

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The Fiscal Year 2022 Annual Action Plan represents the third year of the City's Consolidated Plan (Con Plan) for Fiscal Years 2020-2024 as approved by the Oshkosh Common Council and the US Department of Housing and Urban Development (HUD). The Action Plan is the City of Oshkosh's application for HUD entitlement grant funds and identifies the proposed programs and projects to be funded during the City's CDBG Fiscal Year (FY) 2022.

During the 2022 Program Year, the City of Oshkosh will pursue the implementation of projects and activities in the categories: 1) Central City Redevelopment; 2) Housing Initiatives; 3) Public Services; 4) Neighborhood Initiatives; 5) Public facility improvements and 6) Program Administration & Planning. Of the \$812,322 in 2022 CDBG entitlement funds plus 2022 Program Income, a minimum of 70% of funds must be spent on activities that will benefit LMI persons.

Activities funded with CDBG funds in this Action Plan will meet the national objectives of benefiting LMI persons and/or preventing or eliminating slum or blighting conditions.

It is important to note that the Con Plan sets goals and strategies to be achieved over the FY 2020-2024 period. The six Con Plan Goals represent high priority needs for the City and serve as the basis for FY 2022 programs and activities identified in the Action Plan. The Con Plan goals are listed below in no particular order:

- Provide safe, decent, affordable housing
- Provide housing, services and facilities for homeless persons or those at-risk of becoming homeless
- Provide housing, services and facilities for persons with special needs
- Improve community facilities, infrastructure, public services and quality of life for residents

Create suitable living environment through public facilities or infrastructure improvements. Encourage employment and promote economic opportunities

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

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For details regarding the objectives and outcomes targeted in the Con Plan and this Annual Plan in relation to each of the six goals listed above, please refer to Sections AP-15 (Annual Goals and Objectives) and AP-35 (Projects).

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City continues to monitor and evaluate the performance of the City's CDBG programs and activities while ensuring regulatory compliance. The City's Annual Action Plan and Consolidated Annual Performance and Evaluation Reports (CAPERs) have provided details about the innovations, projects and programs completed by the City over the past program year.

The City recognizes that the evaluation of past performance is critical to ensuring the City and its subrecipients are implementing activities effectively and that those activities align with the City's overall strategies and goals. The performance of programs and systems are evaluated on a regular basis. The City continues to improve the CDBG subrecipient application process in order to ease the administrative burden on applicants and volunteer community-member boards and reviewers.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

In accordance with the *Citizen Participation Plan* outlined in the Con Plan, the draft Action Plan was available online and a copy was available for review at the Community Development Office at the Oshkosh City Hall. A thirty day public comment period was held after release of the proposed plan. Hard copies of the Action Plan are available upon request.

The FY 2022 Action Plan was presented and discussed at the following virtual and/or in person meetings:

- Virtual Public/Neighborhood meeting – February 22, 5:00 pm
- Plan Commission, July 5, 4:00 pm

- Common Council, July 12, 6:00 pm

City staff also consulted with representatives from area agencies participating in the Winnebago Land Housing Coalition, as well as the Oshkosh/Winnebago County Housing Authority and ADVOCAP. These agencies provide a wide spectrum of services in the community and represent needs of many different segments of the population to ensure future CDBG programming meets the needs of the community.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

A summary of responses received via email is attached as an exhibit. Responses were received from:

- ADVOCAP
- Christine Ann
- Damascus Road
- Day by Day Warming Shelter
- Friendship Place
- Miravida Living
- Oshkosh Kids Foundation
- Reach Counseling
- Solutions Recovery, Inc.
- Tri County Dental
- United Way
- Winnebago County Overdose Fatality Review Team / Jennifer Skolaski, PhD

6. Summary of comments or views not accepted and the reasons for not accepting them

Not applicable.

7. Summary

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	OSHKOSH	
CDBG Administrator	OSHKOSH	Community Development Department
HOME Administrator		

Table 1 – Responsible Agencies

Narrative (optional)

The City of Oshkosh has designated its Community Development Department as the lead agency responsible for administration of the Community Development Block Grant (CDBG) program and associated reports. The Department is also the major public agency responsible for administering programs addressed in the Consolidated Plan and this FY 2022 Annual Action Plan, except for Homeless Programs. The Continuum of Care (CoC) for Homeless Programming is the Winnebagoland Housing Coalition with ADVOCAP as the local non-profit agency taking the leadership role in administration.

The City works with numerous community-based organizations, partners, businesses, other funders, as well as City of Oshkosh departments, to plan, develop, implement and evaluate activities outlined in this plan.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

Consultation on development of this Plan was achieved through interviews, e-mail correspondence, social media outreach and public hearings. Efforts were made to consult agencies that provide a wide range of services so that a clear picture of community needs would be available during development of the Plan. The City of Oshkosh consulted with public and private agencies and organizations that provide assisted housing, health services, and social services (including those focusing on services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and their families, homeless persons), community-based and regionally-based organizations that represent protected class members, and organizations that enforce fair housing laws.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City's Community Development Department acts as the single point of contact to coordinate efforts between public and assisted housing providers, as well as private and governmental health, mental health, and social service agencies. The City works with the following agencies to enhance funding and service allocations to address the housing and community development needs of the area:

- City of Oshkosh Community Development Department - oversees the CDBG program
- Winnebago County Department of Human Services - provides care and protection to County residents from infancy to old age, through consumer-focused programs designed to maintain and improve the quality of life for consumers and their families.
- Oshkosh/Winnebago County Housing Authority - manage the Public Housing and Section 8 Housing Choice Voucher Programs, create improvements to public housing communities, and develop affordable housing.
- Social Services Agencies - provides services to address the needs of low- and moderate-income persons and those with special needs.
- Housing Providers - rehabilitates and develops affordable housing for low- and moderate-income families and individuals.
- Winnebagoland Housing Coalition / CoC - oversees the Continuum of Care Network for the City of Oshkosh and Winnebago County.

Each year as part of the application planning process, local jurisdictions, agencies, and organizations are invited to submit proposals for CDBG funds for eligible activities. These groups participate in the planning process by attending the public hearings, informational meetings, and through electronic updates. These groups are notified through the City’s Community Development Department network of upcoming meetings and funding opportunities. Also, the staff of the Community Development

Department have proactively been participating in additional community encounter opportunities and forming partnerships to accomplish larger scale housing and community development activities.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of Oshkosh is a member of the WinnebagoLand Housing Coalition, under the Wisconsin Balance of State Continuum of Care (WIBOSCOC). WinnebagoLand Housing Coalition meets each month to engage in conversations regarding homeless issues, as well as coordinating the efforts of a variety of agencies serving youth, families, and veterans experiencing homelessness. City of Oshkosh staff attends the local CoC meetings and acts as the City's representative. The City coordinates its activities with the Continuum of Care and supports its applications for funds. The City helps WIBOSCOC to address homelessness by working together to develop a framework to deliver housing and supportive services to the homeless and those at risk of homelessness.

The WinnebagoLand Housing Coalition identifies regional and local homeless issues; coordinates regional planning; identifies regional housing gaps and needs, strategies, and priorities; provides input for Supportive Services for Veteran Families (SVF) and Emergency Solutions Grants (ESG) applications; participates in completion of the CoC application; monitors Homeless Management Information Systems (HMIS) participation and implementation; and coordinates and follows-up on the Point in Time (PIT) count and Annual Homeless Assessment Report (AHAR).

The WinnebagoLand Housing Coalition has representation from multiple interest groups including: CDBG Jurisdictions, Public Housing Authorities, domestic violence service providers, Veterans, youth service providers, Community Action Partnerships, homeless service providers, and faith-based organizations.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Most of WIBOSCOC ESG funding is allocated by the Wisconsin Department of Administration, Division of Housing, Energy, and Community Resources (DEHCR). The CoC develops priorities, target populations, outcome measures, and evaluation processes for ESG through an elected agency such as ADVOCAP, including prioritizing Rapid ReHousing (RRH). The CoC decides on ESG funding ranking and project scoring based on knowledge of projects, capacity of applicants and participation in CoC planning. ADVOCAP, as the Collaborative Applicant and HMIS Lead, has access to the Point in Time and Homeless Management Information System (HMIS) data.

The Winnebago Land CoC and the HMIS work together to assess data quality throughout the CoC. This includes working on Annual Homeless Assessment Report (AHAR) submission, the PIT count, project review/ranking, and working with individual programs while completing their Annual Performance Reports (APRs). There are thirty-seven (37) beds at the Christine Ann Domestic Violence Shelter, fifty (50) rooms at Father Carr's. Lastly, the Day-by-Day Warming Shelter has twenty-five (25) beds during the winter months, open only from October 15th through April 15th.

