original Budget	F	inal Budget		Actual Amounts	ı	Variance Favorable nfavorable)
REVENUES	•	42 007 400	Φ.	12 007 100	•	40.007.400	•	
Taxes Investment Earnings	\$	13,897,400 750,000	\$	13,897,400 750,000	\$	13,897,400 449,397	\$	(300,603)
Total Revenues		14,647,400	_	14,647,400		14,346,797		(300,603)
Total Novollado		14,047,400		14,047,400		14,040,707		(000,000)
EXPENDITURES								
Debt Service:								
Principal		11,008,600		11,008,600		11,008,527		73
Interest and Fiscal Charges		3,638,800		3,638,800		3,954,061		(315,261)
Total Expenditures		14,647,400		14,647,400		14,962,588		(315,188)
DEFICIENCY OF REVENUES UNDER EXPENDITURES	_	<u> </u>		<u>-</u> _		(615,791)		(615,791)
OTHER FINANCING SOURCES (USE) Debt Premium						1,425,137		1,425,137
NET CHANGE IN FUND BALANCE		-		-		809,346		809,346
FUND BALANCE - BEGINNING		1,551,959	_	1,551,959		1,551,959		
FUND BALANCE - ENDING	\$	1,551,959	\$	1,551,959	\$	2,361,305	\$	809,346

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Equipment For the Year Ended December 31, 2024

	Original Budget	F	inal Budget	Actual Amounts		Variance Favorable Infavorable)
REVENUES	 					
Taxes	\$ 1,205,500	\$	1,205,500	\$ 1,205,500	\$	-
Miscellaneous	-		-	54,000		54,000
Total Revenues	1,205,500		1,205,500	1,259,500		54,000
EXPENDITURES						
General Government	-		-	50,111		(50,111)
Public Safety	-		-	2,557		(2,557)
Public Works	-		-	813,846		(813,846)
Conservation and Development	-		-	449,789		(449,789)
Capital Outlay	1,205,500		1,707,186	8,218,270		(6,511,084)
Total Expenditures	1,205,500		1,707,186	9,534,573		(7,827,387)
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	 		(501,686)	(8,275,073)	-	(7,773,387)
OTHER FINANCING SOURCES Proceeds from Long-term Debt	 			 4,884,400		4,884,400
NET CHANGE IN FUND BALANCE	-		(501,686)	(3,390,673)		(2,888,987)
FUND BALANCE - BEGINNING	15,691,525		15,691,525	15,691,525		
FUND BALANCE - ENDING	\$ 15,691,525	\$	15,189,839	\$ 12,300,852	\$	(2,888,987)

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Special Assessment Improvement For the Year Ended December 31, 2024

	 Original Budget	F	inal Budget	Actual Amounts	F	/ariance avorable nfavorable)
REVENUES	 _			_		
Special Assessments	\$ 3,630,300	\$	3,630,300	\$ 4,209,262	\$	578,962
EXPENDITURES						
Public Works	255,583		256,986	214,696		42,290
Debt Service:						,
Principal	1,050,000		1,050,000	1,050,000		-
Interest and Fiscal Charges	215,000		215,000	214,275		725
Total Expenditures	1,520,583		1,521,986	1,478,971		43,015
NET CHANGE IN FUND BALANCE	2,109,717		2,108,314	2,730,291		621,977
FUND BALANCE - BEGINNING	 16,056,206	_	16,056,206	 16,056,206		
FUND BALANCE - ENDING	\$ 18,165,923	\$	18,164,520	\$ 18,786,497	\$	621,977

CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Senior Services For the Year Ended December 31, 2024

	Original Budget	Fi	nal Budget	Actual Amounts	F	Variance avorable nfavorable)
REVENUES						
Taxes	\$ 393,500	\$	393,500	\$ 393,000	\$	(500)
Intergovernmental	106,600		106,600	93,746		(12,854)
Charges for Services	100		100	28		(72)
Investment Earnings	-		-	10,692		10,692
Miscellaneous	186,900		201,900	174,791		(27,109)
Total Revenues	687,100		702,100	672,257		(29,843)
EXPENDITURES						
Health and Human Services	 739,209		767,400	 681,073		86,327
NET CHANGE IN FUND BALANCE	(52,109)		(65,300)	(8,816)		56,484
FUND BALANCE - BEGINNING	 34,681		34,681	34,681		<del>-</del> _
FUND BALANCE - ENDING	\$ (17,428)	\$	(30,619)	\$ 25,865	\$	56,484

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Business Improvement District For the Year Ended December 31, 2024

		Original Budget	Fin	al Budget		Actual Amounts	F	ariance avorable favorable)
REVENUES	•	140.040	•	140.040	•	440.040	•	
Special Assessments	\$	140,610	\$	140,610	\$	140,610	\$	-
Investment Earnings		400.000		400.000		10,021		10,021
Miscellaneous		100,000		100,000		83,695		(16,305)
Total Revenues		240,610		240,610		234,326		(6,284)
<b>EXPENDITURES</b> Conservation and Development		205,000		255,000		227,471		27,529
DEFICIENCY OF REVENUES UNDER EXPENDITURES		35,610		(14,390)		6,855		21,245
OTHER FINANCING SOURCE Transfers In		<u>-</u>		<u>-</u> _		50,000		50,000
NET CHANGE IN FUND BALANCE		35,610		(14,390)		56,855		71,245
FUND BALANCE - BEGINNING		115,324		115,324		115,324		
FUND BALANCE - ENDING	\$	150,934	\$	100,934	\$	172,179	\$	71,245

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Recycling
For the Year Ended December 31, 2024

		Original Budget	Fi	nal Budget	Actual Amounts	F	Variance Favorable nfavorable)
REVENUES	_		_			_	
Intergovernmental	\$	237,000	\$	237,000	\$ 237,193	\$	193
Charges for Services		881,000		881,000	897,683		16,683
Investment Earnings		-		-	169,773		169,773
Miscellaneous		20,000		20,000	1,070		(18,930)
Total Revenues		1,138,000		1,138,000	1,305,719		167,719
EXPENDITURES							
Public Works		858,723		858,723	1,020,118		(161,395)
Capital Outlay		255,000		255,000	-		255,000
Total Expenditures		1,113,723		1,113,723	1,020,118		93,605
NET CHANGE IN FUND BALANCE		24,277		24,277	285,601		261,324
FUND BALANCE - BEGINNING		2,929,300		2,929,300	 2,929,300		-
FUND BALANCE - ENDING	\$	2,953,577	\$	2,953,577	\$ 3,214,901	\$	261,324

CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Street Lighting
For the Year Ended December 31, 2024

	Original Budget	Final Budget		Actual Amounts	Variance Favorable (Unfavorable)	
REVENUES						
Taxes	\$ 1,060,300	\$	1,060,300	\$ 1,060,300	\$	-
Investment Earnings	-		_	39,558		39,558
Miscellaneous	-		-	2,380		2,380
Total Revenues	1,060,300		1,060,300	 1,102,238		41,938
EXPENDITURES Public Works	 1,060,300		1,090,876	1,028,599		62,277
NET CHANGE IN FUND BALANCE	-		(30,576)	73,639		104,215
FUND BALANCE - BEGINNING	 223,220		223,220	 223,220		<u>-</u> .
FUND BALANCE - ENDING	\$ 223,220	\$	192,644	\$ 296,859	\$	104,215

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Library For the Year Ended December 31, 2024

	 Original Budget		Final Budget		Actual Amounts		Variance Favorable nfavorable)
REVENUES							
Taxes	\$ 2,876,500	\$	2,876,500	\$	2,876,500	\$	-
Intergovernmental	959,036		959,036		797,246		(161,790)
Charges for Services	244,500		244,500		209,268		(35,232)
Investment Earnings	-		-		82,668		82,668
Total Revenues	 4,080,036		4,080,036		3,965,682		(114,354)
EXPENDITURES							
Culture and Recreation	 4,079,973		4,079,973		4,142,934		(62,961)
NET CHANGE IN FUND BALANCE	63		63		(177,252)		(177,315)
FUND BALANCE - BEGINNING	 228,655		228,655		228,655		
FUND BALANCE - ENDING	\$ 228,718	\$	228,718	\$	51,403	\$	(177,315)

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Museum
For the Year Ended December 31, 2024

	Original Budget	Final Budget	Actual Amounts	Variance Favorable (Unfavorable)	
REVENUES					
Taxes	\$ 1,029,100	\$ 1,029,100	\$ 1,029,100	\$ -	
Intergovernmental	-	-	5,000	5,000	
Charges for Services	30,000	30,000	30,038	38	
Investment Earnings	12,000	12,000	145,656	133,656	
Miscellaneous	81,500	81,500	151,537	70,037	
Total Revenues	1,152,600	1,152,600	1,361,331	208,731	
EXPENDITURES					
Culture and Recreation	1,399,943	1,423,350	1,271,701	151,649	
Capital Outlay	4,000	4,000	1,527	2,473	
Total Expenditures	1,403,943	1,427,350	1,273,228	154,122	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(251,343)	(274,750)	88,103	362,853	
OTHER FINANCING SOURCE Transfers In	85,400	172,289	89,166	(83,123)	
NET CHANGE IN FUND BALANCE	(165,943)	(102,461)	177,269	279,730	
FUND BALANCE - BEGINNING	1,546,559	1,546,559	1,546,559		
FUND BALANCE - ENDING	\$ 1,380,616	\$ 1,444,098	\$ 1,723,828	\$ 279,730	

CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Cemetery
For the Year Ended December 31, 2024

		Original Budget	Fir	nal Budget		Actual Amounts	F	/ariance avorable favorable)
REVENUES	•	000 500	•	000 500	•	000 500	•	
Taxes	\$	328,500 90,000	\$	328,500 90,000	\$	328,500 62,946	\$	(07.054)
Charges for Services		90,000		90,000		22,512		(27,054)
Investment Earnings Miscellaneous		34,900		34,900		34,198		22,512
Total Revenues		453,400		453,400		448,156		(702) (5,244)
Total Revenues		433,400		433,400		440,130		(3,244)
EXPENDITURES								
Health and Human Services		522,676		522,676		446,392		76,284
, results sind , remain est most					_	,		70,201
EXCESS (DEFICIENCY) OF REVENUES								
OVER (UNDER) EXPENDITURES		(69,276)		(69,276)		1,764		71,040
OTHER FINANCING SOURCE								
Transfers In		70,020		70,020		70,020		
NET CHANGE IN FUND BALANCE		744		744		71,784		71,040
FUND BALANCE - BEGINNING		324,220		324,220		324,220		
FUND DAI ANGE ENDING	_		_		_		_	
FUND BALANCE - ENDING	\$	324,964	\$	324,964	<u>\$</u>	396,004	\$	71,040

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Community Development Block Grant For the Year Ended December 31, 2024

		Original Budget	Final Budget		Actual Amounts		Variance Favorable (Unfavorable)	
REVENUES								-
Intergovernmental	\$	807,095	\$	807,095	\$	1,309,221	\$	502,126
Investment Earnings (Loss)	·	-	·	-		6,395		6,395
Miscellaneous		250,000		250,000		160,029		(89,971)
Total Revenues		1,057,095		1,057,095		1,475,645		418,550
<b>EXPENDITURES</b> Conservation and Development		653,750		648,058		1,465,158		(817,100)
NET CHANGE IN FUND BALANCE		403,345		409,037		10,487		(398,550)
FUND BALANCE - BEGINNING		4,343,662		4,343,662		4,343,662		<u>-</u>
FUND BALANCE - ENDING	\$	4,747,007	\$	4,752,699	\$	4,354,149	\$	(398,550)

CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Neighborhood Improvement Loan Program For the Year Ended December 31, 2024

	Original Budget	Fi	nal Budget	 Actual Amounts	Variance Favorable (Unfavorable)		
REVENUES Investment Earnings	\$ 	\$	<u>-</u> _	\$ 11,291	\$	11,291	
<b>EXPENDITURES</b> Conservation and Development	218,100		218,100	<u> </u>		218,100	
NET CHANGE IN FUND BALANCE	(218,100)		(218,100)	11,291		229,391	
FUND BALANCE - BEGINNING	278,898		278,898	278,898			
FUND BALANCE - ENDING	\$ 60,798	\$	60,798	\$ 290,189	\$	229,391	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Local Revolving Loan Program
For the Year Ended December 31, 2024

		Original Budget	Fi	inal Budget	 Actual Amounts	Variance Favorable (Unfavorable)		
REVENUES Investment Earnings Miscellaneous Total Revenues	\$ 	- - -	\$	- - -	\$ 44,529 10,551 55,080	\$	44,529 10,551 55,080	
<b>EXPENDITURES</b> Conservation and Development	_	450,000		450,000	213,142		236,858	
NET CHANGE IN FUND BALANCE		(450,000)		(450,000)	53,037		503,037	
FUND BALANCE - BEGINNING		2,020,547		2,020,547	2,020,547			
FUND BALANCE - ENDING	\$	1,570,547	\$	1,570,547	\$ 2,073,584	\$	503,037	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Senior Services Revolving Loans For the Year Ended December 31, 2024

			Actual Amounts	Variance Favorable (Unfavorable)			
REVENUES							
Intergovernmental	\$	3,000	\$ 3,000	\$	-	\$	(3,000)
Investment Earnings		-	-		9,271		9,271
Miscellaneous		61,000	61,000		63,780		2,780
Total Revenues		64,000	64,000		73,051		9,051
EXPENDITURES							
Health and Human Services		56,900	56,018		34,962		21,056
Capital Outlay		7,000	7,000		6,730		270
Total Expenditures		63,900	63,018		41,692		21,326
NET CHANGE IN FUND BALANCE		100	982		31,359		30,377
FUND BALANCE - BEGINNING		173,223	 173,223		173,223		
FUND BALANCE - ENDING	\$	173,323	\$ 174,205	\$	204,582	\$	30,377

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Police Special For the Year Ended December 31, 2024

REVENUES		Original Budget		Final Budget		Actual Amounts		/ariance avorable nfavorable)
Intergovernmental	\$	18,100	\$	18,100	\$	179.705	\$	161,605
Investment Earnings	Ψ	-	Ψ	-	Ψ	23,050	Ψ	23,050
Miscellaneous		73,400		73,400		123,789		50,389
Total Revenues		91,500		91,500		326,544		235,044
EXPENDITURES								
Public Safety		99,000		207,937		114,161		93,776
Capital Outlay		-		-		25,000		(25,000)
Total Expenditures		99,000		207,937		139,161		68,776
NET CHANGE IN FUND BALANCE		(7,500)		(116,437)		187,383		303,820
FUND BALANCE - BEGINNING		298,049		298,049		298,049		
FUND BALANCE - ENDING	\$	290,549	\$	181,612	\$	485,432	\$	303,820

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Fire Special
For the Year Ended December 31, 2024

	Original Actual Budget Final Budget Amounts					Variance Favorable (Unfavorable)		
REVENUES								
Intergovernmental	\$	74,500	\$	74,500	\$	164,155	\$	89,655
Charges for Services		_		-		5,035		5,035
Investment Earnings		-		-		22,401		22,401
Miscellaneous		-				2,500		2,500
Total Revenues		74,500		74,500		194,091		119,591
EXPENDITURES								
Public Safety		134,109		153,329		305,351		(152,022)
Capital Outlay		36,200		36,200		8,905		27,295
Total Expenditures		170,309		189,529		314,256		(124,727)
NET CHANGE IN FUND BALANCE		(95,809)		(115,029)		(79,237)		35,792
FUND BALANCE - BEGINNING		408,608		408,608		408,608		
FUND BALANCE - ENDING	\$	312,799	\$	293,579	\$	329,371	\$	35,792

**CITY OF OSHKOSH, WISCONSIN**Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - Park Revenue Facilities For the Year Ended December 31, 2024

DEVENUE	Original Budget		Final Budget		Actual Amounts		Variance Favorable (Unfavorable)	
REVENUES	ф	279,400	œ.	279,400	œ.	224 620	œ.	(44.770)
Charges for Services	\$	279,400	\$	279,400	\$	234,630	\$	(44,770)
Investment Earnings		-		-		32,912		32,912
Miscellaneous		102,100		102,100		89,818		(12,282)
Total Revenues		381,500		381,500		357,360		(24,140)
EXPENDITURES								
Culture and Recreation		374,656		373,425		291,232		82,193
Capital Outlay		6,800		6,800		-		6,800
Total Expenditures		381,456		380,225		291,232		88,993
NET CHANGE IN FUND BALANCE		44		1,275		66,128		64,853
FUND BALANCE - BEGINNING		686,863		686,863		686,863		
FUND BALANCE - ENDING	\$	686,907	\$	688,138	\$	752,991	\$	64,853

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Leach Amphitheater For the Year Ended December 31, 2024

	Original Actual Budget Final Budget Amounts				Actual Amounts	Variance Favorable (Unfavorable)		
REVENUES			_		_		_	
Taxes	\$	23,000	\$	23,000	\$	23,000	\$	-
Charges for Services		35,000		35,000		39,120		4,120
Investment Earnings		-		-		5,303		5,303
Miscellaneous		20,500		20,500		16,229		(4,271)
Total Revenues		78,500		78,500		83,652		5,152
EXPENDITURES								
Culture and Recreation		101,472		101,472		91,119		10,353
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(22,972)		(22,972)		(7,467)		15,505
OTHER FINANCING SOURCE								
Transfers In		25,000		25,000		25,000		
NET CHANGE IN FUND BALANCE		2,028		2,028		17,533		15,505
FUND BALANCE - BEGINNING		96,802		96,802		96,802		
FUND BALANCE - ENDING	\$	98,830	\$	98,830	\$	114,335	\$	15,505

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - Public Works Special For the Year Ended December 31, 2024