There are three (3) transitional housing projects within Winnebago County. COTS operates two transitional housing shelters in Oshkosh, one eight (8) bed shelter for women and one ten (10) bed shelter for men. ADVOCAP also operates one scattered-site transitional housing project funded by the Department of Justice. The DOJ-funded project can provide for three (3) individuals and ten (10) families per year. ADVOCAP also operates a HUD-funded permanent supportive housing project, with five (5) households within Oshkosh in scattered sites, and four (4) HUD-funded Rapid Re-Housing projects, with seventeen (17) households in Oshkosh. However, there are zero Runaway or Homeless Youth beds being reported in Oshkosh or Winnebago County. Additional outreach to volunteer and faith-based organizations will occur through the implementation of coordinated entry. The CoC will work with Veterans to improve participation among VA-funded projects.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	WINNEBAGO COUNTY HOUSING AUTHORITY
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Discussed public housing needs in the community as well as the needs of the City's low to moderate income residents, and how the city and housing authority could work together collaboratively
2	Agency/Group/Organization	Winnebagoland Housing Coalition
	Agency/Group/Organization Type	Continuum of Care
	What section of the Plan was addressed by Consultation?	Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Public Service Agencies
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Coalition was consulted for affordable housing and public housing needs in the community. City staff attends monthly Coalition meetings to keep informed on services available and needs of the community
3	Agency/Group/Organization	City of Oshkosh Economic Development
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	economic development strategies and initiatives that are currently in place or may be undertaken
4	Agency/Group/Organization	Greater Oshkosh Economic Development Corporation
	Agency/Group/Organization Type	Business Leaders Non profit economic development group
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	A non-profit corporation that works with the community to provide leadership, direction, coordination, and services to advance economic development in the greater Oshkosh area
5	Agency/Group/Organization	Winnebago County Health Department
	Agency/Group/Organization Type	Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Health Other government - County
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Lead based paint policies and health and safety needs of Oshkosh residents

6	Agency/Group/Organization	ADVOCAP, INC.
	Agency/Group/Organization Type	Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Education Services-Employment Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consultation regarding affordable housing needs; collaborate on various programs/activities to best serve the community
7	Agency/Group/Organization	City of Oshkosh Public Works Department
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	discussion regarding various infrastructure improvements planned during the program year
8	Agency/Group/Organization	Neighborhood Associations
	Agency/Group/Organization Type	Neighborhood Associations Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Neighborhood Initiatives
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	discuss neighborhood programs/activities to create strong and healthy neighborhoods
9	Agency/Group/Organization	Day by Day Warming Shelter
	Agency/Group/Organization Type	Services-homeless Services-Health Services-Education
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	provide shelter and advocacy

10	Agency/Group/Organization	Greater Oshkosh Healthy Neighborhoods
	Agency/Group/Organization Type	Non-profit
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Neighborhood Initiatives
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	expand on the organization's role in developing, expanding and organizing neighborhood planning projects/programs/activities, acquiring slum and blight properties
11	Agency/Group/Organization	HABITAT FOR HUMANITY OF OSHKOSH INC.
	Agency/Group/Organization Type	Non profit
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Habitat's continued role in construction of new affordable housing for LMI households. Continue partnership projects with City and local PHA
12	Agency/Group/Organization	METROPOLITAN MILWAUKEE FAIR HOUSING COUNCIL
	Agency/Group/Organization Type	Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Fair Housing
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	continue to contract with satellite office in Appleton to provide training opportunities for landlords and tenants, as well as investigate potential fair housing complaints in the community

13	Agency/Group/Organization	Oshkosh Public Service Consortium
	Agency/Group/Organization Type	Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs Public Service Agencies
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	collaboration effort between City, local community foundation and United Way to allocate funds to public service agencies
14	Agency/Group/Organization	Friendship Place Inc.
	Agency/Group/Organization Type	Services-Persons with Disabilities Services-homeless Services-Health
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Needs of low/moderate income persons for mental health services
15	Agency/Group/Organization	Damascus Road
	Agency/Group/Organization Type	Non profit

	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Public Service Agencies
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Housing and service needs for those who are being sexually exploited, those with criminal records and those struggling with addiction.
16	Agency/Group/Organization	Oshkosh Kids Foundation
	Agency/Group/Organization Type	Non profit
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Needs of homeless individual, families, and those at risk of homelessness.

Identify any Agency Types not consulted and provide rationale for not consulting

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Winnebagoland Housing Coalition	Alleviate the impact of homelessness in the community through cooperation and collaboration of social service providers
Oshkosh 2005-2025 Comprehensive Plan; Update 2040	City of Oshkosh	City's general plan is comprised of various elements that provide a comprehensive slate of city-wide policies and furthers the City's smart growth strategy for growth and development.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
City of Oshkosh Comp Plan - Housing	City of Oshkosh	Housing Element serves as a policy guide to help the city meet its existing and future housing needs. The Plan has the goal of creating and preserving affordable housing stock within the city.
Oshkosh Analysis of Impediments	City of Oshkosh	Analysis of Impediments to Fair Housing Choice presents a demographic profile of the city, assesses the extent of housing needs among specific income groups and evaluates the availability of a range of housing choices for residents
Oshkosh Housing Authority 5 Year Plan	Oshkosh/Winnebago Housing Authority	The goals of the City and Housing Authority are complementary.
Oshkosh Strategic Plan	City of Oshkosh	The goals are complementary.
City of Oshkosh Housing Study	City of Oshkosh	The recommendations in the housing study are similar to the Strategic Plan.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

City staff continues to work with the Oshkosh Public Service Consortium and community groups, organizations and agencies to increase citizen participation and improve the FY 2022 CDBG application and evaluation process. The City also seeks input from the Plan Commission to ensure projects and activities to be carried out are in compliance with the City's adopted Comprehensive Plan. The Plan Commission serves in an advisory capacity to the Common Council on issues related to the Consolidated Plan, Annual Action Plan, end of the year CAPER reporting, Analysis of Impediments to Fair Housing, as well as the CDBG allocation.

All meetings are open to the public and agendas are distributed via email, internet posting and hardcopy posting. Meeting notes summarizing the discussion items and actions taken are posted online and made available at subsequent meetings to keep interested parties informed. Due to the pandemic situation, some public meetings are held virtually. Citizens are provided the necessary link information to participate in the public meeting.

City staff, along with partner agencies such as Oshkosh/Winnebago County Housing Authority and Winnebago Land Housing Coalition, receive feedback from the public and other community stakeholders regarding the implementation of HUD funded programs through presentations and attendance at monthly meetings.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Meeting	Non-targeted/broad community	A virtual public/neighborhood meeting was held on February 22 and the Plan Commission met on July 5, 2022 to obtain comments.	No comments received	No comments received	N/A
2	Public Meeting	Non-targeted/broad community	Common Council met on July 12, 2022 to allow the public the opportunity to comment and approve the 2022 Action Plan.	No comments received	No comments received	N/A

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Email outreach	Non-targeted; email distribution of availability of draft Action Plan for comments	Email distribution list of 30+ members	E-mail comments received expressing needs of individual organizations	No comments received	N/A
4	Newspaper Ad	Non-targeted/broad community	A public hearing notice detailing the public hearing schedule and opportunity to comment was published in the Oshkosh Northwestern	No comments received	N/A	N/A
5	Internet Outreach	Non-targeted/broad community	City website notice invited participation in the process and comment on the plan.	N/A	N/A	https://www.ci.oshkosh.wi.us/Economic Development/

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of Oshkosh expects to receive \$812,322 in CDBG funds for FY 2022 Program Year. The City expects to receive \$150,000 in Program Income during the FY 2022 Annual Action Plan period. The City's FY 2022 CDBG program year starts on May 1, 2022 and concludes on April 30, 2023.

The following financial resources are identified for the FY 2022 Annual Action Plan and will be used to address the following needs: Housing Needs; Homeless Needs; Other Special Needs; Community Development; Economic Development Needs; Neighborhood Initiatives; and Administration, Planning, and Management Needs. The accomplishments of these projects/activities will be reported in the FY

2022 Consolidated Annual Performance and Evaluation Report (CAPER).

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	812,322	150,000	0	962,322	2,171,450	Based on previous years program income, the City estimates \$150,000 in program income. However there is no way of knowing what program income will come in this year. Any program income generated will be placed in a revolving loan fund and used exclusively for projects/programs eligible under housing/neighborhood projects.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	0	0	0	0	0	
Other	public - federal	Admin and Planning Economic Development Public Services Other	0	0	0	0	0	

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

While the CDBG program does not require leveraging, the program does leverage other resources. The City budgets funds in its Capital Improvement Program for additional programs for housing related activities (i.e. acquisition, housing rehabilitation), public facility improvements, landscaping, curb appeal projects, and acquisition of properties to eliminate slum and blight.

The Oshkosh Area Community Foundation and the Oshkosh United Way partner with the City of Oshkosh in forming the Oshkosh Public Service Consortium. The Consortium seeks applications from public service agencies for programs/activities that meet one of HUD's national objectives and provides a direct benefit to low- to moderate-income households.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Oshkosh may provide vacant/undeveloped lots to private developers, Habitat for Humanity, ADVOCAP or other non-profit/CHDO agencies for construction of new affordable housing units.

Discussion

The CDBG program year runs from May 1, 2022 through April 30, 2023. The CDBG funds will be used to address the following priority needs:

- Housing Needs
- Homeless Needs
- Other Special Needs
- Community Development Needs
- Economic Development Needs
- Administration, Planning, and Management Needs

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	HS-3 Housing Rehabilitation	2020	2024	Affordable Housing	Oshkosh Priority Areas	Housing Need	CDBG: \$365,000	Homeowner Housing Rehabilitated: 39 Household Housing Unit
2	HS-2 Housing Construction	2020	2024	Affordable Housing	Oshkosh Priority Areas	Housing Need	CDBG: \$158,322	Homeowner Housing Added: 0 Household Housing Unit
3	HS-1 Housing Support	2020	2024	Affordable Housing Public Housing	Oshkosh Priority Areas	Housing Need	CDBG: \$30,000	Direct Financial Assistance to Homebuyers: 3 Households Assisted
4	CD-3 Public Services	2020	2024	Non-Housing Community Development	Oshkosh Priority Areas	Community Development Need	CDBG: \$120,000	Public service activities other than Low/Moderate Income Housing Benefit: 1000 Persons Assisted
5	CD-1 Community Facilities and Infrastructure	2020	2024	Non-Housing Community Development	Oshkosh Priority Areas Center City	Community Development Need	CDBG: \$50,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1000 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	AM-1 Overall Coordination	2020	2024	Administration, Planning, and Management	Oshkosh Priority Areas	Administration, Planning, and Management Need	CDBG: \$119,000	Other: 2 Other
7	CD-5 Clearance/Demolition	2020	2024	Non-Housing Community Development	Oshkosh Priority Areas	Community Development Need	CDBG: \$120,000	Buildings Demolished: 2 Buildings

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	HS-3 Housing Rehabilitation
	Goal Description	
2	Goal Name	HS-2 Housing Construction
	Goal Description	
3	Goal Name	HS-1 Housing Support
	Goal Description	
4	Goal Name	CD-3 Public Services
	Goal Description	
5	Goal Name	CD-1 Community Facilities and Infrastructure
	Goal Description	

6	Goal Name	AM-1 Overall Coordination
	Goal Description	
7	Goal Name	CD-5 Clearance/Demolition
	Goal Description	

Projects

AP-35 Projects – 91.220(d)

Introduction

During the 2022 Program Year, the City of Oshkosh will pursue the implementation of projects and activities in seven major categories:

- Program Administration & Planning
- Fair Housing
- Housing Initiatives
- Neighborhood Initiatives
- Central City Redevelopment
- Public Services
- Public Facilities

The use of CDBG funds in 2022 will focus on activities and programs that:

- Improve, maintain and create housing accessibility to homeownership for income qualified homebuyers
- Revitalize neighborhoods through streetscaping improvements, curb appeal improvements, elimination of slum and blight properties
- Provide funding to various public service agencies, to be determined, that provide shelter/services to persons that are homeless, affected by domestic abuse, recovering from addiction, need health care services, etc.
- Provide training for landlords or tenants on fair housing regulations
- Provide administration of the overall CDBG program

Projects

#	Project Name
1	Program Administration
2	Fair Housing
3	Housing Initiatives
4	Neighborhood Initiatives
5	Central City Redevelopment
6	Public Services
7	Public Facilities

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

All funding allocations are consistent with priority needs in the City of Oshkosh and align with the 2020-2024 Consolidated Plan, Citizen Participation Plan, City Strategic Plan, the Oshkosh Housing Study, and various other documents that guide staff during the allocation process. Every effort was made to ensure that the most vulnerable citizens in Oshkosh are the beneficiaries of the Program Year 2022 CDBG funding allocation. Unfortunately, the needs are greater than the funding received.

AP-38 Project Summary
Project Summary Information

1	Project Name	Program Administration
	Target Area	Oshkosh Priority Areas Center City
	Goals Supported	AM-1 Overall Coordination
	Needs Addressed	Housing Need Homeless Need Other Special Needs
	Funding	CDBG: \$100,000
	Description	Funds used for salaries of personnel involved in general management, oversight and coordination of CDBG program, associated training and related costs; as well as, preparation of functional plans and studies.
	Target Date	4/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	66,816 persons (April 1, 2020 Census)
	Location Description	City of Oshkosh, Department of Community Development, 215 Church Avenue, Oshkosh, WI 54903-1130
	Planned Activities	Matrix Code: 21A General Program Administration 570.206
2	Project Name	Fair Housing
	Target Area	Oshkosh Priority Areas
	Goals Supported	AM-1 Overall Coordination
	Needs Addressed	Housing Need Homeless Need
	Funding	CDBG: \$19,000
	Description	Provide fair housing counseling and training activities to protected populations who are prospective renters and/or landlords and property owners, as well as provide fair housing services (i.e. intake, referrals, etc.) for residents of Oshkosh. Process complaint/intake services; referral services with non-fair housing inquiries, as well as provide fair housing training sessions for local landlords, tenants, homeowners, and interested parties.
	Target Date	4/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	10 LMI Households
	Location Description	Citywide
	Planned Activities	Matrix Code: 14A Rehabilitation: Single-Unit Residential 24 CFR 570.202(a)(1) National Objective: LMA Low/mod Area Benefit: activities that are carried out for the purpose of providing or improving permanent residential structures that will be occupied by low/mod income households. 570.208(a)(1)
3	Project Name	Housing Initiatives
	Target Area	Oshkosh Priority Areas Center City
	Goals Supported	HS-1 Housing Support HS-2 Housing Construction HS-3 Housing Rehabilitation
	Needs Addressed	Housing Need Homeless Need Other Special Needs
	Funding	CDBG: \$498,322
	Description	Funds used to rehab and expand the City's affordable housing stock for LMI households as well as to stabilize and visually improve older LMI neighborhoods. Funds will be used to provide home ownership opportunities to eligible homebuyers by providing direct financial assistance loans. Funds will be used to acquire homes in need of repair, make needed repairs and sell the home to a qualified homebuyer. Improve, maintain and create affordable housing options for LMI persons/households; home ownership assistance, rental rehabilitation, acquisition, rehab, construction/reconstruction and resale to eligible homebuyers.
	Target Date	4/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	12 LMI Households
	Location Description	Citywide
	Planned Activities	Matrix Codes: 13B Homeownership Assistance (excluding Housing Counseling under 24 CFR 5.100) 24 CFR 570.201(n) AND 14A Rehabilitation: Single-Unit Residential 24 CFR 570.202(a)(1) AND 12 Construction of Housing 24 CFR 570.201(m), 570.204 or 42 USC 5305(a)(15) Construction of housing with CDBG funds must either be: carried out by CBDOs, in accordance with the regulations at 24 CFR 570.204(a); in accordance with 42 USC 5305(a)(15); or last resort housing under the provisions of the Uniform Act, 42 USC Part 49. National Objective: LMH Low/mod housing benefit: activities that are carried out for the purpose of providing or improving permanent residential structures that will be occupied by low/mod income households. 570.208(a)(3)
4	Project Name	Neighborhood Initiatives
	Target Area	Oshkosh Priority Areas
	Goals Supported	HS-3 Housing Rehabilitation
	Needs Addressed	Housing Need Homeless Need Other Special Needs
	Funding	CDBG: \$55,000
	Description	Funding to assist in rehabilitation of properties occupied by residents in low-moderate income areas.
	Target Date	4/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	10 LMI Households
	Location Description	Citywide

	Planned Activities	Matrix Code: 14A Rehabilitation: Single-Unit Residential 24 CFR 570.202(a)(1) National Objective: LMA Low/mod Area Benefit: activities that are carried out for the purpose of providing or improving permanent residential structures that will be occupied by low/mod income households. 570.208(a)(1)
5	Project Name	Central City Redevelopment
	Target Area	Oshkosh Priority Areas
	Goals Supported	CD-5 Clearance/Demolition
	Needs Addressed	Housing Need Community Development Need
	Funding	CDBG: \$120,000
	Description	Assist with redevelopment of blighted properties within the central city, acquisition of scattered spot blighted properties, properties within designated redevelopment areas, or approved neighborhood associations. Activities may include acquisition, relocation, demolition, environmental remediation, public facility improvements, streetscaping and site clearance.
	Target Date	4/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	66,816 persons (April 1, 2020 Census)
	Location Description	Central City
	Planned Activities	Matrix Code: 04 Clearance and Demolition 24 CFR 570.201(d) National Objective: SBS Slum/blight, spot basis - Activities undertaken on a spot basis to address conditions of blight or physical decay not located in designated slum/blight areas. 570.208(b)(2)
6	Project Name	Public Services
	Target Area	Oshkosh Priority Areas Center City
	Goals Supported	CD-3 Public Services