DEVENUE		Original Budget	Fi	nal Budget		Actual Amounts	F	Variance Favorable nfavorable)
REVENUES	Φ		Φ.		Φ	F2 000	Φ	F0 000
Special Assessments	\$	-	\$	-	\$	53,898	\$	53,898
Intergovernmental		500,000		500,000		-		(500,000)
Licenses and Permits		130,000		130,000		76,235		(53,765)
Investment Earnings (Loss)		-		-		(3,402)		(3,402)
Total Revenues		630,000		630,000		126,731		(503,269)
EXPENDITURES								
Public Works		627,751		626,651		290,893		335,758
NET CHANGE IN FUND BALANCE		2,249		3,349		(164,162)		(167,511)
FUND BALANCE (DEFICIT) - BEGINNING		(41,332)		(41,332)		(41,332)		
FUND BALANCE (DEFICIT) - ENDING	\$	(39,083)	\$	(37,983)	\$	(205,494)	\$	(167,511)

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - Garbage Collection and Disposal For the Year Ended December 31, 2024

	Original Budget		F			Actual Amounts	F	Variance Favorable nfavorable)
REVENUES								
Taxes	\$	1,730,000	\$	1,730,000	\$	1,730,000	\$	-
Charges for Services		65,000		65,000		64,752		(248)
Investment Earnings		-		-		40,671		40,671 <sup>°</sup>
Total Revenues		1,805,000		1,805,000		1,835,423		30,423
EXPENDITURES Public Works		1,800,274		1,802,591		1,901,587		(98,996)
NET CHANGE IN FUND BALANCE		4,726		2,409		(66,164)		(68,573)
FUND BALANCE (DEFICIT) - BEGINNING	_	(45,795)		(45,795)		(45,795)		
FUND BALANCE (DEFICIT) - ENDING	\$	(41,069)	\$	(43,386)	\$	(111,959)	\$	(68,573)

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - Pollock Water Park For the Year Ended December 31, 2024

	Original Budget	!	Final Budget	 Actual Amounts	Variance Favorable Infavorable)
REVENUES					
Taxes	\$ 100,000	\$	100,000	\$ 100,000	\$ -
Charges for Services	243,400		243,400	241,414	(1,986)
Miscellaneous	549,000		549,000	376,562	(172,438)
Total Revenues	 892,400		892,400	717,976	(174,424)
EXPENDITURES					
Culture and Recreation	511,395		508,440	487,253	21,187
Capital Outlay	370,000		370,000	435,083	(65,083)
Total Expenditures	881,395		878,440	922,336	(43,896)
NET CHANGE IN FUND BALANCE (DEFICIT)	11,005		13,960	(204,360)	(218,320)
FUND BALANCE - BEGINNING	 78,600		78,600	 78,600	 <u>-</u>
FUND BALANCE (DEFICIT) - ENDING	\$ 89,605	\$	92,560	\$ (125,760)	\$ (218,320)

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Healthy Neighborhood Initiative For the Year Ended December 31, 2024

	Original Budget			inal Budget	Actual Amounts	F	/ariance avorable nfavorable)
REVENUES							
Interest Earnings	\$	-	\$	-	\$ 125,908	\$	125,908
Miscellaneous		60,000		60,000	167,328		107,328
Total Revenues		60,000		60,000	293,236		233,236
<b>EXPENDITURES</b> Conservation and Development		698,689	-	698,459	 522,065		176,394
NET CHANGE IN FUND BALANCE		(638,689)		(638,459)	(228,829)		409,630
FUND BALANCE - BEGINNING		2,699,098		2,699,098	2,699,098		
FUND BALANCE - ENDING	\$	2,060,409	\$	2,060,639	\$ 2,470,269	\$	409,630

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - Street Tree Memorial For the Year Ended December 31, 2024

	Original Budget	F	nal Budget	Actual Amounts	F	Variance Favorable nfavorable)
REVENUES						
Intergovernmental	\$ 25,000	\$	25,000	\$ -	\$	(25,000)
Miscellaneous	33,000		33,000	18,457		(14,543)
Total Revenues	58,000		58,000	18,457		(39,543)
EXPENDITURES  Conservation and Development	33,000		33,000	231,111		(198,111)
NET CHANGE IN FUND BALANCE (DEFICIT)	25,000		25,000	(212,654)		(237,654)
FUND BALANCE - BEGINNING	189,143		189,143	 189,143		<del>-</del>
FUND BALANCE (DEFICIT) - ENDING	\$ 214,143	\$	214,143	\$ (23,511)	\$	(237,654)

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Senior Center For the Year Ended December 31, 2024

		Original Budget Final Budget				Actual Amounts		Variance Favorable (Unfavorable)	
REVENUES Investment Income	\$		\$	_	\$	6,130	\$	6,130	
Miscellaneous	Ф	-	Ф	-	Ф	0,130	Ф	0,130	
Total Revenues		-		-		6,132		6,132	
EXPENDITURES									
Health and Human Services		3,000		3,000		1,961			
NET CHANGE IN FUND BALANCE		(3,000)		(3,000)		4,171		7,171	
FUND BALANCE - BEGINNING		125,237		125,237		125,237			
FUND BALANCE - ENDING	\$	122,237	\$	122,237	\$	129,408	\$	7,171	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - Grand Opera House
For the Year Ended December 31, 2024

DEVENUE		Original Budget	Fii	nal Budget		Actual Amounts	Variance Favorable (Unfavorable)	
REVENUES	_		_		_		_	
Taxes	\$	36,900	\$	36,900	\$	36,900	\$	-
Investment Earnings (Loss)		-		-		(7,437)		(7,437)
Miscellaneous		-		-		1		1
Total Revenues		36,900		36,900		29,464		(7,436)
EXPENDITURES								
Culture and Recreation		36,900		46,216		42,098		4,118
Capital Outlay		· -		-		6,500		(6,500)
Total Expenditures		36,900		46,216		48,598		(2,382)
NET CHANGE IN FUND BALANCE		-		(9,316)		(19,134)		(9,818)
FUND BALANCE (DEFICIT) - BEGINNING		(130,850)		(130,850)		(130,850)		<u>-</u>
FUND BALANCE (DEFICIT) - ENDING	\$	(130,850)	\$	(140,166)	\$	(149,984)	\$	(9,818)

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - Parking Ramp Improvements For the Year Ended December 31, 2024

	Original Budget		nal Budget	Actual amounts	Variance Favorable (Unfavorable		
REVENUES							
Investment Income	\$ -	\$	-	\$ 25,646	\$	25,646	
Miscellaneous	 110,000		110,000	 50,119		(59,881)	
Total Revenues	 110,000		110,000	75,765		(34,235)	
EXPENDITURES							
Public Works	22,000		22,000	12,672		9,328	
Capital Outlay	300,000		346,762	139,522		207,240	
Total Expenditures	 322,000		368,762	152,194		216,568	
NET CHANGE IN FUND BALANCE	(212,000)		(258,762)	(76,429)		182,333	
FUND BALANCE - BEGINNING	 546,308		546,308	 546,308			
FUND BALANCE - ENDING	\$ 334,308	\$	287,546	\$ 469,879	\$	182,333	

CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - TIF No. 8 S Aviation Industrial For the Year Ended December 31, 2024

		Original Budget	Fin	al Budget	_	Actual mounts	Fa	ariance vorable avorable)
REVENUES	·							
Investment Income	\$		\$		\$	1,344	\$	1,344
EXPENDITURES								
Debt Service:								
Principal		5,000		5,000		5,000		-
Interest and Fiscal Charges		435		435		435		-
Total Expenditures		5,435		5,435		5,435		-
NET CHANGE IN FUND BALANCE		(5,435)		(5,435)		(4,091)		1,344
FUND BALANCE - BEGINNING		28,964		28,964		28,964		
FUND BALANCE - ENDING	_\$	23,529	\$	23,529	\$	24,873	\$	1,344

# CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - TIF No. 12 Division Street For the Year Ended December 31, 2024

	Original Budget		Fir	nal Budget	,	Actual Amounts		ariance avorable favorable)
REVENUES								
Taxes	\$	150,000	\$	150,000	\$	153,637	\$	3,637
Intergovernmental		1,600		1,600		1,953		353
Investment Income		-		-		46,638		46,638
Total Revenues		151,600		151,600		202,228		50,628
<b>EXPENDITURES</b> Conservation and Development		150,260		150,260		149,827		433
NET CHANGE IN FUND BALANCE		1,340		1,340		52,401		51,061
FUND BALANCE - BEGINNING		807,748		807,748		807,748		
FUND BALANCE - ENDING	\$	809,088	\$	809,088	\$	860,149	\$	51,061

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - TIF No. 13 Marion Road/ Pearl Avenue For the Year Ended December 31, 2024

REVENUES		Original Budget	F	inal Budget		Actual Amounts	F	Variance Favorable nfavorable)
	ф	250,000	Φ	250,000	Φ	240 200	Φ.	(4.040)
Taxes	\$	350,000	\$	350,000	\$	348,390	\$	(1,610)
Intergovernmental		9,100		9,100		10,112		1,012
Investment Income						(12,300)		(12,300)
Total Revenues		359,100		359,100		346,202		(12,898)
EXPENDITURES  Conservation and Development  Debt Service:		2,200		2,200		260		1,940
Principal Principal		75,000		75,000		75,000		_
Interest and Fiscal Charges		4,300		4,300		4,275		25
Total Expenditures		81,500		81,500		79,535		1,965
NET CHANGE IN FUND BALANCE		277,600		277,600		266,667		(10,933)
FUND BALANCE (DEFICIT) - BEGINNING		(587,190)		(587,190)		(587,190)		
FUND BALANCE (DEFICIT) - ENDING	\$	(309,590)	\$	(309,590)	\$	(320,523)	\$	(10,933)

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - TIF No. 14 Mercy Medical Center For the Year Ended December 31, 2024

	Original Budget	Fi	inal Budget	Actual Amounts	F	Variance Favorable nfavorable)
REVENUES	 					
Taxes	\$ 585,000	\$	585,000	\$ 269,971	\$	(315,029)
Intergovernmental	115		115	112		(3)
Investment Income	-		-	50,221		50,221
Total Revenues	585,115		585,115	320,304		(264,811)
<b>EXPENDITURES</b> Conservation and Development	120,200		120,200	 73,734		46,466
NET CHANGE IN FUND BALANCE	464,915		464,915	246,570		(218,345)
FUND BALANCE - BEGINNING	1,039,261		1,039,261	 1,039,261		
FUND BALANCE - ENDING	\$ 1,504,176	\$	1,504,176	\$ 1,285,831	\$	(218,345)

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - TIF No. 15 Park Plaza/Commerce Street For the Year Ended December 31, 2024

	Original Budget	F	inal Budget	Actual Amounts	Variance Favorable nfavorable)
REVENUES					,
Taxes	\$ 220,000	\$	220,000	\$ 218,768	\$ (1,232)
Intergovernmental	40,000		40,000	47,573	7,573
Investment Income	-		-	162,850	162,850
Total Revenues	260,000		260,000	429,191	169,191
<b>EXPENDITURES</b> Conservation and Development	 130,200		130,200	 129,870	 330_
NET CHANGE IN FUND BALANCE	129,800		129,800	299,321	169,521
FUND BALANCE - BEGINNING	3,085,646		3,085,646	 3,085,646	<u>-</u>
FUND BALANCE - ENDING	\$ 3,215,446	\$	3,215,446	\$ 3,384,967	\$ 169,521

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - TIF No. 16 100 Block Redevelopment For the Year Ended December 31, 2024

	Original Budget	Fi	nal Budget	Actual Amounts	Variance Favorable (Unfavorable)		
REVENUES							
Taxes	\$ 150,000	\$	150,000	\$ 152,264	\$	2,264	
Intergovernmental	600		600	564		(36)	
Investment Income	-		-	36,241		36,241	
Total Revenues	150,600		150,600	189,069		38,469	
<b>EXPENDITURES</b> Conservation and Development	 85,200		85,200	 150		85,050	
NET CHANGE IN FUND BALANCE	65,400		65,400	188,919		123,519	
FUND BALANCE - BEGINNING	639,430		639,430	 639,430		<u>-</u>	
FUND BALANCE - ENDING	\$ 704,830	\$	704,830	\$ 828,349	\$	123,519	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - TIF No. 17 City Center Redevelopment
For the Year Ended December 31, 2024

	 Original Budget	Fii	nal Budget	 Actual Amounts	F	ariance avorable favorable)
REVENUES	 			_		_
Taxes	\$ 315,000	\$	315,000	\$ 322,441	\$	7,441
Intergovernmental	53,000		53,000	52,522		(478)
Investment Income	_		-	40,584		40,584
Total Revenues	368,000		368,000	415,547		47,547
EXPENDITURES						
Conservation and Development	200		200	150		50
Debt Service:						
Principal	300,000		300,000	300,000		-
Interest and Fiscal Charges	47,000		47,000	46,950		50
Total Expenditures	347,200		347,200	347,100		100
NET CHANGE IN FUND BALANCE	20,800		20,800	68,447		47,647
FUND BALANCE - BEGINNING	 573,740		573,740	 573,740		
FUND BALANCE - ENDING	\$ 594,540	\$	594,540	\$ 642,187	\$	47,647

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - TIF No. 18 SW Industrial Park Expansion For the Year Ended December 31, 2024

	Original Budget Final Budget		Actual Amounts	Variance Favorable (Unfavorable)		
REVENUES			 _	_		
Taxes	\$	523,600	\$ 523,600	\$ 526,143	\$	2,543
Intergovernmental		55,700	55,700	54,240		(1,460)
Investment Income		-	-	20,255		20,255
Total Revenues		579,300	579,300	 600,638		21,338
EXPENDITURES						
Conservation and Development		200	200	150		50
Debt Service:						
Principal		40,000	40,000	40,000		-
Interest and Fiscal Charges		1,200	1,200	1,200		-
Total Expenditures		41,400	41,400	41,350		50
NET CHANGE IN FUND BALANCE		537,900	537,900	559,288		21,388
FUND BALANCE (DEFICIT) - BEGINNING		(126,138)	 (126,138)	 (126,138)		
FUND BALANCE (DEFICIT) - ENDING	\$	411,762	\$ 411,762	\$ 433,150	\$	21,388

# CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - TIF No. 19 NW Industrial Expansion For the Year Ended December 31, 2024

	Original Budget		nal Budget	Actual Amounts		F	/ariance avorable favorable)
REVENUES	 						
Taxes	\$ 275,000	\$	275,000	\$	266,483	\$	(8,517)
Intergovernmental	26,000		26,000		25,259		(741)
Investment Income	-		-		57,737		57,737
Total Revenues	301,000		301,000		349,479		48,479
<b>EXPENDITURES</b> Conservation and Development	 150		150		9,724		(9,574)
NET CHANGE IN FUND BALANCE	300,850		300,850		339,755		38,905
FUND BALANCE - BEGINNING	 903,429		903,429		903,429		
FUND BALANCE - ENDING	\$ 1,204,279	\$	1,204,279	\$	1,243,184	\$	38,905

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - TIF No. 20 South Shore Redevelopment For the Year Ended December 31, 2024

		Original Budget	F	inal Budget		Actual Amounts		Variance Favorable Infavorable)
REVENUES	_		_		_	4.040	_	
Intergovernmental	\$	-	\$	-	\$	1,049	\$	1,049
Investment Income						132,601		132,601
Total Revenues				<del>-</del>		133,650		133,650
EXPENDITURES								
Current:								
Conservation and Development		200		200		205		(5)
Debt Service:								
Principal		240,000		240,000		240,000		-
Interest and Fiscal Charges		45,500		45,500		47,597		(2,097)
Capital Outlay		1,484,294		2,938,409		338,508		2,599,901
Total Expenditures		1,769,994		3,224,109		626,310		2,597,799
NET CHANGE IN FUND BALANCE		(1,769,994)		(3,224,109)		(492,660)		2,731,449
FUND BALANCE - BEGINNING		2,761,099		2,761,099		2,761,099		
FUND BALANCE - ENDING	\$	991,105	\$	(463,010)	\$	2,268,439	\$	2,731,449

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - TIF No. 21 Fox River Corridor For the Year Ended December 31, 2024

	Original Budget	Fir	nal Budget	 Actual Amounts	F	/ariance avorable favorable)
REVENUES						
Taxes	\$ 505,000	\$	505,000	\$ 454,200	\$	(50,800)
Intergovernmental	-		-	485		485
Investment Income	 -		-	 47,436		47,436
Total Revenues	505,000		505,000	502,121		(2,879)
EXPENDITURES						
Current:						
Conservation and Development	75,200		75,200	5,299		69,901
Debt Service:						,
Principal	100,000		100,000	100,000		-
Interest and Fiscal Charges	21,000		21,000	20,950		50
Total Expenditures	196,200		196,200	126,249		69,951
NET CHANGE IN FUND BALANCE	308,800		308,800	375,872		67,072
FUND BALANCE - BEGINNING	540,501		540,501	540,501		
FUND BALANCE - ENDING	\$ 849,301	\$	849,301	\$ 916,373	\$	67,072

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - TIF No. 23 SW Industrial Park Expansion For the Year Ended December 31, 2024

	Original Budget			inal Budget	 Actual Amounts	Variance Favorable (Unfavorable)		
REVENUES								
Taxes	\$	23,500	\$	23,500	\$ 23,401	\$	(99)	
Investment Income		-		-	(145,701)		(145,701)	
Total Revenues		23,500		23,500	(122,300)		(145,800)	
EXPENDITURES  Current: Conservation and Development Debt Service: Principal Interest and Fiscal Charges Total Expenditures		200 505,555 52,831 558,586		200 505,555 52,831 558,586	150 505,556 52,832 558,538		50 (1) (1) 48	
Total Expellatures		330,300		330,300	 330,330		<del></del>	
NET CHANGE IN FUND BALANCE		(535,086)		(535,086)	(680,838)		(145,752)	
FUND BALANCE (DEFICIT) - BEGINNING		(2,696,042)		(2,696,042)	(2,696,042)			
FUND BALANCE (DEFICIT) - ENDING	\$	(3,231,128)	\$	(3,231,128)	\$ (3,376,880)	\$	(145,752)	