	Needs Addressed	Housing Need Homeless Need Other Special Needs Community Development Need
	Funding	CDBG: \$120,000
	Description	Funds provided to local non-profit agencies that provide needed services to LMI individuals/households. An established Public Service Consortium, consisting of citizens at large, provides a streamlined application & evaluation process to reduce funding overlaps with limited dollars. The Public Service Consortium will allocate funds to public service agencies that may apply for funding through the City's application process. Activities may include health care assistance, emergency shelter, food pantry, peer support, advocacy and education, emergency assistance, dental care.
	Target Date	4/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	1,000 LMI persons
	Location Description	Citywide
	Planned Activities	Matrix Code: 05Z Other Public Services Not Listed in 03T and 05A-05Y 24 CFR 570.201(e) National Objective: LMC Low/mod limited clientele benefit - Activities that benefit a limited clientele, at least 51% of whom are low/mod income. LMC activities provide benefits to a specific group of persons rather than to all the residents of a particular area. 570.208(a)(2)
7	Project Name	Public Facilities
	Target Area	Center City
	Goals Supported	CD-1 Community Facilities and Infrastructure
	Needs Addressed	Other Special Needs Community Development Need
	Funding	CDBG: \$50,000
	Description	Funds to be used to remove building and architectural barriers that restrict mobility and accessibility.
	Target Date	4/30/2023

Estimate the number and type of families that will benefit from the proposed activities	66,816 persons (April 1, 2020 Census)
Location Description	Central City
Planned Activities	<p>Matrix Code: 03Z Other Public Improvements Not Listed in 03A-03T 24 CFR 570.201(c)</p> <p>National Objective: LMA Low/mod Area Benefit: activities that are carried out for the purpose of providing or improving permanent residential structures that will be occupied by low/mod income households. 570.208(a)(1)</p>

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

All programs, projects, and activities to be carried out under the 2022 Annual Action Plan will meet one of the three National objectives of:

- Benefit to low and moderate income (LMI) persons.
- Aid in the prevention or elimination of slums or blight.
- Meet a need having a particular urgency

Funds will be used to assist LMI persons and households on a city-wide basis or in neighborhoods with approved associations, occur in and benefit LMI/LMA census tracts/block groups, or in spot blighted or approved redevelopment areas. See Exhibit B for low to moderate income census block groups for the City's approved neighborhood association map. It should be noted the neighborhood associations map will change as new associations are recognized by the City.

Geographic Distribution

Target Area	Percentage of Funds
Oshkosh Priority Areas	85
Center City	

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Assistance will be directed primarily to LMI census tracts and block groups and recognized neighborhood associations (as shown in the maps in Exhibit B), as well as properties spot blighted or designated as redevelopment areas by the City, or on a community wide basis to LMI income eligible persons. The majority of the LMI census tracts and block groups are located within the oldest areas of the Central City, which are predominately single and two family residential neighborhoods (though many have experienced inappropriate single family to multiple family conversions), but also include a mix of commercial, industrial and institutional uses.

Residents in these areas have limited financial capacity to address housing and non-housing conditions, as well as neighborhood revitalization efforts. The City's 2022 CDBG Action Plan activities and programs

are intended to address these needs.

Discussion

Not applicable.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

City of Oshkosh will utilize its CDBG funds to support housing financial assistance code violation assistance and owner-occupied housing rehabilitation programs.

The following affordable housing accomplishments are expected to be completed during the FY 2022 CDBG Program Year:

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	15
Special-Needs	0
Total	15

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	13
Acquisition of Existing Units	2
Total	15

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

The City will fund the following affordable housing activities to achieve the stated one year goals above with FY 2022 CDBG funds:

- Housing Rehabilitation - 11 LMI owner-occupied housing units rehabilitated and 2 LMI households provided downpayment assistance
- Code Violation - 2 LMI owner-occupied housing units rehabilitated

AP-60 Public Housing – 91.220(h)

Introduction

The City of Oshkosh will provide funding to support the Oshkosh/Winnebago County Housing Authority and the local Habitat for Humanity's homebuyers programs with homebuyer financial assistance loans and rehabilitation as needed for repairs/code violations.

The Oshkosh/Winnebago County Housing Authority currently owns eight public housing properties, in addition to a number of scattered sites:

1. Court Tower - 104 units, 100 Court Street, Oshkosh, WI 54901
2. Raulf Place - 104 units, 530 N Main Street, Oshkosh, WI 54901
3. Marian Manor - 121 units for elderly and disabled residents, 600 Merritt Avenue, Oshkosh, WI 54901
4. Fox View Apartments - 31 units for elderly residents, 330 West Main Street, Omro, WI 54963
5. Riverside Commons - 30 units, 101 North Second Street, Winneconne, WI 54986
6. Cumberland Court Apartments - 72 units, 1030 Cumberland Trail, Oshkosh, WI 54904
7. Waite Rug Apartments - 56 units for elderly, disabled, or veteran residents, 300 East Custer Avenue, Oshkosh, WI 54901
8. Willow Apartments - 13 units, 202 E Tennessee Ave, Oshkosh, WI, 54904

Actions planned during the next year to address the needs to public housing

The City of Oshkosh will collaborate with the Oshkosh/Winnebago County Housing Authority on projects to further affordable housing for low- to moderate-income households and/or disabled households.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Residents of the Oshkosh Housing Authority have an annual meeting with the Executive Director, as well as bi-monthly meetings with property managers and social workers. Additionally, there is a tenant from Raulf Place on the Housing Authority Board. The Housing Authority also sends out newsletters to residents to keep them informed on Housing Authority activities and initiatives. In order to better serve non-English speaking public housing residents, the Housing Authority has translators available for residents. Additionally, the housing authority invites a guest speaker at an annual employee event, and sends out monthly Fair Housing online newsletters to all staff.

If the PHA is designated as troubled, describe the manner in which financial assistance will be

provided or other assistance

Not applicable; the Oshkosh Housing Authority and Winnebago County Housing Authority are not designated as troubled.

Discussion

The City of Oshkosh has identified that there is a need for decent, safe and sanitary housing that is affordable and accessible to address the households affected by housing problems, severe housing problems, and housing cost burdens. The largest groups affected by housing problems are the extremely low-income households and senior households. The Oshkosh/Winnebago County Housing Authority is an important part of the City's affordable housing strategy and the primary assisted housing provider of housing for extremely low income, very low income, and lower income residents of the City of Oshkosh.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The Wisconsin Balance of State CoC (WIBOSCOC) serves a total of sixty-nine counties. The 69 counties are organized into twenty-one geographically dispersed local homeless coalitions. The City of Oshkosh is part of the Winnebago CoC. The region is made up of two counties which include: Fond du Lac County and Winnebago County.

According to the WIBOSCOC governance charter, the purpose of the Wisconsin Balance of State CoC is to lead and support the efforts of its members to end homelessness. The CoC works toward ending homelessness by providing leadership to providers of homeless services and ensuring the efficient and effective delivery of housing and supportive services to individuals and families experiencing homelessness or at risk of homelessness. This includes strongly encouraging community-wide commitment to ending homelessness, providing funding for efforts by nonprofit providers, and promoting access to and effective use of mainstream programs by individuals and families experiencing homelessness.

The City continues to collaborate with the local warming shelter and recently assisted in the Shelter's efforts in acquiring property to construct a more permanent shelter facility that will offer on-site services, additional resources and additional beds.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Homeless service providers maintain contact with other agencies that may not be active members of the housing coalition to facilitate homeless participants accessing services in a timely manner or to assure appropriate referral of persons by other agencies to the homeless service providers.

Also, ADVOCAP and the Day by Day Warming Shelter provides staff support to conduct point in time surveys of homeless needs, prepare annual needs assessment and prioritization of unmet needs, and write grants for joint homeless activities. The City will continue to participate as a member of the Winnebago Housing Coalition to provide and obtain input from organizations providing the necessary services and assist with funding where possible.

The biggest risk factors of homelessness continued to be: 1) a person or family double-up with another family, 2) being released from a psychiatric facility, 3) being released from a substance abuse treatment

facility, or 4) being released from a correctional facility.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Oshkosh will continue to support the Day by Day Warming shelter that serves a small but definite population of persons with limited shelter options in the community. The Day by Day Warming Shelter adds an important level to the continuum of care in this area by providing a safe setting to a vulnerable homeless population. Despite nearly 200 success stories of guests working toward self-sufficiency at the shelter, the need for temporary overnight shelter is growing in Oshkosh. The City will continue to support this public service activity in 2022.

Homelessness and the factors affecting it are increasing and the temporary local warming shelter has to regularly turn people in need away. The City will work with Day by Day Warming Shelter in its pursuit of a more permanent shelter facility that will offer on-site services and resources and additional beds.

Also, the Redevelopment Authority (RDA) of the City of Oshkosh has leased a single family house to ADVOCAP for short term transitional housing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Using the HUD System Performance Measure Guidance, the HMIS Lead developed a CoC Performance Report with metrics for “Length of Time Homeless” (LOTH) and reviewed this data with the CoC Data Committee which meets quarterly to review CoC Performance and identify needed interventions. The strategies to reduce the length of time of homelessness include: 1) Coordinated Entry through the Vulnerability Index & Service Prioritization Decision Assistance Tool which included LOTH as a prioritization factor; 2) the CoC adopted a protocol that mirrors CPD 14-012, “Notice on Prioritizing Persons Experiencing Chronic Homelessness and Other Vulnerable Homeless Persons in Permanent Supportive Housing and Recordkeeping Requirements for Documenting Chronic Homeless Status”, which directs Permanent Supportive Housing resources to those with the greatest LOTH; 3) the CoC increased its Rapid Rehousing inventory with the goal of housing people within 30 days of becoming homeless; and 4) the Data Committee reviewed aggregate and project level performance data quarterly to identify where LOTH was not decreasing.

Through the use of the VISPDAT, the CoC prioritizes the most vulnerable families. Rapid Rehousing (RRH) programs, along with all project types, are expected to serve families based on their vulnerability score, while utilizing a Housing First approach. The use of RRH has increased throughout the CoC. ESG funds

are prioritized for RRH over homeless prevention services. An increase in Supportive Services for Veteran Families (SSVF) resources are being utilized to rapidly rehouse veteran families.

The CoC also aims to reduce the rate of individuals and families who return to homelessness. The Wisconsin Balance of State CoC looks at reoccurrence rates as part of the project scoring for HUD Competition each year. The WIBOSCOC looks at one and two-year returns. Winnebago CoC's Permanent Supportive Housing project has a 0% return, one Rapid Rehousing project has an 8% return, and another RRH project has an 11% return.

The Center for Veteran's Issues operates the HUD VASH project in Winnebago County. The Center does not fall under direct control of a single governmental entity. It works as an independent provider and servicer dedicated to ending Veteran homelessness in the state of Wisconsin.

The Oshkosh/Winnebago County Housing Authority administers the HUD-VASH program and prioritizes veterans on their waiting list.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City will continue to participate on the Winnebago County Housing Coalition to provide and obtain input from organizations providing the necessary services and assist with funding where possible.

While City staff will not lead the effort to create a discharge policy, staff will participate in any efforts to create such a policy.

Discussion

The City of Oshkosh does not receive any private or public funds to address homeless needs or to prevent homelessness. There are a number of public and private organizations providing these homeless services in the community and the City supports these agencies through funding public service agencies. And, the Continuum of Care (CoC) in Oshkosh has a direct influence in addressing the needs of the homeless.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

In 2020, the City of Oshkosh prepared an Analysis of Impediments to Fair Housing Choice (AI). The AI identified local jurisdictional and regional collaborative actions the participants will undertake over the next five years to address fair housing choice and housing affordability.

The City of Oshkosh Community Development staff routinely responds to questions from City residents pertaining to the Fair Housing Act and its provisions. City staff are familiar with local Ordinances and Federal laws concerning fair housing that are designed to protect all residents of the community from discrimination.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The Oshkosh public transportation system, provides bus service to LMI households in Census Tracts 1, 2, 4, 5, 7, 8, 11, 12, 14 and 15.

As City streets are resurfaced, they are designed to enable safe access for all users, including pedestrians, cyclists, motorists and transit riders, that helps create a livable community for all citizens.

Also, there are a number of State and local regulations designed to promote the orderly development and maintenance of safe, decent and sanitary housing in the community. To eliminate duplication, the City uses the building codes established by the State for uniform construction standards. Consequently, the City's building codes do not appear to hinder the development or preservation of affordable housing.

Likewise, the locally established Minimum Housing Code does not create a barrier for affordable housing. These standards parallel the National Minimum Housing Code Standards and are minimum requirements established to preserve and promote the public health, safety, comfort, personality and general welfare of the people. Their enforcement is necessary to preserve and encourage the private/public interests in housing and its maintenance.

Legal Action of Wisconsin (LAW) provides legal aid related to affordable housing, serving low-income residents living in the City. LAW staff provides assistance to residents who face eviction, are denied housing, or are forced to live in uninhabitable conditions. Information on foreclosures, consumer issues, and fair housing is also provided to the residents. LAW policies and activities promote the awareness of fair housing requirements. They provide consultation to developers and municipalities to ensure that rental and for-sale units are marketed in accordance with the affirmative marketing rules of the U.S.

Department of Housing and Urban Development. LAW ensures that all housing programs and services provided by the City, its municipalities, and LAW itself, are administered in a way that promotes fair housing on the basis of race, national origin, religion, gender, disability, and familial status.

The City contracts with the Fair Housing Center of Northeastern Wisconsin (FHCNW) for fair housing services. The FHCNW Outreach & Education Program provides fair housing training for interested parties, fair housing technical assistance for government agencies, development and distribution of fair housing educational materials, and presentations to the general public. The mission of FHCNW is to promote fair housing throughout the State of Wisconsin by combating illegal housing discrimination and by creating and maintaining racially and economically integrated housing patterns.

The City's zoning and land-use codes promote the morals, aesthetics, prosperity, health, safety and general welfare of all people in Oshkosh. These codes are constructed to allow compatible development throughout the community and are flexible enough to encourage redevelopment in the community's existing, established areas.

All residential properties are assessed on a citywide basis using market sales data of comparable properties in and around the immediate neighborhood. Citywide assessing ensures an equitable treatment of residential property and provides an incentive to those who maintain and improve their properties.

The current public policies relating to housing and, in particular, affordable housing, do not appear to be excessive, exclusionary, or discriminatory nor do they duplicate any other policies. The City will work with developers, homeowners and public agencies that encounter barriers to affordable housing to address the issues.

Discussion:

The City of Oshkosh will continue to monitor and review public policies for discriminatory practices, and/or impacts on housing availability during this program year. In addition to the proclamation, the City has completed the following activities to promote fair housing:

The City continues to contract with Milwaukee Fair Housing Council and has revised the Fair Housing Ordinance to reflect the current structure for investigation and disposition of complaints through a third-party contract (Fair Housing Council) as needed.

The City continues to administer a voluntary Residential Rental Registration and Inspection program. The City-wide program is voluntary and provides for the registration and inspection of residential rental dwelling units in the City to ensure units provide safe, decent, and sanitary living conditions for tenants and to prevent further deterioration of those units.

AP-85 Other Actions – 91.220(k)

Introduction:

City of Oshkosh has developed the following actions to address obstacles to meeting underserved needs, foster and maintain affordable housing, reduce lead-based hazards, reduce the number of poverty-level families, develop institutional structures, and enhance coordination between public, private housing and social service agencies.

Actions planned to address obstacles to meeting underserved needs

The primary obstacle to meeting the underserved needs in the City is the limited financial resources available to address the priorities identified in the Five-Year Consolidated Plan and the lack of affordable housing in the City. Under the FY 2022 CDBG Program the City will take the following actions:

- Continue to leverage its financial resources and apply for additional public and private funds
- Continue to provide financial assistance for housing initiatives
- Continue to provide funding for public service activities
- Continue to do provide public facility improvements

Actions planned to foster and maintain affordable housing

The City will fund the following affordable housing activities with FY 2022 CDBG funds:

- Central City Redevelopment
- Housing Initiatives
- Public Services

Actions planned to reduce lead-based paint hazards

The City will continue to comply with Title 24 Part 35: Lead-Based Paint Poisoning Prevention in Certain Residential Structures (Current Rule) for its Housing Rehabilitation Program and will likely partner with the county to extend their Lead-Based Paint program. In order to meet the requirements of the lead-based paint regulations, the City will take the following actions regarding housing rehabilitation:

- Applicants for rehabilitation funding receive the required lead-based paint information and understand their responsibilities.
- Staff properly determines whether proposed projects are exempt from some or all lead-based paint requirements.
- The level of Federal rehabilitation assistance is properly calculated and the applicable lead-based paint requirements determined.
- Properly qualified personnel perform risk management, paint testing, lead hazard reduction,

and clearance services when required.

- Required lead hazard reduction work and protective measures are incorporated into project rehabilitation specifications.
- Risk assessment, paint testing, lead hazard reduction, and clearance work are performed in accordance with the applicable standards established in 24 CFR Part 35, Subpart R.
- Required notices regarding lead-based paint evaluation, presumption, and hazard reduction are provided to occupants and documented.
- Program documents establish the rental property owner's responsibility to perform and document ongoing lead-based paint maintenance activities, when applicable.

Actions planned to reduce the number of poverty-level families

The City's goal is to reduce the extent of poverty by actions the City can control and through work with other agencies and organizations. The City will fund the following anti-poverty activities with FY 2022 CDBG funds:

- Central City Redevelopment
- Housing Initiatives
- Public Services

Actions planned to develop institutional structure

The City's Community Development Staff will coordinate activities among the public and private agencies and organizations in the City. This coordination will ensure that the goals outlined in the FY 2020-2024 Five-Year Consolidated Plan will be effectively addressed by more than one agency. The staff of the Economic Development Division will facilitate and coordinate the linkage between these public and private partnerships and develop new partnership opportunities in the City. This coordination and collaboration between agencies is important to ensure that the needs of the residents of the City of Oshkosh are being addressed.

Actions planned to enhance coordination between public and private housing and social service agencies

The City is committed to continuing its participation and coordination with social service agencies, housing agencies, community and economic development agencies, City, county, federal, and state agencies, as well as with the private and non-profit sectors, to serve the needs of target income individuals and families in the City. The City solicits funding requests for CDBG funds annually. The Economic Development Division staff provides help and assistance as needed to assist these public

agencies that receive CDBG funding.