**CITY OF OSHKOSH, WISCONSIN**Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - TIF No. 24 Oshkosh Corp E-COAT For the Year Ended December 31, 2024

	Original Budget	Fir	nal Budget	Actual Amounts	Variance Favorable (Unfavorable)		
REVENUES							
Taxes	\$ 250,000	\$	250,000	\$ 231,473	\$	(18,527)	
Intergovernmental	10,000		10,000	8,693		(1,307)	
Investment Income	-		-	11,427		11,427	
Total Revenues	260,000		260,000	251,593		(8,407)	
<b>EXPENDITURES</b> Conservation and Development	 80,200		80,200	150		80,050	
NET CHANGE IN FUND BALANCE	179,800		179,800	251,443		71,643	
FUND BALANCE - BEGINNING	 6,208		6,208	 6,208			
FUND BALANCE - ENDING	\$ 186,008	\$	186,008	\$ 257,651	\$	71,643	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - TIF No. 25 City Center Hotel For the Year Ended December 31, 2024

	Original Budget	F	inal Budget	Actual Amounts	F	Variance Favorable (Unfavorable)		
REVENUES								
Taxes	\$ 280,000	\$	280,000	\$ 282,525	\$	2,525		
Intergovernmental	7,000		7,000	7,674		674		
Investment Income	-		-	114,745		114,745		
Total Revenues	287,000		287,000	404,944		117,944		
EXPENDITURES								
Conservation and Development	150		150	150		_		
Debt Service:								
Interest and Fiscal Charges	_		_	120,750		(120,750)		
Total Expenditures	150		150	120,900		(120,750)		
NET CHANGE IN FUND BALANCE	286,850		286,850	284,044		(2,806)		
FUND BALANCE (DEFICIT) - BEGINNING	 (137,937)		(137,937)	 (137,937)				
FUND BALANCE - ENDING	\$ 148,913	\$	148,913	\$ 146,107	\$	(2,806)		

**CITY OF OSHKOSH, WISCONSIN**Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) Budget to Actual - TIF No. 26 Aviation Business Park For the Year Ended December 31, 2024

	Original Budget		F	inal Budget	Actual Amounts	Variance Favorable (Unfavorable)		
REVENUES Investment Income	\$		\$		\$ (176,954)	\$	(176,954)	
<b>EXPENDITURES</b> Conservation and Development		200		200	 150		50_	
NET CHANGE IN FUND BALANCE		(200)		(200)	(177,104)		(176,904)	
FUND BALANCE (DEFICIT) - BEGINNING		(3,602,924)		(3,602,924)	(3,602,924)			
FUND BALANCE (DEFICIT) - ENDING	\$	(3,603,124)	\$	(3,603,124)	\$ (3,780,028)	\$	(176,904)	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - TIF No. 27 North Main Street Industrial Park For the Year Ended December 31, 2024

	Original Budget		Final Budget		Actual Amounts		F	/ariance avorable ifavorable)
REVENUES								
Taxes	\$	220,300	\$	220,300	\$	381,910	\$	161,610
Intergovernmental		26,700		26,700		55,744		29,044
Investment Income		-		-		(24,890)		(24,890)
Total Revenues		247,000		247,000		412,764		165,764
<b>EXPENDITURES</b> Conservation and Development		23,200		23,200		150		23,050
NET CHANGE IN FUND BALANCE		223,800		223,800		412,614		188,814
FUND BALANCE (DEFICIT) - BEGINNING		(907,293)		(907,293)		(907,293)		
FUND BALANCE (DEFICIT) - ENDING	\$	(683,493)	\$	(683,493)	\$	(494,679)	\$	188,814

CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - TIF No. 28 Beach Building Redevelopment
For the Year Ended December 31, 2024

	Original Budget	Fin	al Budget	Actual mounts	Variance Favorable (Unfavorable)	
REVENUES	_		_			
Taxes	\$ 57,000	\$	57,000	\$ 58,358	\$	1,358
Investment Income	 -			 4,412		4,412
Total Revenues	 57,000		57,000	 62,770		5,770
<b>EXPENDITURES</b> Conservation and Development	 50,200		50,200	 37,872		12,328
NET CHANGE IN FUND BALANCE	6,800		6,800	24,898		18,098
FUND BALANCE - BEGINNING	 34,942		34,942	 34,942		
FUND BALANCE - ENDING	\$ 41,742	\$	41,742	\$ 59,840	\$	18,098

# CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - TIF No. 29 Morgan District For the Year Ended December 31, 2024

	Original Budget	Final Budget			Actual Amounts		Variance Favorable (Unfavorable)	
REVENUES								
Taxes	\$ 15,000	\$	15,000	\$	17,867	\$	2,867	
Investment Income	-		-		2,315		2,315	
Total Revenues	 15,000		15,000		20,182		5,182	
EXPENDITURES  Conservation and Development	 150		150		180		(30)	
NET CHANGE IN FUND BALANCE	14,850		14,850		20,002		5,152	
FUND BALANCE - BEGINNING	 30,475		30,475		30,475			
FUND BALANCE - ENDING	\$ 45,325	\$	45,325	\$	50,477	\$	5,152	

**CITY OF OSHKOSH, WISCONSIN**Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - TIF No. 30 Washington Building For the Year Ended December 31, 2024

	Original Budget		Fin	al Budget	Actual Amounts		F	/ariance avorable favorable)
REVENUES								
Taxes	\$	55,000	\$	55,000	\$	16,356	\$	(38,644)
Investment Income		-				4,943		4,943
Total Revenues		55,000		55,000		21,299		(33,701)
<b>EXPENDITURES</b> Conservation and Development		45,200		45,200		150		45,050
NET CHANGE IN FUND BALANCE		9,800		9,800		21,149		11,349
FUND BALANCE - BEGINNING		52,516		52,516		52,516		-
FUND BALANCE - ENDING	\$	62,316	\$	62,316	\$	73,665	\$	11,349

CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - TIF No. 31 Buckstaff Redevelopment
For the Year Ended December 31, 2024

	Original Budget	Fi	nal Budget_	 Actual Amounts	F	Variance avorable nfavorable)
REVENUES						
Taxes	\$ 555,200	\$	555,200	\$ 67,271	\$	(487,929)
Investment Income	 <u>-</u>		-	 28,738		28,738
Total Revenues	555,200		555,200	96,009		(459,191)
EXPENDITURES  Current: Conservation and Development Debt Service: Principal	510,200 9,400		510,200 9,400	93,969 9,312		416,231 88
Interest and Fiscal Charges	 4,000		4,000	 3,942		58
Total Expenditures	 523,600		523,600	 107,223		416,377
NET CHANGE IN FUND BALANCE	31,600		31,600	(11,214)		(42,814)
FUND BALANCE - BEGINNING	 48,224		48,224	 48,224		
FUND BALANCE - ENDING	\$ 79,824	\$	79,824	\$ 37,010	\$	(42,814)

**CITY OF OSHKOSH, WISCONSIN**Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - TIF No. 32 Granary Redevelopment For the Year Ended December 31, 2024

	Original Budget	Fin	Actual Final Budget Amounts		Variance Favorable (Unfavorable)		
REVENUES Taxes Investment Income Total Revenues	\$ 15,200 - 15,200	\$	15,200 - 15,200	\$	1,544 788 2,332	\$	(13,656) 788 (12,868)
EXPENDITURES  Conservation and Development	 15,200		15,200		150		15,050
NET CHANGE IN FUND BALANCE	-		-		2,182		2,182
FUND BALANCE - BEGINNING	 5,237		5,237		5,237		
FUND BALANCE - ENDING	\$ 5,237	\$	5,237	\$	7,419	\$	2,182

# CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - TIF No. 33 Lamico Redevelopment For the Year Ended December 31, 2024

		Original Budget	Actual Final Budget Amounts			Variance Favorable (Unfavorable)		
REVENUES Taxes	<b>c</b>	292.400	\$	292,400	\$	80.715	\$	(211 605)
Investment Income	\$	292,400	Ф	292,400	Ф	26,913	Ф	(211,685) 26,913
Total Revenues		292,400		292,400		107,628		(184,772)
<b>EXPENDITURES</b> Conservation and Development		230,200		230,200		150_		230,050
NET CHANGE IN FUND BALANCE		62,200		62,200		107,478		45,278
FUND BALANCE - BEGINNING		282,021		282,021		282,021		
FUND BALANCE - ENDING	\$	344,221	\$	344,221	\$	389,499	\$	45,278

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - TIF No. 34 Oshkosh Corp Headquarters
For the Year Ended December 31, 2024

	Original Budget		F	inal Budget	Actual Amounts		Variance Favorable Infavorable)
REVENUES Taxes Investment Income Total Revenues	\$	1,200,000	\$	1,200,000	\$	242 41,926 42,168	\$ (1,199,758) 41,926 (1,157,832)
EXPENDITURES  Conservation and Development		1,200,200		1,200,200		150	1,200,050
NET CHANGE IN FUND BALANCE		(200)		(200)		42,018	42,218
FUND BALANCE (DEFICIT) - BEGINNING		(52,821)		(52,821)		(52,821)	 
FUND BALANCE (DEFICIT) - ENDING	\$	(53,021)	\$	(53,021)	\$	(10,803)	\$ 42,218

CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - TIF No. 35 Oshkosh Avenue Corridor
For the Year Ended December 31, 2024

		Original Budget	F	inal Budget		Actual Amounts	F	Variance avorable nfavorable)
REVENUES	•	050 000	•	050 000	•	704.005	•	444.005
Taxes	\$	650,000	\$	650,000	\$	764,865	\$	114,865
Investment Income						111,893		111,893
Total Revenues		650,000		650,000		876,758		226,758
EXPENDITURES  Current:  Conservation and Development		200		200		150		50_
NET CHANGE IN FUND BALANCE		649,800		649,800		876,608		226,808
FUND BALANCE - BEGINNING		1,540,309		1,540,309		1,540,309	-	
FUND BALANCE - ENDING	\$	2,190,109	\$	2,190,109	\$	2,416,917	\$	226,808

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual - TIF No. 36 Merge Redevelopment For the Year Ended December 31, 2024

	Original Budget		Fii	nal Budget	Actual Amounts		F	Variance Favorable nfavorable)
REVENUES								
Taxes	\$	322,200	\$	322,200	\$	34,604	\$	(287,596)
Investment Income				-		14,393		14,393
Total Revenues		322,200		322,200		48,997		(273,203)
<b>EXPENDITURES</b> Conservation and Development		300,200		300,200		150		300,050
NET CHANGE IN FUND BALANCE		22,000		22,000		48,847		26,847
FUND BALANCE - BEGINNING		15,730		15,730		15,730		-
FUND BALANCE - ENDING	\$	37,730	\$	37,730	\$	64,577	\$	26,847

**CITY OF OSHKOSH, WISCONSIN**Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - TIF No. 37 Aviation Plaza For the Year Ended December 31, 2024

	Original Budget	Fii	nal Budget	Actual Amounts		F	Variance Favorable nfavorable)
REVENUES							
Taxes	\$ 235,000	\$	235,000	\$	25,145	\$	(209,855)
Investment Income	 				11,258		11,258
Total Revenues	 235,000		235,000		36,403		(198,597)
<b>EXPENDITURES</b> Conservation and Development	 215,200		215,200		150		215,050
NET CHANGE IN FUND BALANCE	19,800		19,800		36,253		16,453
FUND BALANCE - BEGINNING	28,933		28,933		28,933		
FUND BALANCE - ENDING	\$ 48,733	\$	48,733	\$	65,186	\$	16,453

**CITY OF OSHKOSH, WISCONSIN**Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - TIF No. 38 Pioneer Redevelopment For the Year Ended December 31, 2024

	Original Budget		Fir	nal Budget	Actual Amounts		Variance Favorable (Unfavorable	
REVENUES								
Taxes Investment Income	\$	11,000 -	\$	11,000 -	\$	14,777 840	\$	3,777 840
Total Revenues		11,000		11,000		15,617		4,617
<b>EXPENDITURES</b> Conservation and Development		200		200		150		50
NET CHANGE IN FUND BALANCE		10,800		10,800		15,467		4,667
FUND BALANCE - BEGINNING		638		638		638		
FUND BALANCE - ENDING	\$	11,438	\$	11,438	\$	16,105	\$	4,667

**CITY OF OSHKOSH, WISCONSIN**Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - TIF No. 39 Cabrini School Redevelopment For the Year Ended December 31, 2024

		Original Budget	Fin	al Budget	_	Actual mounts	Variance Favorable (Unfavorable)		
REVENUES	'							_	
Taxes Investment Income	\$	25,000 -	\$	25,000 -	\$	4,002 3,453	\$	(20,998) 3,453	
Total Revenues		25,000		25,000		7,455		(17,545)	
<b>EXPENDITURES</b> Conservation and Development		24,200		24,200		150		24,050	
NET CHANGE IN FUND BALANCE		800		800		7,305		6,505	
FUND BALANCE - BEGINNING		39,367		39,367		39,367			
FUND BALANCE - ENDING	\$	40,167	\$	40,167	\$	46,672	\$	6,505	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - TIF No. 40 Miles Kimball Redevelopment For the Year Ended December 31, 2024

	Original Budget	_ Fir	nal Budget	 Actual Amounts	Variance Favorable (Unfavorable)		
REVENUES							
Taxes Investment Income	\$ 6,000	\$	6,000 -	\$ 2,336 288	\$	(3,664) 288	
Total Revenues	6,000		6,000	2,624		(3,376)	
EXPENDITURES							
Conservation and Development	 4,700		4,700	 150		4,550	
NET CHANGE IN FUND BALANCE	1,300		1,300	2,474		1,174	
FUND BALANCE (DEFICIT) - BEGINNING	 (13,217)		(13,217)	(13,217)			
FUND BALANCE (DEFICIT) - ENDING	\$ (11,917)	\$	(11,917)	\$ (10,743)	\$	1,174	

CITY OF OSHKOSH, WISCONSIN

Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)

Budget to Actual - TIF No. 41 Smith School Redevelopment For the Year Ended December 31, 2024

	Original Budget	F	inal Budget	 Actual Amounts	Variance Favorable (Unfavorable)		
REVENUES							
Taxes	\$ -	\$	-	\$ 2	\$	2	
Investment Income	 		<u>-</u>	 (118)		(118)	
Total Revenues			-	(116)		(116)	
<b>EXPENDITURES</b> Conservation and Development	 11,200		11,200	 150		11,050	
NET CHANGE IN FUND BALANCE	(11,200)		(11,200)	(266)		10,934	
FUND BALANCE (DEFICIT) - BEGINNING	(10,929)		(10,929)	(10,929)			
FUND BALANCE (DEFICIT) - ENDING	\$ (22,129)	\$	(22,129)	\$ (11,195)	\$	10,934	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - TIF No. 42 Morgan Crossing For the Year Ended December 31, 2024

DEVENUE	Original Budget		Final Budget	Actual Amounts	Variance Favorable (Unfavorable)		
<b>REVENUES</b> Taxes	\$ 	\$		\$ 424	\$	424	
<b>EXPENDITURES</b> Conservation and Development	200		200	150		50	
NET CHANGE IN FUND BALANCE	(200)		(200)	274		474	
FUND BALANCE (DEFICIT) - BEGINNING	(2,975)	_	(2,975)	(2,975)			
FUND BALANCE (DEFICIT) - ENDING	\$ (3,175)	\$	(3,175)	\$ (2,701)	\$	474_	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Budget to Actual - TIF No. 43 Mill on Main For the Year Ended December 31, 2024

	Original Budget			Final Budget	Actual Amounts	Variance Favorable (Unfavorable)		
REVENUES								
Taxes	\$	-	\$	-	\$ 11	\$	11	
Investment Income		-		<u>-</u>	(2,987)		(2,987)	
Total Revenues				<u>-</u>	(2,976)		(2,976)	
<b>EXPENDITURES</b> Conservation and Development		150		150	 180		(30)	
NET CHANGE IN FUND BALANCE		(150)		(150)	(3,156)		(3,006)	
FUND BALANCE (DEFICIT) - BEGINNING		(62,219)	_	(62,219)	 (62,219)		<u>-</u>	
FUND BALANCE (DEFICIT) - ENDING	\$	(62,369)	\$	(62,369)	\$ (65,375)	\$	(3,006)	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenses and Changes in Net Position
Budget to Actual - Transit Utility
For the Year Ended December 31, 2024

	Original Budget		F	inal Budget	 Actual Amounts	ı	Variance Favorable nfavorable)
OPERATING REVENUES							
Charges for Services	\$	994,800	\$	994,800	\$ 918,564	\$	(76,236)
Other Operating Revenues		43,700		43,700	 41,929		(1,771)
Total Operating Revenues		1,038,500		1,038,500	960,493		(78,007)
OPERATING EXPENSES							
Operation and Maintenance		6,273,919		6,404,813	5,364,896		1,039,917
Depreciation		875,000		875,000	859,028		15,972
Total Operating Expenses		7,148,919		7,279,813	6,223,924		1,055,889
OPERATING LOSS		(6,110,419)		(6,241,313)	 (5,263,431)		977,882
NONOPERATING REVENUES (EXPENSE)							
General Property Taxes		856,600		856,600	856,600		_
Gain on Disposal of Capital Assets		, <u>-</u>		· -	526		526
Nonoperating grants		4,109,300		4,109,300	4,497,871		388,571
Investment Earnings		-		-	173,885		173,885
Interest Expense		(41,400)		(41,400)	(42,882)		(1,482)
Total Nonoperating Revenues (Expense)		4,924,500		4,924,500	5,486,000		561,500
NET CHANGE IN NET POSITION		(1,185,919)		(1,316,813)	222,569		1,539,382
NET POSITION - BEGINNING		11,499,099		11,499,099	11,499,099		
NET POSITION - ENDING	\$	10,313,180	\$	10,182,286	\$ 11,721,668	\$	1,539,382