Discussion:

None

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The City of Oshkosh expects to receive \$812,322 in CDBG funds for FY 2022 Program Year. The City expects to receive \$150,000 in Program Income during the FY 2022 Annual Action Plan period.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

- | | |
|--|----------|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan | 0 |
| 5. The amount of income from float-funded activities | 0 |
| Total Program Income: | 0 |

Other CDBG Requirements

- | | |
|---|--------|
| 1. The amount of urgent need activities | 0 |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 75.48% |

HOME Investment Partnership Program (HOME)

Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is

as follows:

n/a

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

n/a

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

n/a

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

n/a

n/a

Attachments

Citizen Participation Comments

Exhibit of E-mail Responses Received from Non-Profit Agencies

ADVOCAP Response

1. When working with citizens in Oshkosh, what has your organization identified as a the greatest need in order to effectively serve the citizens? What barriers is your organization facing when trying to help community members and meet the goals of your organization?

The lack of truly affordable housing is the highest identified need we see when dealing with people in our homeless program.

We have seen an increase in persons who are dealing with untreated mental health issues, as well as those who have AODA issues, some of them chronic. Finding appropriate medical care is very difficult.

The inability to afford necessary repairs that prevent further deterioration of buildings. Existing programs do not provide financial assistance for urgent low/moderate cost repairs for owners.

2. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?

Again, readily available mental health care seems to be a gap.

Assistance to move people. Many landlords end up with household full of 'stuff' because tenants do not have a way of moving furniture or a way to get rid of excessive trash. It becomes a habit to just leave it, as they are accustomed to not getting security deposits back.

When we ask people who are requested assistance why they have not had an income for x many months, or indicate they can't find a job -- these are the top three reasons we hear:

Affordable and reliable transportation is still a gap for many of our households.

24 hour, affordable child care, with transportation for the children back and forth to school. Many of the living wage jobs work extended hours, and households with one parent have no way of getting their children back and forth to school and day care.

Long term affects of COVID, or the need to keep their children home for periods of time when they have been exposed to COVID.

Financial assistance for maintenance of rental property is non-existent.

3. What is the number one issue you see when assisting community members? Right now there is a lot of extra funding due to federal COVID money.

I'm concerned about the future, when these funds are gone.
Deferred maintenance of owned and rental housing.

Advocap Continued:

4. Does your organization plan to submit an application for CDBG funds for the upcoming program year?

5. Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals. Possible affordable housing opportunities that have ties to behavior health services.

COMMUNITY NEEDS

Transportation

Working with individuals and businesses in our service area we continue to hear the same needs and barriers individuals face in their day to day living. With jobs very plentiful the problem is not finding a job but instead it is keeping a job once you get it because of the lack of transportation and child care in our area. Many of the jobs available are located in the outskirts of our city limits. So many of the larger companies have moved out to the Industrial Parks where transportation is very limited if not non existent. If an individual does not own a vehicle their chances of getting a good job and keeping it are greatly reduced because of the shortage of reliable used vehicles. Used vehicles that are reliable have gone up drastically in price making it hard for the individual who has not had a job almost impossible to obtain without paying a very high interest rate. The Work N Wheels program is available to them once they have worked at a job for 3 months but 3 months is a long time to try and get rides to work and home. Buses are not available to many of the industrial parks and if they are a person may be able to get to work but not get home because of the bus schedules. A taxi is not a viable option because of the cost if you have to get a ride to and from work 5 days a week. In order to solve this problem the municipalities have to work closer with companies to figure out a way to make transportation available for workers to get from home to work and back for at least the 1st and 2nd shifts.

Child Care

Child care in the last couple of years has become an even bigger need in our communities. Child cares are full with waiting lists to get in. So many people are not able to work because of the lack of child care available. After hour day care is almost non existent in our area leaving individuals who could work a second shift job no way to take advantage of that opportunity. Right now the problem is not that there are no jobs available for the individuals the problem is there is no child care for their children during and after regular shift hours. So many of our

businesses in our area are looking for those individual that can work the hours after 5:00PM and before 8:00AM but employees have no where to go with their children. We have assisted many child care centers get started from the very small ones to very large ones and no matter how big they are before they ever get started they are at maximum capacity for children. We have assisted child care centers opening in our biggest cities and our very small communities with the same results. Over capacity in the first month. Infant care is really non existent in our area. Parents contact child care centers when they first find out they are going to be parents and chances are they will not be able to find a slot in any day care. Regulations are very strict to start a child care business, as they should be. The answer to helping resolve this problem may be that more companies consider putting a child care center in their own facility. Businesses that have done this have found it to be a very worth while expense as they are getting employees and keeping them. We will continue to assist entrepreneurs to start day care centers but the demand is much greater than what can be provided.

With the Nutrition Program our greatest need is to supply the elder population with a nutritious meal.. One of their priorities is to stay in their homes as they age. It is harder for the elder population to stand for long periods of time and because of poor motor skills it is harder for them to chop and slice their food. Food is also increasingly expensive and delivery services are even more so. As a result, the elderly may skip a meal or sometimes go without. This is a direct impact on an already fragile populations health. Our program provides a solution to some of their biggest barriers to selfsufficiency by meeting our clients needs through a daily meal. We provide 1/3 of their daily meal requirements. With this program we can ensure that we are serving this population at least one healthy meal per day.

Our program is cost efficient for clients: we simply ask for a donation. This enables our clients to focus their budgets on more important items like life-saving medications, rent and utilities, and other important costs that enable them to be self-sufficient and stay in their homes as they age. Prior to COVID, we had 11 mealsites and the criteria for our Home Delivered Meals were for persons that were 60 or older, homebound, and some disabled persons. Since COVID started, we had to close down all of our mealsites. To ensure the health and safety of our participants we went to all Home Delivered Meals and we no longer ask for the person to be homebound. We have had to add on another route and are looking at adding a second additional route to cover the needs of our clients. Without funding, we would not be able to do help this already fragile population. Our community partners would be helping to meet their needs.

Additionally, we have daily wellness checks. We do not just drop the food by the door. We make sure that we talk to the participant or see them before we leave. If the person does not answer, we have protocols in place to ensure that the participant is safe. Our drivers talk to them for a while before going on to the next client. By doing this, it makes our participants feel safer and less isolated. Because of this population being afraid to go out in the public, we have also started a Hygiene program. We provide toiletries and sanitary items such as toilet paper, paper toweling, facial tissues, soap, sanitizer, shampoo, sanitizing wipes, toothpaste, toothbrushes, adult diapers, and pads, and anything else they may require. We have also volunteers that have been going to the pantries and delivering food to our participants, so they do not have to leave their homes. These funds respond to the COVID pandemic, as they provide contact-free delivery of vital nutrition and sanitary items for a vulnerable population that would otherwise be at increased risk of contracting COVID and dealing with complications that would increase risk of death.

Christine Ann Response

1. When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens? What barriers is your organization facing when trying to help community members and meet the goals of your organization?

The lack of transportation and daycare for 2nd and 3rd shift workers (which are often much more lucrative paying positions that could actually allow individuals to move out of poverty *without* the need for entitlements or assistance) along with the limited availability of safe, affordable housing.

1. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?

- A homeless shelter serving women or men **and** their children. There is no place for homeless families/children in this community.
- A trauma informed, transitional housing program with client driven case management. Instead of a check list telling the clients the things they need to do to succeed, we should be working with the individual so they can identify where their greatest need is and together create a plan to work toward the goals of the individual as well as goals for their children's future. While the program should be voluntary, there still needs to be accountability and parameters in order to remain part of the program. We have seen self-determination (with the help of supportive services) create the most successful, long-term outcomes.

2. What is the number one issue you see when assisting community members?

That homelessness is not simply a housing issue.

Most of our clients don't know:

- What community resources are available to them
- How to navigate through those systems
- How to advocate for themselves when those providing the resource services aren't responsive or expectations have not been provided.
 - a. And assisting those that fall in the middle of low income but not low enough to qualify for services is the most challenging.

3. Does your organization plan to submit an application for CDBG funds for the upcoming program year?

Yes

4. Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals.

Homelessness is often a cycle with co-occurring challenges. We would love to implement a trauma informed; transitional housing program as explained above. We've seen this model of client driven programming be successful within our organization when we have housing available specifically for our clients. The challenge has been relying on others to provide the properties. We've had to halt the programs when the properties are sold until we can identify additional properties. This has not allowed us to offer a consistent, stable housing programming to more than a few clients. If the City could assist in us purchasing a property for transitional living, that would allow us to assist individuals and families to move past their life of abuse and offer them the tools to end the cycle of generational poverty.

Damascus Road Response

1. When working with citizens in Oshkosh, what has your organization identified as a the greatest need in order to effectively serve the citizens? **Emergency housing for those who are being sexually exploited, those with criminal records and those who are struggling with addiction.** What barriers is your organization facing when trying to help community members and meet the goals of your organization? **No housing options currently exist to serve immediate and short term transitional needs of the women we serve.**
2. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available? **Yes – we need to have immediate need transitional housing for those who have exploitation, criminal history, trauma and addiction as a piece of their life story.**
3. What is the number one issue you see when assisting community members? **No way to respond to immediate needs (especially outside of business hours).**
4. Does your organization plan to submit an application for CDBG funds for the upcoming program year? **If there is funding that we qualify for to meet emergency needs of clients we serve.**
5. Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City’s Consolidated Plan goals. **Help with funding the purchase and qualified staffing of immediate need shelter for the women we serve.**

Day by Day Warming Shelter Response

Case Statement:

The Day by Day Warming Shelter has been serving Oshkosh and Winnebago County for over 10 years. The shelter is dedicated to serving the most vulnerable population in our community, successfully providing them shelter, basic needs, programs, and services with the goal of self-sustainability. We have been a critical provider of services, keeping our homeless off the streets, and moving them towards a better life. Each year over 200 people use our shelter and resources.

In the early years, the shelter's primary focus was simply providing shelter and a hot meal in the coldest months of the year. Today, in partnership with many local organizations, we provide programs for our guests primarily focused on life skills, to help them achieve an independent lifestyle, with the ability to care for themselves.

Day by Day serves an adult population (18 and over). We turn away no one (other than due to capacity) offering services and support to those who are veterans, have been incarcerated, battling addiction, have been abused, or suffering mental illness.

While we continue to provide programs and services to an increasing homeless population, our current location is no longer meeting the needs of the increasing services we provide and the needs of the homeless.

In opening a new location, we will be able to provide shelter and services 365 days of the year with a 50-bed capacity, turning away fewer people. Further, the new shelter will increase the programs and services we offer, thereby reaching more people to achieve self-sufficiency.

Over the next year, our goal is to raise over 4.5 million dollars in order to secure this new location. With your contribution to our capital campaign, Day by Day will be empowered to help more people out of homelessness.

Friendship Place Response

1. When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens? We serve many individuals from Oshkosh at our Neenah facility as there are no similar mental health services provided in Oshkosh. Oshkosh residents struggling with mental illness need day services to allow them to acquire the skills to live well with their mental illness! What barriers is your organization facing when trying to help community members and meet the goals of your organization? One of the barriers to serving Oshkosh residents is transportation. Valley Transit is available, but there is a higher cost to our members when returning to Oshkosh as GO Transit does not accept our Valley Transit transfer. One of the other barriers is bus times. Members become increasingly more anxious when they need to return home as they are afraid of missing the bus times.
2. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available? As stated above, there are no day services like Friendship Place provided in Oshkosh. We tried a pilot program in Oshkosh in 2014/2015 but needed to close due to lack of significant funding support. We have continued to serve all interested individuals from Oshkosh at our Neenah facility. There used to be more support from the Winnebago County HHS caseworkers encouraging their clients to utilize our services in Neenah. That has significantly declined, especially since March 2020. We have remained open the entire time, continuing to serve members in person at our facility.
3. What is the number one issue you see when assisting community members? As a non-profit that does not charge our members a cost to utilize our services, continued financial support is a major issue in assisting community members with their mental illness. Our members need daily services in order to acquire the skills to live well with their mental illness.
4. Does your organization plan to submit an application for CDBG funds for the upcoming program year? Probably not. Quite honestly, for the amount of paperwork required, the likelihood of receiving a grant, we are likely to seek funding elsewhere to continue providing our services.
5. Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals. We are always open to collaboration and partnerships!

Miravida Living Response

1. When working with citizens in Oshkosh, what has your organization identified as a the greatest need in order to effectively serve the citizens? What barriers is your organization facing when trying to help community members and meet the goals of your organization?
2. **The greatest need, gap in services and number one issue encountered in our Simeanna Apartments (HUD-subsidized, affordable housing) is support for people with mental illness. Many residents do not realize they are mentally ill or refuse to seek help themselves. Most have alienated themselves from everyone in their life, so they do not have family or friends that are willing to help them. We have reached out to HUD/WHEDA, the police department, ADRC, Adult Protective Services and Crisis Intervention on several occasions. The standard response is "unless the person is a physical threat to themselves or others there is nothing we can do." A person with mental illness can be a threat, be very disruptive, and cause a lot of issues for themselves and others in the community even when they are not threatening to physically hurt themselves or others. There is currently no help for a person in this situation.**
3. **As a landlord, our only recourse is eviction. Eviction is not consistent with our mission and definitely not a good solution for the person with mental illness. Even when faced with eviction, the individual is not likely to receive the help they need and are most likely to end up homeless.**
2. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?
Accessible transportation is needed by the population living on the Miravida campus (225 N. Eagle Street). Several years ago, there was a bus stop on the campus which helped to address the needs of our residents. Even after presenting the need for the centrally located stop, it was eliminated. There is a resource called Making the Ride Happen which requires a resident to schedule their ride one week in advance. This requirement means transportation is not always available when needed. Gold Cross Ambulance offers non-emergency medical transportation which is generally cost prohibitive for our residents.
3. What is the number one issue you see when assisting community members?
Lack of support for the mentally ill.
4. Does your organization plan to submit an application for CDBG funds for the upcoming program year?
To be determined.

Oshkosh Kids Foundation Response

1. When working with citizens in Oshkosh, what has your organization identified as a the greatest need in order to effectively serve the citizens? What barriers is your organization facing when trying to help community members and meet the goals of your organization?

Over the last 3 years, the number one thing we are asked for is housing assistance (motel stay, security deposit, or rent assistance). 1) The cost for us to house someone is \$60/ night -this is not sustainable and little change in situation occurs 2) local motels do not want to do the extended stays 3) desperate lack of low income housing 4) lack of a city wide communication system between organizations

Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?

- 1) city wide communication system between organizations
- 2) shelter for homeless families
- 3) location of bus lines and hours of service
- 4) continued free busing for student

What is the number one issue you see when assisting community members

- 1) no shelter for homeless families
- 2) lack of transportation

Does your organization plan to submit an application for CDBG funds for the upcoming program year

Yes

Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals.

OKF is willing to partner with the city in any fit capacity, especially in regards to the Tiny House Village.

Reach Counseling Response

1. When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens?

Our current greatest need in order to effectively serve our clients is the need to grow our staff. Throughout our local community, the demand for mental health treatment is extremely high and counseling agencies are experiencing significantly longer wait lists for services. Research conducted by Mental Health America found that the number of people looking for mental health help has skyrocketed. From January to September 2020, 315,220 people took mental health screens, a 93 percent increase compared to 2019. Mental health care that is trauma-specific is also needed in our community. Reach continually receives an average of 40 new requests for counseling services each month. Throughout the pandemic, we continue to watch demand for our services increase. Currently, we are operating with a 90+ day wait time for counseling, which is the highest in the history of our agency. In order to meet our community's increasing need for services, we are adding three additional Resident Therapists to our team. That way, we can reduce our wait time for services and take on additional referrals from nearby counselling agencies who are also operating with a wait list.

2. What barriers is your organization facing when trying to help community members and meet the goals of your organization?

Due to the pandemic, several unique barriers have come up when trying to help community members. Outreach events have significantly decreased and/or moved online, meaning less community members are learning of our services that may need them. Our volunteer advocacy program has also experienced a significant decrease in volunteers due to COVID (many volunteer advocates stepped away during the pandemic out of fear of providing in person support at the hospitals). Due to this, we decided to restructure the program to create a separate, part-time position to solely focus on volunteer recruitment, retention and coordination. This gives our volunteer advocacy program the focus it needs to maintain the program and spread awareness.

3. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but are currently not available?

We have identified that there aren't as many resources available for undocumented clients. As such, we've secured funding to provide basic needs assistance for those who don't qualify for other resources.

4. What is the number one issue you see when assisting community members?

We have noted an increase in clients that are not able to afford copays and/or sliding fees associated with counseling. Fortunately, we worked closely with several funders to ensure all of our clients are able to access the healing services they need. Many women that we are working with now were trapped at home with their abuser during Safer at Home. There was a lot of trauma endured during this time for these women and oftentimes their children. With online school last year, youth had less access to

trusted adults who they could disclose abuse to. This led to a dip in referrals for youth in need of our services that has since picked up again. COVID also caused financial barriers as we are seeing an increase in requests for basic needs assistance, especially from the Latina/Latino community.

5. Does your organization plan to submit an application for CDBG funds for the upcoming program year? Alternatively, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals.

Yes, Reach Counseling plans to submit an application for CDBG funds for the upcoming program year.