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenses and Changes in Net Position
Budget to Actual - Water Utility For the Year Ended December 31, 2024

	Original Budget		F	inal Budget	 Actual Amounts	F	Variance Favorable nfavorable)
OPERATING REVENUES							
Charges for Services	\$	18,228,000	\$	18,228,000	\$ 19,212,346	\$	984,346
Other Operating Revenues		220,000		220,000	 210,673		(9,327)
Total Operating Revenues		18,448,000		18,448,000	19,423,019		975,019
OPERATING EXPENSES							
Operation and Maintenance		11,807,779		13,561,153	8,647,047		4,914,106
Depreciation		3,830,800		3,830,800	4,071,255		(240,455)
Taxes		226,092		238,489	195,757		42,732
Total Operating Expenses		15,864,671		17,630,442	12,914,059		4,716,383
OPERATING INCOME		2,583,329		817,558	 6,508,960		5,691,402
NONOPERATING REVENUES (EXPENSE)							
Gain on Disposal of Capital Assets		-		-	15,474		15,474
Investment Earnings		203,500		203,500	1,066,818		863,318
Interest Expense		(2,155,500)		(2,155,500)	(1,687,063)		468,437
Total Nonoperating Revenues (Expense)		(1,952,000)		(1,952,000)	(604,771)		1,347,229
INCOME BEFORE							
CONTRIBUTIONS AND TRANSFERS		631,329		(1,134,442)	5,904,189		7,038,631
TRANSFERS OUT		(1,542,600)		(1,542,600)	(1,502,835)		39,765
CAPITAL CONTRIBUTIONS		57,900		57,900	64,691		6,791
NET CHANGE IN NET POSITION		(853,371)		(2,619,142)	4,466,045		7,085,187
NET POSITION - BEGINNING		84,547,087		84,547,087	 84,547,087		
NET POSITION - ENDING	\$	83,693,716	\$	81,927,945	\$ 89,013,132	\$	7,085,187

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenses and Changes in Net Position
Budget to Actual - Sewer Utility
For the Year Ended December 31, 2024

OPERATING REVENUES		Original Budget				Actual Amounts	Variance Favorable (Unfavorable)		
	•	40 440 000	Φ.	40 440 000	Φ.	00 404 000	•	0.004.000	
Charges for Services	\$	18,149,800	\$	18,149,800	\$	20,431,633	\$	2,281,833	
Other Operating Revenues	_	10,000	_	10,000	_	4,002		(5,998)	
Total Operating Revenues		18,159,800		18,159,800		20,435,635		2,275,835	
OPERATING EXPENSES									
Operation and Maintenance		9,034,117		9,166,310		8,479,652		686,658	
Depreciation		4,283,900		4,283,900		4,225,355		58,545	
Taxes		183,168		193,417		181,144		12,273	
Total Operating Expenses		13,501,185		13,643,627		12,886,151		757,476	
OPERATING INCOME		4,658,615		4,516,173		7,549,484		3,033,311	
NONOPERATING REVENUES (EXPENSES)									
Nonoperating Expenses		(20,900)		(20,900)		(28,923)		(8,023)	
Gain on Disposal of Capital Assets		-		-		22,074		22,074	
Investment Earnings		315,300		315,300		1,440,417		1,125,117	
Interest Expense		(2,970,600)		(2,970,600)		(2,401,818)		568,782	
Total Nonoperating Revenues (Expenses)		(2,676,200)		(2,676,200)		(968,250)		1,707,950	
INCOME BEFORE									
CONTRIBUTIONS AND TRANSFERS		1,982,415		1,839,973		6,581,234		4,741,261	
TRANSFERS OUT		_		-		(39,765)		(39,765)	
CAPITAL CONTRIBUTIONS		378,500		378,500		34,969		(343,531)	
NET CHANGE IN NET POSITION		2,360,915		2,218,473		6,576,438		4,357,965	
NET POSITION - BEGINNING		84,001,146		84,001,146		84,001,146			
NET POSITION - ENDING	\$	86,362,061	\$	86,219,619	\$	90,577,584	\$	4,357,965	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenses and Changes in Net Position
Budget to Actual - Stormwater Utility
For the Year Ended December 31, 2024

	Original Budget	Final Budget		Actual Amounts		Variance Favorable nfavorable)
OPERATING REVENUES						
Charges for Services	\$ 14,971,400	\$	14,971,400	\$ 15,300,557	\$	329,157
Other Operating Revenues	 10,000		10,000	350		(9,650)
Total Operating Revenues	14,981,400		14,981,400	15,300,907		319,507
OPERATING EXPENSES						
Operation and Maintenance	3,311,288		3,490,137	3,888,021		(397,884)
Depreciation	2,828,900		2,828,900	2,733,860		95,040
Taxes	61,681		64,867	54,909		9,958
Total Operating Expenses	6,201,869		6,383,904	6,676,790		(292,886)
OPERATING INCOME	8,779,531		8,597,496	8,624,117		26,621
NONOPERATING REVENUES (EXPENSES)						
Gain on Disposal of Capital Assets	-		-	693		693
Investment Earnings (Loss)	300,000		300,000	1,454,954		1,154,954
Interest Expense	(3,286,100)		(3,286,100)	(2,685,458)		600,642
Total Nonoperating Revenues (Expenses)	(2,986,100)		(2,986,100)	(1,229,811)		1,756,289
INCOME BEFORE CONTRIBUTIONS	5,793,431		5,611,396	7,394,306		1,782,910
CAPITAL CONTRIBUTIONS	75,000		75,000	39,546		(35,454)
NET CHANGE IN NET POSITION	5,868,431		5,686,396	7,433,852		1,747,456
NET POSITION - BEGINNING	78,536,374		78,536,374	 78,536,374		
NET POSITION - ENDING	\$ 84,404,805	\$	84,222,770	\$ 85,970,226	\$	1,747,456

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenses and Changes in Net Position
Budget to Actual - Parking Utility
For the Year Ended December 31, 2024

	Original Budget		F	inal Budget	Actual Amounts	F	Variance avorable nfavorable)
OPERATING REVENUES				_			
Charges for Services	\$	94,600	\$	94,600	\$ 97,171	\$	2,571
Fines, Forfeitures and Penalties		15,000		15,000	41,636		26,636
Total Operating Revenues		109,600		109,600	138,807		29,207
OPERATING EXPENSES							
Operation and Maintenance		80,609		80,609	85,511		(4,902)
Depreciation		125,000		125,000	125,793		(793)
Total Operating Expenses		205,609		205,609	211,304		(5,695)
OPERATING LOSS		(96,009)		(96,009)	 (72,497)		23,512
NONOPERATING REVENUE (EXPENSE)							
Investment Earnings		-		-	5,057		5,057
Interest Expense		(2,030)		(2,030)	(2,065)		(35)
Total Nonoperating Revenue (Expense)		(2,030)		(2,030)	2,992		5,022
NET CHANGE IN NET POSITION		(98,039)		(98,039)	(69,505)		28,534
NET POSITION - BEGINNING		3,059,061		3,059,061	 3,059,061		
NET POSITION - ENDING	\$	2,961,022	\$	2,961,022	\$ 2,989,556	\$	28,534

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenses and Changes in Net Position
Budget to Actual - Oshkosh Convention Center For the Year Ended December 31, 2024

	Original Budget Final Budget				Actual Amounts	Variance Favorable (Unfavorable)		
OPERATING REVENUES								
Taxes	\$	2,425,000	\$	2,425,000	\$ 2,555,474	\$	130,474	
Other Operating Revenues		90,900		90,900	108,454		17,554	
Total Operating Revenues		2,515,900		2,515,900	 2,663,928		148,028	
OPERATING EXPENSES								
Operation and Maintenance		2,112,934		2,134,906	2,024,877		110,029	
Depreciation		182,914		200,828	182,192		18,636	
Total Operating Expenses		2,295,848		2,335,734	2,207,069		128,665	
OPERATING INCOME (LOSS)		220,052		180,166	456,859		276,693	
NONOPERATING REVENUE (EXPENSE) Investment Earnings		_		_	58,862		58,862	
Interest Expense		(40,000)		(40,000)	(31,873)		8,127	
Total Nonoperating Revenue (Expense)		(40,000)		(40,000)	26,989		66,989	
NET CHANGE IN NET POSITION		180,052		140,166	483,848		343,682	
NET POSITION - BEGINNING		10,034,285		10,034,285	 10,034,285			
NET POSITION - ENDING	\$	10,214,337	\$	10,174,451	\$ 10,518,133	\$	343,682	

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenses and Changes in Net Position
Budget to Actual - Industrial Park Land For the Year Ended December 31, 2024

		Original Budget	F	inal Budget	 Actual Amounts	F	/ariance avorable ıfavorable)
OPERATING REVENUES							
Other Operating Revenues	<u>\$</u>	-	\$		\$ 11,083	\$	11,083
OPERATING EXPENSES							
Operation and Maintenance		3,200		3,200	 27,276		(24,076)
OPERATING INCOME (LOSS)		(3,200)		(3,200)	 (16,193)		(12,993)
NONOPERATING REVENUE (EXPENSES)							
Gain on Disposal of Capital Assets		500,000		500,000	25,000		(475,000)
Investment Earnings (Loss)		-		-	(65,534)		(65,534)
Interest Expense		(4,400)		(4,400)	(4,397)		3
Miscellaneous		-		-	5,000		5,000
Total Nonoperating Revenue (Expenses)		495,600		495,600	(39,931)		(535,531)
NET CHANGE IN NET POSITION		492,400		492,400	(56,124)		(548,524)
NET POSITION - BEGINNING		2,953,731		2,953,731	2,953,731		
NET POSITION - ENDING	\$	3,446,131	\$	3,446,131	\$ 2,897,607	\$	(548,524)

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenses and Changes in Net Position
Budget to Actual - Inspection Services For the Year Ended December 31, 2024

		Original Budget	<u>Fi</u>	nal Budget		Actual Amounts	F	Variance avorable nfavorable)
OPERATING REVENUES Charges for Services	¢	1,219,200	\$	1,219,200	\$	1,439,596	¢	220,396
Charges for Services	<u>\$</u>	1,219,200	Φ	1,219,200	Φ	1,439,390	\$	220,390
OPERATING EXPENSES								
Operation and Maintenance		1,323,928		1,323,928		1,053,200		270,728
Depreciation		-		-		13,268		(13,268)
Total Operating Expenses		1,323,928		1,323,928		1,066,468		257,460
OPERATING INCOME (LOSS)		(104,728)		(104,728)		373,128		477,856
NONOPERATING REVENUE Investment Earnings				<u>-</u> _		132,303		132,303
NET CHANGE IN NET POSITION		(104,728)		(104,728)		505,431		610,159
NET POSITION - BEGINNING								
AS PREVIOUSLY REPORTED		2,380,573		2,380,573		2,380,573		-
Error Correction		132,684		132,684		132,684		-
NET POSITION - BEGINNING, AS ADJUSTED		2,513,257		2,513,257		2,513,257		-
NET POSITION - ENDING	\$	2,408,529	\$	2,408,529	\$	3,018,688	\$	610,159

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenses and Changes in Net Position
Budget to Actual - Health Insurance For the Year Ended December 31, 2024

		Original Budget	F	inal Budget		Actual Amounts	(I	Variance Favorable Jnfavorable)
OPERATING REVENUES	•	44 740 000	•	44 740 000	•	44 574 405	•	(4.47.445)
Charges for Services	\$	11,718,600	\$	11,718,600	\$	11,571,485	\$	(147,115)
Other Operating Revenues		600,000		600,000		1,636,874		1,036,874
Total Operating Revenues		12,318,600		12,318,600		13,208,359		889,759
OPERATING EXPENSES Claims and Administration		12,256,600		12,256,600		11,909,048		347,552
NET CHANGE IN NET POSITION		62,000		62,000		1,299,311		1,237,311
NET POSITION - BEGINNING		4,566,959		4,566,959		4,566,959		<del>-</del>
NET POSITION - ENDING	\$	4,628,959	\$	4,628,959	\$	5,866,270	\$	1,237,311

**CITY OF OSHKOSH, WISCONSIN**Schedule of Revenues, Expenses and Changes in Net Position Budget to Actual - Worker's Compensation For the Year Ended December 31, 2024

	Original Budget	Fi	nal Budget	 Actual Amounts	F	/ariance avorable favorable)
OPERATING REVENUES Charges for Services	\$ 985,100	\$	985,100	\$ 985,200	\$	100
OPERATING EXPENSES Claims and Administration	 985,094		985,484	 1,000,187		(14,703)
NET CHANGE IN NET POSITION	6		(384)	(14,987)		(14,603)
NET POSITION - BEGINNING	 642,513		642,513	 642,513		
NET POSITION - ENDING	\$ 642,519	\$	642,129	\$ 627,526	\$	(14,603)

CITY OF OSHKOSH, WISCONSIN
Schedule of Revenues, Expenses and Changes in Net Position (Deficit)
Budget to Actual - Field Operations
For the Year Ended December 31, 2024

	 Original Budget	F	inal Budget	Actual Amounts	I	Variance Favorable nfavorable)
OPERATING REVENUES Taxes	\$ 6,507,300	\$	6,507,300	\$ 5,694,787	\$	(812,513)
OPERATING EXPENSES Operations and Maintenance	6,507,030		6,550,207	5,983,239		566,968
NET CHANGE IN NET POSITION	270		(42,907)	(288,452)		(245,545)
NET POSITION (DEFICIT) - BEGINNING	 (1,480,725)		(1,480,725)	 (1,480,725)		<u>-</u>
NET POSITION (DEFICIT) - ENDING	\$ (1,480,455)	\$	(1,523,632)	\$ (1,769,177)	\$	(245,545)



## CITY OF OSHKOSH, WISCONSIN Net Position

Net Position
Last Ten Years
(accrual basis of accounting)

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Governmental Activities  Net Investment in Capital Assets  Restricted  Unrestricted	\$ 113,700,586 36,821,326 53,733,151	\$ 100,609,781 33,040,924 42,418,918	\$ 53,195,094 51,320,016 67,586,870	\$ 57,867,428 39,045,714 52,633,003	\$ 53,733,398 38,831,796 37,888,515	28,695,910	\$ 43,812,963 27,951,509 47,114,137	\$ 37,227,904 28,379,167 33,786,672	\$ 39,752,753 22,305,281 26,329,710	\$ 36,184,133 38,369,139 18,792,902
Total Governmental Activities Net Position	\$ 204,255,063	\$ 176,069,623	\$ 172,101,980	\$ 149,546,145	\$ 130,453,709			, ,	\$ 88,387,744	
Business-Type Activities Net Investment in Capital Assets Restricted Unrestricted	\$ 222,608,218 24,915,150 49,711,529	\$ 199,594,366 23,721,241 54,315,165	\$ 137,581,623 23,162,743 98,551,150	\$ 141,692,794 23,124,605 81,677,837	\$ 162,667,610 1,555,705 71,541,182	16,792,800	\$ 140,276,752 16,279,781 58,666,104	\$ 113,691,844 12,250,194 73,264,160	\$ 120,012,568 31,949,679 33,991,810	
Total Business-Type Activities Net Position	\$ 297,234,897	\$ 277,630,772	\$ 259,295,516	\$ 246,495,236	\$ 235,764,497	\$ 227,848,301	\$ 215,222,637	\$ 199,206,198	\$ 185,954,057	\$ 174,020,882
Primary government Net Investment in Capital Assets Restricted Unrestricted	\$ 336,308,804 61,736,476 103,444,680	\$ 300,204,147 56,762,165 96,734,083	\$ 190,776,717 74,482,759 166,138,020	\$ 199,560,222 62,170,319 134,310,840	\$ 216,401,008 40,387,501 109,429,697	\$ 192,540,966 45,488,710 114,269,871	\$ 184,089,715 44,231,290 105,780,241	\$ 150,919,748 40,629,361 107,050,832	\$ 159,765,321 54,254,960 60,321,520	\$ 160,035,282 53,142,987 54,188,787
Total Primary Government Net Position	\$ 501,489,960	\$ 453,700,395	\$ 431,397,496	\$ 396,041,381	\$ 366,218,206	\$ 352,299,547	\$ 334,101,246	\$ 298,599,941	\$ 274,341,801	\$ 267,367,056

CITY OF OSHKOSH, WISCONSIN
Changes in Net Position
Last Ten Years
(accrual basis of accounting)