Solutions Recovery, Inc. Response

1. When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens? What barriers is your organization facing when trying to help community members and meet the goals of your organization?
Barriers we have identified with effectively serving citizens of Oshkosh come in two forms. For the recovering population that we serve, we observe a difficulty finding safe, affordable housing, either to rent or purchase. Solutions considers its program to be a part of the recovery and housing continuum of Oshkosh through its recovery center and sober living programming options. Many times it is observed in our sober living programming that residents have difficulty acquiring transportation to jobs that run before 6AM. Another barrier we have identified as resident progress through the sober living program is that they are unable to access safe and affordable housing post sober living. Many times applications are denied due poor rental history, criminal record, or credit history.
2. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available? **One specific gap in service for the Winnebago County/Oshkosh area, which can be considered a direct result of COVID-19, however was present even before the pandemic is the bridge of care for individuals waiting for treatment. Many times individuals are medically detoxed in facilities but have a long wait for treatment and do not have a safe place to go in the interim. Many communities have safe, peer run respite homes that can meet this need.**
3. What is the number one issue you see when assisting community members? **Access to safe, affordable housing without income restrictions in addition to transportation barriers based on bus route/time of day.**
4. Does your organization plan to submit an application for CDBG funds for the upcoming program year? **Yes**
5. Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals. **We would like to expand the housing continuum in the Oshkosh area specifically for individuals that face difficulty with accessing safe affordable housing due to history as it relates to substance use. Solutions has submitted ARPA funding grant requests to the city and the county to address this need and looks forward to working together with the city on providing services for vulnerable individuals and families struggling with substance use disorders.**

Tri County Dental Response

1. When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens? What barriers is your organization facing when trying to help community members and meet the goals of your organization? **Tri-County Dental provides preventative and needed dental care for low-income children and provide emergent dental care to low-income adults from Oshkosh. Tri-County's Dental Bus goes to schools in Oshkosh to give preventative care as well as address issues needing immediate attention, which are then addressed both on the bus and in the clinic depending on the care needed. Overall, we currently serve roughly 30% of children who are eligible for our services. Barriers to serving more children include getting permission to treat the children (through the completion of forms), language barriers, transportation issues, and availability/support of school personnel. We are also limited in the amount of care provided by the number of staff we can deploy as well as having only one dental bus with three chairs and 10 chairs in our clinic. In 2021, we served 1,765 children on the bus, and 1,002 children and adults in the clinic, for a total of 2,767 people.**
2. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available? **Transportation is a barrier to care in the clinic, which is housed in Appleton. Additional translation services and help – especially at the start of the school year – in filling out forms would be helpful.**
3. What is the number one issue you see when assisting community members? **An overwhelming number of barriers coupled with a lack of education about dental care. People feel as though they are destined to have bad teeth, when their poor nutrition and inadequate care are causing the problem.**
4. Does your organization plan to submit an application for CDBG funds for the upcoming program year? Yes.
5. Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals. **Support at the start of the school year to ensure that families fill out the needed forms would be a terrific first step.**

United Way Response

1. When working with citizens in Oshkosh, what has your organization identified as the greatest need in order to effectively serve the citizens? What barriers is your organization facing when trying to help community members and meet the goals of your organization?
With Oshkosh Area United Way being a funder of programs that address early childhood education, mental health and steps to a living wage in Oshkosh and surrounding areas, our biggest need is financial support for our annual community campaigns. These funds allow us to continue to support 41 programs in 2022 that will impact 1 in 3 people in the Greater Oshkosh area.
2. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?
We have solid partnerships with our funded programs and have been made aware of several gaps in the services provided for our area. These include, but are not limited to, transportation, second shift day care, affordable housing, and access to jobs.
3. What is the number one issue you see when assisting community members? Our funded programs indicate their clients lack affordable housing, access to health care services, transportation, day care services, financial resources and basic needs.
4. Does your organization plan to submit an application for CDBG funds for the upcoming program year? No.
5. Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals.
Oshkosh Area United Way would apply for available grants, and would want to collaborate with the city to improve the health and wellbeing of our community and those most vulnerable.

Community & Nonprofit Leadership Consulting, LLC / Winnebago County Overdose Fatality Review
Team Response

1. When working with citizens in Oshkosh, what has your organization identified as a the greatest need in order to effectively serve the citizens? What barriers is your organization facing when trying to help community members and meet the goals of your organization?

- break stigma of substance use, addiction, and mental health
- break down barriers and have more navigation of what's already available
- meeting people where they're at, when they're ready to get help, and being accessible

1. Has your organization identified gaps in services that would positively impact the citizens in Oshkosh but is currently not available?

- more sober living, more transitional housing, and more opportunities for employment for people with substance use disorder and past history with criminal activity

1. What is the number one issue you see when assisting community members?

- struggling with substance use disorder and not enough services to support them. They may have access to treatment, but how are they supported with everything else. Looking at people holistically to give them the help they need and connecting them with existing resources.

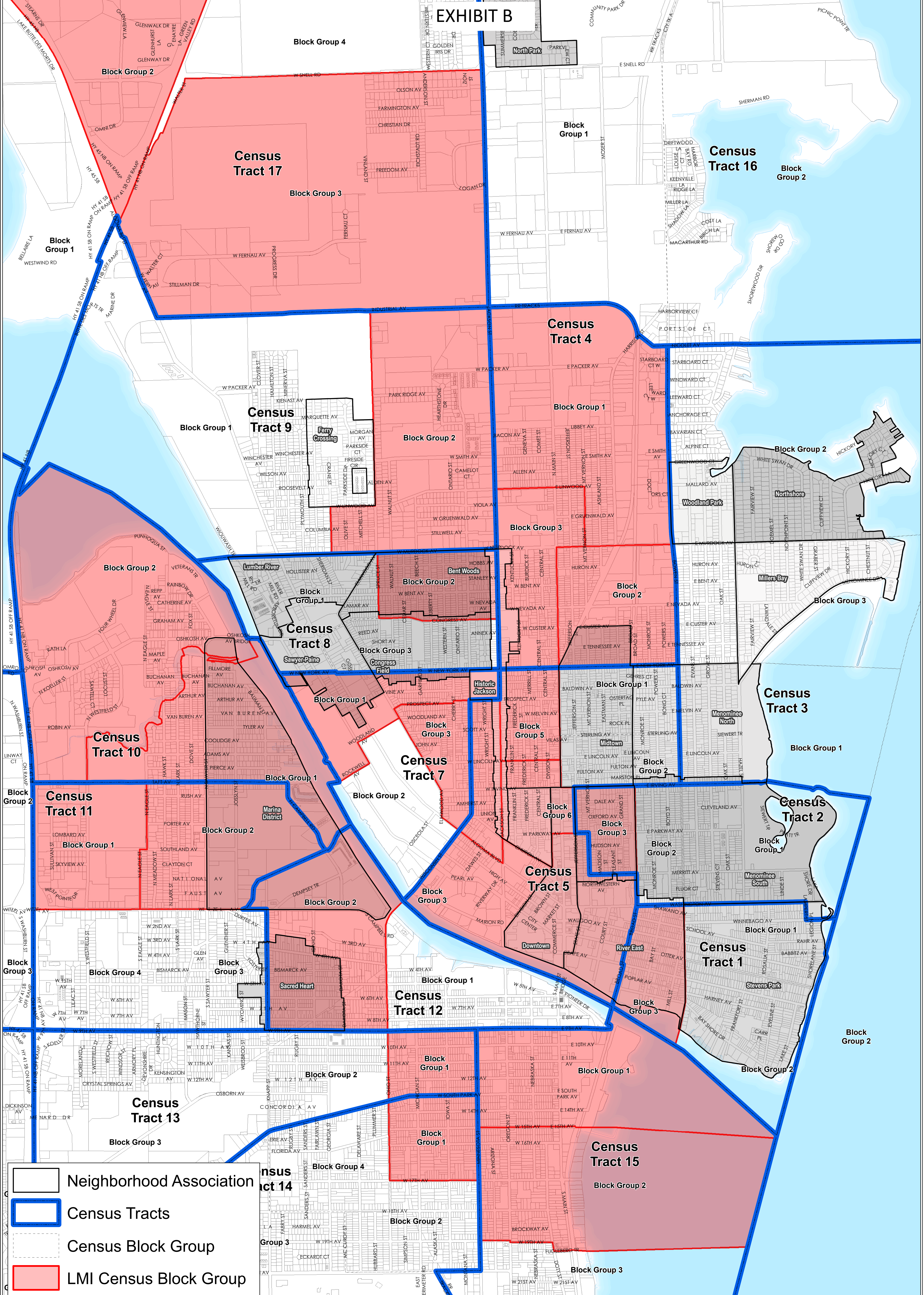
1. Does your organization plan to submit an application for CDBG funds for the upcoming program year?

- no

1. Alternately, please let us know if there is a way the City can partner with you to help you achieve organizational goals which align with the City's Consolidated Plan goals.

- I'd be more than happy to share the current recommendations, programs, and pilots that the Winnebago County Overdose Fatality Review are working on so that we can collaborate.

EXHIBIT B



- Neighborhood Association
- Census Tracts
- Census Block Group
- LMI Census Block Group

**City of Oshkosh Neighborhood Associations
Low to Moderate Income Block Groups**

MLISD data based on 2011-2015 ACS for the FY 2021 Entitlement

CDBG Grant fees
 1 in = 0.16 mi
 1 in = 866 ft

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