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Program Revenues										
Governmental Activities:										
Charges for Services:										
General Government	\$ 991,983			\$ 1,129,474						
Public Safety	5,370,872	4,494,535	4,459,089	4,009,103	2,786,871	3,575,002	2,930,736	3,323,449	3,275,667	3,201,203
Public Works	7,520,217	6,455,208	9,916,311	8,324,516	3,999,812	4,770,871	4,194,483	4,351,816	4,318,592	3,865,108
Health and Human Services	62,976	66,308	71,324	82,116	97,715	150,266	158,010	128,185	197,444	171,21
Culture and Recreation	850,269	868,648	834,057	1,076,121	471,878	1,038,940	1,331,976	991,340	1,328,326	1,457,93
Transportation	974,952	943,952	4 000 242	1 000 000	35,254 1,222,951	46,162	49,406	32,311	74,052	38,19
Conservation and Development	5,191,913	3,716,565	1,029,342	1,069,686	7,723,599	1,238,017	1,910,581 7,382,098	1,948,213	1,160,765 5,931,258	1,795,88
Operating grants and contributions Capital grants and contributions	14,488,597	1,576,661	4,613,635 1,081,183	2,464,359 2,843,820	1,336,243	7,296,173 2,574,279	5,997,060	5,548,647 6,321,824	2,731,515	6,414,31; 3,898,78
Capital grants and contributions	14,400,397	1,370,001	1,001,103	2,043,020	1,330,243	2,374,279	3,997,000	0,321,024	2,731,313	3,090,70
Total Governmental Activities Program Revenues	35,451,779	19,031,584	22,928,079	20,999,195	18,611,094	22,291,735	25,533,386	24,245,815	20,456,340	22,401,14
Business-Type Activities:										
Charges for Services:										
Transit utility	960,493	1,161,332	1,101,039	791,695	880,008	1,116,993	995,725	895,265	1,153,149	974,39
Water utility	19,423,019	17,509,978	15,647,894	15,577,307	15,576,609	16,109,837	15,465,120	15,122,194	14,445,314	13,880,94
Sewer utility	20,435,635	18,137,539	16,454,733	15,797,270	15,248,469	15,192,344	14,560,093	13,530,955	12,601,254	11,505,24
Storm Water utility	15,300,907	14,217,211	13,116,252	12,358,285	11,599,453	10,753,050	9,986,323	9,254,565	8,762,387	8,008,24
Other	4,253,414 4,497,871	4,031,345 6,067,361	4,069,889 5,718,652	3,420,530	2,109,141 3,740,318	3,328,348 4,226,850	3,357,933 3,110,752	3,847,579 3,189,855	3,771,400 3,001,264	2,460,714 2,988,65
Operating grants and contributions Capital grants and contributions	139,206	9,485	494,942	4,011,307 458,712	240,891	1,911,582	5,085,796	3,935,617	4,208,145	2,986,03
		•	<u> </u>	•	•	· · ·	<u> </u>	<u> </u>		
Total Business-Type Activities Program Revenues	65,010,545	61,134,251	56,603,401	52,415,106	49,394,889	52,639,004	52,561,742	49,776,030	47,942,913	42,100,443
Total Primary Government Program Revenues	100,462,324	80,165,835	79,531,480	73,414,301	68,005,983	74,930,739	78,095,128	74,021,845	68,399,253	64,501,586
Expenses										
Governmental Activities:										
General Government	11,989,110	10,163,970	4,988,993	5,875,221	6,861,389	7,206,740	6,994,718	7,136,366	7,798,046	6,877,63
Public Safety	33,178,831	36,115,129	27,051,801	26,527,572	26,973,652	31,705,030	28,413,351	29,348,673	27,967,136	27,496,73
Public Works	16,898,339	14,935,074	12,205,439	13,344,942	20,166,108	15,888,569	13,759,356	15,167,905	15,386,290	16,804,79
Health and Human Services	1,141,474	1,204,953	1,016,550	945,661	1,126,177	1,013,157	934,016	1,076,216	930,952	942,32
Culture and Recreation	9,263,720	14,464,154	11,850,757	9,633,892	8,687,753	9,395,932	9,363,655	8,881,379	8,785,030	8,886,77
Transportation	928,144	940,189	19,684,630	691,401	756,552	1,081,675	712,193	1,038,006	1,092,783	731,43
Conservation and Development	10,669,512	9,021,225	11,049,663	10,158,963	7,894,395	8,690,720	2,398,993	6,364,471	14,892,738	8,546,79
Unclassified	569,562 4,767,230	571,916 3,963,916	487,363 4,177,258	819,412 3,409,132	1,169,374 3,413,132	875,692	1,149,873	1,310,095 3,479,436	662,548	858,23 3,958,62
Interest and Fiscal Charges	4,707,230	3,903,910	4,177,236	3,409,132	3,413,132	3,267,500	3,521,757	3,479,430	3,849,290	3,936,02
Total Governmental Activities Expenses	89,405,922	91,380,526	92,512,454	71,406,196	77,048,532	79,125,015	67,247,912	73,802,547	81,364,813	75,103,35
Business-Type Activities:										
Transit utility	6,178,331	6,458,182	6,144,767	5,410,888	4,921,115	5,373,317	5,252,110	5,115,027	4,809,392	4,737,860
Water utility	14,523,030	13,482,273	12,067,282	12,757,074	11,472,772	11,119,434	10,863,872	10,466,239	10,892,066	10,564,85
Sewer utility	15,274,244	14,408,847	13,553,819	13,445,130	12,192,891	12,647,065	11,962,807	11,528,889	10,825,702	10,526,10
Storm Water utility	9,402,907	8,633,769	7,699,013	7,275,841	7,486,749	7,184,160	6,911,334	6,375,794	6,312,063	5,808,79
Other	3,524,665	3,629,929	3,243,540	2,661,447	2,371,469	2,951,779	3,075,088	3,454,550	3,350,343	2,331,60
Total Business-Type Activities Expenses	48,903,177	46,613,000	42,708,421	41,550,380	38,444,996	39,275,755	38,065,211	36,940,499	36,189,566	33,969,22

CITY OF OSHKOSH, WISCONSIN Changes in Net Position (continued) Last Ten Years (accrual basis of accounting)

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Net (Expense)/Revenue										
Governmental Activities						\$ (56,833,280)		\$ (49,556,732)		\$ (52,702,207)
Business-Type Activities	16,107,368	14,521,251	13,894,980	10,864,726	10,949,893	13,363,249	14,496,531	12,835,531	11,753,347	8,131,222
Total Primary Government Net Expense	(37,846,775)	(57,827,691)	(55,689,395)	(39,542,275)	(47,487,545)	(43,470,031)	(27,217,995)	(36,721,201)	(49,155,126)	(44,570,985)
•								, , ,		
General Revenues and Other Changes in Net Position										
Governmental Activities:										
Taxes:										
Property and Other Local Taxes Levied For:										
General Purposes	32,805,573	31,643,600	30,349,500	29,982,343	28,259,622	27,149,155	26,088,061	25,568,490	16,540,825	7,674,823
Other Purposes	6,005,311	4,750,959	6,654,317	5,839,480	3,048,593	4,111,868	7,053,820	6,652,124	13,439,350	14,856,920
Debt Service	13,897,400	13,277,100	12,733,500	11,160,200	12,070,600	11,451,100	10,985,500	10,323,676	9,851,809	18,037,275
State and Federal Aids Not Restricted to Specific Functions	18,206,706	18,368,054	18,667,511	18,015,015	13,718,267	13,092,274	14,004,464	13,868,473	13,286,136	12,165,208
Investment Return	7,324,533	5,417,829	1,352,673	1,768,125	1,311,446	2,171,166	966,466	1,898,404	1,351,658	185,641
Gain (Loss) on Sale of Capital Assets	-	127,039	139,782	118,356	62,184	42,630	16,841	150,275	18,075	25,683
Miscellaneous	2,204,688	1,033,828	1,733,237	1,557,918	4,589,381	1,385,542	355,433	1,136,780	476,935	317,288
Transfers	1,542,600	1,542,600	1,542,600	1,058,000	1,832,618	3,002,182	1,371,400	964,509	985,255	988,173
Total Governmental Activities	81,986,811	76,161,009	73,173,120	69,499,437	64,892,711	62,405,917	60,841,985	60,562,731	55,950,043	54,251,011
Business-Type Activities:										
General Purposes property taxes levied for	856.600	809,500	809,500	809,500	809,500	947.700	920,600	887,524	843,391	748,125
Investment Return	4,266,762	4,491,304	(380,123)	70,255	583,594	1,307,437	788,592	493,595	288,022	(13,041)
Gain (Loss) on Sale of Capital Assets	-	55,801	18,523	44,258	825,490	1,650	7,311	-	33,670	-
Miscellaneous	68,767	· -	· -	, <u>-</u>	17,130	7,810	2,163,840	_	, <u>-</u>	_
Transfers	(1,542,600)	(1,542,600)	(1,542,600)	(1,058,000)	(1,832,618)	(3,002,182)	(1,371,400)	(964,509)	(985,255)	(988,173)
Total Business-Type Activities	3,649,529	3,814,005	(1,094,700)	(133,987)	403,096	(737,585)	2,508,943	416,610	179,828	(253,089)
Total Business-Type Notivities	0,040,020	0,014,000	(1,004,700)	(100,001)	400,000	(101,000)	2,000,040	410,010	170,020	(200,000)
Total Primary Government	85,636,340	79,975,014	72,078,420	69,365,450	65,295,807	61,668,332	63,350,928	60,979,341	56,129,871	53,997,922
Change in Net Position										
Governmental Activities	28,032,668	3,812,067	3,588,745	19,092,436	5,572,637	19,127,459	19,127,459	11,005,999	(4,958,430)	1,548,804
Business-Type Activities	19,756,897	18,335,256	12,800,280	10,730,739	12,625,664	17,005,474	17,005,474	13,252,141	11,933,175	7,878,133
Total Primary Government Change in Net Position	\$ 47,789,565	\$ 22,147,323	\$ 16,389,025	\$ 29,823,175	\$ 18,198,301	\$ 36,132,933	\$ 36,132,933	\$ 24,258,140	\$ 6,974,745	\$ 9,426,937

CITY OF OSHKOSH, WISCONSIN Fund Balances, Governmental Funds Last Ten Years 12/31/2023

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
FUND BALANCES	2024	2023	2022	2021	2020	2019	2010	2017	2010	2013
NONSPENDABLE										
Inventories and prepaid items	\$ 504,640	\$ 319,608	\$ 322,998	\$ 235,147	\$ 220,529	\$ 150,934	\$ 83,851	\$ 59,300	\$ 46,778	\$ 17,259
Receivables from other funds	φ 504,040	φ 319,000	φ 322,990	φ 233,147	113,993	703,921	φ 05,051	1,704,665	8,022,157	13,302,738
	6 160 174	2 646 204	2 646 204	-	113,993	703,921	-	1,704,003	0,022,137	13,302,730
Permanent Gifts	6,160,474	3,646,301	3,646,301							
RESTRICTED	45 500 000	40 404 440	44 540 000	40.000.050	40,000,040	10 771 151	44.005.055	45 440 054	4 004 747	7.055.454
Construction of assets	15,560,382	12,464,418	11,546,889	10,363,853	10,222,843	12,774,151	14,305,655	15,448,351	4,891,747	7,255,154
Debt service	2,361,305	1,551,959	16,995,944	<del>.</del>	124,348	2,189,515	1,092,465	923,371	2,251,808	2,361,472
Special purposes	7,889,783	7,662,340	7,782,987	7,742,864	7,550,920	2,982,819	5,915,198	4,873,307	6,169,377	5,676,076
Trust agreements	9,699,044	9,866,830	8,850,505	12,200,095	11,636,360	11,272,813	10,355,777	10,622,852	9,717,845	9,437,194
COMMITTED										
Special purposes	9,251,416	8,894,271	8,651,100	8,317,413	8,068,583	4,541,964	5,000,463	1,171,091	1,786,878	1,948,928
ASSIGNED										
Subsequent years	-	339,607	80,018	712,583	9,035,291	49,180	161,205	-	1,835	-
Special purposes	37,300,132	17,293,623	13,864,016	8,951,201	-	5,508,363	-	-	-	-
Construction of assets	15,124,279	27,402,762	27,989,015	29,584,724	21,941,110	24,477,440	22,279,952	20,927,327	15,083,683	13,759,242
	, ,	, ,	, ,					-,- ,-	, ,	
UNASSIGNED										
General fund	22,535,640	17,822,646	19,684,630	18,281,841	16,478,392	14,256,427	11,817,119	10,230,445	8,427,707	8,540,127
Debt Service	-	-	-	(877,277)	-	-	-	-	-	-
Special revenue funds	(455,158)	(92,371)	(76,417)	(142,242)	(84,713)	(294,067)	1,181,668	(3,636,920)	(74,716)	(4,637,412)
Capital project funds	(13,212,982)	(13,171,928)	(11,937,833)	(10,336,942)	(10,140,129)	(9,812,845)	(10,224,467)	(10,060,081)	(12,319,773)	(4,706,405)
,	, , , ,	, , , , ,	, , , , , ,	, , , , , ,	, , , , ,	, , , , ,	, , , , ,	, , , , , , , , ,	, , , , ,	, , , , ,
Total Fund Balances	\$112,718,955	\$94,000,066	\$ 107,400,153	\$85,033,260	\$75,167,527	\$68,800,615	\$61,968,886	\$52,263,708	\$44,005,326	\$52,954,373

CITY OF OSHKOSH, WISCONSIN Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Revenues										
Taxes	\$ 52,708,284	\$ 49,671,659	\$ 49,737,317	\$47,092,045	\$43,238,205	\$42,525,650	\$43,928,857	\$42,339,970	\$39,678,624	\$40,394,058
Special assessments	4,403,770	4,353,907	6,059,489	5,146,172	2,397,687	3,790,351	3,408,853	2,819,275	1,745,129	4,090,632
Intergovernmental	33,073,373	22,930,193	21,928,873	22,689,628	21,214,095	19,564,647	22,494,060	19,375,160	19,018,924	18,478,299
Licenses and permits	956,258	869,481	940,170	846,865	813,981	1,020,303	1,010,623	974,230	854,691	1,817,320
Fines and forfeits	695,492	580,432	573,152	604,003	555,420	904,250	763,489	799,480	697,837	732,845
Public charges for services	6,880,457	6,137,584	6,201,970	5,940,274	4,044,615	5,709,092	4,526,077	3,809,875	4,194,606	4,879,735
Intergovernmental charges for service		3,377,008	3,125,718	3,535,484	3,253,866	4,592,204	3,883,174	4,463,334	4,432,013	3,427,847
Miscellaneous	13,380,838	7,169,246	5,613,890	4,106,248	3,475,786	5,038,886	5,052,408	8,555,585	3,895,923	2,449,829
Total Revenues	114,936,179	95,089,510	94,180,579	89,960,719	78,993,655	83,145,383	85,067,541	83,136,909	74,517,747	76,270,565
Expenditures										
Current										
General government	9,682,060	7,521,449	8,014,303	6,582,541	6,247,669	6,258,147	6,653,597	6,384,666	6,360,784	6,104,307
Public safety	38,550,274	33,503,060	31,800,470	29,833,547	27,893,056	27,093,658	26,608,996	26,171,424	25,930,335	25,556,548
Public works	10,760,523	10,506,334	9,532,540	10,605,143	9,291,262	9,653,026	10,331,819	9,186,637	8,893,465	9,068,401
Transportation	928,144	940,189	717,540	691,401	753,027	749,739	719,561	5,385,542	897,614	462,691
Health and Human Services	1,164,388	1,107,916	1,027,238	975,653	979,569	948,483	938,160	5,212,069	7,287,928	7,937,333
Culture and recreation	11,634,462	11,437,326	10,972,175	9,106,795	7,685,510	8,066,415	7,670,084	1,631,738	677,920	692,914
Conservation and development	8,539,342	6,607,741	9,167,921	8,199,702	4,468,846	6,407,743	5,525,721	1,317,316	7,187,823	8,011,745
Unclassified	569,562	571,916	487,363	819,412	1,105,967	871,824	1,079,471	1,251,952	636,998	836,971
Debt service	40 000 005	44.004.000	40 474 000	04 400 704	10 005 005	44.004.400	10 017 501	44 407 400	00 100 100	40.050.700
Principal	13,333,395	14,294,902	13,471,390	21,193,791	19,665,095	14,994,182	12,017,594	11,497,406	33,126,100	10,952,762
Interest and fiscal charges	4,467,267	4,758,064	3,997,944	3,698,380	3,845,929	3,650,687	3,724,439	3,675,373	4,236,487	3,739,870
Capital outlay Total Expenditures	17,731,158 117,360,575	25,689,308 116,938,205	16,846,730 106,035,614	10,779,050 102,485,415	15,790,346 97,726,276	17,580,820 96,274,724	13,239,606 88,509,048	15,898,274 87,612,397	19,953,642 115,189,096	19,360,391 92,723,933
Total Experiditures	117,300,373	110,936,205	100,035,014	102,465,415	91,120,210	90,274,724	00,309,040	07,012,397	115,169,096	92,723,933
Excess of Revenues Over (Under)										
Expenditures	(2,424,396)	(21,848,695)	(11,855,035)	(12,524,696)	(18,732,621)	(13,129,341)	(3,441,507)	(4,475,488)	(40,671,349)	(16,453,368)
Other Financing Sources (Uses)										
Long-term debt issued	17,200,000	6.325.000	30,410,000	20.330.000	17.715.000	16.000.000	11,440,000	10.965.000	29,715,239	19.390.000
Premium on debt issued	1.425.137	453.969	1.735.824	1.359.700	953.237	931.315	328.285	680.834	1.021.808	483.527
Proceeds from sale of capital assets	214,909	127,039	44,405	30,729	22,750	27,573	7,000	123,527	-	(7,333,351)
Transfers in	2,028,813	22,790,059	2,528,652	3,249,418	4,223,485	3,465,539	6,974,789	12,527,625	12,858,979	16,994,014
Transfers out	(486,213)	(21,247,459)	(1,011,052)	(2,579,418)	(2,390,867)	(463,357)	(5,603,389)	(11,563,116)	(11,873,724)	(16,005,841)
Total Other Financing Sources (Uses)	20,382,646	8,448,608	33,707,829	22,390,429	20,523,605	19,961,070	13,146,685	12,733,870	31,722,302	13,528,349
Net Change in Fund Balance	17,958,250	(13,400,087)	21,852,794	9,865,733	1,790,984	6,831,729	9,705,178	8,258,382	(8,949,047)	(2,925,019)
Fund Balances - January 1, as Adjusted	94,760,705	107,400,153	85,547,359	75,167,527	73,376,543	61,968,886	52,263,708	44,005,326	52,954,373	55,879,392
Fund Balances - December 31	\$ 112,718,955	\$ 94,000,066	\$ 107,400,153	\$85,033,260	\$75,167,527	\$68,800,615	\$61,968,886	\$52,263,708	\$44,005,326	\$52,954,373

# CITY OF OSHKOSH, WISCONSIN

Assessed and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years
December 31, 2024

	Real F	ror	perty	Persona	l Pro	perty					
Fiscal Year	Assessed Value	E	stimated Actual Value	Assessed		stimated Actual Value	Total Assessed Value	Total Direct Tax Rate	E	stimated Actual Value	Ratio of Total Assessed to Total Estimated Actual Value
2024	\$ 6,063,397,300	\$	6,315,463,943	\$ -	\$	-	\$ 6,063,397,300	8.1396	\$	6,315,463,943	95.84
2023	\$ 3,948,025,600	\$	5,163,896,557	\$ 74,165,900	\$	97,006,725	\$ 4,022,191,500	12.5764	\$	5,260,903,282	69.20
2022	3,917,468,500		4,897,318,492	84,066,600		105,093,612	4,001,535,100	12.1180		5,002,412,104	74.99
2021	3,903,326,700		4,571,938,460	91,964,200		107,717,005	3,995,290,900	11.6083		4,679,655,465	82.87
2020	3,867,063,100		4,294,808,493	99,822,900		110,864,557	3,966,886,000	11.1413		4,405,673,051	88.94
2019	3,806,380,700		4,087,892,193	93,736,900		100,669,474	3,900,117,600	10.9027		4,188,561,667	92.60
2018	3,758,059,400		3,949,636,890	105,526,300		110,905,796	3,863,585,700	10.5820		4,060,542,686	94.90
2017	3,723,271,100		3,793,325,937	134,564,600		137,079,919	3,858,285,700	10.5580		3,930,405,857	98.13
2016	3,641,697,700		3,650,387,038	130,942,200		131,254,637	3,772,639,900	10.3440		3,781,641,675	99.76
2015	3,606,419,800		3,606,061,488	142,327,700		142,313,559	3,748,747,500	9.7870		3,748,375,047	100.00

CITY OF OSHKOSH, WISCONSIN

Property Tax Rates - Direct and Overlapping Governments

Last Ten Fiscal Years

December 31, 2024

	City of Oshkosh																		
Fiscal <u>Year</u>	Ор	erations		Debt		Total		Oshkosh Area Public Schools		Fo	x Valley Te Colleg		County of Winnebago			State of Wi	sconsin	Total	
2024 2023 2022 2021 2020 2019 2018 2017 2016 2015	\$	8.663 8.577 8.600 8.241 8.178 7.672 7.462 7.444 7.360 6.949	\$	3.455 3.541 3.518 3.368 2.964 3.230 3.120 3.114 2.984 2.838	\$	12.118 12.118 12.118 11.609 11.142 10.902 10.582 10.558 10.344 9.787	0.49143 38.3% 38.9% 39.4% 40.3% 40.0% 40.0% 39.4% 38.1% 37.5%	\$	8.246 13.112 12.534 11.350 10.034 9.959 9.424 9.774 10.131 9.579	33.4% 41.4% 40.2% 38.5% 36.3% 36.5% 35.6% 36.5% 37.3% 36.7%	\$	0.746 1.066 1.072 1.089 1.117 1.105 1.114 1.105 1.116	3.0% 3.4% 3.4% 4.0% 4.1% 4.1% 4.1% 4.3%	\$	3.549 5.345 5.433 5.407 5.362 5.284 5.352 5.369 5.415 5.429	14.4% 16.9% 17.4% 18.4% 19.4% 20.2% 20.0% 19.9% 20.8%	- - - - - - 0.170 0.169	- - - - - - - 0.6%	24.659 31.641 31.156 29.455 27.655 27.251 26.472 26.806 27.176 26.080
2014 2013 2012		4.361 4.151 3.980		5.201 5.130 4.957		9.562 9.281 8.937	36.6% 35.5% 34.5%		9.737 9.154 8.892	37.3% 35.0% 34.4% Tax Levi	es	1.116 1.973 1.982	4.3% 7.5% 7.7%		5.548 5.567 5.890	21.2% 21.3% 22.8%	0.169 0.170 0.171	0.6% 0.7% 0.7%	26.132 26.145 25.872

		City of Oshkosh											
Fiscal <u>Year</u>	Operations	Debt	Total	Osh 	Oshkosh Area Public Schools		/alley Technical College	County of Winnebago		State of Wisconsin		_	Total
2024	\$ 33,600,000	\$ 13,400,000	\$ 47,000,000	\$	47,612,917	\$	4,308,866	\$	20,490,882	\$	_	\$	119,412,665
2023	33,659,400	13,897,400	47,556,800		49,582,957		4,033,674		20,213,044		-		121,386,475
2022	32,453,100	13,277,100	45,730,200		47,298,940		4,046,395		20,501,010		-		117,576,545
2021	31,159,000	12,733,500	43,892,500		42,916,637		4,119,695		20,443,171		-		111,372,003
2020	30,792,500	11,160,200	41,952,700		37,784,007		4,207,547		20,192,201		-		104,136,455
2019	28,666,800	12,070,600	40,737,400		37,213,146		4,128,654		19,744,572		-		101,823,772
2018	27,784,400	11,617,200	39,401,600		35,089,846		4,146,909		19,925,941		-		98,564,296
2017	26,695,100	11,166,600	37,861,700		35,051,183		3,962,683		19,253,275		-		96,128,841
2016	25,826,000	10,471,700	36,297,700		35,551,348		3,915,834		19,002,146		640,848		95,407,876
2015	24,343,600	9,943,100	34,286,700		33,555,438		3,910,234		19,019,113		635,319		91,406,804

City of Oshkosh, Wisconsin Principal Taxpayers 12/31/2024 and 12/31/2014

		December	
		Real Property	Percentage of Total
Taxpayer	Asse	essed Valuation <sup>(1)</sup>	Assessed Valuation
Oshkosh Corp	\$	82,112,100	1.35%
Tom Rusch etal		73,719,600	1.22
Midwest Realty		72,562,500	1.20
Bergstrom		50,223,700	0.83
Dumke & Assoc		50,101,500	0.83
Amcor		50,026,200	0.83
Aurora Medical		40,325,300	0.67
Peter Jungbacker Etal		37,482,300	0.62
Summerfield Apartments		30,611,900	0.50
Pine Apartments		29,526,800	0.49
	\$	516,691,900	8.52%
Total Assessed Valuation	\$	6,063,397,300	
		December	31. 2014
		Real Property	Percentage of Total
Taxpayer		essed Valuation <sup>(1)</sup>	Assessed Valuation
Midwest Realty	\$	57,175,700	1.52
Dumke & Associates	•	65,843,600	1.75
Oshkosh Corporation		34,144,000	0.91
Tom Rusch etal		47,118,100	1.25
Curwood Bemis		28,587,000	0.76
BFO Factory Shoppes		32,090,900	0.85
Charles Perry		31,038,400	0.83
Dennis Schwab		30,269,100	0.80
Aurora Medical		27,091,600	0.72
Bergstrom		30,203,900	0.80
Westowne Shoppes	<u>_</u>	<u>-</u>	0.00
	\$	383,562,300	10.20%
Total Assessed Valuation	_ \$	3,760,872,300	

<sup>(1)</sup> Assessed valuation based on the valuation of property for taxes collected in 2024 and 2014 respectively, and a review of the largest taxpayers for the City.

Source: City of Oshkosh Assessor's Office

# City of Oshkosh, Wisconsin Property Tax Levies And Collections Last Ten Fiscal Years

Fiscal Year	Tax Year	Total Tax Levy <sup>(1)</sup>	City Tax Collections	Percent of City Tax Collections To Tax Levy	County Settlement for Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections Prior to Collections / Adjustments
2024	2023	\$129,118,515	\$126,275,264	97.80%	\$ 2,843,251	\$129,118,515	100.00%
2023	2022	\$124,676,961	\$122,922,238	98.59%	\$ 1,754,723	\$124,676,961	100.00%
2022	2021	\$117,679,566	\$116,047,705	98.61%	\$ 1,631,861	\$117,679,566	100.00%
2021	2020	\$109,706,004	\$108,550,235	98.95%	\$ 1,155,769	\$109,706,004	100.00%
2020	2019	106,327,240	104,348,347	98.14%	1,978,892	106,327,239	100.00%
2019	2018	107,484,313	105,556,337	98.21%	1,900,789	107,457,126	99.97%
2018	2017	108,736,133	106,675,604	98.11%	2,009,132	108,684,736	99.95%
2017	2016	107,415,653	105,608,948	98.32%	1,772,098	107,381,046	99.97%
2016	2015	102,914,568	100,963,917	98.10%	1,872,639	102,836,556	99.92%
2015	2014	103,057,581	101,075,776	98.08%	1,916,907	102,992,683	99.94%
2014	2013	103,008,897	100,896,914	97.95%	2,074,659	102,971,573	99.96%
2013	2012	101,153,633	98,273,836	97.15%	2,836,923	101,110,759	99.96%

Note: Real estate taxes may be paid in a single payment due January 31, or in four installments, January 31, March 31, May 31, and July 31. The City collects taxes on behalf of the overlapping governments. The City remits taxes to the other governments on five settlement dates - January 15, February 15, April 15, June 15, and August 15. The City then transfers the delinquent taxes to the County by August 15 and the County in turn makes the City whole with a settlement on August 20. The City retains the responsibility of collecting delinquent personal property taxes.

(1) - Total Tax Levy represents the real estate tax levies for the City, overlapping districts, and personal property

Sources: Winnebago County Treasurer and City of Oshkosh Department of Finance.

# CITY OF OSHKOSH, WISCONSIN

Outstanding Debt by Type Last Ten Fiscal Years December 31, 2024

	Gove	ernmental Activiti	ies	Busi	iness-Type Activi	ties			
			Unfunded		•			Debt	
			Pension					Percentage	
	General	Compensated	Liability	General		Compensated	Total Primary	of Personal	Debt Per
Fiscal Year	Obligation debt	absences	(WRS)	Obligation debt	Revenue bonds	absences	Government	Income	Capita
2024	\$ 123,034,234	\$ 4,984,119	\$ -	\$ 4,825,000	\$ 15,075,000	\$ 1,145,649	\$ 149,064,002	6.15%	2,267
2023	119,340,738	3,503,331	-	7,192,504	230,013,036	741,627	360,791,236	16.40%	5,532
2022	127,310,640	4,137,424	-	9,156,573	232,053,439	754,854	373,412,929	16.57%	5,589
2021	110,372,030	4,084,084	-	11,607,285	214,437,171	852,289	341,352,859	14.66%	5,049
2020	108,345,821	4,329,258	-	14,141,000	201,292,422	1,103,470	329,211,971	14.93%	4,884
2019	113,185,916	4,346,430	-	17,030,999	188,766,068	1,060,437	324,389,850	15.62%	4,827
2018	112,180,097	4,434,862	-	20,608,509	178,267,779	833,790	316,325,037	15.29%	4,725
2017	115,311,124	4,305,769	-	24,042,224	182,802,130	761,542	327,222,789	15.78%	4,911
2016	115,349,675	4,352,539	-	25,586,223	167,032,169	808,318	313,128,924	21.14%	4,693
2015	117,857,462	4,673,902	-	28,709,574	147,300,274	628,849	299,170,061	20.17%	4,511

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

# CITY OF OSHKOSH, WISCONSIN

Ratios of Net General Bonded Debt Outstanding Last Ten Fiscal Years December 31, 2024

# Net General Long-Term Debt

				Ratio to Equalized	
Fiscal Year	Population	Equalized Value	Debt Total	Value	Per Capita
2024	65,763	\$ 6,326,396,700	\$ 127,859,234	2.02%	1,944.24
2023	65,216	5,812,158,000	126,533,242	2.18%	1,940.22
2022	66,816	5,336,259,600	136,467,213	2.56%	2,042.43
2021	67,610	4,821,112,500	121,979,315	2.53%	1,804.16
2020	67,408	4,460,244,100	125,376,821	2.81%	1,859.97
2019	67,201	4,211,595,500	130,216,915	3.09%	1,937.72
2018	66,945	4,073,682,600	132,788,606	3.26%	1,983.55
2017	66,636	3,858,285,700	136,799,914	3.55%	2,052.94
2016	66,717	3,772,639,900	138,876,319	3.68%	2,081.57
2015	66,327	3,743,645,000	145,410,531	3.88%	2,192.33

CITY OF OSHKOSH, WISCONSIN
Direct and Overlapping Governmental Activities Debt
December 31, 2024

		Applic	able	to City
	TOTAL DEBT	Percent		Amount
Direct Debt:				
City purpose	\$ 128,697,152			
Less Sanitary Sewer purpose	(1,530,000)			
Less Storm Water purpose	(1,580,000)			
Less Water Utility purpose	(1,010,000)			
Less TIF purpose	(4,417,217)			
Net City Purpose	\$ 120,159,935	100.0000%	\$	120,159,935
Total Net Direct Debt		•		120,159,935
Overlapping Debt				
Oshkosh Area Public School District	103,445,000	72.2000%		74,687,290
Fox Valley Technical College	80,110,000	9.7370%		7,800,311
Winnebago County	5,464,247,100	28.9100%		1,579,713,837
Total Overlapping Debt				1,662,201,438
			\$	1,782,361,373

Information of other taxing districts was obtained from their respective financial reports and/or departments.

CITY OF OSHKOSH, WISCONSIN Legal Debt Margin Information Last Ten Fiscal Years December 31, 2024

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Equalized Value	\$6,326,396,700	\$5,812,158,000	\$5,336,259,600	\$4,821,112,500	\$4,460,244,100	\$4,211,595,500	\$4,073,682,600	\$3,931,778,200	\$3,776,225,300	\$3,743,645,000
Debt limitation - 5% of equalized value	316,319,835	290,607,900	266,812,980	241,055,625	223,012,205	210,579,775	203,684,130	196,588,910	188,811,265	187,182,250
Debt applicable to limitation Total outstanding general obligation debt Less: Debt service fund Less: Other funds available for debt retirement	128,697,152 (1,028,359)	126,533,242 (1,187,495)	136,467,213 (16,409,095)	121,979,315 - -	125,376,821 (124,348) -	130,216,915 (2,189,515)	132,788,606 (1,092,465)	136,799,914 (923,371)	138,876,319 (760,004)	145,410,531 (976,051)
Total debt applicable to limitation	127,668,793	125,345,747	120,058,118	121,979,315	125,252,473	128,027,400	131,696,141	135,876,543	138,116,315	144,434,480
Legal Debt Margin	\$ 188,651,042	\$ 165,262,153	\$ 146,754,863	\$ 119,076,310	\$ 97,759,732	\$ 82,552,375	\$ 71,987,989	\$ 60,712,367	\$ 50,694,950	\$ 42,747,770
Total net debt applicable to the limit as a percentage of debt limit	40.36%	43.13%	45.00%	50.60%	56.16%	60.80%	64.66%	69.12%	73.15%	77.16%
% Of Change	8.848%	8.918%	10.685%	8.091%	5.904%	3.385%	3.609%	4.119%	0.870%	-0.138%

CITY OF OSHKOSH, WISCONSIN
Pledged-Revenue Coverage
Last Ten Fiscal Years
December 31, 2024

## Water Revenue Bonds

					NI.	et Revenue	 Debt S	Servic	ce	
Fiscal		lity Service		s: Operating		lable for Debt				Revenue
Year	С	harges (1)	E:	xpenses <sup>(2)</sup>		Service	Principal		Interest	Coverage
2024	\$	19,423,019	\$	12,914,059	\$	6,508,960	\$ 4,538,809	\$	1,939,690	1.005
2023		17,509,978		11,670,017		5,839,961	4,363,902		1,739,495	0.957
2022		15,647,894		10,341,425		5,306,469	3,959,223		1,504,723	0.971
2021		15,577,307		10,912,613		4,664,694	7,612,440		1,585,488	0.507
2020		15,576,609		9,885,293		5,691,316	4,727,244		1,772,972	0.876
2019		16,448,335		9,419,938		7,028,397	5,229,516		749,342	1.176
2018		15,686,166		5,669,951		10,016,215	8,408,204		2,368,490	0.929
2017		15,067,303		5,255,171		9,812,132	5,003,204		1,539,625	1.500
2016		14,389,159		5,540,506		8,848,653	4,704,579		1,686,652	1.384
2015		13,744,880		5,559,101		8,185,779	3,807,638		1,441,970	1.559

## **Sewer Revenue Bonds**

				Debt S	Service	
Fiscal	Utility Service	Less: Operating	Net Revenue Available for Debt			Revenue
Year	Charges <sup>(1)</sup>	Expenses (2)	Service	Principal	Interest	Coverage
2024	\$ 20,435,635	\$ 12,886,151	\$ 7,549,484	\$ 5,368,799	\$ 2,624,710	0.944
2023	18,137,539	11,548,285	6,589,254	5,081,502	2,958,718	0.820
2022	16,454,733	10,811,591	5,643,142	4,639,508	2,245,404	0.820
2021	15,797,270	10,630,652	5,166,618	4,332,811	2,169,445	0.795
2020	15,285,307	10,096,396	5,188,911	4,731,804	2,335,267	0.734
2019	15,650,007	10,379,389	5,270,618	2,812,195	1,726,734	1.161
2018	14,886,186	6,022,572	8,863,614	3,326,149	2,046,348	1.650
2017	13,701,370	5,860,337	7,841,033	2,793,423	1,476,428	1.836
2016	12,692,924	5,815,792	6,877,132	2,278,072	1,244,346	1.952
2015	11,432,847	5,814,421	5,618,426	1,797,902	962,202	2.036

## **Storm Water Revenue Bonds**

				Debt S	Service	
			Net Revenue			
Fiscal	Utility Service	Less: Operating	Available for Debt			Revenue
Year	Charges <sup>(1)</sup>	Expenses (2)	Service	Principal	Interest	Coverage
2024	\$ 15,300,907	\$ 6,676,790	\$ 8,624,117	\$ 5,590,000	\$ 3,019,281	1.002
2023	14,217,211	5,309,765	8,907,446	5,180,000	2,995,569	1.090
2022	13,116,252	4,762,358	8,353,894	4,775,000	2,752,788	1.110
2021	12,358,285	4,685,069	7,673,216	4,370,000	2,705,145	1.085
2020	11,599,453	4,644,387	6,955,066	4,655,000	3,115,759	0.895
2019	11,264,326	4,609,441	6,654,885	3,540,000	2,624,038	1.080
2018	10,227,776	2,107,879	8,119,897	3,140,000	2,285,832	1.497
2017	9,366,215	2,051,219	7,314,996	2,770,000	1,953,735	1.549
2016	8,834,283	2,117,352	6,716,931	2,530,000	2,202,164	1.419
2015	7,992,624	1,941,371	6,051,253	2,120,000	1,854,819	1.522

- Includes total operating revenues and investment income.
  Includes total operating expenses less: depreciation, bond issue expense and interest expense. (1) (2)

# City of Oshkosh, Wisconsin

Demographic and Economic Statistics Last Ten Years December 31, 2024

		Total				
		Personal	Per Capita	Median	School	Unemployment
Year	Population (1)	Income (2)	Income (3)	Age (3)	Enrollment (4)	Rate (5)
2024	65,763	2,422,248,579	\$36,833	34.2	9,927	2.7%
2023	65,216	2,199,735,680	\$33,730	34.2	10,689	2.8%
2022	66,816	2,253,703,680	\$33,730	34.3	10,623	2.5%
2021	67,610	2,329,164,500	\$34,450	34.3	9,191	2.9%
2020	67,408	2,204,376,416	32,702	34	10,494	4.6%
2019	67,201	2,076,309,297	30,897	34	11,050	3.2%
2018	66,945	2,068,399,665	30,897	33.6	11,158	2.7%
2017	66,636	2,073,912,228	31,123	33.6	11,131	3.1%
2016	66.717	2.076.433.191	31,123	N/A	11.128	3.2%
2015	66,327	1,917,115,608	28,904	32.8	11,141	3.8%

## Source:

- (1) U.S. Census Bureau WI Dept of Administration

- (2) Computation of per capita personal income multiplied by population
   (3) U.S. Census Bureau, http://www.census.gov/
   (4) WI Department of Public Instruction, https://dpi.wi.gov/wisedash
   (5) Wisconsin Department of Workforce Development Website: worknet.wisconsin.gov
- N/A = Not Available at time of publication

# CITY OF OSHKOSH, WISCONSIN Principal Employers\* Current Year and Ten Years Ago December 31, 2024

	202	24	2014		
		Percentage of Total City	Oshkosh Financial		
	<b>Employees</b>	Employment	Report		
<u>Manufacturing</u>	•				
Oshkosh Corporation	7,510	21.63%	2,800		
Amcor (all Oshkosh locations)	3,500	10.08%	2,460		
Silver Star Brands Inc. / Miles Kimball Co.	300	0.86%	650		
Hoffmaster, A Solo Cup Company,	500	1.44%	454		
(Scott Worldwide Food Service)					
Muza Metal Products	160	0.46%	265		
Lapham-Hickey Steel	313	0.90%	256		
Non-Manufacturing					
Aurora Medical Center & Aurora Group	1,200	3.46%	870		
U S Bank (Firstar)	1,150	3.31%	1,118		
4imprint (Nelson Marketing)	1,600	4.61%	584		
Ascension Health	688	1.98%	678		
Oshkosh Community YMCA	128	0.37%	200		
Miravida Living	275	0.79%	279		
Wal-Mart	318	0.92%	318		
Clarity Care (Residential Care RCDD)	650	1.87%	569		
United Parcel Service	200	0.58%	200		
Government					
University of WI - Oshkosh	1,200	3.46%	1,425		
Oshkosh Area School District	1,300	3.74%	1,388		
Winnebago County	1,018	2.93%	1,018		
Winnebago Mental Health Institute	625	1.80%	702		
City of Oshkosh Full-Time	650	1.87%	564		
Oshkosh Correctional Institution	502	1.45%	502		
CESA6	200	0.58%	200		
Oshkosh's Labor Force Estimates **		34,715			

<sup>\*\*</sup>Source: WI DWD - Data Search - Labor Force - Oshkosh - Annual

Source: Oshkosh Chamber of Commerce and/or employers\*

<sup>\*</sup>Employee counts listed are the number of full-time equivalent employees reported by each organization for the Oshkosh area.

CITY OF OSHKOSH, WISCONSIN
Full-time Equivalent City Government Employees by Function/Program
Last Ten Fiscal Years
December 31, 2024

			CCCITIDE	31, 2024						
eral Fund	2024	2023	2022	2021	2020	2019	2018	2017	2016	201
ieral Fullu ieneral Government										
Manager	3.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.
Attorney	3.65	3.65	3.65	4.00	3.65	4.00	4.00	3.00	3.00	3.
Human Resources	6.00	6.00	6.00	6.00	6.00	6.00	6.00	5.00	5.00	6
Clerk	3.00	3.00	3.00	4.00	3.00	3.00	3.00	3.00	3.00	3
Finance	14.00	14.00	14.00	14.00	16.00	15.28	15.28	14.80	14.80	12
Purchasing	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3
IT / Central Services	9.40	9.40	8.40	10.00	7.40	7.40	7.40	7.40	7.40	7
Facilities Maint.	9.64	8.00	6.00	6.00	5.80	5.80	5.80	5.80	5.80	5
Media Services	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3
ublic Safety										
Safety	-	-	-	-	-	-	-	-	-	1
Police	135.00	132.00	131.36	127.00	131.36	129.00	128.49	127.49	127.49	115
Fire	115.00	115.00	114.00	117.00	109.00	108.00	108.00	108.00	108.00	108
ublic Works										
Public Works Admin.	1.85	1.85	1.85	3.00	3.00	3.00	3.00	3.00	3.00	3
Engineers	12.14	12.13	12.13	13.00	12.80	11.70	11.70	11.70	11.70	11
Streets	33.00	33.00	27.00	25.00	29.00	29.00	29.00	29.00	29.00	29
Central Garage	10.00	9.00	10.00	11.00	10.00	8.00	8.00	8.00	8.00	
Garbage	-	-	-	-	-	-	-	-	-	
arks										
Parks	18.91	15.91	18.80	16.00	15.87	16.00	15.91	14.89	14.89	14
Forestry	6.00	5.00	4.28	4.00	4.00	4.00	4.00	4.00	4.00	4
Torosay	0.00	0.00	1.20	1.00	1.00	1.00	1.00	1.00	1.00	
ommunity Development	0.00	OO		5.00	5.00	5.00	5.00	5.00	OO	
Assessor	6.00	5.80	5.80	5.00	5.80	5.80	5.80	5.80	5.80	5
Economic Development	5.00	5.00	5.00	6.00	5.00	5.00	5.00	5.00	5.00	
Planning	8.00	8.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	-
Inspection Services	9.05	8.25	8.25	8.25	7.74	7.62	7.62	7.50	7.50	7
Weights and Measures	1.00	1.00	1.00	1.00	1.30	1.50	1.50	1.50	1.50	
Healthy Neighborhood Initiative	0.75	0.75	0.75	0.75	0.88	0.88	0.88	0.88	0.88	
ransportation										
Electric	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	- 5
Sign	2.00	2.00	2.54	2.00	2.00	2.00	2.00	2.00	2.00	2
dministrative Services										
Safety & Worker Compensation	10.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1
cial Revenue Funds										
Compton	2.04	2.04	0.75	275	2.04	2.04	2.04	2.04	2.04	
Cemetery Sonior Sonios	3.64	3.64	3.75	3.75	3.64	3.64	3.64	3.64	3.64	3
Senior Services  Parks Poyonus Facilities	6.25	6.25 0.50	7.26	6.25	7.07	7.18	7.18	7.18	7.18	- 5
Parks Revenue Facilities	0.50	0.50	0.50	0.50	0.36	0.49	0.49	0.36	0.36	(
ublic Works										
Garbage	7.50	7.50	9.00	9.00	7.50	7.50	7.50	7.50	7.50	3
Recycling	4.50	4.50	5.00	5.00	4.50	4.50	4.50	4.50	4.50	5
ther										
Library	39.80	38.80	38.80	38.50	39.30	38.65	38.65	37.68	37.68	38
Museum	10.91	11.55	12.55	12.00	12.55	11.00	11.00	11.43	11.43	10
erprise Funds										
Convention Center	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	
Golf Course	-	-	-	-	-	-	-	2.00	2.00	2
Transit Utility	33.00	33.00	31.85	35.00	31.85	32.00	32.00	32.00	32.00	29
Parking Utility	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1
Water Utility	41.91	41.96	40.68	44.00	38.02	38.02	35.02	35.02	35.02	34
Sewer Utility	34.61	26.00	26.00	26.00	36.92	33.02	33.02	33.02	-	32
Storm Utility	10.50	11.46	14.00	14.00	14.17	14.17	10.86	10.85	10.85	10
al Full-time Equivalent	628.51	599.90	598.20	602.00	600.48	588.15	581.24	577.94	544.92	555

CITY OF OSHKOSH, WISCONSIN
Capital Asset Statistics by Function/Program
Last Ten Fiscal Years
December 31, 2024

							2010	201=		2215
	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	2020	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
olice left 2023 totals in - please update										
Stations	1	1	1 - picas	e upuate	1	1	1	1	1	1
Community Policing Offices	1	1	1	1		1 mobile	1 mohile	1 mohile	1 mobile	l mohile
Patrol Units	36	31	30	30	30	30	30	29	29	28
T diff office	00	01	- 00	00		00	- 001	201		
Fire										
Stations	6	6	6	6	6	6	6	6	6	6
Refuse Collection										
Collection trucks	14	12	13	13	13	13	13	13	13	13
Other Public Works							1			
Streets (miles)				266.14			265.33	260.87	260.05	259.35
Street Lights	1,760	1,710	1,660	1,610	1,540	1,496	1,425	1,405	1,390	1,350
City traffic signals (intersections)	66	66	66	68	68	68	68	68	68	67
Parks and Recreation										
	417	417	417	417	417	416	415	448	445	440
Acreage Playgrounds	19	19	19	19	19	19	19	19	19	19
Baseball/softball diamonds	18	18	18	18	18	19	19	19	19	19
Dasebali/soltbali diamonds	10	10	10	10	10	19	19]	19]	19	19
Water										
Watermains (miles)	299.14	299.16	298.32	298.37	300.00	300.00	299.04	297.41	313.00	296.09
Average Daily Pumpage (Million Gallons per da		5.871	5.890	6.211	5.810	5.960	5.980	5.95	5.790	6.170
<u> </u>										
Wastewater										
Sanitary sewers (miles)	266.9	265.9	267.7	267.4	267.3	266.51	266.03	266.08	266.50	266.21
Storm sewers (miles)	277.3	276.5	275.8	274.4	272.7	270.97	260.35	255.02	256.70	251.97
Transit										
Buses	16	16	16	16	16	16	16	16	16	16

Sources: various city departments \* Data Not Available

## CITY OF OSHKOSH, WISCONSIN

Operating Indicators by Function/Program
Last Ten Fiscal Years December 31, 2024

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Police										
Physical arrests	3,530	4,130	3,769	3,514	2,874	3,518	3,675	1,652	2,646	3,854
Traffic Enforcement Citations	3,959	4,858	5,104	4,501	3,539	6,564	7,077	8,207	7,175	4,720
Reportable Accidents	1,352	1,433	1,257	1,229	962	1,316	1,370	1,453	1,464	1,434
Fire										
Emergency responses	10,667	9,106	8,840	8,121	8,872	7,480	8,678	7,283	8,591	8,018
Fire responses	98	147	119	125	1,180	104	124	132	113	130
Other	1,562	1,084	1,439	1,305		1,287	1,167	1,475	1,117	844
Refuse Collection										
Refuse collected (average tons per day)	56	56	56	57.82	57.02	53.74	52.83	52.94	51.85	50.42
Refuse collected total tons per year	14,893	14,528	14,563	15,034.32	14,825.04	13,971.79	13,735.54	13,765.69	13,481.38	13,158.55
Comingled recyclable containers (tons)	0	0		·				-	4,421	4,353
Mixed paper and comingled recyclables (tons)	3,763	3,851	3,977	4,193.96	4,293.35	4,177.21	4,257.00	4,327.65		
Other Public Works  New street pavement (miles)	0	.09	1	0.25	0.00	0.21	0.33	- 1	1.01	0.00
Street resurfacing (miles)	8.2	4.47	2	2.15	2.19	2.27	2.73	3.50	2.89	2.25
Inspection										
Commercial construction - units	225	100	80	485	120	9	8	325	71	248
Commercial construction (thousands of dollars)		11,349,548		41,674,417	9,563,646	15,898,993	350,000	23,293,785		15,897,849
Residential construction - units	45	24	74	96	63	35	30	39	25	27
Residential construction (thousands of dollars)	12,651,603	5,525,778	12,263,835	17,540,614	14,624,217	8,136,285	7,634,719	7,845,550	4,060,521	4,498,868
Water										
New construction (miles)	0.09	.84	0	0	0	2.41	4.02	4.91	3.43	2.62
Water main leaks	57	35	56	75	68	78	110	87	68	77
Average number of residential customers	21,212	21,472	20,902	21,090	20,809	20,948	20,823	20,585	20,569	21,441
Average annual usage per residential customer, (gallons)	33,489	33,938	32,989	33,412	34,694	35,000	34,810	35,047	35,774	34,982
Transit										
Total route miles	479,796	491,359	541,129	541,003	539,128	546,190	544,929	538,967	483,085	483,492
Passengers (includes paratransit)	718,073	685,231	619,330	607,527	464,957	818,919	943,195	980,057	995,697	990,431
	-,			, , , , , , ,	- ,		, .,	,	, '	

Sources: various city departments

Notes:

Police Statistics

- Reportable Anything that gets reported to the State
  1) Damage to property is over \$1,000
  2) Report of an injury or a complaint about an injury
  3) Gov't property damage over \$250.00 (ex a light pole)
  \* Data Not Available

**ECONOMICS** December 31, 2024

POPULATION - CITY OF OSHKOSH "	1
Estimate	66,327
Estimate	66,717
Estimate	66,636
Estimate	66,945
Estimate	67,201
Estimate	67,408
Estimate	67,610
Estimate	66,816
Estimate	65,126
Estimate	65,763

#### **BUILDING PERMITS** (2)

New Res	idential: \$	Single, Family
Year	No.	Value
	•	•
2015	38	20,396,717
2016	34	15,991,435
2017	46	19,201,000
2018	39	54,058,010
2019	35	8,136,285
2020	56	14,624,217
2021	72	13,690,614
2022	64	10,043,835
2023	22	5,325,778
2024	43	12,351,603

#### **UTILITY CUSTOMERS AT YEAR END - CITY OF OSHKOSH**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Water (3)	24,352	23,538	23,573	23,832	23,832	23,955	23,790	23,979	24,544	24,197
Electric (4)	42,612	38,893	39,862	39,902	39,984	39,898	40,017	40,525	40,739	29,119
Gas (4)	32,226	30,077	30,229	30,312	30,394	30,249	30,323	30,569	30,759	22,198

(1) Source: U.S. Census Bureau / WI Dept. of Admin. (2) Source: City of Oshkosh Inspections Department

2024

(3) Source: WI Public Service Commission
(4) Source: Wisconsin Public Service Corporation

http://www.psc.wi.gov

businesscenter@wisconsinpublicservice.com

CITY OF OSHKOSH, WISCONSIN NEW DWELLING UNITS CONSTRUCTED 2005-2024

YEAR	TOTAL UNITS	SINGLE FAMILY	TWO FAMILY	MULTIPLE FAMILY
TEAN	TOTAL UNITS	SINGLE PAIVILT	TVVOFAMILT	FAIVIIL I
2005	138	63	32	43
2006	234	51	12	171
2007	238	58	2	178
2008	93	41	4	48
2009	46	14	4	28
2010	122	22	2	98
2011	141	12	2	127
2012	28	18	4	6
2013	53	23	0	30
2014	157	15	6	136
2015	275	17	10	248
2016	128	15	10	103
2017	364	31	8	325
2018	38	30	0	8
2019	35	32	0	3
2020	183	49	14	120
2021	581	72	24	485
2022	154	64	10	80
2023	124	22	2	100
2024	270	43	2	225
	4,265	958	204	3,103

Source: City of Oshkosh Inspection Services Division

UTILITY RATE INFORMATION
December 31, 2024

#### **WATER UTILITY RATES**

#### **Monthly Volume Charge**

100 Cubic Feet (CU FT) = 748 Gallons

First	1,000 CU FT	\$6.10	per 100 CU. FT.
Next	2,300 CU FT	5.80	per 100 CU. FT.
Next	63,300 CU FT	5.60	per 100 CU. FT.
Over	66.600 CU FT	5.05	per 100 CU, FT.

**Minimum Monthly Charge** 

I			Public Fire			Public Fire
	Meter Size	Service	Protection	Meter Size	Service	Protection
•	5/8" & 3/4"	\$ 9.94	\$ 4.07	4"	86.00	102.00
	1"	15.00	10.50	6"	145.00	204.00
	1-1/4"	21.00	16.00	8"	211.00	326.00
	1-1/2"	25.00	21.00	10"	299.00	488.00
	2"	40.00	33.00	12"	386.00	651.00
	3"	59.00	61.00			

Top Ten Users / Customers	Billings	Usage (00's)
STATE OF WISCONSIN	884,012.94	159,259
BEMIS/CURWOOD/MILPRINT	296,788.08	54,446
BOARD OF REGENTS UNIV OF WIS SYS	287,398.61	45,924
PEPSI COLA GENERAL BOTTLERS OF WI	231,522.90	43,942
DRUG ABUSE CORRECTIONAL CENTER	168,805.50	31,916
OSHKOSH DEFENSE	176,456.06	30,599
HYDRITE CHEMICAL CO	161,501.01	29,817
CITY OF OSHKOSH	185,382.78	27,711
MIDWEST REAL ESTATE DEV	158,133.36	23,273
AFFINITY HEALTH SYSTEM	113,992.55	21,335

#### **SEWER UTILITY RATES**

**Monthly Volume Charge** 

100 Cubic Feet (CU FT) = 748 Gallons Special Charges:

Meter Reading & Billing Charge for non-sewer deduct meters,

Charge per 100 CU FT \$6.62 per billing period. \$1.67

**Unmetered Customers:** 

Fixed Monthly Charge

(based on 5 CCF/month) \$0.00

**Fixed Monthly Charge** 

Meter Size	Charge	Meter Size	Charge
5/8" & 3/4"	\$12.15	4"	\$131.08
1"	19.59	6"	254.97
1-1/4"	25.78	8"	403.63
1-1/2"	31.97	10"	626.63
2"	46.84	12"	874.40
3"	81.53		

Top Ten Users / Customers	Billings	Usage (00's)
STATE OF WISCONSIN	\$ 884,099.78	155,480
CITY OF OSHKOSH	408,079.14	60,756
BOARD OF REGENTS UNIV OF WIS SYS	288,062.55	45,986
BEMIS/CURWOOD/MILPRINT	332,373.36	44,118
PEPSI COLA GENERAL BOTTLERS OF WI	233,279.83	44,061
WINNEBAGO COUNTY	259,337.57	37,336
DRUG ABUSE CORRECTIONAL CENTER	168,805.50	31,916
OSHKOSH DEFENSE	176,516.18	30,263
MIDWEST REAL ESTATE DEV	158,173.44	23,185
AFFINITY HEALTH SYSTEM	114,012.59	21,026

#### STORM WATER UTILITY RATES

Monthly Equivalent Runoff Unit (ERU) Charge per ERU	\$19.81
Small Residential (Impervious area < 1,750 square feet)	0.67
Average Residential (Impervious area > 1,750 but < 3,750 square Feet)	1.00
Large Residential (Impervious area > 3,750 square feet)	1.33
Other (Square feet of impervious area/2,817)	

No charge for undeveloped properties

Top Ten Users / Customers	Billings	ERU'S
WINNEBAGO COUNTY	\$723,001.61	3,041.40
OSHKOSH DEFENSE	543,342.34	2,285.64
CITY OF OSHKOSH	388,208.65	1,633.05
STATE OF WISCONSIN	347,358.84	1,461.21
OSHKOSH AREA SCHOOL DISTRICT	336,133.70	1,413.99
UW OSHKOSH	295,837.79	1,244.48
BEMIS/CURWOOD/MILPRINT	249,206.63	1,048.32
EXPERIMENTAL AIRCRAFT ASSOCIATION	173,274.11	728.90
BERGSTROM FOX VALLEY INC	144,750.09	608.91
JPMBB 2015 C28 / WOSHKOSH LLC	190,687.10	802.15

CITY OF OSHKOSH, WISCONSIN
2024 General Fund Revenue Budget by Function

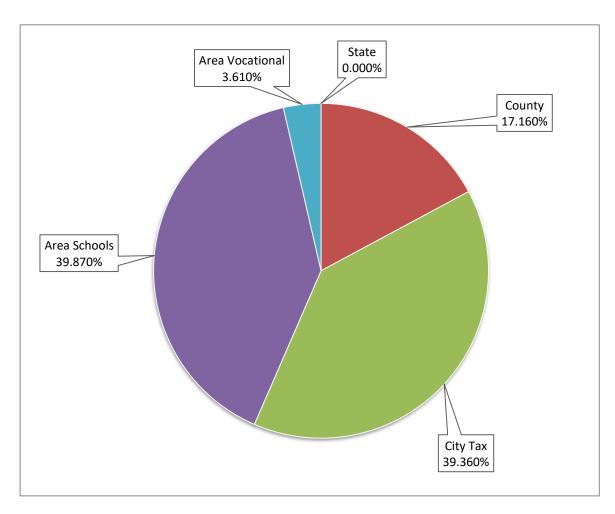
	2021 Actuals	2022 Actuals	2022 Original	2022 Droinoted	2024 Adopted	Change from	% of
Revenue	2021 Actuals	2022 Actuals	2023 Original	2023 Projected	2024 Adopted	2023 to 2024	Change
41 - PROPERTY TAX REVENUE	\$ (22,332,993)	\$ (24,181,007)	\$ (23,817,500)	\$ (25,360,100)	\$ (26,002,600)	\$ (2,185,100)	9.17%
42 - INTERGOV REVENUE	(16,822,255)	(16,688,703)	(16,842,500)	,	(19,200,900)	(2,358,400)	14.00%
43 - LICENSES AND PERMITS	(867,695)	(825,081)	(822,000)		(817,000)	5,000	-0.61%
44 - FINES & FORFEITURES	(604,003)	(573,152)	(864,300)	• • • •	(703,600)	160,700	-18.59%
45 - CHARGES FOR SERVICES	(3,903,125)	(6,328,007)	(4,310,900)	,	(6,651,800)	(2,340,900)	54.30%
48 - INTERNAL SERV CHRG	(3,535,484)	(1,147,769)	(2,814,900)	, , , , ,	(729,257)	2,085,643	-74.09%
49 - MISC REVENUES	(878,832)	(1,146,729)	(963,000)	• • • •	(2,500,200)	(1,537,200)	159.63%
52 - OTHER FINANCING	(1,000,000)	(1,140,720)	(1,822,600)		(2,000,200)	1,822,600	-100.00%
53 - SALE-CAPITAL ASSETS	(118,356)	(95,377)	(25,000)	(25,000)	(25,000)	-	0.00%
Revenue Total	(50,062,742)	(50,985,826)	(52,282,700)	. , ,	(56,630,357)	(4,347,657)	8.32%
Expense							
61 - DIRECT LABOR	29,424,054	30,416,031	30,215,700	30,000,000	30,356,378	140,678	0.47%
62 - INDIRECT LABOR	-	-	668,800	-	2,220,083	1,551,283	100.00%
63 - PAYROLL BENEFITS	10,025,198	10,977,251	10,645,500	10,645,000	11,944,028	1,298,528	12.20%
64 - CONTRACTUAL SERVICES	5,802,795	6,119,728	8,715,300	8,880,000	10,195,130	1,479,830	16.98%
65 - MATERIAL & SUPPLIES	1,876,309	1,380,145	1,496,900	1,275,000	1,460,100	(36,800)	-2.46%
72 - CAPITAL OUTLAY	288,735	492,137	285,200	275,000	448,600	163,400	57.29%
74 - OTHER FINANCING USES	535,400	742,500	2,780,000	3,100,000	-	(2,780,000)	-100.00%
Expense Total	47,952,491	50,127,792	54,807,400	54,175,000	56,624,319	1,816,919	3.32%
Grand Total	\$ (2,110,251)	\$ (858,034)	\$ 2,524,700	\$ 725,680	\$ (6,038)	\$ (2,530,738)	-100.24%

2024 Operating Expenditure Budget by Function

	2024	2024	
Function	Adopted	Revised	2024
	Budget	Budget	Actuals
01 - GENERAL GOVERNMENT	8,298,236	8,568,730	8,109,397
61 - DIRECT LABOR	3,707,776	3,910,266	3,757,643
63 - PAYROLL BENEFITS	1,390,660	1,448,277	1,263,146
64 - CONTRACTUAL SERVICES	2,944,600	2,954,987	2,839,055
65 - MATERIAL & SUPPLIES	212,000	212,000	204,353
72 - CAPITAL OUTLAY	43,200	43,200	45,200
74 - OTHER FINANCING USES	-	-	-
02 - PUBLIC SAFETY	34,119,128	35,635,761	35,026,547
61 - DIRECT LABOR	21,761,997	22,832,931	22,290,635
63 - PAYROLL BENEFITS	8,786,431	9,054,653	8,778,037
64 - CONTRACTUAL SERVICES	2,834,200	2,861,769	3,084,000
65 - MATERIAL & SUPPLIES	383,100	483,352	486,010
72 - CAPITAL OUTLAY	353,400	403,056	387,865
03 - PUBLIC WORKS	5,394,723	5,502,212	4,523,029
61 - DIRECT LABOR	1,318,076	1,324,576	1,318,383
63 - PAYROLL BENEFITS	481,847	502,024	492,342
64 - CONTRACTUAL SERVICES	3,165,600	3,222,280	2,342,007
65 - MATERIAL & SUPPLIES	394,200	418,332	337,261
72 - CAPITAL OUTLAY	35,000	35,000	33,035
04 - TRANSPORTATION	1,012,056	1,047,306	928,142
61 - DIRECT LABOR	506,043	532,806	530,518
63 - PAYROLL BENEFITS	207,713	216,200	208,880
64 - CONTRACTUAL SERVICES	142,400	142,400	97,221
65 - MATERIAL & SUPPLIES	146,900	146,900	83,958
72 - CAPITAL OUTLAY	9,000	9,000	7,565
06 - CULTURE & RECREATION	3,329,075	3,460,151	3,099,576
61 - DIRECT LABOR	1,710,660	1,799,824	1,723,674
63 - PAYROLL BENEFITS	612,915	638,808	589,891
64 - CONTRACTUAL SERVICES	697,200	713,219	543,448
65 - MATERIAL & SUPPLIES	300,300	300,300	242,563
72 - CAPITAL OUTLAY	8,000	8,000	· <u>-</u>
07 - CONSERVATION & DEVELOPMENT	2,109,918	2,356,382	2,010,994
61 - DIRECT LABOR	1,351,826	1,418,743	1,255,429
63 - PAYROLL BENEFITS	429,462	447,626	397,006
64 - CONTRACTUAL SERVICES	313,330	474,713	347,666
65 - MATERIAL & SUPPLIES	15,300	15,300	10,893
08 - UNCLASSIFIED	2,361,183	422,355	569,562
61 - DIRECT LABOR	-	-	415,386
62 - INDIRECT LABOR	2,220,083	289,255	- -
63 - PAYROLL BENEFITS	35,000	35,000	22,649
64 - CONTRACTUAL SERVICES	97,800	89,800	127,642
65 - MATERIAL & SUPPLIES	8,300	8,300	3,884
72 - CAPITAL OUTLAY	-	-	- -
74 - OTHER FINANCING USES	-	-	-
40 - DEBT SERVICE	14,647,400	14,647,400	14,962,587
64 - CONTRACTUAL SERVICES	-	-	-
67 - DEBT SERVICE	14,647,400	14,647,400	14,962,587
	, ,	, ,	, - ,- ,-
74 - OTHER FINANCING USES	-	-	-

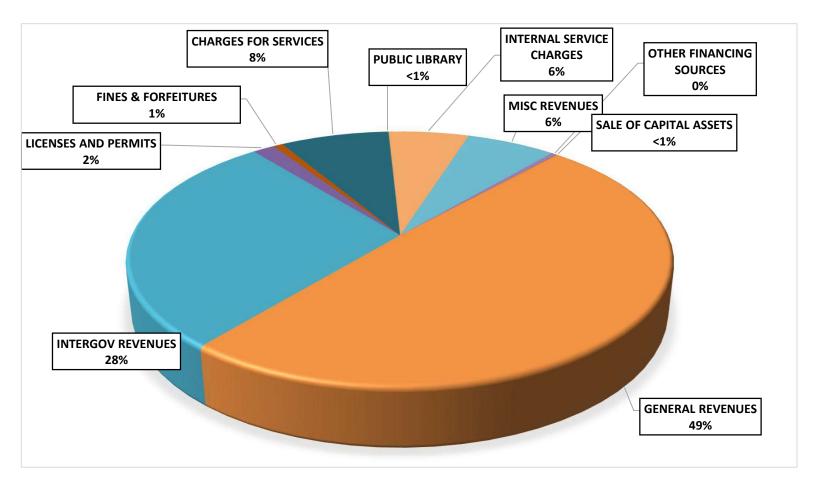
#### CITY OF OSHKOSH

### 2025 LEVY - 2024 TAX RATE



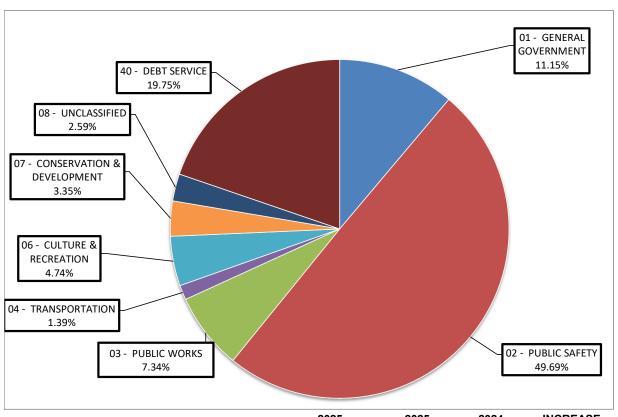
	PER \$1,000 OF TAXES	202 TAX R		_	2023 X RATE	 CREASE CREASE)
State	0.000%	\$ -		\$	_	\$ -
County	17.160%	3	.549		5.345	(1.796)
City Tax	39.360%	8	.140		12.576	(4.436)
Area Schools	39.870%	8	.246		13.112	(4.866)
Area Vocational	3.610%	0	.746		1.067	(0.321)
	100.000%	20	.680		32.100	(11.420)
State Credit		1	.765		2.335	(0.570)
		\$ 18.	915	\$ 2	29.765	\$ (10.850)

#### 2025 BUDGET SOURCE OF FUNDS - REVEUNES



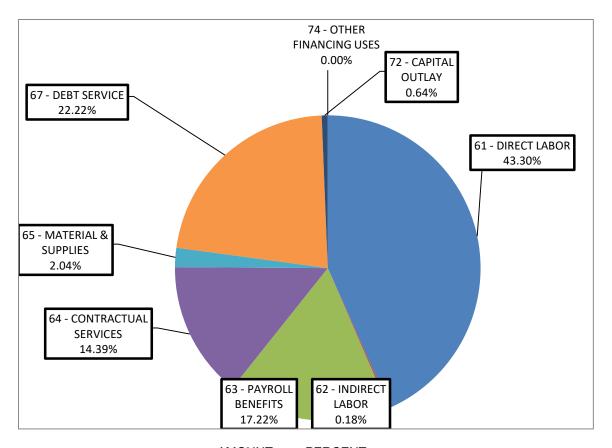
	2025	2025	2024	INCREASE
SOURCE OF FUNDS	AMOUNT	PERCENT	PERCENT	(DECREASE)
GENERAL REVENUES	\$ 59,718,010	49.30%	52.94%	-3.64%
INTERGOV REVENUES	34,232,334	28.26%	22.92%	5.34%
LICENSES AND PERMITS	1,891,920	1.56%	1.89%	-0.33%
FINES & FORFEITURES	828,100	0.68%	0.62%	0.06%
CHARGES FOR SERVICES	9,336,200	7.71%	8.03%	-0.32%
PUBLIC LIBRARY	-	0.00%	0.21%	-0.21%
INTERNAL SERVICE CHARGES	6,901,100	5.70%	6.21%	-0.51%
MISC REVENUES	7,642,100	6.31%	6.67%	-0.36%
OTHER FINANCING SOURCES	508,720	0.42%	0.44%	-0.02%
SALE OF CAPITAL ASSETS	75,800	0.06%	0.07%	-0.01%
	\$ 121,134,284	100.00%	100.00%	

## **CITY OF OSHKOSH, WISCONSIN**2025 BUDGET USE OF FUNDS - EXPENDITURES



USE OF FUNDS	2025 AMOUNT	2025 PERCENT	2024 PERCENT	INCREASE (DECREASE)
01 - GENERAL GOVERNMENT	\$ 8,581,669	11.15%	11.65%	-0.50%
02 - PUBLIC SAFETY	38,238,528	49.69%	47.89%	1.80%
03 - PUBLIC WORKS	5,645,774	7.34%	7.57%	-0.23%
04 - TRANSPORTATION	1,073,101	1.39%	1.42%	-0.03%
06 - CULTURE & RECREATION	3,649,795	4.74%	4.67%	0.07%
07 - CONSERVATION & DEVELOPMENT	2,578,374	3.35%	2.93%	0.42%
08 - UNCLASSIFIED	1,991,965	2.59%	3.31%	-0.72%
40 - DEBT SERVICE	15,200,000	19.75%	20.56%	-0.81%
	\$ 76,959,206	100.00%	100.00%	

#### CITY OF OSHKOSH, WISCONSIN 2025 BUDGET - USE OF FUNDS BY FUNCTION



	AMOUNT	PERCENT
61 - DIRECT LABOR	\$29,628,667	43.3039%
62 - INDIRECT LABOR	126,005	0.1842%
63 - PAYROLL BENEFITS	11,782,859	17.2213%
64 - CONTRACTUAL SERVICES	9,846,595	14.3913%
65 - MATERIAL & SUPPLIES	1,398,390	2.0438%
67 - DEBT SERVICE	15,200,000	22.2156%
72 - CAPITAL OUTLAY	437,800	0.6399%
74 - OTHER FINANCING USES		0.0000%
	\$68,420,316	100.0000%





# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Oshkosh Oshkosh, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Oshkosh, Wisconsin (City), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated July 28, 2025.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

To the City Council City of Oshkosh, Wisconsin

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KerberRose SC KerberRose SC

July 28, 2025

Certified Public Accountants
Oshkosh, Wisconsin